THE COMPREHENSIVE ANNUAL FINANCIAL REPORT

OF THE

CITY OF FAIRBANKS, ALASKA



# FOR THE FISCAL YEAR ENDED DECEMBER 31, 2013

John Eberhart Mayor

Prepared by Finance Department

James Soileau, CPA, Chief Financial Officer Carmen Randle, CPA, Controller

# **CITY OF FAIRBANKS**



Comprehensive Annual Financial Report For the Fiscal Year Ended December 31, 2013

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# CITY OF FAIRBANKS

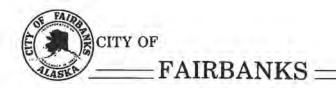


# INTRODUCTORY SECTION

Letter of Transmittal GFOA Certificate of Achievement Organizational Chart List of Principal Officials

# CITY OF FAIRBANKS





May 8, 2014

To the Honorable Mayor, Members of the City Council and the Citizens of Fairbanks:

We present to you the comprehensive annual financial report (CAFR) of the City of Fairbanks (City) for the fiscal year ended December 31, 2013. Charter Section 8.7 requires that the City publish an annual report on its financial position and activity presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

# INTRODUCTION

#### **Responsibility and Internal Controls**

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of the information presented in this report. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

To provide a reasonable basis for making these representations, the management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement.

#### Independent Financial Audit

The City's financial statements have been audited by Kohler, Schmitt & Hutchison, PC, Certified Public Accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended December 31, 2013, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor issued an unmodified opinion on the City's financial statements for the fiscal year ended December 31, 2013. Their opinion asserts that the financial statements are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the Single Audit section of this report.

the GOLDEN HEART CITY ... "extremely Alaska" 800 Cushman Street • Fairbanks, Alaska 99701-4615 vij The City is also required to undergo an audit in conformity with the provisions of Alaska State Regulation 2 AAC 45.010 and Audit Guide and Compliance Supplement for State Single Audits. A schedule of state financial assistance, the independent auditor's reports on internal controls and compliance with applicable laws and regulations, and a schedule of findings and questioned costs are available in the Single Audit section of this report.

# Management's Discussion and Analysis

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). The MD&A provides an objective and easy-to-read analysis of the City's financial activities based on currently known facts, decisions, and conditions. This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

# PROFILE OF THE CITY OF FAIRBANKS

The City, incorporated in 1903, is located in Alaska's interior. It is located some 365 road miles north of Anchorage and 120 miles south of the Arctic Circle. The City has a land area of 33.8 square miles and a population of approximately 32,204. It is located within the bounds of the Fairbanks North Star Borough; the Borough has a land area of 7,361 square miles and a population of approximately 99,632, which includes City residents. The City levies a property tax on real property located within its boundaries. The City has the power to extend its corporate limits by annexations in accordance with state law.

# Form of Government

The City operates under a "Council-Mayor" form of government. Policymaking and legislative authority are vested in the seven-member City Council, of which the Mayor is a member. The Council is responsible, among other things, for passing ordinances, adopting the budget, and hiring the City Attorney and City Clerk. The Mayor is responsible for carrying out the policies and ordinances of the Council, for overseeing the day-to-day operations, and for supervising the department heads. The Council is elected at large on a non-partisan basis. Council members and the Mayor are elected to three-year terms and cannot serve more than two consecutive terms.

# General Government Functions and Proprietary Fund Operations

The City provides a variety of local government services, including public safety (police, fire, emergency dispatch and emergency medical services), street maintenance, refuse collection, funding of economic development, public improvements, building and fire code enforcement, storm drain management, and general administrative services.

The City has two proprietary funds which are classified as enterprise funds. They are the Municipal Utilities System Fund (MUS) and The Fairbanks Transportation Center (FTC).

# **Budgetary Control**

The annual budget serves as the foundation for the City's financial planning and control. Budgets for the general fund and the capital fund are adopted on an annual basis. The Council is required to adopt a balanced budget for the general fund by no later than December 15<sup>th</sup> of the fiscal year. The budget is prepared by function level (departments). The Mayor may approve intradepartmental transfers of appropriated funds, except for transfers from non-wage accounts to accounts used for wages and benefits, overtime, and capital funds which require Council approval. All interdepartmental transfers of appropriated funds require Council approval. Expenditures may exceed appropriations on the object level, but not on the function level.

# FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

# Local Economy

According to the Fairbanks North Star Borough's (FNSB) <u>Community Research Quarterly, Winter 2013</u> <u>edition</u>, tourism revenue from hotel-motel receipts decreased by 1.5 percent to \$57,796,929. Foreclosures decreased from 181 in 2009 to 165 in 2010 and 144 in 2011, rose to 162 in 2012 and 193 in 2013. The average annual unemployment rate in 2013 fell to 5.5 percent from 6.3 percent in 2012. Mining and Logging increased from an average of 1,500 employees to 1,800 employees, resulting in the largest industry employment increase of 20 percent. Construction employment increased 8 percent and Trade, Transportation, and Utilities increased 3.9 percent. Manufacturing employment declined 16.7 percent and Federal Government employment fell 15.2 percent. There was no change in State and local government employment.

The City is the major transportation hub for the interior of the State. It is the northern terminus for the Alaska Railroad that extends southward through Anchorage to the ice-free port of Seward. Of the four major highways in the State, three pass through Fairbanks, connecting it to south and central Alaska by paved, all-weather roads. The Dalton Highway, which extends north to Prudhoe Bay, parallel to the oil pipeline, furthers Fairbanks' role as a transportation center. The area supports the oil and defense industries through services, distribution and transportation services. Fort Wainwright, a U.S. Army installation, is situated within City limits. Eielson Air Force Base is approximately 21 miles southeast of the City.

There are several different proposals in various stages of development involving different routes for the construction of a natural gas pipeline to develop and market natural gas resources from Alaska's North Slope. Fairbanks would benefit from any of these projects.

The campus of the University of Alaska Fairbanks is located to the west of the City's boundaries. Enrollment at the University exceeds 5,000 students. The University employs over 3,000 people. The Fort Knox Gold Mine, located about 20 miles northeast of the City, is one of the world's largest open pit mines. The mine produces about 400,000 ounces of gold annually. Fairbanks serves as a major center for petroleum-related activity. Alyeska Pipeline Service Company, operator of the Trans-Alaska pipeline system, has a significant presence in the City. Flint Hills, Inc. and Petro Star Inc. operate refineries nearby in the borough.

# Long Term Financial Planning

City ordinances require the general fund unassigned fund balance to be the greater of 20 percent of budgeted operational expenditures or \$4,000,000. On December 31, 2013, the unassigned fund balance in the City's general fund was \$11,628,256. During the annual budget process, departments are encouraged to forecast future capital needs. Annually each department transfers an estimated amount to the capital fund to help pay for future capital needs. Funds transferred to the capital fund are accumulated and budgeted annually as capital needs become due. By Charter, funds may not be transferred out of the capital fund to pay for general fund operating expenditures.

The City of Fairbanks maintains a permanent investment fund comprised of receipts associated with the sale of assets. The fund was originally established by the sale of the Municipal Utility System. Proceeds from any sales of real property are deposited in the fund. The Permanent Fund Advisory Committee is managed by the head of the City Finance Department under the oversight of a five (5) person fund review board, including one member of the City Council, appointed by the Mayor and confirmed by the Council. This committee reviews the performance of the investment fund and makes recommendations for changes to the City Council. The City Council adopts investment fund policy by ordinance. At December 31, 2013 the fund balance was \$113,495,958. City code allows four percent of the five-year average of the market

value to be transferred to the general fund to support city operations. One half of one percent of the five year average may be used for capital needs. In 2013, \$3,894,684 was transferred from the permanent fund to the general fund and \$486,834 was transferred from the permanent fund to the capital fund. In 2014, it is estimated that \$4,119,676 and \$514,960 will be transferred to the general fund and capital fund respectively.

# **Relevant Financial Policies**

In 2012, the Council amended the permanent fund's investment policies after receiving recommendations from the Permanent Fund Review Board. This changed the asset allocation of the fund to 55 percent fixed income and 45 percent equities.

#### **Major Initiatives**

Projects of priority for the City of Fairbanks include funding the Emergency Services Patrol (ESP). This service is currently being administered by the Downtown Association under the auspices of the "Community Service Patrol." The ESP provides chronic inebriates/incapacitated persons with safe medical assessment and transport without tying up the time of spread-thin police officers and firefighters. Also along this vein, we will fund three new Public Safety Aide positions, which have been created to free-up police officer time by assisting with the more administrative and "errand" tasks.

Other initiatives will have a strong impact on the direction the City takes, and simultaneously create more public involvement. First is the creation of the Fairbanks Diversity Council. This will provide a citizens' forum to make recommendations to promote equal opportunity for all members of the public, serve as a diversity advisory board, and recommend adoption of a Diversity Action Plan. Second, the City will develop a strategic plan to include performance reporting of departments and city operations.

Ongoing reconstruction of City streets, funded by both grant and local revenues will keep the Engineering and Public Works departments busy in the upcoming years:

#### 2014

- Wickersham and 2<sup>nd</sup>/3<sup>rd</sup> Streets between Barnette and Cowles Streets: Project started in 2013 and will be completed by September 2014.
- Slaterville Subdivision, located north and south of Minnie Street between Illinois and Old Steese Streets: Project started last year; remaining work to be completed by August 2014.
- Helmericks Extension/Bentley Trust Road/Roundabouts: Project started last year; remaining work to be completed by August 2014.
- South Cushman Street, Airport Way to Mitchell Expressway: May through September 2014.
- Brandt Subdivision, located north of FNSB Building, including Pioneer Avenue, Driveway and Terminal Streets: May through September 2014.
- Lemeta Subdivision, located off College Road, north and south sides, near Wedgewood complex, Joy Elementary, and Margaret/Antoinette intersections: June through September 2014.
- Arctic Park/Council Subdivision, behind Shoppers Forum Mall, complete reconstruction: June through September 2014.
- 30<sup>th</sup> Avenue between Peger Road and Lathrop Street: Designed and cost estimate obtained, tentatively scheduled for construction in 2014.
- FMATS Pedestrian Improvements Stage II, sidewalks on the north side of Kellum Street between Lathrop Street and 10<sup>th</sup> Avenue: Project started in 2013 and will be completed by August 2014.
- COF Pedestrian Facilities Upgrades, sidewalks along Aurora Drive: Design in 2014 and Construction in 2015.

## 2015

- Cushman Street, Airport Way to 1<sup>st</sup> Avenue, including 3<sup>rd</sup> and 5<sup>th</sup> Avenues from Cushman Street to Lacey Street, complete reconstruction to Cushman 2-lane, 3<sup>rd</sup> Avenue bulb-out removal, 5<sup>th</sup> Avenue reconstruction: May through September 2015.
- Hamilton Acres Subdivision, drainage and street reconstruction: May through September 2015.
- Subdivision(s) to be determined, possibly Island Homes, Fairbanks Townsite, Gateway: May through September 2015.
- 3rd Street Widening: Design is ongoing, City assisting ADOT.

# AWARDS and ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Fairbanks for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2012. The City received this prestigious award for the past eleven consecutive years (2002 - 2012). In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. This report must satisfy both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the finance department. We would like to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit also must be given to the Mayor and the governing Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,

James Soileau, CPA Chief Financial Officer

Carmen Randle, CPA Controller

# **CITY OF FAIRBANKS**





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Fairbanks Alaska

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2012

Executive Director/CEO

# GOVERNMENT FINANCE OFFICERS ASSOCIATION

Distinguished Budget Presentation Award

PRESENTED TO

# **City of Fairbanks**

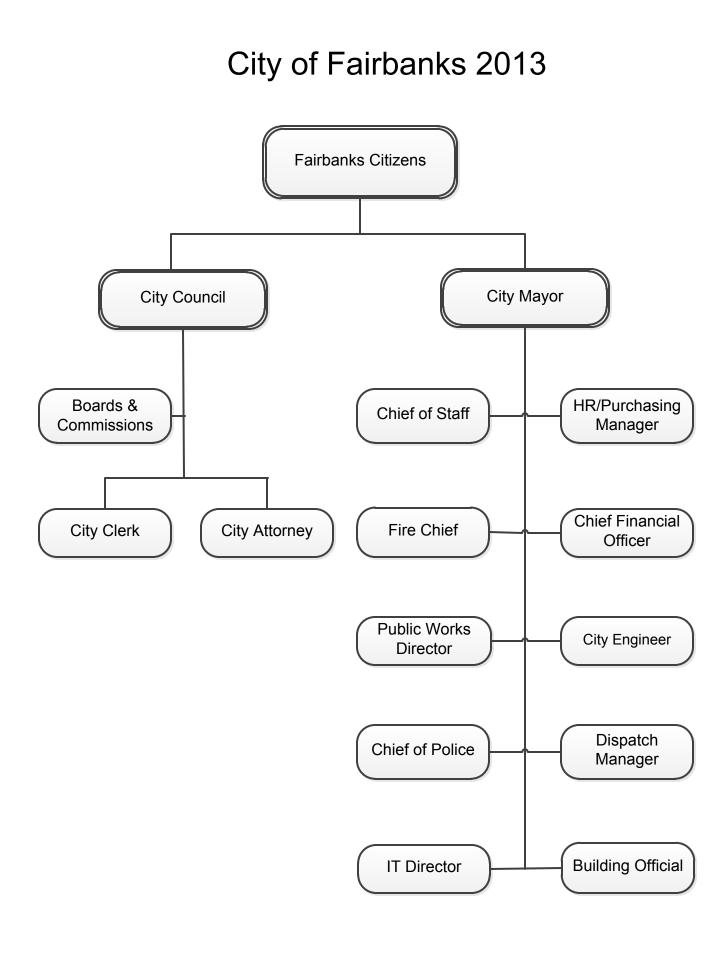
# Alaska

For the Fiscal Year Beginning

January 1, 2013

affry R. Ener

**Executive** Director



# **CITY OF FAIRBANKS, ALASKA- LIST OF PRINCIPAL OFFICIALS**

# MAYOR

# JOHN EBERHART

# **CITY COUNCIL MEMBERS**

RENEE STALEY, SEAT A PERRY WALLEY, SEAT B BERNARD GATEWOOD, SEAT C JIM MATHERLY, SEAT D LLOYD HILLING, SEAT E CHRISTOPHER ANDERSON, SEAT F

# **APPOINTED OFFICIALS**

PAUL J. EWERS City Attorney JANEY HOVENDEN City Clerk

# **STAFF**

CHIEF OF STAFF James Williams HR MGR/PURCHASING/RISK MGR Antonio Shumate

POLICE CHIEF Laren Zager

CHIEF FINANCIAL OFFICER James Soileau

DIRECTOR OF PUBLIC WORKS Michael Schmetzer

INFORMATION TECH DIRECTOR DISPATCH MANAGER **Ryan Rickels** 

FIRE CHIEF Warren Cummings

**CITY ENGINEER** Michael Schmetzer

**BUILDING OFFICIAL** Clem Clooten

Stephanie Johnson

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# **FINANCIAL SECTION**

Independent Auditor's Report Management's Discussion and Analysis Basic Financial Statements and Required Supplementary Information (RSI) Combining and Individual Fund Statements Major Governmental Funds Nonmajor Governmental Funds Nonmajor Special Revenue Funds Nonmajor Capital Projects Funds

# CITY OF FAIRBANKS





#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council City of Fairbanks, Alaska

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fairbanks, Alaska as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fairbanks, Alaska as of December 31, 2013, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America. The prior year partial comparative information has been derived from the City of Fairbanks, Alaska's 2012 financial statements and, in our report dated May 3, 2013, we expressed unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information.

#### **Emphasis of Matter**

As described in Note 1, D12 to the financial statements, in 2013, the City adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*. This provision has been retrospectively applied to all periods presented in these financial statements. Our opinion is not modified with respect to this matter.

#### **Other-Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on Pages M-1 through M-12 and 50 through 52 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Fairbanks, Alaska's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, supplementary information section, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and the schedule of state financial assistance are presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits,* and are also not a required part of the basic financial statements of the City of Fairbanks, Alaska.

#### Other Information, Continued

The combining and individual nonmajor fund financial statements, supplementary information section, the schedule of expenditures of federal awards and the schedule of state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, the schedule of expenditures of federal awards and the schedule of state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 8, 2014, on our consideration of the City of Fairbanks, Alaska's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Fairbanks, Alaska's internal control over financial reporting and compliance.

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May 8, 2014 Fairbanks, Alaska

# CITY OF FAIRBANKS



#### Management's Discussion and Analysis For the Year Ended December 31, 2013

As management of the City of Fairbanks, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the year ended December 31, 2013. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the Introductory Section of this report.

## FINANCIAL HIGHLIGHTS

- The assets of the City of Fairbanks exceeded its liabilities at December 31, 2013 by \$271,812,505 (net position). Of this amount, \$23,834,320 is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors.
- In October 2013, the final payment on the Fire Station General Obligation was made. This payment included principal of \$855,000 and \$28,215 of interest. In 2014 the State of Alaska will reimburse the full amount of the bond payment to the City of Fairbanks.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$132,794,107.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$11,628,256 or 34.33 percent of total general fund expenditures. The total unassigned fund balance at December 31, 2012 was \$10,492,755.
- During 2013, the City received revenue sharing and on-behalf payments to the City's Public Employees' Retirement System from the State of Alaska in the amount \$1,621,774 and \$1,339,977, respectively.
- On March 18, 2009 Standard and Poor's Rating Services raised the ratings on the City's general obligation debt from "A-" to "A." The rating was upgraded following a review of credit strength.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

# **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private sector business.

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, and building inspection. The major business-type activities of the City include the Fairbanks Transportation Center (FTC) and the Municipal Utilities System (MUS).

The government-wide financial statements can be found in the Basic Financial Statements and Required Supplementary Information (RSI) subsection of this report.

# Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Fairbanks can be divided into two categories: governmental funds and proprietary funds.

# Governmental funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between the two.

The City maintains five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, permanent fund, and the grants and contracts fund, which are considered major funds. Data from the other two nonmajor governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the nonmajor governmental funds is provided in the form of combining or individual fund statements elsewhere in this report.

The City of Fairbanks adopts annual budgets for its general fund and capital fund. A budgetary comparison schedule has been provided for these funds to demonstrate compliance with the budgets.

The basic governmental fund financial statements and budgetary comparison schedule for the general fund can be found in the Basic Financial Statements and RSI subsection of this report. The budgetary comparison schedule for the capital fund is located in the nonmajor capital projects funds subsection.

# **Proprietary funds**

Proprietary funds are used to account for the City's ongoing operations which are similar to those often found in the private sector. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. Proprietary fund categories include enterprise and internal service funds.

Enterprise funds are used to report the functions presented as business-type activities in the governmentwide financial statements. The City uses enterprise funds to account for the remaining MUS assets and operations of the FTC. The compensated absences internal service fund accounts for the City's liability for accrued personal and compensatory leave. Each enterprise fund and the internal service fund are reported as a major fund in the basic financial statements.

The proprietary fund financial statements can be found in the Basic Financial Statements subsection of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found in the Basic Financial Statements and RSI subsection of this report.

# Other Information

In addition to the Basic Financial Statements and accompanying notes, this report also presents certain other RSI including budget comparisons for the general fund. Required supplementary information can be found in the Basic Financial Statements and RSI subsection of this report.

The combining statements referred to earlier in connection with major and nonmajor funds are presented immediately after the basic financial statements. Combining and individual fund statements can be found in the financial section of this report.

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### Net Position December 31, 2013

	Governmental Activities	Business-type Activities	Total
Assets			
Current and other assets	\$ 142,340,637	2,635,245	144,975,882
Capital assets	125,595,200	8,867,682	134,462,882
Total assets	267,935,837	11,502,927	279,438,764
Liabilities Long-term liabilities outstanding Other liabilities Total liabilities	2,653,240 2,286,239 4,939,479	2,667,110 	5,320,350 2,305,909 7,626,259
Net position Net investment in capital assets Restricted Unrestricted	125,595,200 113,515,303 23,885,855	8,867,682 - (51,535)	134,462,882 113,515,303 23,834,320
Total net position	\$ 262,996,358	8,816,147	271,812,505

# Net Position December 31, 2012

	Governmental Activities	Business-type Activities	Total
Assets			
Current and other assets	\$ 133,565,184	591,578	134,156,762
Capital assets	109,154,353	9,111,148	118,265,501
Total assets	242,719,537	9,702,726	252,422,263
Liabilities			
Long-term liabilities outstanding	356,545	566,960	923,505
Other liabilities	4,958,956	55,130	5,014,086
Total liabilities	5,315,501	622,090	5,937,591
Net position			
Net investment in capital assets	108,299,354	9,080,636	117,379,990
Restricted	106,020,888	-	106,020,888
Unrestricted	23,083,794	-	23,083,794
Total net position	\$ 237,404,036	9,080,636	246,484,672

# Analysis of Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the City, assets exceeded liabilities by \$271,812,505 at December 31, 2013. The largest portion of the City's net position (49.47 percent) reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. Capital assets are used to provide services to citizens and they are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A large portion of the net position (41.76 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$23,834,320 is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year the City is able to report positive balances in total net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

# Changes in Net Position for the year ended December 31, 2013

	Governmental Activities	Business-type Activities	Total
Revenues:			
Program revenues:			
Charges for services	\$ 6,457,495	588,145	7,045,640
Operating grants and contributions	7,711,240	-	7,711,240
Capital grants and contributions	26,379,749	-	26,379,749
General revenues:			
Property taxes	14,333,209	-	14,333,209
Other taxes	5,710,992	-	5,710,992
Investment gain (loss)	10,787,731	-	10,787,731
Other	2,695,842	68	2,695,910
Total revenues	74,076,258	588,213	74,664,471
Expenses: General government	17,283,253	<u>-</u>	17,283,253
Public safety	17,151,562	-	17,151,562
Public works	13,741,033	-	13,741,033
Building inspections	676,773	-	676,773
Interest on long-term debt	28,215	-	28,215
Fairbanks Transportation Center	-	424,602	424,602
Municipal Utilities System		31,200	31,200
Total expenses	48,880,836	455,802	49,336,638
Increase (decrease) in net position			
before transfers	25,195,422	132,411	25,327,833
Transfers	396,900	(396,900)	-
Increase (decrease) in net position	25,592,322	(264,489)	25,327,833
Net position - 12/31/2012	237,404,036	9,080,636	246,484,672
Net position - 12/31/2013	\$ 262,996,358	8,816,147	271,812,505

# Changes in Net Position for the year ended December 31, 2012

	Governmental Activities	Business-type Activities	Total
Revenues:			
Program revenues:			
Charges for services	\$ 7,029,545	597,961	7,627,506
Operating grants and contributions	5,638,466	-	5,638,466
Capital grants and contributions	5,514,809	-	5,514,809
General revenues:			
Property taxes	14,109,307	-	14,109,307
Other taxes	5,565,175	-	5,565,175
Investment gain (loss)	10,179,570	-	10,179,570
Other	3,154,162	77	3,154,239
Total revenues	51,191,034	598,038	51,789,072
Expenses:			
General government	19,777,837	-	19,777,837
Public safety	17,473,736	-	17,473,736
Public works	11,179,444	-	11,179,444
Building inspections	653,783	-	653,783
Interest on long-term debt	55,190	-	55,190
Fairbanks Transportation Center	-	484,643	484,643
Municipal Utilities System	-	260,098	260,098
Total expenses	49,139,990	744,741	49,884,731
Increase (decrease) in net position			
before transfers	2,051,044	(146,703)	1,904,341
Transfers	396,900	(396,900)	
Increase (decrease) in net position	2,447,944	(543,603)	1,904,341
Net position - 12/31/2011	234,956,092	9,624,239	244,580,331
Net position - 12/31/2012	\$ 237,404,036	9,080,636	246,484,672

# Analysis of Changes in Net Position

# **Governmental activities**

Governmental activities increased the City's net position by \$25,592,322. Key elements of the changes in net position are as follows:

- The State of Alaska transferred maintenance responsibility on newly constructed roadways to the City. This transfer is considered a donation in capital grants and contributions and accounts for \$13,667,377.
- During the year there was a \$2,072,774 increase in operating grants and contributions over the prior year.
- The \$4,381,518 annual transfer to the general and capital funds for operating and expenditures was less than the investment earnings and transfers in, increasing net position in the permanent fund by \$7,541,385.

# Business-type activities

Business-type activities decreased the City's net position by \$264,489. Key elements of the decrease are as follows:

- The MUS Fund transferred \$396,900 in rental income to the Permanent Fund for investment.
- During 2013 the FTC Fund incurred an operating loss of \$233,289.

# FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

# Governmental Funds

The purpose of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year. This amount is also intended to cover cash flow requirements, normal variances in revenue and expenditure estimates, abnormal variances in State revenue estimates versus actual State appropriations, unforeseen litigation costs and judgments, and expenditures of an emergency nature.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$132,794,107, an increase of \$8,963,902 in comparison to the prior year. Of the amount, \$11,628,256 (8.8 percent) is unassigned fund balance, which is available for spending at the government's discretion.

For the fiscal year ended December 31, 2013 the City adopted Statement No. 65 of the Governmental Accounting Standards Board (GASB) *Items Previously Reported as Assets and Liabilities*. The objective of this Statement is to either (a) properly classify certain items that were previously reported as assets and liabilities as deferred outflows of resources or deferred inflows of resources or (b) recognize certain items that were previously reported as assets and liabilities as deferred outflows of resources and liabilities as outflows of resources (expenses or expenditures) or inflows of resources (revenues). These determinations are based on the definitions of those elements in Concepts Statement No. 4, *Elements of Financial Statements*. Deferred inflows of resources are displayed on the face of the Governmental Funds financial statement.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance was \$11,628,256 while total fund balance is \$13,270,040. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents (34.33 percent) of total general fund expenditures, while total fund balance represents (39.18 percent) of total general fund expenditures.

The general fund's fund balance increased by \$1,241,174 during the current fiscal year. The total general funds unassigned fund balance increased by \$1,135,501. The original budget approved by the City Council estimated revenues in excess of budgeted expenditures to increase the unassigned fund balance. City code Sec. 2-651 requires that in no case shall unassigned fund balance be less than the greater of 20 percent of budgeted operational expenditures or \$4,000,000.

Significant changes in the general fund's revenue and expenditures are as follows:

- The State of Alaska (State) made employer relief payments to the State's Public Employees Retirement System (PERS) in the amount of \$1,339,977 which was an increase of \$165,036 from 2012.
- During 2013, the City received \$1,621,774 in State revenue sharing compared to \$2,247,507 in 2012.
- Revenue from all taxes increased by \$369,719 over 2012.
- Revenue from charges for licenses and permits decreased by \$209,534.
- In 2013 revenue received for fees charged for services decreased \$172,264 over 2012.
- Salaries and wages with benefits increased by \$595,344. The increase was due to wage openers on existing labor contracts in 2013. Public Works employees and General Government employees received increases to their pay and benefits.

The permanent fund has a total fund balance of \$113,495,958 all of which is restricted for investments. Certain earnings from the investments are intended to replace the payments in lieu of taxes previously provided by the MUS to the general fund.

The permanent fund balance increased by \$7,541,387 during 2013. Fund balance was decreased by authorized transfers to the general fund for general operations and capital expenditures of \$3,894,684 and \$486,834, respectively. Significant increases to fund balance were a \$396,900 transfer from the MUS fund from rental income, \$415,772 received from the sale of real property, and the fund's earnings were \$10,787,686. Detailed information about the permanent fund is located in Note 4 of the notes to the financial statements.

# **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The net position of the MUS and the FTC at the end of the fiscal year was \$1,246,156 and \$7,569,991 respectively, most of which is invested in capital assets. The total decrease in net position was \$31,200 for the MUS fund and a decrease of \$233,289 for the FTC fund.

Other factors concerning the finances of these funds are addressed in the discussion of the City's business-type activities.

# GENERAL FUND BUDGETARY HIGHLIGHTS

It is Council's intent that the budget accurately reflects revenues and expenditures. Budget variances are reviewed by the staff and the Finance Committee to identify changes in expected revenue and expenditures. If considered necessary, the committee recommends amendments to the budget for the City Council's consideration to more accurately reflect the current state of operations.

Differences between the original budget for total revenues and the final amended budget, excluding interfund transfers, increased budgeted revenues by \$1,813,881. Significant differences are briefly summarized as follows:

- \$ 290,068 increase in tax revenue.
- \$ 193,121 increase in charges for services.
- \$ 70,233 increase in licenses and permits.
- \$1,200,901 increase in Intergovernmental revenue.
- \$ 9,246 increase in fines and forfeitures.
- \$ 50,312 increase in other revenues.

Differences between the original budget for total expenditures and the final amended budget increased appropriations by \$ 1,520,736. Significant differences are briefly summarized as follows:

- \$1,273,309 increase in general government activities.
- \$ 46,725 increase allocated to public safety.
- \$ 151,783 increase allocated to public works.
- \$ 48,919 increase allocated to building inspections.

During the year revenues exceeded budgetary estimates by \$577,328. Expenditures and encumbrances were less than budgetary estimates by \$1,077,868.

The most significant differences were as follows:

- Overall tax revenue increased \$258,143 and revenue from charges for services was \$54,447 higher than anticipated.
- General government expenditures were \$575,768 lower than anticipated and Public Safety expenditures were \$559,625 under budget. Both of these factors can be attributed to lower than expected salaries and benefit expenditures as well as efforts to keep operational costs down.

# CAPITAL ASSET AND DEBT ADMINISTRATION

# Capital Assets

Information regarding the capitalization policy and other information is contained in Notes 1 and 3 to the financial statements.

The City's investment in capital assets for its governmental and business type activities at December 31, 2013 is \$134,462,882 (net of accumulated depreciation). The investment in capital assets includes land, buildings, construction in progress, equipment and infrastructure.

The total increase in the City's investment in capital assets for the current fiscal year was \$17,082,892 (a 15.97 percent increase for governmental activities and 2.35 percent decrease for business-type activities).

Major capital asset events during the current fiscal year include the following:

- \$11.9 million for Noble Street from First Avenue to Gaffney Road. This project will reconstruct Noble Street, including new pavement, storm water drainage system, curb and gutter, sidewalks, striping, and illumination. The design phase is expected to be completed in 2014. Only the funds relating to design and construction administration will run through the city. The gross costs will be reflected in infrastructure as a pass through federal donation via the State of Alaska Department of Transportation.
- \$8.0 million for South Cushman Street from 15<sup>th</sup> Avenue to the Mitchell Expressway. This project will reconstruct approximately 4,500 feet of South Cushman Street, including new pavement, storm water drainage system, curb and gutter, sidewalks, striping, and illumination. The design and construction phase is expected to be completed in 2014.
- \$6.4 million Cushman and Barnette Upgrade, funded by state dollars is in the design phase and is scheduled to begin major construction in 2015. The project involves the revision of traffic signals, improving sight distances, ADA improvements, illumination, and drainage improvements and possible utility relocations. The area included in this project is between Noble Street on the east, Cowles Street on the west, First Avenue on the north, Gaffney Road on the south and First Avenue to Airport Way.
- \$4.1 million Wickersham Street project will upgrade the street and improve the existing storm water drainage system. The project is funded by federal and state dollars and is in the design phase with construction scheduled for completion in 2014.

Capital Assets December 31, 2013 (net of depreciation)				
	6	overnmental Activities	Business-type Activities	Total
Land and land improvements Construction in progress	\$	9,035,804 14,261,589	454,356 -	9,490,160 14,261,589
Buildings Equipment Infrastructure		20,387,465 7,453,020 74,457,322	7,317,381 35,145 1,060,800	27,704,846 7,488,165 75,518,122
Total	\$	125,595,200	8,867,682	134,462,882

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# Capital Assets December 31, 2012 (net of depreciation)

	Governmental Activities		Business-type Activities	Total
Land and land improvements	\$	8,834,325	454,356	9,288,681
Construction in progress		5,092,058	-	5,092,058
Buildings		21,036,264	7,506,217	28,542,481
Equipment		7,356,970	58,575	7,415,545
Infrastructure		66,834,736	1,092,000	67,926,736
Total	\$	109,154,353	9,111,148	118,265,501

# Long-Term Liabilities

At the end of the current fiscal year, the City had total long-term liabilities outstanding of \$5,320,349. Additional information on the City's long-term liabilities can be found in Note 3 to the basic financial statements.

# Outstanding Debt December 31, 2013

	Governmental Activities	Business-type Activities	Total
General obligation bonds Compensated absences Alaska clean water loans Self-Insurance losses	\$ - 1,867,990 - 785,249	2,667,110	- 1,867,990 2,667,110 785,249
Total	\$ 2,653,239	2,667,110	5,320,349

## Outstanding Debt December 31, 2012

	Governmental Activities		Business-type Activities	Total
General obligation bonds	\$	855,000	-	855,000
Compensated absences		1,847,200	-	1,847,200
Alaska clean water loan		-	602,395	602,395
Self-Insurance losses		640,788		640,788
Total	\$	3,342,988	602,395	3,945,383

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- On December 9, 2013 the City Council passed Ordinance No. 5935 adopting the 2014 budget for the general fund. The original budget projects revenues and other financing sources to be \$35,122,302 and expenditures in the amount of \$34,108,629 increasing fund balance by \$1,013,673.
- On April 7, 2014, 2014 Ordinance No. 5941 As Amended was passed. This ordinance estimates the increase to the fund balance of \$867,162, a decrease of \$146,511 from the original 2014 budget.
- Total fund balance in the general fund is projected to be \$14,137,203 with an unassigned balance of \$12,677,441. The significant adjustments to the budget were due to:
  - 1. The encumbrances carrying forward from 2013 increased total expected expenditures to be paid in 2014 by \$182,021.
  - 2. Property tax revenues were decreased by \$386,205 and other sales tax revenues were increased by \$212,447. Transfers from the permanent fund were increased by \$28,139.
- In October 2007, Proposition A. established a permanent maximum base rate of tax levy of 4.9 mills on real property taxes. Proposition A. created a tax cap within the City's maximum allowed tax. For 2014, the mill levy estimate projects the maximum revenue allowed from all taxes will be \$20,253,497. The calculation allows \$14,995,189 for property taxes, but is limited to \$14,514,741 by the 4.9 mill cap. The cap leaves \$480,448 in taxes that could be levied. The City's greatest challenge is adoption of new sources of revenue to allow collection of the total revenue allowed by the City's Charter. Any new or additional sales tax levied, other than hotel/motel, alcohol, and tobacco, must be approved by the voters in a general election.
- The FY2015 State fiscal year budget appropriates approximately \$1.6 million in shared revenue to the City

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City of Fairbanks finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional information should be addressed to the Finance Department, City of Fairbanks, 800 Cushman Street, Fairbanks, Alaska 99701-4615.

# BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION (RSI)

### **Basic Financial Statements**

Government-wide Financial Statements Fund Financial Statements Notes to Financial Statements

# **Required Supplementary Information (RSI)**

Budgetary Comparisons Notes to Required Supplementary Information



# **BASIC FINANCIAL STATEMENTS**

### **Government-wide Financial Statements**

The government-wide financial statements consolidate and report on all of the City's nonfiduciary financial activities on an accrual basis of accounting. These statements have separate columns for the City's governmental activities and its business-type activities.

### **Fund Financial Statements**

The fund financial statements report the City's financial position and operations by governmental funds and proprietary funds. Governmental funds are accounted for on a modified accrual basis of accounting. Proprietary funds are accounted for on an accrual basis of accounting. In addition, the governmental fund statements are reconciled to the governmental activities columns of government-wide financial statements.

### **Notes to Financial Statements**

The notes to the financial statements provide a summary of significant accounting policies and other disclosures required for a fair presentation of the basic financial statements.



Statement of Net Position December 31, 2013 (With comparative totals for 2012)

			Totals		
	Governmental	Business-type			
400570	Activities	Activities	2013	2012	
ASSETS	<b>• • • • • • • • • •</b>		40.070.000		
Equity in central treasury	\$ 16,377,800	500	16,378,300	18,233,708	
Restricted cash and cash equivalents	2,819,738	-	2,819,738	626,230	
Investments, restricted	110,292,489	-	110,292,489	104,997,877	
Accounts receivable (net)	7,193,021	244,996	7,438,017	3,674,580	
Internal balances	101,916	(101,916)	-	-	
Inventory	1,220,754	-	1,220,754	1,077,894	
Prepaid expenses	424,514	-	424,514	394,735	
Noncurrent receivables	3,910,405	(175,445)	3,734,960	5,151,738	
Capital assets					
Non-depreciable	9,035,804	454,356	9,490,160	9,288,681	
Construction in progress	14,261,589	-	14,261,589	5,092,058	
Depreciable, net of accumulated					
depreciation	102,297,807	8,413,326	110,711,133	103,884,762	
Total assets	267,935,837	8,835,817	276,771,654	252,422,263	
LIABILITIES					
Accounts payable and other current					
liabilities	2,038,474	-	2,038,474	1,734,735	
Unearned revenue	247,766	19,670	267,436	257,473	
Noncurrent liabilities	,	,	201,100	_0.,0	
Due within one year	2,082,498	175,445	2,257,943	3,021,878	
Due in more than one year	570,741	(175,445)	395,296	923,505	
Total liabilities	4,939,479	19,670	4,959,149	5,937,591	
	1,000,110	10,010	1,000,110	0,007,001	
NET POSITION					
Net investment in capital assets	125,595,200	8,867,682	134,462,882	117,379,990	
Restricted	-,,	-,,	- , - ,	,,	
Federal asset forfeiture	19,345	-	19,345	66,317	
Permanent fund - expendable	4,634,636	-	4,634,636	4,381,518	
Permanent fund - nonexpendable	108,861,322	-	108,861,322	101,573,053	
Unrestricted	23,885,855	(51,535)	23,834,320	23,083,794	
	20,000,000	(01,000)	20,007,020	20,000,704	
Total net position	\$ 262,996,358	8,816,147	271,812,505	246,484,672	

See accompanying notes to the basic financial statements



Statement of Activities For the Year Ended December 31, 2013 (With comparative totals for 2012)

		Program Revenues		Net (Expense) Revenue and Changes in Net Position				
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Tota 2013	als 2012
Governmental Activities:	Expenses		Contributions	Contributions	Activities	Activities	2013	2012
General government	\$17,283,253	918,736	828,700	107,673	(15,428,144)	_	(15,428,144)	(18,231,620)
Public safety	17,151,562	3,010,712	2,421,421	2,064,775	(9,654,654)	_	(9,654,654)	(9,390,866)
Public works	13,741,033	1,810,491	4,461,119	24,197,301	16,727,878	-	16,727,878	(3,552,683)
Building inspections	676,773	717,556	-,	10,000	50,783	-	50,783	273,189
Interest on long-term debt	28,215	-	-	-	(28,215)	_	(28,215)	(55,190)
Total governmental activities	48,880,836	6,457,495	7,711,240	26,379,749	(8,332,352)	-	(8,332,352)	(30,957,170)
Business-type activities:			.,,		(0,002,002)	· ·	(0,002,002)	
Municipal Utilities System	31,200	396,900	-	-	-	365,700	365,700	136,802
Fairbanks Transportation Center	424,602	191,245	-	-	_	(233,357)	(233,357)	(283,582)
Total business-type activities	455,802	588,145		<u> </u>		132,343	132,343	(146,780)
Total	\$49,336,638	7,045,640	7,711,240	26,379,749	(8,332,352)	132,343	(8,200,009)	(31,103,950)
	General Revenues	5:						
	Property tax				14,333,209	-	14,333,209	14,109,307
	Hotel motel tax				2,632,839	-	2,632,839	2,504,130
	Alcohol bevera	ge tax			2,147,775	-	2,147,775	2,126,694
	Tobacco tax				930,378	-	930,378	934,351
	Unrestricted sha	ared revenue			2,300,539	-	2,300,539	2,935,794
	Investment inco	me			10,787,731	-	10,787,731	10,179,570
	Interest income				170,011	68	170,079	195,355
	Miscellaneous				225,292	-	225,292	23,090
	Transfers - interna	l activity			396,900	(396,900)	-	-
	Total general reve	nues and transfe	rs		33,924,674	(396,832)	33,527,842	33,008,291
	Change in net pos	ition			25,592,322	(264,489)	25,327,833	1,904,341
	Net position - begi	nning			237,404,036	9,080,636	246,484,672	244,580,331
	Net position- endir	ng			\$ 262,996,358	8,816,147	271,812,505	246,484,672

See accompanying notes to the basic financial statements



Governmental Funds Balance Sheet December 31, 2013

		General	Permanent	Grants and Contracts	Other Governmental Funds	Total Governmental Funds
ASSETS		General	remanent	Contracts	1 0103	1 41143
Equity in central treasury	\$	8,391,199	-	-	6,139,228	14,530,427
Restricted cash and cash equivalents	•	100	2,800,293	-	19,345	2,819,738
Restricted investments		-	110,292,489	-	-	110,292,489
Receivables (net of allowance						
for uncollectibles)		5,082,137	886,734	5,134,540	-	11,103,411
Prepaid assets		424,514	-	-	-	424,514
Due from other funds		5,236,457				5,236,457
Total assets	\$	19,134,407	113,979,516	5,134,540	6,158,573	144,407,036
LIABILITIES						
Accounts payable		1,869,345	3,328	-	130,464	2,003,137
Deposits		35,338	-	-	-	35,338
Unearned revenue		247,766	-	-	-	247,766
Due to other funds		20,601		5,134,540		5,155,141
Total liabilities		2,173,050	3,328	5,134,540	130,464	7,441,382
DEFERRED INFLOWS OF RESOURCES						
Special assessments and long-term receivables		3,691,317	480,230			4,171,547
FUND BALANCES						
Nonspendable		424,514	-	-	-	424,514
Restricted		-	113,495,958	-	19,345	113,515,303
Committed		250,000	-	-	1,180,540	1,430,540
Assigned		967,270	-	-	4,828,224	5,795,494
Unassigned		11,628,256				11,628,256
Total fund balances		13,270,040	113,495,958		6,028,109	132,794,107
Total liabilities, deferred inflows, and fund balances	\$	19,134,407	\$ 113,979,516	\$ 5,134,540	\$ 6,158,573	\$ 144,407,036



#### Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position December 31, 2013

\$ 132,794,107

Amounts reported for governmental activities in the statement of net position (page 5) are different because:

Total fund balances of governmental funds (page 9)

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Infrastructure Land and land improvements Construction in progress Buildings Equipment Accumulated depreciation	487,032,445 9,035,804 14,261,589 31,425,787 22,727,352 (438,887,777) 125,595,200
Inventories are reported under the purchases method within the funds and under the consumption method on the government-wide statements.	1,220,754
Long-term liabilities are not due and payable in the current period and therefore not reported in the funds. Self-insurance losses	(785,248)
Revenues related to notes receivable were deferred in the governmental funds because they were not collected within 180 days after year end in prior years. The accrual basis recognizes these revenues as earned in prior years.	
Deferred special assessments	66,704
Deferred sales tax, penalties and interest	24,613
Deferred Tract I and Tract II note receivable	239,322
Deferred Community Development note receivable	188,473
Deferred Breadline note receivable	42,425
Deferred Korean Community of Fairbanks note receivable	10,008
Deferred Techite note receivable	<u>3,600,000</u> 4,171,545
Net position of governmental activities (page 5)	\$ 262,996,358



#### Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances For the Year Ended December 31, 2013

		General	Permanent	Grants and Contracts	Other Governmental Funds	Total Governmental Funds
Revenues						
Taxes	\$	20,044,201	-	-	-	20,044,201
Charges for services	•	4,566,999	-	-	-	4,566,999
Intergovernmental		4,568,527	-	16,670,488	26,747	21,265,762
Licenses and permits		1,775,851	-	-	-	1,775,851
Fines and forfeitures		993,619	-	-	-	993,619
Special assessments		2,674	-	-	-	2,674
Investment earnings		-	10,787,686	-	45	10,787,731
Other revenues		613,114		347,256	1,094,242	2,054,612
Total revenues		32,564,985	10,787,686	17,017,744	1,121,034	61,491,449
Expenditures						
Current						
General government		9,693,683	166,887	800,917	155,363	10,816,850
Public safety		14,679,954	-	973,518	234,158	15,887,630
Public works		7,594,809	-	4,461,119	968,229	13,024,157
Building inspections		666,819	-	-	-	666,819
Debt service						
Principal		855,000	-	-	-	855,000
Interest		28,215	-	-	-	28,215
Capital outlay						
Public safety		21,325	-	688,072	407,253	1,116,650
Public works		329,883	<u> </u>	10,094,118	593,272	11,017,273
Total expenditures		33,869,688	166,887	17,017,744	2,358,275	53,412,594
Excess (deficiency) of revenues over expenditures		(1,304,703)	10,620,799		(1,237,241)	8,078,855
Other financing sources (uses)						
Transfers in		3,894,684	886,334	-	1,418,582	6,199,600
Transfers out		(1,421,182)	(4,381,518)	-	-	(5,802,700)
Sale of capital assets		72,375	415,772		<u> </u>	488,147
Total other financing sources (uses)		2,545,877	(3,079,412)		1,418,582	885,047
Net change in fund balances		1,241,174	7,541,387	-	181,341	8,963,902
Fund balances - beginning		12,028,866	105,954,571		5,846,768	123,830,205
Fund balances - ending	\$	13,270,040	113,495,958		6,028,109	132,794,107



#### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities For the year ended December 31, 2013

Amounts reported for governmental activities in the statement of activities (page 7) are different because:

Net change in fund balances - total governmental funds (page 13) 8,963,902 \$ Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities the cost of capital assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeded capital outlays in the current period. Capital outlays and expenditures 12.133.923 Depreciation expense (8, 437, 308)3,696,615 Gains from disposal of capital assets are not reported on the governmental fund financial statements and proceeds from sales are reported as revenue. Under full accrual accounting, the loss on disposal is reported and proceeds from sales are not reported as revenue. Loss on Disposal (18, 258)(18, 258)Infrastructure assets donated during the year are not reported in governmental funds. In the statement of activities, revenue is recorded for the fair value of the assets at date of donation. Total road reconstruction project costs 13,667,377 Decrease in Construction in progress (904.887)12,762,490 Inventories are reported under the purchases method in the governmental funds, and under the consumption method in the statement of activities. 142,859 Repayment of long-term debt is reported as an expenditure in the governmental funds. In the statement of net position, the repayment reduces long-term liabilities. Repayments consisted of: Fire station general obligation bond 855,000 Collections on receivables provide current financial resources to governmental funds. However, the collection on notes receivable decreases the notes receivable balance in the statement of net position. In the current period, proceeds were received from: Breadline note receivable (11,350)Tract I and Tract II receivable (13, 699)Techite note receivable (200,000)Community Development receivable (416, 499)(641,548) Accrued interest is deferred in the governmental fund statements though reported as earned in the statement of activities. 5,817 Collections on special assessments receivable (2,973)Collections on special assessment penalties and interest (27, 122)Certain items reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. These activities consist of:

Increase in reserve for self-insurance losses	(144,460)
	(144,460)
Change in net position of governmental activities (page 7) See accompanying notes to the basic financial statements	\$ 25,592,322

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### Proprietary Funds Statement of Net Position December 31, 2013

	Business-typ Enterprise			Governmental Activities-	
	MUS	FTC	Total	Internal Service Fund	
ASSETS					
Current assets					
Cash	\$-	500	500	1,847,374	
Accounts receivable	-	69,551	69,551	16	
GHU Clean Water loan receivable Due from other funds	175,445	- -	175,445 -	20,601	
Total current assets	175,445	70,051	245,496	1,867,991	
Noncurrent assets					
GHU Clean Water loan receivable Capital assets	2,491,665	-	2,491,665	-	
Land	185,356	269,000	454,356	-	
Plant in service	22,488,506	-	22,488,506	-	
Buildings	-	9,550,693	9,550,693	-	
Infrastructure	1,560,000	-	1,560,000	-	
Less accumulated depreciation	(22,987,706)	(2,198,167)	(25,185,873)		
Total noncurrent assets	3,737,821	7,621,526	11,359,347		
Total assets	\$ 3,913,266	7,691,577	11,604,843	1,867,991	
LIABILITIES					
Current liabilities					
Alaska Clean Water loan payable	175,445	-	175,445	-	
Due to general fund	-	101,916	101,916	-	
Compensated absences	-	-	-	1,782,856	
Unearned revenue	·	19,670	19,670		
Total current liabilities	175,445	121,586	297,031	1,782,856	
Noncurrent liabilities					
Alaska Clean Water loan payable	2,491,665	-	2,491,665	-	
Compensated absences	·	<u> </u>	-	85,135	
Total noncurrent liabilities	2,491,665	<u> </u>	2,491,665	85,135	
Total liabilities	2,667,110	121,586	2,788,696	1,867,991	
NET POSITION					
Net investment in capital assets	1,246,156	7,621,526	8,867,682	-	
Unrestricted		(51,535)	(51,535)		
Total net position	1,246,156	7,569,991	8,816,147		
Total liabilities and net position	3,913,266	7,691,577	11,604,843	1,867,991	

See accompanying notes to the basic financial statements



### Proprietary Funds Statement of Revenues, Expenses and Changes in Net Position For the Year Ended December 31, 2013

	Business-type Activities Enterprise Funds				Governmental Activities-	
		MUS	FTC	Total	Internal Service Fund	
Operating revenues						
Rental income	\$	396,900	191,245	588,145	-	
Other revenue		-	-		1,787,376	
		396,900	191,245	588,145	1,787,376	
Operating expenses						
Employee benefits		-	-	-	1,787,376	
Management fees		-	212,336	212,336	-	
Depreciation		-	212,266	212,266	-	
Total operating expenses		-	424,602	424,602	1,787,376	
Operating income (loss)		396,900	(233,357)	163,543	<u> </u>	
Nonoperating revenues (expenses)						
Interest income		-	68	68	-	
Rental depreciation		(31,200)	-	(31,200)	-	
Total nonoperating revenue (expenses)		(31,200)	68	(31,132)	<u> </u>	
Income (loss) before contributions						
and transfers		365,700	(233,289)	132,411	-	
Transfers out		(396,900)	-	(396,900)	-	
Change in net position				<u> </u>		
		(31,200)	(233,289)	(264,489)	-	
Total net position - beginning		1,277,356	7,803,280	9,080,636		
Total net position - ending	\$	1,246,156	7,569,991	8,816,147		



#### Proprietary Funds Statement of Cash Flows For the year ended December 31, 2013

	Business-type Activities Enterprise Funds			Governmental Activities-	
		MUS	FTC	Total	Internal Service Fund
Cash flows from operating activities					
Receipts from customers	\$	396,900	187,915	584,815	-
Receipts for interfund services provided		-	-	-	1,822,899
Payments for interfund services provided		-	-	-	(1,787,376)
Payments to management		-	(212,336)	(212,336)	-
Payments for operating expenses Net cash provided (used) by operating activities		396,900	(147,109) (171,530)	(147,109) 225,370	35,523
		390,900	(171,550)	223,370	35,525
Cash flows from noncapital					
financing activities		<i>/</i>		(	
Transfer to permanent fund		(396,900)		(396,900)	-
Net cash provided (used) by noncapital financing activities		(396,900)	<u> </u>	(396,900)	
Cash flows from capital and					
other related financing activities					
Payment to Alaska DEC		(44,471)	-	(44,471)	-
Payment to Golden Heart Utilities		(2,100,150)	-	(2,100,150)	-
Receipt from Alaska DEC Receipt from Golden Heart Utilities		2,100,150 44,471	-	2,100,150 44,471	-
Net cash provided (used) by capital and		44,471		44,471	
other related financing activities		-	<u> </u>	-	
Cash flows from investing activities					
Interest received		-	68	68	
Net cash provided by investing activities			68	68	-
Net increase (decrease) in cash		-	(171,462)	(171,462)	35,523
Cash at beginning of the year			171,962	171,962	1,811,851
Cash at end of the year	\$	-	500	500	1,847,374
Reconciliation of operating income (loss) to					
net cash provided (used) by operating activities					
Operating income (loss)		396,900	(233,357)	163,543	-
Adjustments to reconcile operating income (loss)					
to net cash provided (used) by operating activities			242.266	242.266	
Depreciation expense (Increase) decrease in assets		-	212,266	212,266	-
Accounts receivable		-	(3,305)	(3,305)	5
Due from other funds		-	(147,109)	(147,109)	14,727
(Decrease) increase in liabilities			(,)	(1.1.,1.00)	· ·,· <b>_ ·</b>
Prepaid rent		-	(25)	(25)	-
Compensated absences		-		-	20,791
Net cash provided (used) by operating activities	\$	396,900	(171,530)	225,370	35,523
			=		

See accompanying notes to the basic financial statements



Notes to Financial Statements December 31, 2013

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

- A. Reporting Entity
- B. Government-wide and Fund Financial Statements
- C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation
- D. Assets, Liabilities, and Net Position Fund Balance
  - 1. Equity in central treasury, cash, and investments
  - 2. Statement of cash flows
  - 3. Receivables and payables
  - 4. Inventories and prepaid items
  - 5. Restricted assets
  - 6. Capital assets
  - 7. Compensated absences
  - 8. Long-term obligations
  - 9. Fund equity
  - 10. Encumbrances
  - 11. Use of estimates
  - 12. Change in accounting principle
  - 13. Comparative data / reclassifications
  - 14. Rounding

#### NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

- A. Minimum Fund Balance Requirement
- B. Audit Requirement
- C. Deficit Fund Equity
- D. Excesses of Expenditures and Encumbrances over Appropriations
- E. Fund Balance Detail

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS

- A. Deposits and Investments
- B. Property Taxes
- C. Interfund Receivables, Payables, and Transfers
- D. Leases
- E. Deferred Inflows of Resources
- F. Long-Term Debt
- G. Capital Assets

#### **NOTE 4 – OTHER INFORMATION**

- A. Risk Management
- B. Contingent Liabilities
- C. Retirement Plans
- D. Permanent Fund
- E. Subsequent Event

Notes to Financial Statements December 31, 2013

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The City of Fairbanks, Alaska (the "City") was incorporated on November 10, 1903. The City is a home rule city under the laws of the State of Alaska; home rule municipalities operate under a charter approved by the voters. The City's charter provides for a Council-Mayor form of government. The City provides a variety of local government services, including: public safety (police, fire, emergency dispatch and emergency medical services), street maintenance, refuse collection, funding of economic development, public improvements, building and fire code enforcement, storm drain management, and general administrative services.

The accompanying financial statements present the activities of the City of Fairbanks. The basic financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the activities of the City. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis, revenues are recognized when they become susceptible to accrual, which is when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" is defined as collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if collected within 180 days of the end of the current fiscal period. Property, hotel/motel, liquor, and tobacco taxes are considered available if collected within 60 days after year-end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation, Continued

Property taxes, hotel/motel, liquor, tobacco taxes, charges for services, rent, and interest associated with the current period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. Licenses, permits, fines, and forfeitures are not susceptible to accrual because generally they are not measurable until received in cash. Long-term receivables including special assessments and notes receivable are susceptible to accrual, but the associated revenue is deferred until collected. If the susceptible to accrual criteria are met, expenditure-driven grants allow revenue recognition when qualified expenditures are incurred and all other eligibility requirements have been met. Other grants and intergovernmental revenues are recognized when all eligibility requirements are met and they are measurable and available. Interest income is accrued when earned. All other revenues are considered to be measurable and available only when cash is received by the City.

The City reports deferred inflows of resources in the governmental funds when the asset is recognized before revenue recognition criteria are met. The City budgets receipts from long-term receivables on the cash basis and defers revenue which has not been collected by year-end. Unearned revenue is recorded when resources are received by the City before it has a legal claim to them, as when cash from grants are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, or cash is received from long-term receivables, the liability or deferred inflow of resources is removed and revenue is recognized.

The City reports the following major governmental funds:

The <u>General Fund</u> is the City's primary operating fund and is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund.

The <u>Permanent Fund</u>, which is governed by provisions in the City Charter and Code of Ordinances, generates income to help fund operations of the City.

The <u>Grants and Contracts Special Revenue Fund</u> accounts for receipts and expenditures of grants and contracts, which provide for operations, equipment, and capital activities.

The City reports the following major enterprise funds:

The <u>Municipal Utilities System Fund (MUS</u>) accounts for receipts of operating revenue from the rental of the remaining assets of the former Municipal Utilities System, which was sold in phases in 1997 and 1998.

The <u>Fairbanks Transportation Center (FTC) Fund</u> accounts for provisions of parking spaces in the downtown area. All activities necessary to provide such services are accounted for in this fund.

Additionally, the City reports the following fund types:

The Special Revenue Funds account for proceeds of specific revenue sources which are legally or otherwise restricted to expenditures for specific purposes.

The Capital Projects Funds are used to account for financial resources to be used for the acquisition of capital assets or construction of major capital facilities other than those financed by proprietary funds.

### CITY OF FAIRBANKS, ALASKA Notes to Financial Statements

#### (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation, Continued

The Internal Service Fund accounts for the activity related to the City's compensated absences.

As a general rule the effect of inter-fund activity has been removed from these statements. Exceptions to this rule are the charges between the government's compensated absences function and various functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the applicable functions.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the FTC enterprise fund are charges to customers for parking services. The MUS enterprise fund charges customers for rental of the facility. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Assets, Liabilities, and Net Position – Fund Balance

#### 1. Equity in central treasury, cash, and investments

Cash resources of the City are combined to form a central treasury of cash and investments. A participating fund's share in the central treasury is displayed in the accompanying financial statements as equity in central treasury. Excluded from the central treasury are certain restricted cash and cash equivalents and restricted investments. Funds which are financed by reimbursable grants, bond proceeds and sources of revenue outside the general government do not participate in the central treasury. The central treasury provides short-term loans to those funds which are displayed as an interfund receivable or payable. Investment earnings are recorded in the general fund, except for the earnings of the permanent fund, enterprise funds, and other funds whose earnings are required to provide funding for a program or project. Cash equivalents are defined as short-term, highly liquid investments with original maturities of three months or less from the date of acquisition. Investment earnings are reported at fair value. See Note 3 for a detailed discussion of the City's investment policies.

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### D. Assets, Liabilities, and Net Position – Fund Balance, Continued

#### 2. Statement of cash flows

For purposes of the statement of cash flows the enterprise funds consider their equity in central treasury to be cash equity.

#### 3. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other fund" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds as reported in the fund financial statements are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

The governmental funds statement reports accounts and property tax receivables net of an allowance for uncollectible accounts. Individual fund statements report receivables at full value with a reduction for the allowance.

#### 4. Inventory and prepaid items

Inventory is located and maintained at public works. It consists of parts and fuel required to keep the City's equipment fleet operational. The inventory valuation is a weighted average of the price paid for each unit spread over the units on hand. Inventory is recorded as expenditures when used (consumption method) in the government-wide statements. The City's governmental funds record expenditures when inventory is purchased (purchase method). Prepaid items consist of payments to vendors for costs applicable to future accounting periods. These items are recorded as prepaid items in both the government-wide and fund financial statements and are recorded as expenditures when used (consumption method).

#### 5. Restricted assets

Restricted cash in the general fund consists of cash advanced by grantors to fund specific projects or programs.

Restricted cash and investments in the permanent fund are restricted for investment.

Restricted cash in the asset forfeitures special revenue fund consists of cash received from the United States Department of Justice (DOJ) Asset Forfeiture Program. The DOJ distributes asset forfeitures involving federal controlled substance cases. Federal regulations require those portions of forfeited assets distributed to the City be restricted for police use and are not to supplant normally budgeted amounts.

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### D. Assets, Liabilities, and Net Position – Fund Balance, Continued

#### 6. Capital assets

The City reports capital assets, including, property, plant, equipment, and infrastructure (e.g., roads, sidewalks, and similar items), in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial, individual cost of more than \$5,000 for machinery and equipment, \$1,000,000 for buildings and infrastructure, and an estimated useful life of greater than one year.

Initially the City recorded its infrastructure at estimated cost. As the City constructs or acquires additional capital assets, including infrastructure, they are capitalized and reported at historical cost. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Donated capital assets are recorded at estimated fair market value at the date of acquisition.

Infrastructure is depreciated using the straight-line method over the useful lives of the assets with a full year of depreciation in the year of acquisition and disposal. Other capital assets are depreciated using the straight-line method over the useful lives of the assets.

	Useful Life (Years)
Governmental activities:	
Buildings	50
Furniture and equipment	5-20
Software	3
Infrastructure	30
Business-type activities - enterprise funds:	
Wastewater utility plant and equipment	15-35
Common plant and equipment	15-40
Utilidors	50
Parking garage	50

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### D. Assets, Liabilities, and Net Position – Fund Balance, Continued

#### 7. Compensated absences

City employees accumulate earned but unused annual and compensatory leave under the terms of collective bargaining agreements and City code for non-union employees. All employees are paid accumulated eligible leave upon termination. All leave is accrued when incurred in the government-wide financial statements. The compensated absences internal service fund reports the governmental funds' liability on the accrual basis.

#### 8. Long-term obligations

In government-wide financial statements, and proprietary fund types in the fund financial statements, longterm debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 9. Fund equity

Fund equity in the government-wide and the proprietary fund statements is classified as "net position". Fund equity is classified as "fund balance" in the governmental fund statements. In the City's fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on constraints imposed on the use of these resources. The five classifications of fund balance are classified as follows:

Nonspendable – This classification includes amounts that cannot be spent because they are either (a) not in spendable form, long-term amount of loans and notes receivable, property held for resale or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example prepaid amounts and inventories.

Restricted - Fund balances are reported as restricted when constraints imposed on their use through either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed – Fund balances are reported as committed when the resources can only be used for specific purposes imposed by formal action of the City Council – the government's highest level of decision making authority. The City Council may remove or modify the commitment by taking the same formal action that imposed the constraint originally. This can occur, via ordinance, as part of the annual budget appropriation or subsequent budget amendments. Ordinances are the highest level of action the City Council may take and are considered legislative in nature. Each ordinance is subject to two public hearings before passage.

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### 9. Fund equity, Continued

Assigned – This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but are neither restricted nor committed. The City Council has the authority to assign amounts to be used for specific purposes. The City Council may delegate the authority to assign amounts to another City body (Finance Committee for example or City official such as the Mayor or Chief Financial Officer). Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the general fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned – This classification represents the residual classification for the general fund. The general fund always reports positive unassigned fund balance but it may be necessary to report negative unassigned fund balance in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to spend restricted fund balance as external party restrictions are satisfied. Commitments will be spent as the conditions for the commitment are present and require satisfaction; assignments are spent when the circumstances creating the assignment are ready to be fulfilled. Unassigned fund balance may only be spent after the resources for the other fund balance classifications are not available.

#### 10. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the City's governmental funds. Encumbrances, if any, outstanding at year-end are reported as appropriate restraints of fund balance if they meet the criteria and definitions outlined in the fund balance section of these notes. Encumbrances do not lapse at year-end.

The City had the following amounts reported as encumbrances at December 31, 2013:

General Fund	\$ 182,021
Grants & Contracts Fund*	5,442,618
Other Governmental Funds	737,561
Total	\$ <u>6,362,200</u>

\*Encumbrances are funded with next year's revenues and are not included in fund balance.

#### 11. Use of estimates

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, liabilities, revenues, and expenses/expenditures, and the disclosure of contingent assets and liabilities at the date of the basic financial statements. Actual results could differ from those estimates.

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### 12. Change in Accounting Principle

The City has adopted GASB 65, *Items Previously Reported as Assets and Liabilities*, which reclassifies, as deferred outflow of resources or deferred inflow of resources, certain items that were previously reported as assets and liabilities. A *deferred outflow* represents the consumption of the government's net assets or fund balance that is applicable to a future reporting period. A *deferred inflow* represents the acquisition of net assets or fund balance that is applied to 2012 financial statements, it did not result in a restatement of the opening balance of net position.

#### 13. Comparative data/reclassifications

Comparative total data for the prior year have been presented only for the government-wide statements and individual statements for the general fund, major special revenue fund, and the permanent fund. Reclassifications are made periodically to previously issued financial statements to conform to current year presentation.

#### 14. Rounding

Each amount in the financial statements is rounded to its natural whole number. As a result, some subtotals and totals may not equal the sum of detail amounts.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Minimum Fund Balance Requirement

City ordinances require that the unassigned general fund balance be set at 20 percent of budgeted annual expenditures but not less than \$4,000,000. At December 31, 2013, 20 percent of annual budgeted expenditures were \$6,975,798. The unassigned fund balance in the City's general fund was \$11,628,256.

#### B. Audit Requirement

The City's Charter requires an independent audit to be performed annually and submitted to the City Council within 180 days after the end of the fiscal year. The audit report was completed on May 8, 2014.

#### C. Deficit Fund Equity

There were no funds with a deficit in total fund balance at December 31, 2013. However, the Fairbanks Transportation Center had a deficit in unrestricted net position of \$51,535 at December 31, 2013.

#### D. Excess of Expenditures and Encumbrances over Appropriations

		Actual on	
General Fund	 Budget	Budgetary Basis	Variance
Engineering	\$ 507,092	619,201	(112,109)

Notes to Financial Statements (Continued)

#### NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY, CONTINUED

#### D. Excess of Expenditures and Encumbrances over Appropriations, Continued

Budget variances are reviewed by the Finance Committee. The committee recommends amendments to the budget for the City Council's consideration. Excess expenditures were funded by greater than anticipated revenues and fund balance assignments for encumbrances. Significant budget variances are discussed in the Management's Discussion and Analysis.

#### E. Fund Balance Detail

	General Fund		Permanent Fund	Nonmajor Governmental	Total
Nonspendable					
Prepayments	\$	424,514			424,514
Restricted					
Investment		-	113,495,958	-	113,495,958
Federal Asset Forfeiture		-		19,345	19,345
Total Restricted		-	113,495,958	19,345	113,515,303
Committed					
Snow Removal		250,000	-	-	250,000
Capital Projects			-	1,180,540	1,180,540
		250,000	-	1,180,540	1,430,540
Assigned				i	
Encumbrances		182,021	-	737,561	919,582
Self Insurance		785,249	-	-	785,249
Capital		-	-	4,090,663	4,090,663
		967,270	-	4,828,224	5,795,494
Unassigned	1	1,628,256		<u>-</u>	11,628,256
Total Fund Balance	<b>\$</b> 1	3,270,040	113,495,958	6,028,109	132,794,107

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments

Deposits

At December 31, 2013, the carrying amount of the City's cash and deposits was \$3,434,096 and the bank balances totaled \$4,117,695. The bank balance was covered by federal depository insurance or collateral held by the City's agents in the City's name. Banking services are provided to the City under agreements with KeyBank and Mt. McKinley Bank. Mt. McKinley provides lock box services for the collection of the City's garbage service accounts and ambulance billings. See page S-2 in the Supplementary Information Section for a schedule of the City's total deposits and investments.

- Investments
  - (1) Fairbanks General Code Sections 2-676 2-688 describe the objectives, policies, and procedures for investing the City's funds (except for assets accounted for in the permanent fund). As described in the Fairbanks General Code, the City's investment policy for all funds is to apply the prudent-person (investor) rule: The City Council, the Permanent Fund Review Board, the City staff, the investment managers, and the bank custodians shall exercise the judgment and care under the circumstances then prevailing which an investor of ordinary prudence, discretion, and intelligence exercises in the management of large investments entrusted to it, not in regard to speculation, but in regard to the long-term investment of funds considering the probable safety of capital as well as probable income. The assets governed by Sections 2-676 2-688 may be invested in the following instruments:
    - A. Demand deposits;
    - B. U.S. treasury bills;
    - C. Treasury notes or bonds maturing within one year;
    - D. Insured or fully collateralized certificates of deposit of banks and savings and loan associations maturing within one year;
    - E. Repurchase agreements collateralized by U.S. treasury securities and market-to-market;
    - F. The Alaska Municipal League Investment Pool;
    - G. Money market mutual funds whose portfolios consist entirely of U.S. government securities;
    - H. Obligations of the Export-Import Bank of the United States, the United States Postal Service, the Government National Mortgage Association, the Federal National Mortgage Association to the extent guaranteed by the Government National Mortgage Association, the Federal Financing Bank, the Federal Intermediate Credit Banks, the Federal Banks for Cooperatives, the Federal Home Loan Bank, the Federal Land Banks, the Farmers Home Administration, and the Federal Home Loan Mortgage Association, or any agency or instrumentality of the federal government which shall be established for the purposes of acquiring the obligations of any of the foregoing or otherwise providing financing.
      - a. Funds may be invested in longer maturities, prime bankers' acceptances and secured commercial paper upon adoption of a motion of authorization by the majority of the City Council at a regular or special public meeting.
      - b. Investment maturities for operating funds shall be scheduled to coincide with projected cash flow needs, taking into account large routine expenditures (payroll, bond payments) as well as considering sizeable blocks of anticipated revenue.
  - (2) Fairbanks General Code Section 2-260 describes the policies, procedures, and governance of the permanent fund's assets. The purpose of the permanent fund is to maximize income for capital and operating expenses of the City and preserve in trust assets of the City for present and future generations of City residents. The principal goal shall be to preserve principal and maintain purchasing power. The investment policy is to allow only the following investment vehicles:

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### A. Deposits and Investments, Continued

- A. Obligations of or obligations insured or guaranteed by the United States or agencies or instrumentalities of the United States;
- B. Bonds or other taxable yield U.S. dollar denominated debt instruments of this state, its agencies, municipalities, any other state, or corporation which at the time of investment have an investment grade rating of a nationally recognized rating agency; if the rating of a bond becomes less than investment grade and has a maturity greater than one year, it must be sold in an orderly manner within 90 days of down grading.
- C. Bank certificates of deposit which are insured or secured as to the payment of principal and interest;
- D. Corporate obligations of investment grade quality as recognized by a nationally recognized rating organization. If, after purchase, these obligations are downgraded below investment grade, they shall be sold in an orderly manner within 90 days of down grading. In no circumstance shall any bonds be purchased after January 1, 2009 with a yield to maturity that exceeds 600 basis points above a comparable duration treasury note/bond at the date of purchase;
- E. Short-term investment funds (STIF) which are limited to investments set forth in sections (2) (A)-(D) of this section or the Alaska Municipal League Investment Pool as set forth in state statute;
- F. Domestic equities, which taken as a whole, attempt to replicate the Standard & Poor's 500 Index, including both mutual funds and exchange traded funds (ETF's);
- G. International equities, which taken as a whole, attempt to replicate the FTSE Developed ex North American Index, including both mutual funds and ETF's;
- H. Equities, which taken as a whole, attempt to replicate the universe of domestic real-estate investment trusts, including both mutual funds and ETF's;
- I. Domestic equities, which taken as a whole, attempt to replicate the S & P 400 MidCap Index, including both mutual funds and ETF's;
- J. Commodities, which taken as a whole, attempt to replicate a broad based commodity index, such as the Dow-Jones UBS Commodity Index, including mutual funds, ETF's, and exchange traded notes (ETNs);
- K. Emerging markets equity index funds, which taken as a whole, attempt to replicate the FTSE Emerging Market Index, including both mutual funds and ETF's;
- L. International Bond index funds, which taken as a whole attempt to replicate Barclays Capital Global Treasury ex-U.S. Capped Index, including both mutual funds and ETF's;
- M. U.S Treasury Inflation Protected Securities (TIPS), and/or mutual funds or ETF's which attempt to replicate the Barclays Capital U.S Treasury Inflation Protected Securities Index;
- N. The following investment practices are prohibited and shall constitute limitations to fund investments:
  - a. Options and futures may not be purchased or sold; complex derivatives and complex structured notes which provide for uncertain payment dates and amounts are prohibited without the express, written consent of the City Council, as are practices which involve the use of leveraging through reverse repurchase agreements.

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### A. Deposits and Investments, Continued

- b. Investments in U.S. dollar denominated obligations of corporations shall be limited to a percentage level as provided for by the City Council from time to time. Investment grade to be defined by at least one nationally recognized rating service. The investment in the lowest level investment grade securities is to be limited to no more than 10 percent of the marketable debt securities.
- c. No investment shall be made in any one individual security or issuer in excess of 5 percent of the total investment portfolio, measured by market value, except for obligations of the U.S. government and its agencies.
- d. No investments, cumulatively, shall be made in any one industry in excess of 25 percent of the total investment portfolio except for obligations of the U.S. and its agencies without quarterly disclosure to the Review Board for consideration.
- e. Effective January 1, 2009, no commercial residential mortgage backed securities (MBS, etc., but not to exclude securities issued by a U.S. government agency) and no further commercial mortgage backed securities (CMBS, etc.) may be purchased.

Interest rate risk – The risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the City manages its exposure to losses arising from changes in interest rates by limiting investment maturities in all funds except the permanent fund as noted in (1)C, (1)D, and (1)H a & b above. The City does not have a policy limiting maturities in the permanent fund.

		Investments and Maturities (in Years)							
Investment Type	_	Fair Value	Less than 1	1 - 5	6 - 10	More Than 10			
Corporate bonds	\$	23,983,401	1,078,630	14,506,881	5,583,711	2,814,179			
U.S. treasuries and agencies		23,405,764	-	8,816,654	5,807,115	8,781,995			
External investment pool		15,759,031	15,759,031	-	-	-			
Foreign bonds	_	3,902,975	508,150	3,394,825					
	\$	67,051,171	17,345,811	26,718,360	11,390,826	11,596,174			

As of December 31, 2013, the City had the following investments and maturities.

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As described above, the City's investment policy limits investments in debt securities in the permanent fund to a rating issued by a nationally recognized agency of Baa or higher. The City has no investment policy that would further limit the ratings of its investment choices.

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### A. Deposits and Investments, Continued

Concentration of credit risk – The risk of loss attributed to the magnitude of a government's investment in a single issuer. The City's investment policy limits exposure to concentration risk in the permanent fund as described in (2) N c & d of this section. On December 31, 2013, investments in the permanent fund were within required investment limitations. The City has no investment policy that would further limit its concentration of credit risk. GAAP requires disclosure of any investment in a single issuer of 5 percent or more except for U.S. government obligations and obligations explicitly guaranteed by the U.S. government. At December 31, 2013 the City's exposure to credit and concentration risk is as follows:

#### Investments - Credit & Concentration Risk Percentage of total Credit Rating<sup>(A)</sup> Fair Value Investments Investment Type 56,547,265 N/A Equity mutual funds \$ 44.87% U.S. treasuries and agencies 23,405,764 N/A 18.57% Fixed income mutual fund 2,453,084 N/A 1.95% Corporate bonds 2,582,364 AAA/Aaa Corporate bonds 559,546 A/Aaa AAA/Unrated Corporate bonds 340.580 Corporate bonds 1,538,756 Unrated/Aaa AA/Aa Corporate bonds 1,244,314 AA/A Corporate bonds 1,148,370 Corporate bonds A/Aa 1,813,909 Corporate bonds 7,166,897 A/A Corporate bonds 503,225 A/Unrated Corporate bonds 2,509,158 A/Baa Corporate bonds 521,545 BBB/A 4,054,737 Corporate bonds **BBB/Baa** Total Corporate Bonds<sup>(B)</sup> 23,983,401 19.03% Foreign bonds 2,819,255 Unrated/Aaa Foreign bonds 1,083,720 A/A Total Foreign Bonds (B) 3.10% 3,902,975 AAA/Unrated External investment pool 15,759,031 12.50% \$ 126,051,520 100.00%

(A) Standard & Poor's / Moody's Investor's Service

<sup>(B)</sup> Aggregated by credit rating. No single issuer equals or exceeds 5%.

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### A. Deposits and Investments, Continued

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned. For an investment, it is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City policy, as stated in Section 2-686 of the Code requires all investment securities purchased by the City to be held in third-party safekeeping by an institution designated as primary agent. The primary agent shall issue a safekeeping receipt to the City listing the specific instrument, rate, maturity and other pertinent information. Deposit-type securities (i.e., certificates of deposit, repurchase agreements) shall be collateralized through the deposit of collateral in the amount of 102 percent of the invested amount for any amount exceeding Federal Deposit Insurance Corporation (FDIC) or Federal Savings and Loan Corporation (FSLIC) coverage. Other investments shall be collateralized by the actual security held in safekeeping by the primary agent.

The Alaska Municipal League Investment Pool (AMLIP) is a not-for-profit entity which provides a means for eligible political subdivisions in the State of Alaska (Public Entities) to secure the maximum investment return consistent with preservation of capital and liquidity by pooling money temporarily available for investment. The Pool's membership is limited to Public Entities, including municipalities and their subdivisions, school districts and regional educational attendance areas. AMLIP is considered to be an external investment pool as defined by GASB Statement No. 31. AMLIP is not SEC-registered, but is a 2a7-like pool, operating in a manner consistent with that rule. In May 2009, Standard & Poor's Rating Services assigned its AAAm principal stability fund rating to AMLIP. Stand-alone financial statements can be obtained by writing to the investment advisor, AML Investment Pool, Alaska Permanent Capital Management Co. 900 West Fifth Avenue, Suite 601, Anchorage, Alaska 99501 or through the internet at <u>www.amlip.org</u> and selecting the document link at the bottom of the website.

Regulatory oversight of the pool is established by Alaska Statute 37.23. The law sets forth numerous requirements regarding authorized investments and reporting. The pool is incorporated in the State of Alaska (State) as a nonprofit corporation and reports to a board of directors. Alaska Statute 37.23.050 requires the retention of an investment manager.

The investment manager is required to produce monthly disclosure statements on the pool. The pool also has retained an investment adviser who monitors the performance of the investment manager to ensure compliance with investment policies. All participation in the pool is voluntary. The pool may only purchase securities with a remaining maturity within 13 months of the date of purchase, except that floating rate securities may be purchased if they are subject to an annual reset. The dollar weighted average maturity of the portfolio is typically 90 days or less. On a monthly basis, the investments in the pool are reviewed for fair value by an independent pricing service. As of December 31, 2013, the fair value of the investments in the pool approximates amortized cost at which the investments were reported. The fair value of the City's investment in AMLIP is the same as the value of its pool units.

#### B. Property Taxes

The City's taxing authority is limited by the terms of the City Charter. The total amount of tax that can be levied during a year cannot exceed the total amount levied for the preceding year except as provided in the Charter. For computation purposes, the preceding year's tax levy is adjusted for inflation, new construction, additional voter approved services, new judgments against the City, and special appropriations necessary on an emergency basis. The limitation does not apply to any appropriation for payments on bonds. Any excess of tax levied over two percent of the maximum allowable tax is to be applied to the following year's formula as a reduction in the maximum allowable tax.

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### B. Property Taxes, Continued

In October 2007, Proposition A was approved by the voters of the City reducing the maximum base mill rate for commercial and residential property to 4.9 mills (\$490 per \$100,000 taxable assessed value).

Property is assessed as of January 1 and taxes are levied before June 15. Property taxes attach as an enforceable lien on the property on July 1 and are payable in two installments on September 1 and November 1. The Fairbanks North Star Borough bills and collects its own property taxes as well as the taxes for the City. Taxes are considered delinquent on September 2 for the first installment and November 2 for the second installment

#### C. Interfund Receivables, Payables, and Transfers

The composition of interfund balances at December 31, 2013 was as follows:

#### Due from/to other funds

Receivable Fund	Payable Fund	_	Amount
General fund	Grants and contracts fund Fairbanks Transportation Center	\$	5,134,540 101,916
	Total	\$	5,236,456
Grants and contracts fund Internal service fund	General fund General fund		5,134,540 20,601
		\$	5,155,141

Interfund balances are short-term loans to provide interim financing of construction projects, programs or other purposes. All outstanding balances are expected to be repaid within one year.

Interfund Transfers:

	Transfers Out:							
Transfers In:	(	General Fund	Permanent Fund	MUS Enterprise Fund	Total			
General fund	\$	-	3,894,684	-	3,894,684			
Permanent fund		489,434	-	396,900	886,334			
Nonmajor governmental funds		931,748	486,834	<u> </u>	1,418,582			
Total	\$	1,421,182	4,381,518	396,900	6,199,600			

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### C. Interfund Receivables, Payables, and Transfers, Continued

The \$4,381,518 transferred from the permanent fund is authorized annually in accordance with the City Charter. The amount transferred to the general fund for operations was \$3,894,684 and \$486,834 was transferred to the capital fund to fund capital acquisitions.

The MUS fund transferred \$396,900 to the permanent fund from plant lease payments received.

#### D. Leases

A

#### Lessor operating leases

The MUS enterprise fund contains the proceeds from the lease of the wastewater treatment plant to Golden Heart Utilities Inc. (GHU) under the terms of a non-cancelable operating lease signed October 6, 1997. The lease provides for monthly rental payments to the City in the amount of \$33,075 for 30 years. A comprehensive lease security agreement was signed by the City with GHU for the plant and all subsequent additions and replacements. GHU has the option to purchase the plant for \$5,000,000 prior to the 20<sup>th</sup> year of the lease less a credit against the purchase price for prior lease payments discounted at seven percent. In the last 10 years of the lease, GHU may purchase the plant for the fair market value, less improvements made by the lessee. The option purchase price will be, at a minimum, the discounted present value of the remaining lease payments at a seven percent discount rate. Rental income of \$396,900 was recognized in 2013.

The City signed an agreement to lease the utilidor to GHU, Golden Valley Electric Association, Inc., Alaska Communication Services, Inc., Aurora Energy LLC, and GCI Cable, Inc. The lease calls for \$80,000 per year in rent for 50 years with an option to renew for another 50 years.

The City leases real property to various tenants for various amounts under cancelable and non-cancelable operating leases.

The assets being leased as lessor are as follows:

	(	Governmental Activities	Business Activities
Asset			
Land	\$	5,066,718	185,356
Buildings		731,924	-
Plant in service (includes equipment)		-	24,048,506
Less: Accumulated depreciation		(336,771)	(22,987,706)
Total	\$	5,461,871	1,246,156

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### D. Leases, Continued

The following schedule reflects the minimum rental receipts under non-cancelable operating leases for each of the next five years:

	G	overnmental Activities	Business Activities	Total
2014	\$	120,243	396,900	517,143
2015		113,468	396,900	510,368
2016		103,983	396,900	500,883
2017		103,983	396,900	500,883
2018		103,983	396,900	500,883
Total minimum rental receipts	\$	545,660	1,984,500	2,530,160

#### E. Deferred Inflows of Resources

At December 31, 2013, the City's deferred inflows of resources reported in the governmental funds included the following:

General	Permanent	Total Governmental Funds
\$ 91,317 3,600,000	-	91,317 3,600,000
 3.691.317	· · · · ·	480,230
	\$ 91,317	\$ 91,317 - 3,600,000 - - 480,230

#### F. Long-Term Debt

#### Revolving Loans

The City Council approved Ordinance 5889 to seek voter approval of pass-through loans from the Alaska Clean Water Fund (ACWF) to GHU. On October 2, 2012 the citizens of the City of Fairbanks overwhelming voted to approve the loans (79.34% voted yes).

In 2010 and 2009, the City of Fairbanks received ACWF loans (administered by the State of Alaska Department of Environmental Conservation) in the amount of \$130,827 and \$577,873, respectively, for a sodium hypo-chloride system at the wastewater treatment plant on behalf of GHU. The loan repayment is twenty years following initiation of the operation of the facility and will include a finance charge of 1.5 percent. The City will be repaid by GHU and at December 31, 2013 the receivable balance remaining is \$566,960.

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### F. Long-Term Debt, Continued

#### Revolving Loans, Continued

In 2013, the City of Fairbanks received an ACWF loan of \$2,100,150 for the sludge dewatering system on behalf of GHU. In 2014 it is anticipated that the loan will increase to the full \$4,625,600 authorized. The loan repayment is fifteen years following initiation of the operation of the facility and will include a finance charge of 1.5 percent. The City will be repaid by GHU and at December 31, 2013 the receivable balance remaining is \$2,100,150. This receivable will be adjusted to include the subsequent proceeds from the ACWF loan.

The loans are collateralized by rental income recorded in the MUS enterprise fund, and Fairbanks Sewer and Water, Inc., GHU's parent company, guarantees the loan repayment obligation of GHU in the event of default by GHU. Any and all structures and/or equipment constructed will remain the property of the City until such time the loan is paid in full by GHU. As an additional security measure to ensure repayment by GHU, the City legally assigned all of its rights and privileges to the rental income and other payments from GHU to the Department of Environmental Conservation as its successor and assignee in case of default, including the right to collect accelerated payments in certain circumstances.

Changes in long-term debt:

		Balance January 1	Additions	Reductions	Balance December 31	Due Within One Year	Due in more than one year
Governmental activities:	-	<u> </u>					
General Obligation Bonds Fire Station	\$	855,000	-	855,000	-		-
Compensated absences Self-Insurance losses	¥	1,847,200 640,788	1,787,376 350,685	1,766,586 206,224	1,867,990 785,249	1,782,856 299,642	85,134 485,607
Governmental activity Long-term liabilities	- \$	3,342,988	2,138,061	2,827,810	2,653,239	2,082,498	570,741
Business-type activities: Alaska clean water loans Sodium hypo-chloride system	• <del>-</del> \$	602,395		35,435	566.960	35,435	531,525
Sludge dewatering system Business-type activities	Ψ		2,100,150		2,100,150	140,010	1,960,140
Long-term liabilities	\$	602,395	2,100,150	35,435	2,667,110	175,445	2,491,665

The internal service fund (ISF) serves the governmental funds. Accordingly, the long-term liabilities for the ISF are included as part of the above totals for governmental activities. At year-end \$1,867,990 of ISF compensated absences are included in the above amounts. Compensated absences are liquidated by the ISF. Claims and judgments are liquidated by the general fund.

Notes to Financial Statements (Continued)

#### NOTE 3 – DETAILED NOTES ON ALL FUNDS, CONTINUED

#### G. Capital Assets

Capital asset activity for the year ended December 31, 2013 was as follows:

Governmental activities Capital assets, not being depreciated Land and land improvements     \$ 8,834,325     201,479     -     9,035,804       Construction in progress Total capital assets, being depreciated Infrastructure     13,926,383     10,074,418     (904,887)     14,261,569       Capital assets, being depreciated Infrastructure     13,926,383     10,275,897     (904,887)     23,297,393       Capital assets, being depreciated     13,926,383     10,275,897     (904,887)     23,297,393       Capital assets, being depreciated     13,926,383     10,275,897     (904,887)     23,297,393       Total capital assets, being depreciated     534,531,955     15,525,403     (8,871,774)     541,185,584       Less accumulated depreciation Infrastructure     (414,808,955)     (6,044,792)     8,278,624     (412,575,123)       Buildings     (10,389,523)     (648,799)     -     (11,038,322)       Total capital assets being depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net     109,154,353     17,363,992     (923,145)     125,595,200       Buildings*     19,101,501     -     -			Beginning Balance	Increases	Decreases	Ending Balance
Land and land improvements     \$     8,834,325     201,479     -     9,035,804       Construction in progress     13,926,383     10,074,418     (904,887)     14,261,589       Total capital assets, being depreciated     13,926,383     10,275,897     (904,887)     23,297,393       Capital assets, being depreciated     13,926,383     10,275,897     (8,278,624)     487,032,445       Buildings     31,425,787     -     -     31,425,787       Equipment     21,462,476     1.858,026     (533,150)     22,277,352       Total capital assets, being depreciated     534,531,955     15,525,403     (8,871,774)     541,185,584       Less accumulated depreciation     (414,808,955)     (6,044,799)     -     (11,038,322)       Equipment     (14,105,507)     (1,743,717)     574,892     (15,274,332)       Total capital assets being depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net being depreciated     109,154,353     17,363,992     (923,145)     125,555,200       Buildings*     19,101,501     -     15	Governmental activities	-				
Construction in progress     5.092.058     10.074.418     (904,887)     14.261.589       Total capital assets, being depreciated     13.926.383     10.275,897     (904,887)     23.297,393       Capital assets, being depreciated     13.926,383     10.275,897     (904,887)     23.297,393       Capital assets, being depreciated     13.926,383     10.275,897     (904,887)     23.297,393       Buildings     31.425,787     -     -     31.425,787       Equipment     21.462,476     1.858,026     (593,150)     22.727,352       Infrastructure     (414,808,955)     (6,044,792)     8.278,624     (412,577,123)       Buildings     (10.389,523)     (648,799)     (11.038,322)     (15,274,332)       Total capital assets being depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net     \$     109,154,353     17,363,992     (923,145)     125,595,200       Buildings*     19,101,501     -     19,101,501     -     19,937,698       Capital assets, not being depreciated     454,356     -     - <td>Capital assets, not being depreciated</td> <td></td> <td></td> <td></td> <td></td> <td></td>	Capital assets, not being depreciated					
Total capital assets, not being depreciated Infrastructure     13,926,383     10,275,897     (904,887)     23,297,393       Capital assets, being depreciated Infrastructure     481,643,692     13,667,377     (8,278,624)     487,032,445       Buildings     31,425,787     -     -     31,425,787       Equipment     21,462,476     1,858,026     (593,150)     22,727,352       Total capital assets, being depreciated     534,531,955     15,525,403     (8,871,774)     541,185,584       Less accumulated depreciation     (414,808,955)     (6,044,792)     8,278,624     (412,575,123)       Buildings     (10,389,523)     (648,799)     -     (11,038,322)       Equipment     (14,405,077)     (1,743,717)     574,892     (15,274,332)       Total acpital assets, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net     109,154,353     17,363,992     (923,145)     125,595,200       Buildings*     19,101,501     -     -     454,356     -     -       Capital assets, not being depreciated     1,560,000     -	Land and land improvements	\$	8,834,325	201,479	-	9,035,804
Capital assets, being depreciated Infrastructure     481,643,692     13,667,377     (8,278,624)     487,032,445       Buildings     31,425,787     -     -     31,425,787     -     -     31,425,787       Equipment     21,462,476     1,858,026     (593,150)     22,727,352       Total capital assets, being depreciated     534,531,955     15,525,403     (8,871,774)     541,185,584       Less accumulated depreciation     (414,808,955)     (6,044,792)     8,278,624     (412,575,123)       Buildings     (10,389,523)     (648,799)     -     (11,038,322)       Equipment     (14,105,507)     (1,743,717)     574,892     (15,274,332)       Total accumulated depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net     \$     109,154,353     17,363,992     (923,145)     125,595,200       Buildings*     19,101,501     -     454,356     -     -     454,356       Total capital assets, not being depreciated     1,560,000     -     1,9,101,501     -     19,101,501     -     <	Construction in progress	_	5,092,058	10,074,418	(904,887)	14,261,589
Infrastructure     481,643,692     13,667,377     (8,278,624)     487,032,445       Buildings     31,425,787     -     -     31,425,787       Equipment     21,462,476     1,858,026     (593,150)     22,727,352       Total capital assets, being depreciated     534,531,955     15,525,403     (8,871,774)     541,185,584       Less accumulated depreciation     (414,808,955)     (6,044,792)     8,278,624     (412,575,123)       Buildings     (10,389,523)     (648,799)     -     (11,038,322)       Total accumulated depreciation     (439,303,985)     (8,437,308)     8,853,516     (438,887,777)       Total capital assets being depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities     capital assets, not being depreciated     454,356     -     -     454,356       Capital assets, being depreciated     1,560,000     -     1,560,000     -     1,560,000       Buildings*     19,101,501     -     -     454,356     -     -     454,356       Capital assets, being depreciated     1,560,000	Total capital assets, not being depreciated		13,926,383	10,275,897	(904,887)	23,297,393
Buildings     31,425,787     -     -     31,425,787       Equipment     21,462,476     1,858,026     (593,150)     22,727,352       Total capital assets, being depreciated     534,531,955     15,525,403     (8,871,774)     541,185,584       Less accumulated depreciation     (414,808,955)     (6,044,792)     8,278,624     (412,575,123)       Buildings     (10,389,523)     (648,799)     -     (11,038,322)       Equipment     (14,105,507)     (1,743,717)     574,892     (15,274,332)       Total accumulated depreciation     (439,303,985)     (8,437,308)     8,853,516     (438,887,777)       Total capital assets being depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities     109,154,353     17,363,992     (923,145)     125,595,200       Buildings*     19,101,501     -     454,356     -     454,356       Total capital assets, not being depreciated     1,560,000     -     1,560,000     -     1,560,000       Infrastructure     1,560,000     -     1,560,000     -     1,560,	Capital assets, being depreciated					
Equipment     21,462,476     1,858,026     (593,150)     22,727,352       Total capital assets, being depreciated     534,531,955     15,525,403     (8,871,774)     541,185,584       Less accumulated depreciation     Infrastructure     (414,808,955)     (6,044,792)     8,278,624     (412,575,123)       Buildings     (10,389,523)     (648,799)     -     (11,038,322)       Equipment     (14,105,507)     (1,743,717)     574,892     (15,274,332)       Total capital assets being depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net     \$ 109,154,353     17,363,992     (923,145)     125,595,200       Business-type activities     2     454,356     -     454,356       Capital assets, not being depreciated     454,356     -     454,356       Land and land improvements     \$ 454,356     -     1,560,000       Infrastructure     1,560,000     -     1,560,000       Infrastructure     1,560,000     -     1,560,000       Buildings*     19,101,501     -     12,937,698 </td <td>Infrastructure</td> <td></td> <td>481,643,692</td> <td>13,667,377</td> <td>(8,278,624)</td> <td>487,032,445</td>	Infrastructure		481,643,692	13,667,377	(8,278,624)	487,032,445
Total capital assets, being depreciated     534,531,955     15,525,403     (6,871,774)     541,185,584       Less accumulated depreciation     Infrastructure     (414,808,955)     (6,044,792)     8,278,624     (412,575,123)       Buildings     (10,389,523)     (648,799)     -     (11,038,322)       Equipment     (14,105,507)     (1,743,717)     574,892     (452,77,332)       Total accumulated depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net     \$     109,154,353     17,363,992     (923,145)     125,595,200       Business-type activities     2     2     454,356     -     -     454,356       Capital assets, not being depreciated     454,356     -     -     454,356       Infrastructure     1,560,000     -     1,560,000     -     19,101,501     -     19,101,501     -     19,101,501     -     19,101,501     -     12,937,698     -     -     33,599,199     -     33,599,199     -     33,599,199     -     33,599,199     -	Buildings		31,425,787	-	-	31,425,787
Less accumulated depreciation     (414,808,955)     (6,044,792)     8,278,624     (412,575,123)       Buildings     (10,389,523)     (648,799)     -     (11,038,322)       Equipment     (14,105,507)     (1,743,717)     574,892     (15,274,332)       Total accumulated depreciation     (439,303,985)     (8,437,308)     8,853,516     (438,887,777)       Total capital assets being depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net     \$     109,154,353     17,363,992     (923,145)     125,595,200       Business-type activities     Capital assets, not being depreciated     454,356     -     -     454,356       Capital assets, not being depreciated     1,560,000     -     -     1,560,000     -     1,560,000     -     1,560,000     -     1,560,000     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     33,599,199     -     33,599,199     -     33,599,199     -     33,599,199     -     33,599,19		_				
Infrastructure     (414,808,955)     (6,044,792)     8,278,624     (412,575,123)       Buildings     (10,389,523)     (648,799)     -     (11,038,322)       Equipment     (14,105,507)     (1,743,717)     574,892     (15,274,332)       Total accumulated depreciation     (439,303,985)     (8,437,308)     8,853,516     (438,887,777)       Total capital assets being depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net     109,154,353     17,363,992     (923,145)     125,595,200       Business-type activities     2     2     454,356     -     -     454,356       Capital assets, not being depreciated     454,356     -     -     454,356       Capital assets, not being depreciated     1560,000     -     -     1,560,000       Infrastructure     1,560,000     -     -     12,937,698       Total capital assets, being depreciated     33,599,199     -     -     33,599,199       Less accumulated depreciation     (11,595,284)     (188,836)     -     (11,784,120) <		_	534,531,955	15,525,403	(8,871,774)	541,185,584
Buildings   (10,389,523)   (648,799)   -   (11,038,322)     Equipment   (14,105,507)   (1,743,717)   574,892   (15,274,332)     Total accumulated depreciation   (439,303,985)   (8,437,308)   8,853,516   (438,887,777)     Total capital assets being depreciated, net   95,227,970   7,088,095   (18,258)   102,297,807     Governmental activities   109,154,353   17,363,992   (923,145)   125,595,200     Business-type activities   Capital assets, not being depreciated   454,356   -   -   454,356     Capital assets, not being depreciated   454,356   -   -   454,356     Capital assets, being depreciated   19,101,501   -   19,101,501     Infrastructure   19,297,698   -   12,937,698     Total capital assets being depreciated   33,599,199   -   33,599,199     Less accumulated depreciation   (11,595,284)   (188,836)   -   (11,784,120)     Infrastructure   (468,000)   (31,200)   -   (499,200)     Buildings*   (11,595,284)   (188,836)   -   (11,784,120)     Equipment*	Less accumulated depreciation					
Equipment     (14,105,507)     (1,743,717)     574,892     (15,274,332)       Total accumulated depreciation     (439,303,985)     (8,437,308)     8,853,516     (438,887,777)       Total capital assets being depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net     \$     109,154,353     17,363,992     (923,145)     125,595,200       Business-type activities     Capital assets, not being depreciated     454,356     -     -     454,356       Capital assets, not being depreciated     454,356     -     -     454,356       Total capital assets, being depreciated     1,560,000     -     1,560,000       Infrastructure     1,560,000     -     -     12,937,698       Total capital assets being depreciated     33,599,199     -     -     33,599,199       Less accumulated depreciation     (11,595,284)     (188,836)     -     (11,784,120)       Infrastructure     (468,000)     (31,200)     -     (499,200)     -       Buildings*     (11,595,284)     (188,836)     -     (11	Infrastructure		(414,808,955)	(6,044,792)	8,278,624	(412,575,123)
Total accumulated depreciation     (439,303,985)     (8,437,308)     8,853,516     (438,887,777)       Total capital assets being depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net     \$     109,154,353     17,363,992     (923,145)     125,595,200       Business-type activities     Capital assets, not being depreciated     454,356     -     -     454,356       Capital assets, not being depreciated     454,356     -     -     454,356       Capital assets, being depreciated     454,356     -     -     454,356       Capital assets, being depreciated     19,101,501     -     19,101,501     -     19,101,501     -     19,101,501     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698     -     12,937,698	Buildings		(10,389,523)	(648,799)	-	(11,038,322)
Total capital assets being depreciated, net     95,227,970     7,088,095     (18,258)     102,297,807       Governmental activities capital assets, net     \$ 109,154,353     17,363,992     (923,145)     125,595,200       Business-type activities     Capital assets, not being depreciated     -     -     454,356       Capital assets, not being depreciated     454,356     -     -     454,356       Total capital assets, being depreciated     454,356     -     -     454,356       Capital assets, being depreciated     1,560,000     -     1,560,000     -     1,560,000       Buildings*     19,101,501     -     -     12,937,698     -     -     33,599,199       Less accumulated depreciated     33,599,199     -     -     33,599,199     -     33,599,199     -     33,599,199     -     -     33,599,199     -     -     33,599,199     -     -     33,599,199     -     -     33,599,199     -     -     33,599,199     -     -     33,599,199     -     -     33,599,199     -     -     - </td <td>Equipment</td> <td>_</td> <td>(14,105,507)</td> <td>(1,743,717)</td> <td>574,892</td> <td>(15,274,332)</td>	Equipment	_	(14,105,507)	(1,743,717)	574,892	(15,274,332)
Governmental activities capital assets, net     \$ 109,154,353     17,363,992     (923,145)     125,595,200       Business-type activities     Capital assets, not being depreciated     -     -     454,356       Capital assets, not being depreciated     454,356     -     -     454,356       Total capital assets, being depreciated     454,356     -     -     454,356       Capital assets, being depreciated     1,560,000     -     1,560,000       Buildings*     19,101,501     -     19,101,501       Equipment*     12,937,698     -     12,937,698       Total capital assets being depreciated     33,599,199     -     33,599,199       Less accumulated depreciation     (468,000)     (31,200)     -     (49,200)       Buildings*     (11,595,284)     (188,836)     -     (11,784,120)       Equipment*     (12,879,123)     (23,430)     -     (25,185,873)       Total accumulated depreciation     (24,942,407)     (243,466)     -     8,413,326	Total accumulated depreciation	_	(439,303,985)	(8,437,308)	8,853,516	(438,887,777)
Business-type activities       Capital assets, not being depreciated       Land and land improvements     \$ 454,356       Total capital assets, not being depreciated     454,356       Capital assets, being depreciated     454,356       Infrastructure     1,560,000       Buildings*     19,101,501       Equipment*     12,937,698       Total capital assets being depreciated     33,599,199       Less accumulated depreciation     (468,000)       Infrastructure     (468,000)       Buildings*     (11,595,284)       Equipment*     (12,879,123)       Equipment*     (12,902,553)       Total accumulated depreciation     (24,942,407)       Infrastructure     8,656,792       Total capital assets being depreciated, net     8,656,792	Total capital assets being depreciated, net	_	95,227,970	7,088,095	(18,258)	102,297,807
Capital assets, not being depreciated   \$ 454,356   -   -   454,356     Total capital assets, not being depreciated   454,356   -   -   454,356     Capital assets, being depreciated   454,356   -   -   454,356     Capital assets, being depreciated   1,560,000   -   -   1,560,000     Buildings*   19,101,501   -   -   19,101,501     Equipment*   12,937,698   -   -   22,937,698     Total capital assets being depreciated   33,599,199   -   -   33,599,199     Less accumulated depreciation   (468,000)   (31,200)   -   (499,200)     Buildings*   (11,595,284)   (188,836)   -   (11,784,120)     Equipment*   (12,879,123)   (23,430)   -   (12,902,553)     Total accumulated depreciation   (24,942,407)   (243,466)   -   (25,185,873)     Total capital assets being depreciated, net   8,656,792   (243,466)   -   8,413,326	Governmental activities capital assets, net	\$	109,154,353	17,363,992	(923,145)	125,595,200
Land and land improvements   \$ 454,356   -   -   454,356     Total capital assets, not being depreciated   454,356   -   -   454,356     Capital assets, being depreciated   1,560,000   -   -   1,560,000     Buildings*   19,101,501   -   -   19,101,501     Equipment*   12,937,698   -   -   23,599,199     Total capital assets being depreciated   33,599,199   -   -   33,599,199     Less accumulated depreciation   (468,000)   (31,200)   -   (499,200)     Buildings*   (11,595,284)   (188,836)   -   (11,784,120)     Equipment*   (12,879,123)   (23,430)   -   (12,902,553)     Total accumulated depreciation   (24,942,407)   (243,466)   -   8,413,326	Business-type activities	_				
Total capital assets, not being depreciated   454,356   -   -   454,356     Capital assets, being depreciated   1,560,000   -   -   1,560,000     Buildings*   19,101,501   -   -   19,101,501     Equipment*   12,937,698   -   -   12,937,698     Total capital assets being depreciated   33,599,199   -   -   33,599,199     Less accumulated depreciation   (468,000)   (31,200)   -   (499,200)     Buildings*   (11,595,284)   (188,836)   -   (11,784,120)     Equipment*   (12,879,123)   (23,430)   -   (12,902,553)     Total accumulated depreciation   (24,942,407)   (243,466)   -   (25,185,873)     Total capital assets being depreciated, net   8,656,792   (243,466)   -   8,413,326	Capital assets, not being depreciated					
Capital assets, being depreciated   1,560,000   -   -   1,560,000     Buildings*   19,101,501   -   -   19,101,501     Equipment*   12,937,698   -   -   12,937,698     Total capital assets being depreciated   33,599,199   -   -   33,599,199     Less accumulated depreciation   (468,000)   (31,200)   -   (499,200)     Buildings*   (11,595,284)   (188,836)   -   (11,784,120)     Equipment*   (12,879,123)   (23,430)   -   (12,902,553)     Total accumulated depreciation   (24,942,407)   (243,466)   -   (25,185,873)     Total capital assets being depreciated, net   8,656,792   (243,466)   -   8,413,326	Land and land improvements	\$	454,356	-	-	454,356
Infrastructure   1,560,000   -   -   1,560,000     Buildings*   19,101,501   -   -   19,101,501     Equipment*   12,937,698   -   -   12,937,698     Total capital assets being depreciated   33,599,199   -   -   33,599,199     Less accumulated depreciation   -   (468,000)   (31,200)   -   (499,200)     Buildings*   (11,595,284)   (188,836)   -   (11,784,120)     Equipment*   (12,879,123)   (23,430)   -   (12,902,553)     Total accumulated depreciation   (24,942,407)   (243,466)   -   (25,185,873)     Total capital assets being depreciated, net   8,656,792   (243,466)   -   8,413,326	Total capital assets, not being depreciated		454,356	-	-	454,356
Buildings*   19,101,501   -   19,101,501     Equipment*   12,937,698   -   12,937,698     Total capital assets being depreciated   33,599,199   -   33,599,199     Less accumulated depreciation   (468,000)   (31,200)   -   (499,200)     Buildings*   (11,595,284)   (188,836)   -   (11,784,120)     Equipment*   (12,879,123)   (23,430)   -   (12,902,553)     Total accumulated depreciation   (24,942,407)   (243,466)   -   (25,185,873)     Total capital assets being depreciated, net   8,656,792   (243,466)   -   8,413,326	Capital assets, being depreciated	-				
Equipment*   12,937,698   -   -   12,937,698     Total capital assets being depreciated   33,599,199   -   -   33,599,199     Less accumulated depreciation   (468,000)   (31,200)   -   (499,200)     Buildings*   (11,595,284)   (188,836)   -   (11,784,120)     Equipment*   (12,879,123)   (23,430)   -   (12,902,553)     Total accumulated depreciation   (24,942,407)   (243,466)   -   (25,185,873)     Total capital assets being depreciated, net   8,656,792   (243,466)   -   8,413,326	Infrastructure		1,560,000	-	-	1,560,000
Total capital assets being depreciated     33,599,199     -     -     33,599,199       Less accumulated depreciation     Infrastructure     (468,000)     (31,200)     -     (499,200)       Buildings*     (11,595,284)     (188,836)     -     (11,784,120)       Equipment*     (12,879,123)     (23,430)     -     (12,902,553)       Total accumulated depreciation     (24,942,407)     (243,466)     -     (25,185,873)       Total capital assets being depreciated, net     8,656,792     (243,466)     -     8,413,326	Buildings*		19,101,501	-	-	19,101,501
Less accumulated depreciation   (468,000)   (31,200)   -   (499,200)     Buildings*   (11,595,284)   (188,836)   -   (11,784,120)     Equipment*   (12,879,123)   (23,430)   -   (12,902,553)     Total accumulated depreciation   (24,942,407)   (243,466)   -   (25,185,873)     Total capital assets being depreciated, net   8,656,792   (243,466)   -   8,413,326	Equipment*	_	12,937,698	-	-	12,937,698
Infrastructure   (468,000)   (31,200)   -   (499,200)     Buildings*   (11,595,284)   (188,836)   -   (11,784,120)     Equipment*   (12,879,123)   (23,430)   -   (12,902,553)     Total accumulated depreciation   (24,942,407)   (243,466)   -   (25,185,873)     Total capital assets being depreciated, net   8,656,792   (243,466)   -   8,413,326	Total capital assets being depreciated		33,599,199	-	-	33,599,199
Buildings*   (11,595,284)   (188,836)   -   (11,784,120)     Equipment*   (12,879,123)   (23,430)   -   (12,902,553)     Total accumulated depreciation   (24,942,407)   (243,466)   -   (25,185,873)     Total capital assets being depreciated, net   8,656,792   (243,466)   -   8,413,326	Less accumulated depreciation					
Equipment*   (12,879,123)   (23,430)   -   (12,902,553)     Total accumulated depreciation   (24,942,407)   (243,466)   -   (25,185,873)     Total capital assets being depreciated, net   8,656,792   (243,466)   -   8,413,326	Infrastructure		(468,000)	(31,200)	-	(499,200)
Total accumulated depreciation     (24,942,407)     (243,466)     -     (25,185,873)       Total capital assets being depreciated, net     8,656,792     (243,466)     -     8,413,326	Buildings*		(11,595,284)	(188,836)	-	(11,784,120)
Total capital assets being depreciated, net   8,656,792   (243,466)   -   8,413,326	Equipment*	_	(12,879,123)	(23,430)	-	(12,902,553)
	Total accumulated depreciation	_	(24,942,407)	(243,466)	-	(25,185,873)
Business-type activities capital assets, net     \$ 9,111,148     (243,466)     -     8,867,682	Total capital assets being depreciated, net	_	8,656,792	(243,466)	-	8,413,326
	Business-type activities capital assets, net	\$	9,111,148	(243,466)		8,867,682

Depreciation expense was charged to activities/programs of the primary government as follows: Governmental activities

\$ 6,303,686
1,263,932
859,736
 9,954
\$ 8,437,308
\$ 212,266
31,200
\$ 243,466
\$

\*Beginning balances have been reclassified for comparability purposes.

Notes to Financial Statements (Continued)

#### NOTE 3 – DETAILED NOTES ON ALL FUNDS, CONTINUTED

#### G. Capital Assets, Continued

In 2013, the State of Alaska transferred maintenance responsibility on reconstructed roadways to the City. The transfer is considered a donation in capital grants and contributions. The road reconstruction project costs totaled \$13,677,377, of which \$8,858,488 was nonmonetary federal financial assistance from the State of Alaska Department of Transportation and Public Facilities. See Notes to Schedule of Expenditures of Federal Awards.

#### **NOTE 4 - OTHER INFORMATION**

#### A. Risk Management

The City is exposed to risks arising from general liability, automobile liability, property liability, workers compensation and employee health claims. The City's risk management program employs combinations of self-insurance and high deductible coverage through the Alaska Municipal League Joint Insurance Association, Inc. (AML/JIA). The AML/JIA policy provides high deductible coverage for property, general liability, auto liability, public official's liability, crimes, police professional liability, and full coverage for workers compensation claims. The City retains risk for the deductible portions of the policy and workers compensation claims incurred prior to July 1, 2004. Public safety employees are insured for health care through the Public Safety Employees Association. All other City employees are covered for health through various union plans.

The City records liabilities for all known unpaid claims when they are reported to the risk manager. The balance of these claims was \$785,249 at December 31, 2013. Self-insurance losses are recorded when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Self-insurance losses include estimates for expected future developments on claims already reported, as well as considering known and unknown events that might create claims, but for which none have been reported. Based on the type of claim, estimates of the ultimate cost of settling these claims are made by using case-by-case review of claims or by extrapolating historical experience. Both methods adjust for current trends and other information and the estimates include the effects of inflation and other economic and social factors. A liability for incurred but not reported claims was based on historical experience. The City has assigned fund balance in the amount of \$785,249 for its self-insurance program. Settlements have not exceeded coverage's in each of the last three years.

Changes in the claims liabilities included in assigned fund balances for self-insurance losses for fiscal years 2013 and 2012 follow:

January 1	\$ 640,788	529,273
Current year claims	350,685	253.914
Changes in estimates for claims of the prior period	 (107,924)	172,589
Claims payments	(98,300)	(314,988)
December 31	\$ 785,249	640,788

Notes to Financial Statements (Continued)

#### NOTE 4 - OTHER INFORMATION, CONTINUED

#### **B.** Contingent Liabilities

The City, in the normal course of its activities, is involved in various claims and litigation and has recorded amounts it considers sufficient to cover settlements that may be payable as a result of unfavorable outcomes. For other claims and litigation, the outcomes are more uncertain and are not presently determinable. However, in the opinion of management and the City's attorney, the disposition of these matters is not expected to have a material positive or adverse effect on the City's financial statements. Adequate reserves for claims and litigation covered by the City's self-insurance program are recorded as reserved for self-insurance losses. Amounts received or receivable from grantor agencies are subject to audit and adjustment by the grantor agencies. Any disallowed claims, including amounts already collected, would become a liability of the general fund or other applicable funds. Disallowances, if any, cannot be determined at this time. In the City's opinion, any such disallowances would be immaterial.

The City is subject to a number of claims, some of which involve substantial amounts, arising out of the conduct of its business including those relating to environmental matters. Liabilities are recorded for environmental matters in the same manner as other long-term obligations. Although the City does not currently possess sufficient information to reasonably estimate the amounts of the liabilities to be recorded upon future completion of studies, they may be significant to the results of operations. While the ultimate results of claims involving the City cannot be determined, management does not expect that these matters will have a material adverse effect on the financial operations of the City.

#### C. Retirement Plans

As of December 31, 2013, approximately 70 percent of all regular employees of the City participate in the State of Alaska Public Employees' Retirement System (PERS). The remaining employees participate in pension plans offered by the International Brotherhood of Electrical Workers (IBEW) or the labor union trust plans covered under the contract with the AFL-CIO Joint Crafts Unit. Stand-alone financial statements for the PERS plan can be obtained by contacting the Alaska Department of Administration, Division of Retirement and Benefits, PO Box 110203, Juneau, Alaska 99811-0203; by calling 907-465-4460 or by accessing the division's web site at <u>www.state.ak.us/drb</u> on the internet. Employer contributions to the PERS are actuarially determined and have been paid or accrued by the City of Fairbanks. In 2013, the City contributed between \$5.50 and \$12.13 per compensable hour to the Alaska Electrical Trust Fund (AETF) and the other plans covered by the AFL-CIO Joint Crafts agreement. The total contribution to the AETF and the AFL-CIO pension plans for 2013 was \$706,662 and \$844,707, respectively. The hourly rate paid by the City is determined by the collective bargaining process and the City's obligation for the IBEW and AFL-CIO Joint Crafts Unit employees' retirement is limited to the amount paid under the labor agreements.

#### PERS Plan Description

PERS was established and is administered by the State to provide pension, post-employment healthcare, survivor, and disability benefits to eligible employees. PERS consists of a defined benefit plan (Tiers I, II, and III) and a defined contribution plan with a component of defined benefit postemployment healthcare (Tier IV). The defined benefit plan is closed to new members. Eligible employees who first enter PERS after June 30, 2006 participate in the defined contribution plan. Contribution and benefit provisions for both plans are established by State law and may be amended only by the State Legislature. In April 2008, State legislation was enacted changing the PERS defined benefit plan from a single agent, multiple-employer plan to a cost-sharing, multiple-employer plan.

Notes to Financial Statements (Continued)

#### NOTE 4 - OTHER INFORMATION, CONTINUED

#### C. Retirement Plans, Continued

#### Defined Benefit Plan (Tiers I, II and III)

#### Funding Policy

Employee contribution rates for the defined benefit plan are 7.5 percent of eligible compensation for City police officers and eligible firefighters and all other employees contribute 6.75 percent. The PERS funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are sufficient to accumulate the funds necessary to meet both pension and post-employment healthcare benefit obligations when due. The PERS average employer contribution rates for January through June 2013 were 35.84 percent (8.67 percent normal cost rate plus 24.16 percent past service rate, plus a 3.01 percent defined contribution retirement rate), an increase of 7.01 percent from the states prior fiscal year. The PERS average employer contribution rates for July through December 2013 were 35.68 percent (8.12 percent normal cost rate plus 24.19 percent past service rate, plus a 3.37 percent defined contribution retirement rate), a decrease of .4 percent.

Effective July 1, 2007 the Alaska legislature set the effective employer rate at 22 percent for all employers with the difference between the effective rate and the actuarially determined rate (if greater than 22 percent) to be paid by the State on behalf of the municipal employer.

#### Plan Contributions

The City contributed \$1,662,347, \$1,698,360, and \$1,704,463 in 2013, 2012, and 2011, respectively, to the PERS cost sharing defined benefit plan. This amount is equal to the mandatory employer contributions for the year.

On behalf payments made by the State for the years ending 2013, 2012, and 2011 were \$1,339,977, \$1,174,941, and \$983,846, respectively. On-behalf payments are recorded in the general fund in revenues and expenditures.

#### Defined Contribution Plan (Tier IV)

#### Funding Policy

Employee contribution rates for the defined contribution plan are 8 percent of eligible compensation. Calendar year 2013 employer contribution rates are 22 percent, the same as the defined benefit tiers.

<u>January through June 2013</u> the employers are required to contribute 5 percent to each member's individual pension account, 0.48 percent into the retiree medical plan and a flat dollar amount per employee based on 3 percent of the employer's average annual employee compensation into the employee's health reimbursement account and a residual contribution to pay down the defined benefit plan's unfunded liability. The employer also contributes 0.99 percent for occupational death and disability benefits for peace officers and firefighters and 0.14 percent for all others.

Notes to Financial Statements (Continued)

#### NOTE 4 - OTHER INFORMATION, CONTINUED

#### C. Retirement Plans, Continued

#### Defined Contribution Plan (Tier IV), Continued

<u>For July through December 2013</u> the employers are required to contribute 5 percent to each member's individual pension account, 0.48 percent into the retiree medical plan and a flat dollar amount per employee based on 3 percent of the employer's average annual employee compensation into the employee's health reimbursement account and a residual contribution to pay down the defined benefit plan's unfunded liability. The employer also contributes 1.14 percent for occupational death and disability benefits for peace officers and firefighters and 0.20 percent for all others.

#### Plan Contributions

City contributions to the PERS defined contribution plan for years ended 2013, 2012, and 2011 was \$151,289, \$116,564, and \$102,813, respectively, and employee contributions to the plan were \$133,823, \$103,747, and \$91,069, respectively.

The employer residual contributions for fiscal years 2013, 2012, and 2011 to pay down the unfunded liability of the defined benefit plan unfunded liability, were \$216,724, \$168,759, and \$147,694, respectively.

#### Labor Contracts

City employees are represented by the following recognized labor associations and unions: the International Brotherhood of Electrical Workers (IBEW), the Fairbanks AFL-CIO Joint Crafts Council (AFL-CIO), the International Fairbanks Fire Fighters Association (IFFA) and the Fairbanks Police Department Employees Association (FPDEA) which is affiliated with the Public Safety Employees Association.

Negotiated agreements are in effect with IFFA and AFL-CIO which expire on May 1, 2015 and December 31, 2016, respectively. The IBEW and FPDEA agreements expired on December 31, 2013 and are currently being negotiated.

#### Deferred Compensation Plans

The City maintains a deferred compensation plan adopted under the provisions of Internal Revenue Code (IRC) Section 457. The deferred compensation plan is optional and is available to all permanent employees of the City. Under the plan, employees are permitted to defer a portion of their salaries and the related federal income taxes until the withdrawal date. The deferred compensation is not available for withdrawal by employees until termination, retirement, death, or an emergency.

The deferred compensation plan assets are held in trust for the exclusive benefit of the participants. The City has contracted with five separate, unrelated companies for the administration of the deferred compensation plan. Investments are managed by the respective administrators under various investment options. The choice of the investment options is made by the participant.

As part of its fiduciary role, the City has an obligation of due care in selecting the third party administrators. In the opinion of management, the City has acted in a prudent manner and is not liable for losses that may arise from the administration of the plan.

Notes to Financial Statements (Continued)

#### NOTE 4 - OTHER INFORMATION, CONTINUED

#### D. Permanent Fund

In October 1996, the voters of the City of Fairbanks approved amendment of the City Charter to establish a permanent fund using proceeds from the sale of the Municipal Utilities System. The net proceeds of most sales of land are also deposited in the fund. Appropriations from the permanent fund were limited to replacing the payments in lieu of taxes (PILOT) previously appropriated from the MUS enterprise fund to the general fund.

The fund is managed by the City's Chief Financial Officer under the oversight of a Permanent Fund Review Board. Members of the review board are appointed by the Mayor and confirmed by the Council.

GAAP defines income from investments to include interest and dividend income, amortization of premiums paid or discounts received at the time of purchase, realized gains and losses on the sale of investments, and changes in fair value of investments held. Investment income of the permanent fund consisted of:

	_	2013	2012
Interest income Dividends	\$	1,890,219 1,393,468	2,071,454 1,214,029
Net realized (losses) gains		2,931,854	1,629,294
Net unrealized (losses) gains		4,572,145	5,264,761
	\$	10,787,686	10,179,538

During 2002, the City passed Ordinance 5485 which placed before the voters an amendment to the City Charter's permanent fund. The amendment, which was approved by the voters in 2003, provides that the amount available for annual appropriation for general operations is limited to 4 percent of the average of the previous 5 years' fund market value, as defined by generally accepted accounting principles (base year = 1998). An additional 0.5 percent of the 5 year average fund market value of previous years can be made available for appropriation for capital expenditures.

The amount available for appropriation for general operations and capital expenditures in 2013 is calculated as follows (based on an average of 2008-2012 amounts):

Total average investments held in trust Total average other assets Total average liabilities	\$ 96,453,003 928,529 (14,433)
Total average fund value	\$ 97,367,099
Available for general operations	\$ 3,894,684
Available for capital expenditures	\$ 486,835

For 2013 the entire amount available for appropriation for general operations and capital expenditures during the year was transferred to the general and capital funds.

Notes to Financial Statements (Continued)

#### **NOTE 4 - OTHER INFORMATION, CONTINUED**

#### D. Permanent Fund, Continued

The amount available for appropriation for general operations and capital expenditures in 2014 is calculated as follows (based on an average of 2009 - 2013 amounts):

Total average investments held in trust	\$ 102,038,896
Total average other assets	965,013
Total average liabilities	 (12,001)
Total average fund value	\$ 102,991,908
Available for general operations	\$ 4,119,676
Available for capital expenditures	\$ 514,960

#### E. Subsequent Event

On May 5, 2014, the City Council passed an ordinance approving an internal transfer from the General Fund to the Permanent Fund and Capital Fund in the amounts of \$3,000,000 and \$1,000,000, respectively.

# **REQUIRED SUPPLEMENTARY INFORMATION (RSI)**

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual Notes to Required Supplementary Information

#### General Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual For the Year Ended December 31, 2013

	Budgeted A	Actual on Budgetary	Variance with Final Budget - Positive	
	Original	Final	Basis	(Negative)
Revenues				
Taxes	\$ 19,495,990	19,786,058	20,044,201	258,143
Charges for services	4,319,431	4,512,552	4,566,999	54,447
Intergovernmental	3,180,122	4,381,023	4,568,527	187,504
Licenses and permits	1,678,239	1,748,472	1,775,851	27,379
Fines and forfeitures	987,075	996,321	993,619	(2,702)
Rental	157,919	159,266	161,706	2,440
Interest and penalties	142,500	136,450	170,011	33,561
Other	212,500	267,515	284,071	16,556
Total revenues	30,173,776	31,987,657	32,564,985	577,328
Expenditures				
General government				
Mayor and city council	495,271	493,257	447,253	46,004
City attorney	172,281	168,237	162,306	5,931
City clerk	347,537	319,503	318,981	522
Finance	902,267	901,039	884,647	16,392
Information systems	1,431,938	1,503,801	1,398,955	104,846
Risk management	1,406,448	1,400,148	1,026,026	374,122
General account	5,088,271	6,331,337	6,303,386	27,951
Total general government	9,844,013	11,117,322	10,541,554	575,768
Public safety				
Police	6,838,678	6,873,129	6,487,030	386,099
Dispatch	1,983,336	1,985,861	1,976,892	8,969
Fire	6,370,513	6,380,262	6,215,705	164,557
Total public safety	15,192,527	15,239,252	14,679,627	559,625
Public works				
Works	7,199,801	7,310,267	7,293,007	17,260
Engineering	465,775	507,092	619,201	(112,109)
Total public works	7,665,576	7,817,359	7,912,208	(94,849)
Building inspections	656,136	705,055	667,731	37,324
Total expenditures	33,358,252	34,878,988	33,801,120	1,077,868
Excess (deficiency) of revenues over expenditures	\$ (3,184,476)	(2,891,331)	(1,236,135)	1,655,196

See accompanying notes to RSI

#### General Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual For the Year Ended December 31, 2013

	 Budgeted	Amounts	Actual on	Variance with Final Budget -
	 Original	Final	Budgetary Basis	Positive (Negative)
Other financing sources				
(uses)				
Transfers in	\$ 3,857,166	3,894,684	3,894,684	-
Transfers out	(440,574)	(1,403,868)	(1,421,182)	(17,314)
Sale of capital assets	-	72,375	72,375	-
Total other financing				
sources (uses)	 3,416,592	2,563,191	2,545,877	(17,314)
Net change in fund balances	\$ 232,116	(328,140)	1,309,742	1,637,882

#### Explanation of differences between budgetary revenues and expenditures, and GAAP revenues and expenditures

governmental funds

The City recognizes encumbrances as expenditures for budgetary purposes, but not for GAAP purposes.

Net changes in fund balance as reported on the statement of revenues, expenditures, and changes in fund balances

\$ 1,241,174

(68,568)

### CITY OF FAIRBANKS, ALASKA Notes to Required Supplementary Information

#### Note – 1 Budgets, Budgetary Accounting and Encumbrances

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to November 1, the Mayor submits to the Council a proposed balanced operating budget for the following fiscal year. The balanced operating budget includes proposed expenditures and the means of financing them.
- 2. At least one public hearing is held.
- 3. Prior to December 15, the budget is legally enacted through the passage of an ordinance. The final budget adopted by the Council shall be a balanced budget. If no Council action is taken by December 15, the Mayor's budget becomes the actual budget.
- 4. The Mayor may approve intradepartmental transfers of appropriated funds, except for transfers from non-wage accounts to accounts used for wages and benefits, overtime, and capital funds which require Council approval. All interdepartmental transfers of appropriated funds require Council approval. Expenditures may exceed appropriations on the object level, but not on the function level.
- 5. The Council revises the adopted budget by ordinance as needed. All transfers between departments or capital projects require Council approval.

Formal budgetary integration is employed as a management control device during the year for the general fund, special revenue funds, capital projects funds, enterprise funds and the internal service fund.

Budgets for the general fund, special revenue funds, capital projects funds, enterprise funds and the internal service fund are adopted on a basis consistent with GAAP except that encumbrances are treated as budgeted expenditures in the year of incurrence of the commitment to purchase. Budgetary comparisons presented in this report are on this budgetary basis. All annual appropriations lapse at year-end to the extent that they have not been expended or encumbered. Budgets for the general and the capital fund are adopted on an annual basis. Budgets for the grants and contracts fund, and capital projects funds are adopted by project or program and are not budgeted on an annual basis.

Budgeted amounts were originally adopted by the City Council on December 12, 2012 or as amended by ordinances during 2013.

# COMBINING AND INDIVIDUAL FUND STATEMENTS

# **Major Governmental Funds**

General Fund Permanent Fund Grants and Contracts Fund

# **Nonmajor Governmental Funds**

Combining Statements Combining Special Revenue Statements Capital Projects Fund Statements

## CITY OF FAIRBANKS



# **MAJOR GOVERNMENTAL FUNDS**

#### General Fund

The general fund is the city's primary operating fund and is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund.

#### Permanent Fund

The permanent fund, which is governed by special charter provisions, generates income to help fund operations of the City.

#### Special Revenue Funds

Special Revenue funds are used to account for specific revenues that are legally restricted to expenditures for specific purposes.

#### Grants and Contracts Special Revenue Fund

This fund accounts for the receipt and expenditures of grants and contracts which provide resources for operations, equipment, and capital activities.

## CITY OF FAIRBANKS



## Major Governmental Fund General Fund Balance Sheet December 31, 2013 (With comparative totals for 2012)

2013     2012       Equity in central treasury Restricted cash and cash equivalents     8,391,199     10,467,274       Receivables     8,391,299     10,467,374       Receivables     1,048,157     1,117,610       Accounts     1,476,312     1,647,735       Special assessments     86,381     122,752       Interest and penalties     88,381     121,752       Notes     235,743     -       Technie     3,600,000     3,800,000       Less allowance for uncollectible receivables     (1,433,160)     (1,545,760)       Due from other funds     5,236,457     1,872,448       Total assets     \$ 19,134,407     \$ 17,945,571       LIABILITIES     24,7766     237,778       Due to other funds     2,173,050     1,995,294       Depositis     3,630,000     35,328       Total liabilities     2,173,050     1,995,294       DeFERED INFLOWS OF RESOURCES     3,691,317     3,921,411       FUND BALANCE     250,000     250,000     250,000       Nonspendable     424,514     394,735     1,628,266<		Totals			
Equity in central treasury     8,391,199     10,467,274       Restricted cash and cash equivalents     100     100       Taxes     1,048,157     1,117,610       Taxes     1,476,312     1,647,735       Special assessments     66,704     69,677       Interest and penalties     88,381     121,752       Notes     235,743     -       Techite     3,600,000     3,800,000       Less allowance for uncollectible receivables     (1,433,160)     (1,545,760)       Due from other funds     5,236,457     1,872,448       Total assets     \$ 19,134,407     \$ 17,945,571       LIABILITIES     36,338     35,265       Deposits     3,633,383     35,265       Unearred revenue     247,766     237,778       Due to other funds     20,601     35,328       Total labilities     2,173,050     1,995,294       DEFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411       FUND BALANCE     3691,376     3,921,411       Nonspendable     424,514     394,735       Committed		2013	2012		
Restricted cash and cash equivalents     100     100       Receivables     8,391,299     10,467,374       Taxes     1,048,157     1,117,610       Accounts     1,476,312     1,647,735       Special assessments     66,704     69,677       Interest and penalties     88,381     121,752       Notes     235,743     -       Techite     3,600,000     3,800,000       Less allowance for uncollectible receivables     (1,433,160)     (1,545,760)       Due from other funds     5,236,457     1,872,448       Total assets     \$ 19,134,407     \$ 17,945,571       LIABILITIES     35,338     35,265       Unearned revenue     247,766     237,778       Due to other funds     20,601     35,328       Total assets     \$ 19,134,407     \$ 17,945,571       LIABILITIES     3,691,317     3,921,411       Prepaid evenue     247,766     237,778       Due to other funds     20,601     35,328       Total liabilities     2,173,050     1,995,294       DEFERRED INFLOWS OF RESOURCES<		8 204 400	40 407 074		
Receivables     8,391,299     10,467,374       Taxes     1,048,157     1,117,610       Accounts     1,476,312     1,647,735       Special assessments     66,704     69,677       Interest and penalties     88,381     121,752       Notes     235,743     -       Techite     3,600,000     3,800,000       Less allowance for uncollectible receivables     (1,545,760)     5,082,137     5,211,014       Prepaid assets     424,514     394,735     5,221,014     394,735       Due from other funds     5,236,457     1,872,448     10,245,571     1,7945,571       LIABILITIES     Accounts payable     1,869,345     1,686,923     35,338     35,266       Une from other funds     20,001     335,236     19,95,294     1995,294       DeFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411     394,735       FUND BALANCE     250,000     250,000     250,000     250,000     250,000       Asseigned     967,270     891,376     11,628,266     10,492,755     11,628,266     10,492,755 </td <td></td> <td></td> <td></td>					
Receivables     1,048,157     1,117,610       Taxes     1,048,157     1,117,610       Accounts     1,476,312     1,647,735       Special assessments     66,704     69,677       Interest and penalties     88,381     121,752       Notes     235,743     -       Techite     3,600,000     3,800,000       Less allowance for uncollectible receivables     (1,433,160)     (1,545,760)       Due from other founds     5,236,457     1,872,448       Total assets     424,514     394,735       Due from other funds     5,236,457     1,872,448       Total assets     \$ 19,134,407     \$ 17,945,571       LIABILITIES     36,338     35,265       Unearned revenue     247,766     237,778       Due to other funds     2,173,050     1,995,294       DEFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411       FUND BALANCE     3,691,317     3,921,411       FUND BALANCE     260,000     250,000       Nonspendable     220,000     250,000       Committed     2250	Restricted cash and cash equivalents				
Taxes   1,048,157   1,117,610     Accounts   1,476,312   1,647,735     Special assessments   66,704   69,677     Interest and penalties   88,381   121,752     Notes   235,743   -     Techtie   3,600,000   3,800,000     Less allowance for uncollectible receivables   (1,433,160)   (1,545,760)     Due from other funds   5,236,457   1,872,448     Total assets   \$ 19,134,407   \$ 17,945,571     LIABILITIES   35,338   35,265     Accounts payable   1,869,345   1,686,923     Deposits   35,338   35,265     Unearred revenue   247,766   237,778     Due to other funds   2,173,050   1,995,294     DEFERRED INFLOWS OF RESOURCES   3,691,317   3,921,411     FUND BALANCE   369,7270   891,376     Nonspendable   242,514   394,735     Committed   250,000   250,000     Assegned   967,270   891,376     Unassigned   11,628,256   10,492,755     Total fund balance   '   13,270,040 <td>Pacaivables</td> <td>8,391,299_</td> <td>10,407,374</td>	Pacaivables	8,391,299_	10,407,374		
Accounts   1,476,312   1,647,735     Special assessments   66,704   69,677     Interest and penalties   88,381   121,752     Notes   235,743   -     Techite   3,600,000   3,800,000     Less allowance for uncollectible receivables   (1,433,160)   (1,545,760)     Display   5,082,137   5,211,014     Prepaid assets   424,514   394,735     Due from other funds   5,236,457   1,872,448     Total assets   \$ 19,134,407   \$ 17,945,571     LIABILITIES   36,0333   35,286     Unearmed revenue   247,766   237,778     Due to other funds   20,601   35,328     Total liabilities   2,173,050   1,995,294     DEFERRED INFLOWS OF RESOURCES   3,691,317   3,921,411     FUND BALANCE   20,000   250,000   250,000     Assegned   967,270   891,376   11,628,256   10,492,755     Total fund balance   11,628,256   10,492,755   11,628,256   10,492,755		1 0/18 157	1 117 610		
Special assessments     66,704     69,677       Interest and penalties     88,381     121,752       Notes     235,743     -       Techite     3,600,000     3,800,000       Less allowance for uncollectible receivables     (1,433,160)     (1,545,760)       5,082,137     5,211,014     394,735       Due from other funds     5,236,457     1,872,448       Total assets     424,514     394,735       Due from other funds     5,236,457     1,872,448       Total assets     \$ 19,134,407     \$ 17,945,571       LIABILITIES     36,001     35,338     35,265       Unearmed revenue     247,766     237,778       Due to other funds     20,601     35,328       Total liabilities     2,173,050     1,995,294       DEFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411       FUND BALANCE     250,000     250,000       Assessments and long-term receivables     3,691,317     3,921,411       FUND BALANCE     967,270     891,376       Nanspendable     424,514     394,735					
Interest and penalties     88,381     121,752       Notes     235,743     -       Techite     3,600,000     3,800,000       Less allowance for uncollectible receivables     (1,433,160)     (1,545,760)       5,082,137     5,211,014     5,082,137     5,211,014       Prepaid assets     424,514     394,735     5,236,457     1,872,448       Total assets     \$ 19,134,407     \$ 17,945,571     1       LIABILITIES     Accounts payable     1,869,345     1,686,923       Deposits     35,338     35,265     1       Une to other funds     20,601     35,328     1       Total liabilities     2,173,050     1,995,294     1       DEFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411       FUND BALANCE     36,91,317     3,921,411       FUND BALANCE     424,514     394,735       Nonspendable     424,514     394,735       Committed     250,000     250,000       Assigned     967,270     891,376       Unassigned     11,628,256     10,492,755					
Notes     235,743       Techite     3,600,000     3,800,000       Less allowance for uncollectible receivables     (1,433,160)     (1,545,760)       S,082,137     5,211,014       Prepaid assets     424,514     394,735       Due from other funds     5,236,457     1,872,448       Total assets     \$ 19,134,407     \$ 17,945,571       LIABILITIES     Accounts payable     1,869,345     1,686,923       Deposits     35,338     35,265     Unearned revenue     247,766     237,778       Due to other funds     20,601     35,328     35,328     1,995,294       DEFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411     1       FUND BALANCE     424,514     394,735     1,995,294       DEFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411       FUND BALANCE     424,514     394,735       Nonspendable     424,514     394,735       Committed     250,000     250,000       Assigned     967,270     891,376       Unassigned     11,628,256     10,492,755					
Techite   3,600,000   3,800,000     Less allowance for uncollectible receivables   (1,433,160)   (1,545,760)     5,082,137   5,211,014     Prepaid assets   424,514   394,735     Due from other funds   5,236,457   1,872,448     Total assets   \$ 19,134,407   \$ 17,945,571     LIABILITIES   \$ 35,338   35,235     Accounts payable   1,869,345   1,686,923     Deposits   35,338   35,265     Unearned revenue   247,766   237,778     Due to other funds   20,601   35,328     Total liabilities   2,173,050   1,995,294     DEFERRED INFLOWS OF RESOURCES   3,691,317   3,921,411     FUND BALANCE   424,514   394,735     Nonspendable   424,514   394,735     Committed   250,000   250,000     Assigned   967,270   891,376     Unassigned   11,628,256   10,492,755     Total fund balance   13,270,040   12,028,866			-		
Less allowance for uncollectible receivables   (1,433,160)   (1,545,760)     9   5,082,137   5,211,014     Prepaid assets   424,514   394,735     Due from other funds   5,236,457   1,872,448     Total assets   \$ 19,134,407   \$ 17,945,571     LIABILITIES   Accounts payable   1,869,345   1,686,923     Deposits   35,338   35,265     Unearned revenue   247,766   237,778     Due to other funds   20,601   35,328     Total liabilities   2,173,050   1,995,294     DEFERRED INFLOWS OF RESOURCES   3,691,317   3,921,411     FUND BALANCE   424,514   394,735     Nonspendable   424,514   394,735     Committed   250,000   250,000     Assigned   967,270   891,376     Unassigned   11,628,256   10,492,755     Total fund balance   .   .   13,270,040			3.800.000		
Image: sets sets sets due from other funds     5,082,137     5,211,014       Prepaid assets due from other funds     424,514     394,735       Due from other funds     5,236,457     1,872,448       Total assets     \$ 19,134,407     \$ 17,945,571       LIABILITIES     365,338     35,265       Deposits     365,338     35,265       Unearned revenue     247,766     237,778       Due to other funds     20,601     35,328       Total liabilities     2,173,050     1,995,294       DEFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411       FUND BALANCE     20,000     250,000       Assigned     424,514     394,735       Unassigned     11,628,256     10,492,755       Total fund balance      13,270,040     12,028,866					
Prepaid assets     424,514     394,735       Due from other funds     5,236,457     1,872,448       Total assets     \$ 19,134,407     \$ 17,945,571       LIABILITIES     Accounts payable     1,869,345     1,686,923       Deposits     35,338     35,265     1000000000000000000000000000000000000					
Due from other funds     5,236,457     1,872,448       Total assets     \$ 19,134,407     \$ 17,945,571       LIABILITIES     3     35,338     35,265       Deposits     35,338     35,265     35,338     35,226       Unearned revenue     247,766     237,778     20,601     35,328       Total liabilities     2,173,050     1,995,294     36,91,317     3,921,411       FUND BALANCE     3,691,317     3,921,411     394,735     250,000     250,000       Nonspendable     424,514     394,735     250,000     250,000     250,000       Assigned     967,270     891,376     11,628,256     10,492,755       Total fund balance     13,270,040     12,028,866     10,492,755					
Total assets   \$ 19,134,407   \$ 17,945,571     LIABILITIES   Accounts payable   1,869,345   1,686,923     Deposits   35,338   35,265   10,402,776     Due to other funds   20,601   35,328   1,995,294     DEFERRED INFLOWS OF RESOURCES   3,691,317   3,921,411     FUND BALANCE   424,514   394,735     Nonspendable   424,514   394,735     Committed   250,000   250,000     Assigned   11,628,256   10,492,755     Total fund balance   13,270,040   12,028,866	•	424,514			
LiABILITIES       Accounts payable     1,869,345     1,686,923       Deposits     35,338     35,265       Unearned revenue     247,766     237,778       Due to other funds     20,601     35,328       Total liabilities     2,173,050     1,995,294       DEFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411       FUND BALANCE     424,514     394,735       Nonspendable     424,514     394,735       Committed     250,000     250,000       Assigned     967,270     891,376       Unassigned     11,628,256     10,492,755       Total fund balance     '     13,270,040     12,028,866	Due from other funds	5,236,457	1,872,448		
Accounts payable   1,869,345   1,686,923     Deposits   35,338   35,265     Unearned revenue   247,766   237,778     Due to other funds   20,601   35,328     Total liabilities   2,173,050   1,995,294     DEFERRED INFLOWS OF RESOURCES   3,691,317   3,921,411     FUND BALANCE   3,691,317   3,921,411     FUND BALANCE   250,000   250,000     Nonspendable   424,514   394,735     Committed   250,000   250,000     Assigned   967,270   891,376     Unassigned   11,628,256   10,492,755     Total fund balance   13,270,040   12,028,866	Total assets	\$ 19,134,407	\$ 17,945,571		
Deposits     35,338     35,265       Unearned revenue     247,766     237,778       Due to other funds     20,601     35,328       Total liabilities     2,173,050     1,995,294       DEFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411       FUND BALANCE     3,691,317     3,921,411       FUND BALANCE     250,000     250,000       Nonspendable     424,514     394,735       Committed     967,270     891,376       Unassigned     11,628,256     10,492,755       Total fund balance     13,270,040     12,028,866	LIABILITIES				
Unearned revenue     247,766     237,778       Due to other funds     20,601     35,328       Total liabilities     2,173,050     1,995,294       DEFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411       FUND BALANCE     424,514     394,735       Committed     250,000     250,000       Assigned     967,270     891,376       Unassigned     11,628,256     10,492,755       Total fund balance     13,270,040     12,028,866	Accounts payable	1,869,345	1,686,923		
Due to other funds     20,601     35,328       Total liabilities     2,173,050     1,995,294       DEFERRED INFLOWS OF RESOURCES     3,691,317     3,921,411       FUND BALANCE     424,514     394,735       Committed     424,514     394,735       Committed     967,270     891,376       Unassigned     11,628,256     10,492,755       Total fund balance     13,270,040     12,028,866	Deposits	35,338	35,265		
Total liabilities   2,173,050   1,995,294     DEFERRED INFLOWS OF RESOURCES   3,691,317   3,921,411     FUND BALANCE   3,691,317   3,921,411     FUND BALANCE   424,514   394,735     Nonspendable   424,514   394,735     Committed   250,000   250,000     Assigned   967,270   891,376     Unassigned   11,628,256   10,492,755     Total fund balance   .   .	Unearned revenue	247,766	237,778		
DEFERRED INFLOWS OF RESOURCES       Assessments and long-term receivables     3,691,317     3,921,411       FUND BALANCE     424,514     394,735       Nonspendable     424,514     394,735       Committed     250,000     250,000       Assigned     967,270     891,376       Unassigned     11,628,256     10,492,755       Total fund balance     13,270,040     12,028,866	Due to other funds	20,601	35,328		
Assessments and long-term receivables   3,691,317   3,921,411     FUND BALANCE   424,514   394,735     Nonspendable   424,514   394,735     Committed   250,000   250,000     Assigned   967,270   891,376     Unassigned   11,628,256   10,492,755     Total fund balance   .   .	Total liabilities	2,173,050	1,995,294		
Assessments and long-term receivables   3,691,317   3,921,411     FUND BALANCE   424,514   394,735     Nonspendable   424,514   394,735     Committed   250,000   250,000     Assigned   967,270   891,376     Unassigned   11,628,256   10,492,755     Total fund balance   .   .	DEFERRED INFLOWS OF RESOURCES				
Nonspendable     424,514     394,735       Committed     250,000     250,000       Assigned     967,270     891,376       Unassigned     11,628,256     10,492,755       Total fund balance     13,270,040     12,028,866	Assessments and long-term receivables	3,691,317	3,921,411		
Nonspendable     424,514     394,735       Committed     250,000     250,000       Assigned     967,270     891,376       Unassigned     11,628,256     10,492,755       Total fund balance     -     -	FUND BALANCE				
Committed     250,000     250,000       Assigned     967,270     891,376       Unassigned     11,628,256     10,492,755       Total fund balance     13,270,040     12,028,866		424,514	394,735		
Assigned   967,270   891,376     Unassigned   11,628,256   10,492,755     Total fund balance   13,270,040   12,028,866	•				
Unassigned     11,628,256     10,492,755       Total fund balance     13,270,040     12,028,866					
	•				
	Total fund balance	13,270,040	12,028,866		
Total liabilities, deferred inflows, and fund balance <u>\$ 19,134,407</u> <u>\$ 17,945,571</u>	Total liabilities, deferred inflows, and fund balance	\$ 19,134,407	\$ 17,945,571		

	Totals		
	2013		2012
Revenues			
Taxes			
Real property	\$ 14,333,209	\$	14,109,307
Hotel / motel	2,632,839		2,504,130
Alcoholic beverages	2,147,775		2,126,694
Tobacco distribution	930,378		934,352
Charges for services	4,566,999		4,739,263
Intergovernmental			
PERS relief payments	1,339,977		1,174,941
Other	3,228,550		3,821,611
Licenses and permits	1,775,851		1,985,385
Fines and forfeitures	993,619		1,061,959
Special assessments	2,674		4,416
Other revenues			
Interest and penalties	170,011		195,278
Rental	161,706		152,093
Techite settlement	200,000		200,000
Other	 81,397		313,956
Total revenues	 32,564,985		33,323,385
Expenditures			
Current			
General government			
Mayor and city council			
Salaries and wages	382,734		407,874
Employee benefits	135,521		129,588
Other services	13,971		13,951
Inter-departmental	(84,973)		(81,451)
Total mayor and city council	 447,253		469,962
City attorney			
Salaries and wages	218,720		221,900
Employee benefits	72,337		71,343
Other services	29,449		24,340
Inter-departmental	(158,200)		(153,158)
Total city attorney	 162,306		164,425
City clerk			
Salaries and wages	196,612		186,245
Employee benefits	79,099		74,674
Other services	42,920		41,753
Total city clerk	 318,631		302,672
Finance			
Salaries and wages	581,659		564,840
Employee benefits	198,322		195,326
Other services	104,666		102,069
Total finance	 884,647		862,235
	 ,-		,

	Totals		
	2013	2012	
Expenditures - continued			
General government, continued			
Information technology			
Salaries and wages	\$ 477,406	\$ 464,614	
Employee benefits	154,629	155,205	
Other services	808,114	753,160	
Total information technology	1,440,149	1,372,979	
Non-departmental			
Community services	2,039,247	2,196,961	
PERS relief payments	1,339,977	1,174,941	
Hotel / motel distributions	2,035,447	1,960,412	
Property management	-	-	
Risk management	1,026,026	1,394,335	
Total non-departmental	6,440,697	6,726,649	
Total general government	9,693,683	9,898,922	
Public safety			
Police			
Salaries and wages	4,258,556	4,237,466	
Employee benefits	1,587,734	1,558,398	
Other services	639,558	581,507	
Total police	6,485,848	6,377,371	
Dispatch			
Salaries and wages	1,283,797	1,185,256	
Employee benefits	525,982	490,255	
Other services	167,044	171,592	
Total dispatch	1,976,823	1,847,103	
Fire			
Salaries and wages	3,986,476	3,933,659	
Employee benefits	1,513,576	1,453,092	
Other services	717,231	707,525	
Total fire	6,217,283	6,094,276	
Total public safety	14,679,954	14,318,750	
Public works			
Works			
Salaries and wages	2,892,789	2,738,743	
Employee benefits	1,508,767	1,420,795	
Other services	2,573,798	2,711,478	
Total works	6,975,354	6,871,016	

	Т	otals
	2013	2012
Expenditures - continued		
Public works, continued		
Engineering		
Salaries and wages	\$ 419,764	\$ 411,649
Employee benefits	164,302	166,742
Other services	35,389	80,181
Total engineering	619,455	658,572
Total public works	7,594,809	7,529,588
Building inspections		
Salaries and wages	487,998	462,145
Employee benefits	156,892	158,519
Other services	21,929	23,166
Total building inspections	666,819	643,830
Debt service		
Principal	855,000	830,000
Interest	28,215	55,190
Legal defeasance	· -	-
Total debt service	883,215	885,190
Capital outlay		
General government		
City clerk	-	-
Information technology	-	-
Nondepartmental	-	-
Total general government		-
Public safety		
Police	21,325	19,575
Fire	, _	7,701
Total public safety	21,325	27,276
Public works		
Works	329,883	47,438
Engineering	-	-
Total public works	329,883	47,438
Total capital outlay	351,208	74,714
Total expenditures	33,869,688	33,350,994
Excess (deficiency) of revenues over expenditures	(1,304,703)	(27,609)

	Totals			
		2013		2012
Other financing sources (uses)				
Transfers in	\$	3,894,684		3,922,848
Transfers out		(1,421,182)		(3,068,430)
Sale of capital assets		72,375		209,138
Total other financing sources (uses)		2,545,877		1,063,556
Net change in fund balances		1,241,174		1,035,947
Fund balance - beginning		12,028,866		10,992,919
Fund balance - ending	\$	13,270,040	\$	12,028,866

### Major Governmental Fund Permanent Fund Balance Sheet December 31, 2013 (With comparative totals for 2012)

	Totals					
	2013			2012		
ASSETS						
Restricted cash and cash investments						
Cash and cash equivalents	\$	2,800,293	\$	559,813		
Investments		110,292,489		104,997,877		
Receivables						
Interest		422,648		443,332		
Notes		464,086		879,858		
Total assets	\$	113,979,516	\$	106,880,880		
LIABILITIES						
Accounts payable		3,328		10,347		
DEFERRED INFLOWS OF RESOURCES						
Long-term receivables		480,230		915,962		
FUND BALANCE						
Restricted for investments		113,495,958		105,954,571		
Total liabilities, deferred inflows, and fund balance	\$	113,979,516	\$	106,880,880		

	Totals			
		2013		2012
Revenues Investment earnings	\$	10,787,686	\$	10,179,538
Expenditures Current				
General government		166,887		166,510
Excess (deficiency) of revenues over expenditures		10,620,799		10,013,028
<b>Other financing sources (uses)</b> Transfers in		886,334		1,253,274
Transfers out		(4,381,518)		(4,413,204)
Sale of capital assets		415,772		342,453
Total other financing sources (uses)		(3,079,412)		(2,817,477)
Net change in fund balance		7,541,387		7,195,551
Fund balance - beginning		105,954,571		98,759,020
Fund balance - ending	\$	113,495,958	\$	105,954,571

### Major Special Revenue Fund Grants and Contracts Fund Balance Sheet December 31, 2013 (With comparative totals for 2012)

	Totals			
	_	2013		2012
ASSETS				
Receivables Accounts	\$	332,067	\$	1,293
Intergovernmental	Ψ	4,802,473	Ψ	1,622,159
Total assets	\$	5,134,540	\$	1,623,452
LIABILITIES				
Accounts payable Due to general fund		- 5,134,540		30 1,623,422
Total liabilities		5,134,540		1,623,452
FUND BALANCE		-		-
Total liabilities and fund balances	\$	5,134,540	\$	1,623,452

### Major Special Revenue Fund Grants and Contracts Fund Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended December 31, 2013 (With comparative totals for 2012)

	Totals			
		2013		2012
Revenues Intergovernmental Other	\$	16,670,488 347,256	\$	6,875,157 188,189
Total revenues		17,017,744		7,063,346
Expenditures				
Current General government Public safety Public works Capital outlay General government Public safety Public works Total expenditures		800,917 973,518 4,461,119 - 688,072 10,094,118 17,017,744		93,442 1,834,218 2,469,007 188,975 600,560 1,877,144 7,063,346
Excess (deficiency) of revenues over expenditures		-		-
Fund balance - beginning				
Fund balance - ending	\$		\$	

## CITY OF FAIRBANKS



# NONMAJOR GOVERNMENTAL FUNDS

Combining Balance Sheet Combining Statement of Revenues, Expenditures and Changes in Fund Balance

## Nonmajor Governmental Funds Combining Balance Sheet December 31, 2013

	pecial evenue	Capital Projects	Total Other Governmental Funds
ASSETS			
Equity in central treasury	\$ -	6,139,228	6,139,228
Restricted cash and cash equivalents	 19,345	-	19,345
Total assets	\$ 19,345	6,139,228	6,158,573
LIABILITIES			
Accounts payable	-	130,464	130,464
FUND BALANCES			
Committed		1,180,540	1,180,540
Restricted	19,345	-	19,345
Assigned	 	4,828,224	4,828,224
Total fund balances	 19,345	6,008,764	6,028,109
Total liabilities and fund balances	\$ 19,345	6,139,228	6,158,573

Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the year ended December 31, 2013

	Special Revenue		Capital Projects	Total Other Governmental Funds	
Revenues			<b>i</b>		
Intergovernmental	\$	26,747	-	26,747	
Investment earnings		45	-	45	
Asset replacement and repair charges			1,094,242	1,094,242	
Total revenues		26,792	1,094,242	1,121,034	
Expenditures					
Current					
General government		-	155,363	155,363	
Public safety		73,764	160,394	234,158	
Public works		-	968,229	968,229	
Capital outlay					
General government		-	-	-	
Public safety		-	407,253	407,253	
Public works		<u> </u>	593,272	593,272	
Total expenditures		73,764	2,284,511	2,358,275	
Excess (deficiency) of revenues over expenditures		(46,972)	(1,190,269)	(1,237,241)	
Other financing sources					
Transfers in			1,418,582	1,418,582	
Total other financing sources (uses)			1,418,582	1,418,582	
Net change in fund balances		(46,972)	228,313	181,341	
Fund balances - beginning		66,317	5,780,451	5,846,768	
Fund balances - ending	\$	19,345	6,008,764	6,028,109	

## CITY OF FAIRBANKS



# NONMAJOR SPECIAL REVENUE FUNDS

Special Revenue funds are used to account for specific revenues that are legally restricted to expenditures for specific purposes.

## Asset Forfeiture Fund

This fund accounts for resources and expenditures for federal asset forfeiture funds.

Nonmajor Special Revenue Fund Balance Sheet December 31, 2013

	Asset Forfeiture	
ASSETS Restricted cash and cash equivalents	\$	19,345
FUND BALANCES Restricted	\$	19,345

Nonmajor Special Revenue Fund Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended December 31, 2013

	Asset	Forfeiture
Revenues Intergovernmental Interest	\$	26,747 45
Total revenues		26,792
Expenditures Current Public safety Total expenditures		73,764 73,764
Excess (deficiency) of revenues over expenditures		(46,972)
Other financing sources (uses)		-
Net change in fund balance		(46,972)
Fund balance - beginning		66,317
Fund balance - ending	\$	19,345

# CITY OF FAIRBANKS



# NONMAJOR CAPITAL PROJECTS FUND

Capital projects funds are used to account for financial resources to be used for the acquisition of capital assets or construction of major capital facilities other than those financed by proprietary funds.

#### Capital Fund

This fund accounts for the receipt and expenditures of resources designated for capital projects, equipment, and property replacement or maintenance.

Nonmajor Capital Projects Fund Capital Fund Balance Sheet December 31, 2013

ASSETS	
Equity in central treasury	\$ 6,139,228
LIABILITIES Accounts payable	130,464
FUND BALANCE Committed Assigned Total fund balance	 1,180,540 4,828,224 6,008,764
Total liabilities and fund balance	\$ 6,139,228

#### Nonmajor Capital Projects Fund Capital Fund Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended December 31, 2013

\_

Asset replacement and repair charges <u>\$ 1,094,242</u> Expenditures Current General government 155,363 Public safety 160,394 Public works 9968,229 Capital outlay General government - Public safety 9407,253 Public works <u>593,272</u> Total expenditures <u>2,284,511</u> Excess (deficiency) of revenues over expenditures <u>(1,190,269)</u> Other financing sources (uses) Transfers in <u>1,418,582</u> Total other financing sources (uses) <u>1,418,582</u> Net change in fund balance 228,313 Fund balance - beginning <u>5,780,451</u>	Revenues	
Current155,363General government155,363Public safety160,394Public works968,229Capital outlay968,229Capital outlay407,253Public safety407,253Public works593,272Total expenditures2,284,511Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Transfers in1,418,582Total other financing sources (uses)228,313Fund balance - beginning5,780,451	Asset replacement and repair charges	\$ 1,094,242
Current155,363General government155,363Public safety160,394Public works968,229Capital outlay968,229Capital outlay407,253Public safety407,253Public works593,272Total expenditures2,284,511Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Transfers in1,418,582Total other financing sources (uses)228,313Fund balance - beginning5,780,451		
Current155,363General government155,363Public safety160,394Public works968,229Capital outlay968,229Capital outlay407,253Public safety407,253Public works593,272Total expenditures2,284,511Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Transfers in1,418,582Total other financing sources (uses)228,313Fund balance - beginning5,780,451	Expenditures	
General government155,363Public safety160,394Public works968,229Capital outlay968,229Capital outlay407,253Public safety407,253Public works593,272Total expenditures2,284,511Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Transfers in1,418,582Total other financing sources (uses)228,313Fund balance - beginning5,780,451	•	
Public safety160,394Public works968,229Capital outlay968,229Capital outlay968,229General government-Public safety407,253Public works593,272Total expenditures2,284,511Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Transfers in1,418,582Total other financing sources (uses)228,313Fund balance - beginning5,780,451		155,363
Public works968,229Capital outlay General government-Public safety407,253Public works593,272Total expenditures2,284,511Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Transfers in1,418,582Total other financing sources (uses)1,418,582Net change in fund balance228,313Fund balance - beginning5,780,451	-	
Capital outlay General government-Public safety407,253Public works593,272Total expenditures2,284,511Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Transfers in1,418,582Total other financing sources (uses)1,418,582Net change in fund balance228,313Fund balance - beginning5,780,451		
General government-Public safety407,253Public works593,272Total expenditures2,284,511Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Transfers in1,418,582Total other financing sources (uses)1,418,582Net change in fund balance228,313Fund balance - beginning5,780,451		000,220
Public safety407,253Public works593,272Total expenditures2,284,511Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Transfers in1,418,582Total other financing sources (uses)1,418,582Net change in fund balance228,313Fund balance - beginning5,780,451		-
Public works593,272Total expenditures2,284,511Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Total other financing sources (uses)1,418,582Net change in fund balance228,313Fund balance - beginning5,780,451	-	407.253
Total expenditures2,284,511Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Transfers in Total other financing sources (uses)1,418,582Net change in fund balance228,313Fund balance - beginning5,780,451	•	
Excess (deficiency) of revenues over expenditures(1,190,269)Other financing sources (uses)1,418,582Total other financing sources (uses)1,418,582Net change in fund balance228,313Fund balance - beginning5,780,451	Total expenditures	
Other financing sources (uses)1,418,582Transfers in Total other financing sources (uses)1,418,582Net change in fund balance228,313Fund balance - beginning5,780,451		
Other financing sources (uses)1,418,582Transfers in Total other financing sources (uses)1,418,582Net change in fund balance228,313Fund balance - beginning5,780,451	Excess (deficiency) of revenues over expenditures	(1,190,269)
Transfers in1,418,582Total other financing sources (uses)1,418,582Net change in fund balance228,313Fund balance - beginning5,780,451		<u>.</u>
Total other financing sources (uses)1,418,582Net change in fund balance228,313Fund balance - beginning5,780,451	Other financing sources (uses)	
Net change in fund balance228,313Fund balance - beginning5,780,451	Transfers in	1,418,582
Fund balance - beginning 5,780,451	Total other financing sources (uses)	1,418,582
Fund balance - beginning 5,780,451		
	Net change in fund balance	228,313
		5 790 151
Fund balance - ending \$ 6,008,764	runu balance - beginning	J,700,451
	Fund balance - ending	\$ 6,008,764

#### Nonmajor Capital Projects Fund Capital Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual For the year ended December 31, 2013

		Final Budgeted Amounts	Actual on Sudgetary Basis	Variance with Final Budget Positive (Negative)
Revenues	<u>^</u>	4 000 000		100
Inter-departmental charges	\$	1,093,822	 1,094,242	420
Expenditures				
Capital outlay				
General government		322,524	164,639	157,885
Public safety		1,133,161	484,720	648,441
Public works		2,142,231	1,656,333	485,898
Total expenditures		3,597,916	 2,305,692	1,292,224
Deficiency of revenues over		(2,504,004)	(4.044.450)	(4.004.004)
expenditures		(2,504,094)	 (1,211,450)	(1,291,804)
Other financing sources (uses)				
Transfers in		1,416,843	1,418,582	1,739
Total other financing				
sources (uses)		1,416,843	1,418,582	1,739
Net change in fund balances	\$	(1,087,251)	 207,132	1,294,383
Net change in fund balances	Ψ	(1,007,201)	207,132	1,294,303
Explanation of differences between budgetary revenues and expenditures, and GAAP revenues and expenditures				
The city recognizes encumbrances as expenditures for budgetar purposes, but not for GAAP purposes	У		 21,181	
Net changes in fund balance as reported on the combining state of revenues, expenditures, and changes in fund balances nonmajor capital projects funds	ment		\$ 228,313	

# SUPPLEMENTARY INFORMATION

Combined Schedule of Cash and Investments Classified by Depository – All Funds Calculation of the Change in the Fair Value of Investments – Permanent Fund

These schedules provide additional fiscal data considered valuable in meeting other informational needs and in providing a better understanding of the finances of the City.

# CITY OF FAIRBANKS



#### Combined Schedule of Cash and Investments Classified by Depository - All Funds December 31, 2013

	Fair Value of Cash Invested		i	Deposits and Cash on Hand		Total
Petty cash	\$	-	\$	11,250	\$	11,250
Mt. McKinley Bank		-		3,354,581		3,354,581
Northrim Bank		-		73,177		73,177
Key Trust						
U.S. securities and agencies		23,405,764		-		23,405,764
Equity mutual funds		56,547,265		-		56,547,265
Fixed income mutual fund		2,453,084				2,453,084
Corporate bonds		23,983,401		-		23,983,401
Foreign bonds		3,902,975		-		3,902,975
Alaska Municipal League Investment Pool		15,759,031		-		15,759,031
Total cash and investments	\$	126,051,520	\$	3,439,008	\$	129,490,528
Reconciliation of cash and investments to governmental and proprietary funds						
Governmental funds						
Equity in central treasury					\$	14,530,427
Restricted cash and cash equivalents					Ţ	2,819,738
Restricted investments						110,292,489
Total governmental funds						127,642,654
Proprietary funds						
Enterprise funds						
Equity in central treasury						500
Internal service fund						
Cash						1,847,374
Total proprietary funds						1,847,874
Total cash and investments					\$	129,490,528

#### Calculation of the Change in the Fair Value of Investments - Permanent Fund Aggregate Method December 31, 2013

**Equity Securities** 

# Fair value at December 31, 2013 \$ 56,547,265 Add cost of investments sold in 2013 8,647,410 Less cost of investments purchased in 2013 (6, 242, 043)Less fair value at December 31, 2012 (51,471,548) Change in fair value of equity investments 7,481,084 **Fixed-Income Securities** Fair value at December 31, 2013 53,745,224 Add cost of investments sold in 2013 16,058,855 Less cost of investments purchased in 2013 (16, 254, 834)Less fair value at December 31, 2012 (53,526,329) Change in fair value of fixed-income investments 22,916 Total change in fair value of investments 7,504,000 \$

# STATISTICAL SECTION

This part of the City of Fairbanks comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	Page
Financial Trends	ST-2
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	ST-12
These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	
Debt Capacity	ST-17
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	ST-21
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Information	ST-24
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual reports for the relevant year. The City implemented GASB 34 in 2004; schedules presenting government-wide information include information beginning in that year.

# CITY OF FAIRBANKS, ALASKA Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year				
	2004	2005	2006	2007	
Governmental activities					
Net investement in capital assets	\$ 178,831,858	\$ 171,046,669	\$ 140,838,620	\$ 134,158,187	
Restricted	100,954,066	100,230,420	106,549,909	110,063,456	
Unrestricted	13,589,688	7,874,113	4,163,917	2,964,919	
Total governmental activities net position	\$ 293,375,612	\$ 279,151,202	\$ 251,552,446	\$ 247,186,562	
Business-type activities					
Net investement in capital assets	\$ 11,118,549	\$ 10,876,920	\$ 10,344,388	\$ 9,301,982	
Restricted	336,088	34,089	625	-	
Unrestricted	48,000	64,000	80,000	92,000	
Total business-type activities net position	\$ 11,502,637	\$ 10,975,009	\$ 10,425,013	\$ 9,393,982	
Primary government					
Net investement in capital assets	\$ 189,950,407	\$ 181,923,589	\$ 151,183,008	\$ 143,460,169	
Restricted	101,290,154	100,264,509	106,550,534	110,063,456	
Unrestricted	13,637,688	7,938,113	4,243,917	3,056,919	
Total primary government net position	\$ 304,878,249	\$ 290,126,211	\$ 261,977,459	\$ 256,580,544	

	Fiscal Year						
2008	2009	2010	2011	2012	2013		
\$ 133,654,529	\$ 124,732,269	\$ 118,868,255	\$ 114,439,424	\$ 108,299,354	\$ 125,595,200		
85,671,713	91,962,459	100,016,447	98,863,876	106,020,888	113,515,303		
18,751,881	21,196,951	23,174,926	21,652,792	23,083,794	23,885,855		
\$ 238,078,123	\$ 237,891,679	\$ 242,059,628	\$ 234,956,092	\$ 237,404,036	\$ 262,996,358		
\$ 8,874,961 -	\$    8,446,799 -	\$ 8,087,929 -	\$    7,670,987 -	\$ 9,080,636 -	\$ 8,867,682		
78,687	79,419	39,971	1,953,252		(51,535)		
\$ 8,953,648	\$ 8,526,218	\$ 8,127,900	<u>\$9,624,239</u>	\$ 9,080,636	<u>\$ 8,816,147</u>		
\$ 142,529,490	\$ 133,179,068	\$ 126,956,184	\$ 122,110,411	\$ 117,379,990	\$ 134,462,882		
85,671,713	91,962,459	100,016,447	98,863,876	106,020,888	113,515,303		
18,830,568	21,276,370	23,214,897	23,606,044	23,083,794	23,834,320		
\$ 247,031,771	\$ 246,417,897	\$ 250,187,528	\$ 244,580,331	\$ 246,484,672	\$ 271,812,505		

#### Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year				
EXPENSES	2004	2005	2006	2007	
Governmental activities					
General government	\$ 21,607,618	\$ 25,432,150	\$ 18,930,255	\$ 22,594,438	
Public safety	12,819,286	18,403,800	20,036,926	17,030,460	
Public works	5,655,076	6,438,550	7,855,135	7,602,159	
Building inspections	539,777	627,487	625,166	607,066	
Interest on long-term debt	505,700	500,746	438,158	393,395	
Total governmental activities expenses	41,127,457	51,402,733	47,885,640	48,227,518	
Business-type activities					
Municipal Utilities	386,793	386,793	386,793	385,442	
Fairbanks Transportation Center	502,497	465,600	496,328	531,759	
Total business-type activities expenses	889,290	852,393	883,121	917,201	
Total primary government expenses	\$ 42,016,747	\$ 52,255,126	\$ 48,768,761	\$ 49,144,719	
PROGRAM REVENUES					
Governmental activities					
Charges for services					
General government	\$ 283,202	\$ 242,893	\$ 53,736	\$ 209,694	
Public safety	1,679,917	1,560,566	2,361,200	2,490,598	
Public works	1,588,551	1,312,188	1,658,738	1,472,602	
Building inspections	1,341,826	1,063,542	870,285	1,174,600	
Operating grants and contributions	1,261,114	2,685,621	1,288,890	5,372,484	
Capital grants and contributions Total governmental activities	6,705,519	10,453,690	7,375,534	5,590,651	
program revenues	12,860,129	17,318,500	13,608,383	16,310,629	
Business-type activities		i		i	
Charges for services					
Municipal Utilities	396,900	396,900	396,900	396,900	
Fairbanks Transportation Center	150,314	123,812	165,365	221,440	
Operating grants and contributions	-	-	-	-	
Total business-type activities					
program revenues	547,214	520,712	562,265	618,340	
Total primary government	· · · · · ·	· · · · · · · · · · · · · · · · · · ·	· · · · ·	i	
program revenues	\$ 13,407,343	\$ 17,839,212	\$ 14,170,648	\$ 16,928,969	

Fiscal Year						
2008	2009	2010	2011	2012	2013	
\$ 23,273,670	\$ 20,321,564	\$ 17,744,737	\$ 18,119,261	\$ 19,777,837	\$ 17,283,253	
16,276,165	16,875,480	17,079,301	17,230,789	17,473,736	17,151,562	
8,874,555	9,277,145	12,001,873	11,484,960	11,179,444	13,741,033	
623,616	580,013	618,059	641,468	653,783	676,773	
346,645	297,620	246,320	195,570	55,190	28,215	
49,394,651	47,351,822	47,690,290	47,672,048	49,139,990	48,880,836	
312,607	312,607	295,803	295,803	260,098	31,200	
557,147	520,108	593,308	523,742	484,643	424,602	
869,754	832,715	889,111	819,545	744,741	455,802	
\$ 50,264,405	\$ 48,184,537	\$ 48,579,401	\$ 48,491,593	\$ 49,884,731	\$ 49,336,638	
\$ 1,863,445 2,902,062 1,527,349 765,310	\$ 1,705,629 2,790,139 1,678,645 810,814	\$ 1,949,147 2,928,498 1,490,336 596,717	\$ 1,920,916 2,947,032 1,599,410 871,644	\$ 1,222,012 3,085,975 1,804,586 916,972	\$918,736 3,010,712 1,810,491 717,556	
6,398,067	3,336,122	1,939,065	7,297,799	5,638,466	7,711,240	
12,521,293	6,165,773	8,471,559	2,169,152	5,514,809	26,379,749	
25,977,526	16,487,122	17,375,322	16,805,953	18,182,820	40,548,484	
396,900	396,900	396,900	396,900	396,900	396,900	
228,858	204,977	218,717	197,345	201,061	191,245	
	159					
625,758	602,036	615,617	594,245	597,961	588,145	
\$ 26,603,284	\$ 17,089,158	\$ 17,990,939	\$ 17,400,198	\$ 18,780,781	\$ 41,136,629	

Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year				
NET (EXPENSE) REVENUE	2004	2005	2006	2007	
Governmental activities Business-type activities	\$ (28,267,328) (342,076)	\$ (34,084,233) (331,681)	\$ (34,277,257) (320,856)	\$ (31,916,889) (298,861)	
Total primary government	(042,070)	(001,001)	(320,030)	(230,001)	
net expense	\$ (28,609,404)	\$ (34,415,914)	\$ (34,598,113)	\$ (32,215,750)	
GENERAL REVENUES AND OTHER					
CHANGES IN NET POSITION					
Governmental activities					
Property tax	\$ 10,382,723	\$ 10,810,781	\$ 11,633,056	\$ 12,606,799	
Hotel motel tax	2,142,759	2,328,060	2,606,629	2,685,417	
Alcohol beverage tax	1,269,195	1,343,132	1,427,579	1,534,542	
Tobacco tax	838,666	640,319	595,906	625,209	
Shared revenue	200,666	209,563	2,520,920	1,716,251	
Investment income	6,210,659	3,295,037	10,286,754	6,591,339	
Interest income	176,798	210,576	158,916	182,885	
Gain on sale of capital assets	323,674	181,190	208,985	807,699	
Miscellaneous	481,430	644,265	155,759	220,072	
Special item-Write off of NPO/OPEB	-	-	-	-	
Transfers - internal activity	163,825	196,900	229,990	580,792	
Total governmental activities	22,190,395	19,859,823	29,824,494	27,551,005	
Business-type activities					
Interest income	505	874	754	-	
Miscellaneous	14	79	96	(151,378)	
Transfers - internal activity	(163,825)	(196,900)	(229,990)	(580,792)	
Total business-type activities	(163,306)	(195,947)	(229,140)	(732,170)	
Total primary government	\$ 22,027,089	\$ 19,663,876	\$ 29,595,354	\$ 26,818,835	
CHANGE IN NET POSITION					
Governmental activities	\$ (6,076,933)	\$ (14,224,410)	\$ (4,452,763)	\$ (4,365,884)	
Business-type activities	(505,382)	(527,628)	(549,996)	(1,031,031)	
Total primary government	\$ (6,582,315)	\$ (14,752,038)	\$ (5,002,759)	\$ (5,396,915)	

	Fiscal Year					
2008	2009	2010	2011	2012	2013	
\$ (23,417,125) (243,996)	\$ (30,864,700) (230,679)	\$ (30,314,968) (273,494)	\$ (30,866,095) (225,300)	\$ (30,957,170) (146,780)	\$ (8,332,352) 132,343	
\$ (23,661,121)	\$ (31,095,379)	\$ (30,588,462)	\$ (31,091,395)	\$ (31,103,950)	\$ (8,200,009)	
\$ 12,316,767 2,750,491	\$ 12,724,692 2,364,118	\$ 14,107,284 2,518,545	\$    14,047,318 2,476,320	\$ 14,109,307 2,504,130	\$ 14,333,209 2,632,839	
1,542,355 620,617 1,938,769	1,657,726 748,492 1,850,338	1,919,076 917,461 1,938,054	2,117,465 937,129 2,908,426	2,126,694 934,351 2,935,794	2,147,775 930,378 2,300,539	
(20,549,751) 479,648 - 203,820	10,710,219 223,240 - 202,521	10,756,324 181,612 -	2,431,203 147,689 - 418,540	10,179,570 195,278 - 22,000	10,787,731 170,011 - 225,202	
14,809,070 196,900 14,308,686	202,531 - <u>196,900</u> 30,678,256	1,947,661 - <u>196,900</u> 34,482,917	(1,721,531) 23,762,559	23,090 - <u>396,900</u> 33,405,114	225,292 - <u>396,900</u> 33,924,674	
562	149	72,076	108	77	68	
(196,900) (196,338)	(196,900) (196,751)	(196,900) (124,824)	1,721,531 1,721,639	(396,900) (396,823)	(396,900) (396,832)	
\$ 14,112,348	\$ 30,481,505	\$ 34,358,093	\$ 25,484,198	\$ 33,008,291	\$ 33,527,842	
\$ (9,108,439) (440,334) \$ (9,548,773)	\$ (186,444) (427,430) \$ (613,874)	\$ 4,167,949 (398,318) \$ 3,769,631	\$ (7,103,536) 1,496,339 \$ (5,607,197)	\$ 2,447,944 (543,603) \$ 1,904,341	\$ 25,592,322 (264,489) \$ 25,327,833	

Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	Fiscal Year							
		2004		2005		2006		2007
General Fund								
Reserved	\$	765,938	\$	725,904	\$	1,328,071	\$	611,282
Unreserved	·	4,152,444		4,194,413	•	4,486,602		7,477,759
Nonspendable		-		-		-		-
Restricted		-		-		-		-
Committed		-		-		-		-
Assigned		-		-		-		-
Unassigned		-		-		-		-
Total general fund	\$	4,918,382	\$	4,920,317	\$	5,814,673	\$	8,089,041
All other governmental funds Reserved	\$	108,203,523	\$	101,137,755	\$	108,475,292	\$	110,921,017
Unreserved, reported in:								
Grants and Contracts fund		-		-		-		-
Special revenue funds		608,967		1,227,162		2,002,808		2,638,293
Capital projects funds Restricted		(3,011,410)		142,700		(542,242)		(97,377)
Permanent funds		-		-		-		-
Special revenue funds Committed		-		-		-		-
Special revenue funds		-		-		-		-
Assigned								
Capital projects funds		-		-		-		-
JP Jones		-		-		-		
Total all other								
governmental funds	\$	105,801,080	\$	102,507,617	\$	109,935,858	\$	113,461,933

Note: In 2011, The City adopted the provisions of GASB 54. Prior years presentation has not been reclassified or restated to reflect this change.

	Fiscal Year										
	2008		2009		2010		2011		2012		2013
•		•		•		•		•		•	
\$	534,862	\$	845,087	\$	752,332	\$	-	\$	-	\$	-
	8,814,262		10,404,015		12,032,831		- 403,799		- 394,735		- 424,514
	-		_		_		+03,799				
	-		-		-		250,000		250,000		250,000
	-		-		-		823,233		891,376		967,270
	-		-		-		9,515,887		10,492,755		11,628,256
\$	9,349,124	\$	11,249,102	\$	12,785,163	\$	10,992,919	\$	12,028,866	\$	13,270,040
\$	86,859,978	\$	95,375,460	\$ 1	01,486,558	\$	-	\$	-	\$	-
	(619,571)		(1,893,375)		(612,049)		-		-		-
	3,114,178		2,306,017		3,457,955		-		-		-
	17,886		-		-		-		-		-
	-		-		-		98,759,020		105,954,571		113,495,958
	-		-		-		104,856		66,317		19,345
	-		-		-		-		-		1,180,540
	-		-		-		4,435,077		5,780,451		4,828,224
	-				-		137,298		-,,		-
\$	89,372,471	\$	95,788,102	\$ 1	04,332,464	\$	103,436,251	\$	111,801,339	\$	119,524,067

#### Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	Fiscal Year					
	2004	2005	2006	2007		
Revenues						
Taxes	\$ 14,633,343	\$ 15,122,291	\$ 16,285,463	\$ 17,440,429		
Charges for services	2,456,291	6,888,270	3,973,409	4,079,347		
Intergovernmental	7,671,075	8,124,487	8,542,445	10,652,776		
Licenses and permits	1,453,465	1,212,201	975,117	1,550,998		
Fines and forfeitures	620,562	529,902	998,236	878,889		
Special assessments	48,482	136,291	95,758	17,917		
Investment earnings	6,252,738	3,241,679	10,044,318	6,194,223		
Other revenues	1,465,844	1,543,830	2,343,657	1,870,313		
Total revenues	34,601,800	36,798,951	43,258,403	42,684,892		
Expenditures						
Current						
General government	5,829,048	7,025,918	7,982,040	12,853,392		
Public safety	10,616,789	11,895,356	13,219,842	12,694,343		
Public works	5,141,096	5,853,668	6,018,677	6,381,213		
Building inspections	539,777	592,315	620,551	607,066		
Capital outlay	11,457,594	14,202,067	6,328,739	4,712,401		
Debt service - principal	1,040,000	1,160,000	1,130,000	1,175,000		
Debt service - interest	505,700	413,661	438,158	393,395		
Debt service - legal defeasance						
Total expenditures	35,130,004	41,142,985	35,738,007	38,816,810		
Other financing sources (uses)						
Transfers in	7,019,341	5,937,038	6,776,657	6,976,461		
Transfers out	(9,113,738)	(5,740,138)	(6,546,667)	(6,395,669)		
Sale of capital assets	644,749	531,911	572,211	1,351,569		
Refunding bonds issued	-	5,435,000	-	-		
Payment to refund bond	-	(5,427,085)	-	-		
Bonds issued	7,482,966	-	-	-		
Capital leases		469,177				
Total other financing sources (uses)	6,033,318	1,205,903	802,201	1,932,361		
Net change in fund balances	\$ 5,505,114	\$ (3,138,131)	\$ 8,322,597	\$ 5,800,443		
Capitalized expenditures	\$ 10,107,575	\$ 12,071,710	\$ 4,197,548	\$ 3,739,895		
Debt service as a percentage of noncapital expenditures	6.18%	5.41%	4.97%	4.47%		
noncapital experioritures	0.10%	0.41%	4.31 70	4.4770		

	Fiscal Year								
2008	2009	2010	2011	2012	2013				
\$ 17,259,751	\$ 17,502,079	\$ 19,463,078	\$ 19,578,233	\$ 19,674,483	\$ 20,044,201				
5,328,989	5,783,500	3,968,793	4,135,457	4,739,263	4,566,999				
14,361,608	8,741,524	11,675,023	11,603,423	11,883,068	21,265,762				
1,571,840	1,767,207	1,469,761	1,835,062	1,985,385	1,775,851				
990,800	854,260	895,650	1,076,167	1,061,959	993,619				
12,162	64,382	4,878	6,975	4,416	2,674				
(20,549,751)	10,710,958	10,756,343	2,431,202	10,179,569	10,787,731				
2,161,822	1,781,787	1,806,320	1,598,932	2,044,516	2,054,612				
21,137,221	47,205,697	50,039,846	42,265,451	51,572,659	61,491,449				
13,020,533	8,997,667	9,998,624	10,580,853	10,508,964	10,816,850				
14,437,113	14,519,135	15,801,264	16,055,925	16,230,668	15,887,630				
7,636,407	7,739,414	11,287,376	10,911,650	10,654,648	13,024,157				
623,616	580,013	618,059	637,456	643,830	666,819				
7,614,509	5,701,742	2,532,930	1,879,300	4,196,815	12,133,923				
1,230,000	1,280,000	1,325,000	1,380,000	830,000	855,000				
346,645	297,620	246,320	195,570	55,190	28,215				
			2,083,137						
44,908,823	39,115,591	41,809,573	43,723,891	43,120,115	53,412,594				
				/					
8,505,516	6,047,025	8,535,857	6,468,415	7,878,534	6,199,600				
(8,308,616)	(5,850,125)	(8,338,957)	(8,189,946)	(7,481,634)	(5,802,700)				
745,323	28,603	1,653,250	491,514	551,591	488,147				
-	-	-	-	-	-				
-	-	-	-	-	-				
-	-	-	-	-	-				
942,223	225,503	1,850,150	(1,230,017)	948,491	885,047				
\$ (22,829,379)	\$ 8,315,609	\$ 10,080,423	\$ (2,688,457)	\$ 9,401,035	\$ 8,963,902				
\$ 10,067,611	\$ 4,559,859	\$ 2,532,930	\$ 1,879,300	\$ 4,196,815	\$ 12,133,923				
4.53%	4.57%	4.00%	8.74%	2.27%	2.14%				

#### Assessed Value and Actual Value of Taxable Property Last Ten Fiscal Years

Fiscal Year	Residential Property	Commercial Property	Industrial Property	Farm Land	Vacant Land
2004					
2005					
2006	\$ 1,003,762,843	\$ 626,130,097	\$ 211,671,428	\$ 488,332	\$ 84,669,312
2007	1,097,996,461	662,033,922	231,384,922	482,127	104,128,954
2008	1,145,147,798	741,815,852	256,130,154	473,286	92,876,340
2009	1,132,741,671	764,912,210	348,466,609	961,540	86,039,692
2010	1,241,717,930	800,615,660	457,948,675	1,464,302	89,411,683
2011	1,152,896,581	877,760,066	474,208,349	1,452,866	87,150,747
2012	1,154,537,084	910,205,860	495,876,175	1,429,270	78,835,765
2013	1,124,926,958	931,699,775	529,004,854	1,424,032	78,530,230

Source: Fairbanks North Star Borough Treasury and Budget Division and Assessing Department.

Notes: Property taxes are assessed on a calendar year basis. Alaska statutes require property to be assessed at its full and true value as of January 1 of the assessment year; therefore, the assessed values are equal to actual values. Farm use land included in a farm unit is assessed on the basis of full and true value for farm use. Property values by category for years 2004 and 2005 are not readily available. Prior year totals are comparable to the current year. Tax rates are per \$1,000 of assessed value.

 Pipeline	 Other	Assessed Full Value	Less Tax Exempt Property	Assessed Taxable Value	Total Direct Tax Rate
		\$ 1,583,848,525	\$ 140,385,967	\$ 1,443,462,558	7.171
		1,746,439,420	152,106,969	1,594,332,451	6.804
	\$ 12,121,996	1,938,844,008	188,285,678	1,750,558,330	6.700
	5,457,207	2,101,483,593	193,564,582	1,907,919,011	6.594
\$ 20,844,390	6,809,558	2,264,097,378	198,894,447	2,065,202,931	5.991
29,545,680	7,386,880	2,370,054,282	202,861,221	2,167,193,061	5.927
28,367,570	5,453,670	2,624,979,490	204,738,495	2,420,240,995	5.803
26,754,310	3,339,335	2,623,562,254	210,557,929	2,413,004,325	5.843
18,582,830	7,652,000	2,667,118,984	214,320,664	2,452,798,320	5.734
39,813,320	3,552,306	2,708,951,475	212,011,356	2,496,940,119	5.716

#### Property Tax Rates - Direct and Overlapping Governments Last Ten Fiscal Years

			Direct City Rates			Overlapping Rates	
Fiscal Year	Voter Approved Services	Debt Service	Claims & Judgments	Operations		Fairbanks North Star Borough *	Total
2004		0.994	0.377	5.800	7.171	13.606	20.777
2005		0.442	0.475	5.887	6.804	13.219	20.023
2006		0.393	0.484	5.823	6.700	12.923	19.623
2007		0.361	0.733	5.500	6.594	12.209	18.803
2008		0.336	0.755	4.900	5.991	11.287	17.278
2009		0.321	0.706	4.900	5.927	11.186	17.113
2010		0.286	0.617	4.900	5.803	11.432	17.235
2011		0.288	0.655	4.900	5.843	11.294	17.137
2012	0.284		0.550	4.900	5.734	11.216	16.950
2013	0.278		0.538	4.900	5.716	11.216	16.932

Source: City of Fairbanks Finance Department and Fairbanks North Star Borough.

Note: Alaska Statute 29.45.090 limits the amount of taxes levied to 3 percent of the assessed value of the property within the municipality. Furthermore, no municipality, or combination of municipalities occupying the same geographic area, may levy taxes which result in tax revenues from all sources exceeding \$1,500 a year for each person living within the municipal boundaries or which exceed the product of 225 percent of the average per capita full and true value in the state multiplied by the number of residents of the taxing municipality. However, there is no taxing limitation for debt service per Alaska Statute 29.45.100. With some exception, the total amount of tax that can be levied during a year cannot exceed the preceding year per Fairbanks General Code Section 6.5.

\* The Fairbanks North Star Borough assess an area-wide levy applied to all properties within the borough.

Principal Taxable Properties December 31, 2013 Current Year and Nine Years Ago

Taxpayer	2	013 Assessed Valuation	Rank	Percentage of Total Assessed Valuation <sup>(a)</sup>	20	004 Assessed Valuation	Rank	Percentage of Total Assessed Valuation <sup>(b)</sup>
Doyon Utilities	\$	266,025,418	1	9.82%				
Fred Meyer Stores		52,900,152	2	1.95%	\$	29,278,121	3	1.85%
Wal-Mart Stores Inc.		33,495,477	3	1.24%		14,612,128	8	0.92%
Westmark Hotel		33,251,338	4	1.23%		23,704,469	1	1.50%
Bentley Mall		26,798,168	5	0.99%		16,777,036	6	1.06%
Tanana Clinic		24,704,823	6	0.91%				
Jillian Square Apartments LLC		21,807,178	7	0.81%		17,875,887	5	1.13%
Wal-Mart - Sam's Club		19,706,630	8	0.73%		19,196,838	4	1.21%
Sophie Plaza		19,052,987	9	0.70%		15,513,431	7	0.98%
Lowes		15,693,611	10	0.58%				
Marriot Hotel						11,700,000	9	0.74%
North Star Alaska Housing Corp Wainwright						23,032,765	2	1.45%
Tempt Alaska (Regal Cinema)						11,583,257	10	0.73%
	\$	513,435,782		18.96%	\$	183,273,932		11.57%

Source: Fairbanks North Star Borough Assessing Department.

Note: This is a table of principal taxable properties rather than tax payers. Cumulative totals for individual taxpayers are not available.

<sup>(a)</sup> \$2,708,951,475 <sup>(b)</sup> \$1,583,848,525

Property Tax Levies and Collections Last Ten Fiscal Years

	Collected within the F Taxes Levied Year of the Levy					Total Collect	Total Collections to Date		
Fiscal	for the		Percentage	Sub	sequent		Percentage		
Year	Fiscal year	Amount	of Levy		Years	Amount	of Levy		
2004	\$ 10,351,070	\$ 10,128,137	97.85%	\$	210,958	\$ 10,339,095	99.88%		
2005	10,847,838	10,592,086	97.64%		239,306	10,831,392	99.85%		
2006	11,728,741	11,432,623	97.48%		282,389	11,715,012	99.88%		
2007	12,580,818	12,238,969	97.28%		344,814	12,583,783	100.02%		
2008	12,372,632	11,844,752	95.73%		397,650	12,242,402	98.95%		
2009	12,849,334	12,385,454	96.39%		301,941	12,687,395	98.74%		
2010	14,035,430	13,696,885	97.59%		263,700	13,960,585	99.47%		
2011	14,098,558	13,668,914	96.95%		332,784	14,001,698	99.31%		
2012	14,063,990	13,585,718	96.60%		182,277	13,767,995	97.90%		
2013	14,311,224	13,866,487	96.89%		N/A	13,866,487	96.89%		

Source: City of Fairbanks Finance Department and the Fairbanks North Star Borough Treasury and Budget Division.

Notes: Current taxes are due and payable July 1 of each year, but may be paid in two equal installments without incurring penalties or interest. The first installment is due September 1 becoming delinquent September 2. The second installment is due November 1, becoming delinquent November 2. Delinquencies carry a graduated penalty up to 10 percent and 8 percent interest. The Fairbanks North Star Borough bills and collects taxes for the City of Fairbanks.

Ratios of Outstanding Debt by Type Last Ten Fiscal Years

	Government General	tal Activities	Business-Ty Alaska	ype Activities		Doroontogo		
Fiscal	Obligation	Capital	Clean Water	Capital		Percentage of Personal		
Year	Bonds	Leases	Loan	Leases	Total	Income	Per Cap	ita
2004	\$12,160,000	\$ 19,528		\$ 2,380,000	\$ 14,559,528	1.53%	\$ 4	84
2005	11,095,000	100,302		2,315,000	13,510,302	1.29%	4	34
2006	9,965,000	10,345		2,250,000	12,225,345	1.17%	4	05
2007	8,790,000	-		2,180,000	10,970,000	1.00%	3	47
2008	7,560,000	-		2,105,000	9,665,000	0.88%	3	06
2009	6,280,000	-	\$ 577,873	2,030,000	8,887,873	0.78%	2	73
2010	4,955,000	-	673,265	1,950,000	7,578,265	0.63%	2	48
2011	1,685,000	-	637,830	1,870,000	4,192,830	0.34%	1	37
2012	855,000	-	602,395	-	1,457,395	0.11%		45
2013	-	-	2,667,110	-	2,667,110	0.18%		83

**Notes:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

See page ST-21 for personal income and population data. Personal income data for 2008 and 2009 is not readily available. The calculations for 2008 and 2009 are estimates using personal income and population from the most recent year available.

#### Ratios of General Net Bonded Debt Outstanding Last Ten Fiscal Years

#### General Bonded Debt Outstanding

Fiscal Year	General Obligation Bonds	Cash With Fiscal Agents	Net General Bonded Debt	Assessed Value <sup>(a)</sup> Population <sup>(b)</sup>		Net Bonded Debt to Assesed Value	De	let ebt Capita
2004	\$ 12,160,000	\$ 478	\$12,159,522	\$ 1,583,848,525	30,101	0.77%	\$	404
2005	11,095,000	1,197	11,093,803	1,746,439,420	31,104	0.64%		357
2006	9,965,000	1,620	9,963,380	1,938,844,008	30,179	0.51%		330
2007	8,790,000	-	8,790,000	2,101,483,593	31,627	0.42%		278
2008	7,560,000	-	7,560,000	2,264,097,378	31,450	0.33%		239
2009	6,280,000	-	6,280,000	2,370,054,282	32,506	0.26%		193
2010	4,955,000	-	4,955,000	2,624,979,490	31,535	0.19%		157
2011	1,685,000	-	1,685,000	2,623,562,254	30,547	0.06%		55
2012	855,000	-	855,000	2,667,118,984	32,070	0.03%		27
2013	-	-	-	2,708,951,475	32,204	-		-

**Notes:** Details regarding the City's debt can be found in the notes to the financial statements.

<sup>(a)</sup> Source : Fairbanks North Star Borough Assessing Department.

<sup>(b)</sup> Source : Alaska Department of Labor and Workforce Development (ADOL), Alaska Population Overview 2013. Population data is not available for 2010. Statistics for calendar year 2010 have been estimated using the most recent data available.

#### Computation of Direct and Overlapping Debt December 31, 2013

Jurisdiction	Net Debt Outstanding	Percentage Applicable to the City of Fairbanks <sup>(a)</sup>	Amount Applicable to the City of Fairbanks
City of Fairbanks	\$ -	100.00%	\$-
Fairbanks North Star Borough	114,305,000	30.53%	34,899,381
			\$ 34,899,381

Source: Fairbanks North Star Borough Treasury and Budget Division and Assessing Department.

<sup>(a)</sup> The percentage of overlapping debt applicable is estimated using taxable property values. Applicable percentages were estimated by determining the portion of the City's taxable assessed value that is within the government's boundaries and dividing it by the Borough's total taxable assessed value.

Legal Debt Margin Information Last Ten Fiscal Years

	Fiscal Year						
		2004	2005		2006	2007	2008
Debt limit	\$	219,776,079	\$ 239,002,164	\$	263,456,598	\$ 289,338,351	\$ 315,221,249
Total debt applicable to limit		12,160,000	11,095,000		9,965,000	8,790,000	7,560,000
Legal debt margin	\$	207,616,079	\$ 227,907,164	\$	253,491,598	\$ 280,548,351	\$ 307,661,249
Total debt applicable to limit as a percentage of debt limit		5.53%	4.64%		3.78%	3.04%	2.40%
				F	Fiscal Year		
		2009	2010		2011	2012	2013
Debt limit	\$	336,781,763	\$ 362,956,558	\$	380,929,801	\$ 364,302,182	\$ 368,137,138
Total debt applicable to limit		6,280,000	4,955,000		1,685,000	855,000	0
Legal debt margin	\$	330,501,763	\$ 358,001,558	\$	379,244,801	\$ 363,447,182	\$ 368,137,138
Total debt applicable to limit as a percentage of debt limit		1.86%	1.37%		0.44%	0.23%	0.00%
Computation of current year debt limit							
Assessed valuation 2011		2,413,004,325					
Assessed valuation 2012		2,452,798,320					
Assessed valuation 2013		2,496,940,119					
Total three year assessed valuation	\$	7,362,742,764					
Divided by three; average assessed value	\$	2,454,247,588					
15% of average assessed value; Debt limit	\$	368,137,138					
General obligation bonds outstanding							
Legal debt margin	\$	368,137,138					

#### Notes:

The total amount of General Obligation Bonds issued and outstanding at any one time shall not exceed 15 percent of the average assessed value of the property subject to taxation by the City as of the first day of January.

In any one year, such average assessed value shall be determined by adding assessed valuations for the last three preceding years and dividing by three.

Bonds in excess of said limit may be issued if 65 percent of the qualified voters at the referendum thereon vote in favor of said issue.

Demographic and Economic Statistics Last Ten Fiscal Years

Year	Population <sup>(a)</sup>	Per Capita Personal Income <sup>(b)</sup>	Personal Income <sup>(c)</sup>	Unemployment Rate <sup>(a)</sup>
2004	30,101	\$ 31,641	\$ 952,425,741	6.4%
2005	31,104	33,568	1,044,099,072	5.8%
2006	30,179	34,960	1,055,057,840	5.6%
2007	31,627	34,960	1,105,679,920	5.2%
2008	31,450	34,960	1,099,492,000	6.0%
2009	32,506	34,960	1,136,409,760	7.3%
2010	31,535	38,200	1,204,637,000	7.2%
2011	30,547	40,504	1,237,275,688	6.6%
2012	32,070	42,626	1,367,015,820	6.3%
2013	32,204	45,432	1,463,092,128	5.5%

#### Sources:

- <sup>(a)</sup> Alaska Department of Labor and Workforce Development (ADOL), Alaska Population Overview 2013.
- <sup>(b)</sup> U.S. Department of Commerce Bureau of Economic Analysis. Data for calendar year 2013 is not readily available. Statistics for calendar year 2013 have been estimated using the most recent data available.
- <sup>(c)</sup> Calculated based on ADOL and U.S. Department of Commerce Bureau of Economic Analysis.

Principal Employers December 31, 2013

-

Employer	Employees <sup>(a)</sup>	Rank
Fairbanks North Star Borough School District	1000-3500	1
University of Alaska	1000-3500	2
State Government	1000-3500	3
Banner Health System	1000-3500	4
Fred Meyer Stores	500-749	5
Wal-Mart Associates Inc.	500-749	6
Tanana Chiefs Conference	250-499	7
Safeway	250-499	8
Fairbanks North Star Borough	250-499	9
Fairbanks Gold Mining, Inc.	100-249	10

Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section.

Notes: The above information has not been published for 2013. The data displayed is from 2010. Employer information for 9 years prior is not readily available.

<sup>(a)</sup> With the adoption of Senate Bill 120 by the Alaska Legislature on May 30, 2008, the Alaska Department of Labor is not able to provide the number of employees employed by a specific employer. However, the Department does report the ranking based on the specific number of employees. Therefore, we are only able to provide the top ten employer range with their associated ranking for 2013. Total City employment numbers are not available and thus a percentage of total City employment is not available.

# CITY OF FAIRBANKS



#### Full-time Equivalent City Government Employees by Function Last Ten Fiscal Years

	Full-time Equivalent Employees as of December 31				
	2004	2005	2006	2007	
Function/Program					
General Government					
Mayor	5.00	5.00	6.00	5.00	
City attorney	4.00	3.00	2.50	2.50	
City clerk	2.00	2.00	2.00	3.00	
Finance	6.00	6.00	7.00	7.50	
Information systems	4.75	4.00	5.00	5.00	
Public Safety					
Police					
Administration	5.50	5.50	5.50	5.50	
Investigations	5.00	5.00	5.00	3.00	
Patrol	34.00	34.00	36.00	39.00	
Dispatch	12.00	13.00	15.00	16.00	
Fire					
Administration	4.00	4.00	4.00	4.00	
Suppression	35.00	36.00	36.00	37.00	
Police Corp	2.00	1.00	0.00	0.00	
Homeland Security	1.00	0.00	0.00	0.00	
Public Works					
Works	32.50	32.50	32.50	33.50	
Engineering	9.00	9.00	9.00	11.00	
FMATS	0.00	0.00	0.00	0.00	
Building Inspections	6.25	6.25	6.75	6.50	
Total	168.00	166.25	172.25	178.50	

Source: City Finance Department.

Full-time Equivalent Employees as of December 31					
2008	2009	2010	2011	2012	2013
6.00	5.00	5.00	5.00	5.00	4.00
2.50	2.50	2.50	2.50	2.50	2.50
3.00	3.00	3.00	3.00	3.00	3.00
8.00	8.00	8.00	8.00	8.00	8.00
5.00	6.00	6.00	6.00	6.00	6.00
5.50	5.50	6.00	5.50	6.50	6.50
6.00	6.00	6.00	6.00	7.00	5.00
40.00	40.00	43.00	41.38	38.00	40.00
18.00	18.00	18.00	18.00	18.00	17.50
4.00	5.00	5.00	5.00	4.00	4.00
36.00	39.00	39.00	39.00	39.00	39.00
0.00	0.00	0.00	0.00	0.00	0.00
0.00	0.00	0.00	0.00	0.00	0.00
33.20	33.50	32.20	33.70	38.00	37.50
12.30	10.30	10.30	12.05	12.00	12.50
0.00	2.00	2.00	2.00	2.00	2.50
6.50	6.00	6.00	6.08	7.00	6.00
186.00	189.80	192.00	193.21	196.00	194.00

# Operating Indicators by Function/Program

Last Ten Fiscal Years

	Fiscal Year			
	2004	2005	2006	2007
Function/Program				
General Government				
Annual final operating budget	\$ 23,313,804	\$ 25,307,801	\$ 27,991,203	\$ 29,821,840
Public Safety				
Police and Dispatch				
Number of law enforcement calls	28,777	26,564	29,058	29,581
Number of E-911 calls <sup>(c) (d)</sup>	33,746	35,005	36,070	115,900
Number of Dispatch Service calls <sup>(e)</sup>	-	-	-	-
Number of major crimes <sup>(f)</sup>	3,163	3,313	2,796	2,411
Number of physical arrests	1,394	1,903	2,217	1,791
Number of traffic citations	1,838	3,342	5,762	4,315
Fire				
Number of fire calls	846	773	803	838
Number of emergency medical				
service calls	2,982	2,931	2,938	3,251
Public Works				
Works				
Refuse collected (tons)	5,999	6,210	5,990	6,243
Patching (tons) <sup>(a)</sup>	-	3,428	2,462	2,677
Snow removal (cubic yards) <sup>(b)</sup>	484,091	209,615	169,067	224,525
Sand (tons spread) <sup>(b)</sup>	6,237	8,884	3,232	2,704
Building Inspections				
Number of permits issued	1,145	1,156	1,272	1,032

Sources: Various City departments.

(a) Patching is not readily available for periods prior to 2005.

(b) Amounts are available by season only.

(c) Dispatch center became a regional dispatch center for the Fairbanks area in 2007.

(d) Statistics for calendar year 2010 have been estimated using the most recent data available.

(e) During 2011 the E-911 calls were segregated from other Dispatch Service calls for tracking purposes

(f) The 2011 Major Crimes number was calculated using a 6 month average (following software conversion).

Fiscal Year					
2008	2009	2010	2011	2012	2013
\$ 32,011,673	\$ 32,428,579	\$ 31,134,677	\$ 34,747,137	\$ 33,037,424	\$ 34,878,988
27,974 117,078 - 2,138 2,060 4,130	30,569 121,194 - 2,346 2,217 4,295	31,541 121,194 - 2,622 3,307 3,919	41,734 43,626 53,508 2,124 2,549 4,303	30,907 46,165 65,068 2,093 1,619 4,060	32,098 70,830 43,384 2,024 1,621 2,536
834 3,352	907 3,323	846 3,535	730 3,222	807 3,223	1,034 3,300
6,087 4,132 410,480 2,756	5,893 3,299 375,305 2,839	5,776 2,260 172,393 2,005	5,100 3,110 275,310 3,049	5,510 1,520 528,640 2,481	5,348 1,272 674,030 3,000
891	917	868	990	1,023	974

## CITY OF FAIRBANKS, ALASKA

Capital Asset Statistics by Function/Program Last Ten Fiscal Years

	Fiscal Year			
	2004	2005	2006	2007
Function/Program				
General Government				
Administration square footage	64,000	64,000	64,000	64,000
Public Safety				
Police				
Stations	1	1	1	1
Vehicles	57	62	57	58
Fire				
Stations				
Manned	2	2	2	2
Unmanned	1	1	1	-
Emergency response vehicles	22	25	20	16
Public Works				
Works				
Refuse trucks	6	6	7	8

Sources: Various City departments.

Fiscal Year					
2008	2009	2010	2011	2012	2013
64,000	64,000	64,000	64,000	65,000	65,000
1 62	1 68	1 68	1 66	1 59	1 68
2 - 17	2 - 17	2 - 17	2 - 19	2 - 22	2 - 20
8	8	8	10	9	9



# SINGLE AUDIT SECTION

Reports on Federal and State Single Audit Requirements



# FEDERAL SINGLE AUDIT





### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Council City of Fairbanks, Alaska

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fairbanks, Alaska as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City of Fairbanks, Alaska's basic financial statements and have issued our report thereon dated May 8, 2014.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Fairbanks, Alaska's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Fairbanks, Alaska's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Fairbanks, Alaska's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe that a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Fairbanks, Alaska's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kuhle, hert & Ilt PC

May 8, 2014 Fairbanks, Alaska



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Honorable Mayor and Members of the City Council City of Fairbanks, Alaska

### **Report on Compliance for Each Major Federal Program**

We have audited the City of Fairbanks, Alaska's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City of Fairbanks, Alaska's major federal programs for the year ended December 31, 2013. The City of Fairbanks, Alaska's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Fairbanks, Alaska's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance, with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program, occurred. An audit includes examining, on a test basis, evidence about the City of Fairbanks, Alaska's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of City of Fairbanks, Alaska's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, the City of Fairbanks, Alaska complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2013.

#### **Report on Internal Control over Compliance**

Management of the City of Fairbanks, Alaska is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Fairbanks, Alaska's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Fairbanks, Alaska's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Kuhle, hert & Ilt PC

May 8, 2014 Fairbanks, Alaska



## **CITY OF FAIRBANKS, ALASKA**

Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2013

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
Passed through Program from: Alaska Department of Commerce, Community & Economic Developmen FFY11 CDBG #11-CDBG-003	t 14.228	B-II-DC-02-0001	\$ 794,897
Total U.S. Department of Housing and Urban Development			794,897
U.S. DEPARTMENT OF INTERIOR			
Passed through Program from:			
Alaska Department of Natural Resources FFY12 Historic Preservation Fund	15.904	02-12-40908	\$ 14,372
Total U.S. Department of Interior			14,372
U.S. DEPARTMENT OF JUSTICE			
JAG Program Cluster Direct Programs Bureau of Justice Assistance			
FY2012 Edward Byrne Memorial Justice Assistance Grant	16.738		19,928
FY2013 Edward Byrne Memorial Justice Assistance Grant	16.738		30,362
Total JAG Program Cluster			50,290
Direct Programs			
Office of Justice Programs Bulletproof Vest Program	16.607		3,900
Community Oriented Policing Services	10.007		3,900
COPS Technology Grant # 2007CKWX0022	16.710		214,506
Recovery Act COPS Hiring Recovery Program	16.710		61,872
Department of Justice Equitable Sharing Program	16.922		73,764
	10.022		10,101
Passed through Program from:			
Municipality of Anchorage Internet Crimes Against Children	16.543	2010-MC-CX-K031	980
Alaska Department of Public Safety	10.545	2010-100-07-0031	900
FY2012 Edward Byrne Memorial Justice Assistance Grant	16.579	JAG 13-023H	697
Total U.S. Department of Justice			406,009
U. S. DEPARTMENT OF TRANSPORTATION Highway Planning and Construction Cluster			
Passed through Programs from:			
Alaska Department of Transportation and Public Facilities			
CMAQ Articulated Tractor	20.205	AKSAS #62018	39,596
Curb Upgrade Project	20.205	CM-0002(234)	9,158
Gillam Way Upgrade Illinois Street Reconstruction Project	20.205 20.205	STP-0655 (12) STP-F-M-0663(4)	5,012 60,788
Illinois Street Gateway Project	20.205	STP-F-M-0663(4) STP-F-M-0663(4)	405
LED Street Light Conversion Phase II	20.205	STP-000S(736)	403 47,017
Pedestrian Facility Upgrades	20.205	CMG-0655(12)	20,030
South Cushman Project	20.205	STP-0663(11)	1,111
Third Street Widening Project	20.205	PROJECT 62541	537
Safe Routes to School Grant Nordale	20.205	LU-20-12-0002	6,661
12/13 FMATS Program 13/14 FMATS Program	20.205 20.205	PROJECT 77198 PROJECT 77198	175,306 52,750
Total Highway Planning and Construction Cluster	20.200		\$ 418,371
			÷ 110,071

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
	Number	Number	Experiorula
Highway Safety Cluster Passed through Programs from: Alaska Highway Safety Office 12/13 ASTEP CIOT 12/13 Law Enforcement Liaison	20.600 20.601	402PT-13-06-00(A)-4 405K2-13-04-00(D)-1	\$ 962 2,255
Total Highway Safety Cluster			3,217
Passed through Programs from: Alaska Highway Safety Office 12/13 DUI Traffic Enforcement 12/13 ASTEP DUI 12/13 Law Enforcement Liaison 13/14 DUI Traffic Enforcement	20.607 20.607 20.607 20.607	154AL-13-01-00(E) 154AL-13-01-00(B)-3 154AL-13-01-00(C)-1 154AL-14-01-00(B)	146,922 5,408 752 51,790
Total U.S. Department of Transportation			626,460
ENVIRONMENTAL PROTECTION AGENCY Direct Program Office of the Chief Financial Officer Wickersham Stormwater Upgrade	66.202		594,460
Passed through Programs from:			
Alaska Department of Environmental Conservation ACWF Sludge Dewatering Facility Loan (subsidized) ACWF Sludge Dewatering Facility Loan (unsubsidized)	66.458 66.458	ACWF #339091 ACWF #339091	67,205 1,658,281
Total Environmental Protection Agency			2,319,946
U. S. DEPARTMENT OF HOMELAND SECURITY Homeland Security Cluster Passed through Programs from: Alaska Department of Military and Veterans Affairs 2010 State Homeland Security Program 2011 State Homeland Security Program 2012 State Homeland Security Program Total Homeland Security Cluster	97.067 97.067 97.067 97.067	10SHSP-GR34067 11SHSP-GR34076 12SHSP-GR34077	85,429 239,771 27,808 353,008
Passed through Programs from: Alaska Department of Military and Veterans Affairs 2012 Emergency Management Performance Grant 2013 Emergency Management Performance Grant	97.042 97.042	12EMPG-GR35585 13EMPG-GR34457	5,000 7,675
Direct Programs Federal Emergency Management Agency Assistance to Firefighter EMW-2011-FO-06024 Assistance to Firefighter EMW-2012-FO-02560 SAFER Grant EMW-2008-FF-00922 Total U. S. Department of Homeland Security	97.044 97.044 97.083		101,711 118,507 9,765 <b>595,666</b>

Grand Total - Federal Financial Assistance

\$ 4,757,350

See accompanying notes to schedule of expenditures of federal awards.

### **CITY OF FAIRBANKS, ALASKA** NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

### 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of Fairbanks, Alaska, under programs of the federal government for the year ended December 31, 2013. The information in this schedule is presented in accordance with the requirements of the OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the schedule presents only a selected portion of the operations of the City of Fairbanks, Alaska, it is not intended to and does not present the financial position, changes in net assets or cash flows of the City of Fairbanks, Alaska.

### 2. Construction Donation

The City of Fairbanks, Alaska had road reconstruction on 23<sup>rd</sup> Avenue, Cowles Street, and Wendell Street in the amount of \$13,667,377. These projects were conducted over multiple years. Of the total project cost, the City received nonmonetary federal financial assistance from the State of Alaska Department of Transportation and Public Facilities in the amount of \$8,858,488.

## CITY OF FAIRBANKS, ALASKA SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year ended December 31, 2013

## SUMMARY OF AUDITOR'S RESULTS

Financial Statements			
Type of auditor's report issued:	Unmodifie	ed	
Internal control over financial reporting: Material weaknesses identified? Significant deficiencies identified that are not considered to be material weaknesses?		YesYes	X No X None reported
Noncompliance material to financial	statements noted?	Yes	<u>X</u> No
Federal Awards			
Type of auditor's report issued on compliance	for major programs:	Unmodified	
Internal control over major programs: Material weaknesses identified? Significant deficiencies identified that are not considered to be material weaknesses? Any audit findings disclosed that are required to be reported in		YesYes	X_No X_None reported
accordance with section 510(a) of Circular A-133:		Yes	<u>X</u> No
Identification of major programs:			
CFDA Number	Name of Feder	al Program or Cluste	er
16.710 66.202 66.458 14.228	Public Safety Partnership and Community Policing Congressionally Mandated Projects Capitalization Grants for Clean Water State Revolving Funds Community Development Block Grants/State's Program and Non- Entitlement Grants in Hawaii		
Dollar threshold used to distinguish between type A and type B programs: \$300,000			

Auditee qualified as low-risk auditee?

<u>X</u>Yes No

## CITY OF FAIRBANKS, ALASKA SCHEDULE OF FINDINGS AND QUESTIONED COSTS, CONTINUED Year ended December 31, 2013

## FINDINGS - FINANCIAL STATEMENTS AUDIT

None

## FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS AUDIT

None

## CITY OF FAIRBANKS, ALASKA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the year ended December 31, 2013

There were no prior year federal award findings and questioned costs.



STATE SINGLE AUDIT





### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Council City of Fairbanks, Alaska

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fairbanks, Alaska as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City of Fairbanks, Alaska's basic financial statements, and have issued our report thereon dated May 8, 2014.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Fairbanks, Alaska's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Fairbanks, Alaska's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Fairbanks, Alaska's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Fairbanks, Alaska's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

When, hart & Ilt PC

May 8, 2014 Fairbanks, Alaska



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE STATE OF ALASKA AUDIT GUIDE AND COMPLIANCE SUPPLEMENT FOR STATE SINGLE AUDITS

Honorable Mayor and Members of the City Council City of Fairbanks, Alaska

#### **Report on Compliance for Each Major State Program**

We have audited the City of Fairbanks, Alaska's compliance with the types of compliance requirements described in the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* that could have a direct and material effect on each of City of Fairbanks, Alaska's major state programs for the year ended December 31, 2013. The City of Fairbanks, Alaska's major state programs are identified in the accompanying schedule of state financial assistance.

### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its state programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Fairbanks, Alaska's major state programs based on our audit of the types of compliance requirements referred to above.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*. Those standards and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about the City of Fairbanks, Alaska's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state program. However our audit does not provide a legal determination of the City of Fairbanks, Alaska's compliance.

### **Opinion on Each Major State Program**

In our opinion, the City of Fairbanks, Alaska complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended December 31, 2013.

### **Report on Internal Control over Compliance**

Management of the City of Fairbanks, Alaska is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Fairbanks, Alaska's internal control over compliance with the types of requirements that could have a direct and material effect on a major state program in order to determine our auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major state program and to test and report on internal control over compliance in accordance with the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Fairbanks, Alaska's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*. Accordingly, this report is not suitable for any other purpose.

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May 8, 2014 Fairbanks, Alaska



## CITY OF FAIRBANKS, ALASKA

Schedule of State Financial Assistance For the Year Ended December 31, 2013

State Grantor / Pass Through Grantor / Program Title	Grant ID Number	Expenditures
Alaska Department of Administration Public employees retirement system on behalf payment* Total Alaska Department of Administration	N/A	<u>\$ 1,339,977</u> <u>    1,339,977</u>
Alaska Department of Commerce, Community & Economic Development FY11 Community Revenue Sharing Program* Ambulance* Arctic Park & Council Subdivision* City Hall Window Upgrade* City Wide Road Improvements & Upgrades* Construction Additions Lemeta Subdivision Streets* Local Road Improvements (West Barnette) Police Station Addition* Road Improvements City of Fairbanks* Road Improvements Surrounding Illinois Street* Slaterville Subdivision Streets* Warm Storage Additions* Total Alaska Department of Commerce, Community & Economic Devel	N/A 13-DC-290 13-DC-461 13-DC-372 07-DC-496 14-RR-002 13-DC-505 14-DC-050 13-DC-505 13-DC-364 13-DC-587 09-DC-203 13-DC-500 13-DC-504 lopment	$\begin{array}{r} 1,621,774\\ 230,000\\ 175,488\\ 236,463\\ 159,635\\ 62,219\\ 261,609\\ 531\\ 432,950\\ 297,511\\ 122,258\\ 1,368,184\\ 1,717,695\\ \hline 6,686,317\\ \end{array}$
Alaska Department of Environmental Conservation ACWF Sludge Dewatering Facility Loan* Total Alaska Department of Environmental Conservation	ACWF #339091	<u> </u>
Alaska Department of Military & Veterans Affairs Local Emergency Planning Committee Local Emergency Planning Committee Total Alaska Department of Military & Veterans Affairs	13LEPC-GR35602 14LEPC-GR35602	19,820 5,171 24,991
Alaska Department of Natural Resources Division of Forestry Fire Assistance Total Alaska Department of Natural Resources	N/A	<u>26,397</u> 26,397
<u>Alaska Department of Public Safety</u> SART Reimbursement State 2013 JAG Program State 2014 JAG Program Total Alaska Department of Public Safety	N/A JAG 13-023H 14-201	56,308 19,703 16,700 92,711

State Grantor / Pass Through Grantor / Program Title Grant	t ID Number Expenditures
Alaska Department of Transportation and Public Facilities	
GO 2004 Series Bond Reimbursement* N/A	871,703
Barnette Upgrade 62161	
Cushman/Gaffney Upgrade 77194	.,
Downtown Wayfinding Project 62037	
FMATS 12/13 Program 77198	
FMATS 13/14 Program 77198	
Helmericks Avenue Extension* 63624	
Historical Plague Project 62393	822
Illinois Gateway Project 63951	928
OSSI CAD Interface Project N/A	10,000
Pedestrian Improvement II* 61690	688,034
South Cushman Project* 62532	279,433
Wickersham Street Upgrade* 62049	2,400,863
Total Alaska Department of Transportation and Public Facilities	9,278,350
Alaska Department of Revenue	
Liquor License (10) N/A	75,349
Electric and Telephone (10)* N/A	120,099
Total Alaska Department of Revenue	195,448
Alexandre Manufall Levelth Travet Authority	
Alaska Mental Health Trust Authority	
Passed through from NAMI of Fairbanks	4.007
FY13 CIT International Conference Training N/A	4,337
Total Alaska Mental Health Trust Authority	4,337
Total State Financial Assistance	\$ 18,023,192

Note: The basis of presentation for this schedule is the modified accrual basis of accounting.

\*Major Program

## CITY OF FAIRBANKS, ALASKA SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year ended December 31, 2013

## SECTION 1 - SUMMARY OF AUDITOR'S RESULTS

Financial Statements	
Type of auditor's report issued:	Unmodified
Internal control over financial reporting: Material weaknesses identified? Significant deficiencies identified that are not considered to be material weaknesses?	Yes <u>X</u> No Yes <u>X</u> None reported
Noncompliance material to financial statements noted?	Yes <u>X</u> No
State Financial Assistance	
Type of auditor's report issued on compliance for major programs: Internal control over major programs:	Unmodified
Material weaknesses identified?	<u>Yes X</u> No
Significant deficiencies identified that are not considered to be material weaknesses?	Yes X None reported
Dollar threshold used to distinguish a state major program:	\$100,000

## SECTION II - FINANCIAL STATEMENT FINDINGS

The City of Fairbanks, Alaska did not have any findings that relate to the financial statements.

## SECTION III - STATE AWARD FINDINGS AND QUESTIONED COSTS

The City of Fairbanks, Alaska did not have any findings that are required to be reported in accordance with the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*.

## CITY OF FAIRBANKS, ALASKA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the year ended December 31, 2013

There were no prior year financial statement findings or state award findings and questioned costs.