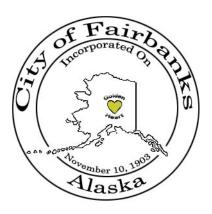
## THE COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### OF THE

#### CITY OF FAIRBANKS, ALASKA



FOR THE FISCAL YEAR ENDED DECEMBER 31, 2012

Jerry Cleworth Mayor

Prepared by Finance Department

James Soileau, CPA, Chief Financial Officer Carmen Randle, CPA, Controller



Comprehensive Annual Financial Report For the Fiscal Year Ended December 31, 2012

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May 03, 2013

To the Honorable Mayor, Members of the City Council and the Citizens of Fairbanks:

We present to you the comprehensive annual financial report (CAFR) of the City of Fairbanks (City) for the fiscal year ended December 31, 2012. Charter Section 8.7 requires that the City publish an annual report on its financial position and activity presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

#### INTRODUCTION

#### **Responsibility and Internal Controls**

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of the information presented in this report. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

To provide a reasonable basis for making these representations, the management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement.

#### **Independent Financial Audit**

The City's financial statements have been audited by Kohler, Schmitt & Hutchison, PC, Certified Public Accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended December 31, 2012, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor issued an unqualified opinion on the City's financial statements for the fiscal year ended December 31, 2012. Their opinion asserts that the financial statements are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the Single Audit section of this report.

The City is also required to undergo an audit in conformity with the provisions of Alaska State Regulation 2 AAC 45.010 and Audit Guide and Compliance Supplement for State Single Audits. A schedule of state financial assistance, the independent auditor's reports on internal controls and compliance with applicable laws and regulations, and a schedule of findings and questioned costs are available in the Single Audit section of this report.

#### **Management's Discussion and Analysis**

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). The MD&A provides an objective and easy-to-read analysis of the City's financial activities based on currently known facts, decisions, and conditions. This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### PROFILE OF THE CITY OF FAIRBANKS

The City, incorporated in 1903, is located in Alaska's interior. It is located some 365 road miles north of Anchorage and 120 miles south of the Arctic Circle. The City has a land area of 33.8 square miles and a population of approximately 30,547. It is located within the bounds of the Fairbanks North Star Borough; the Borough has a land area of 7,361 square miles and a population of approximately 97,615, which includes City residents. The City levies a property tax on real property located within its boundaries. The City has the power to extend its corporate limits by annexations in accordance with state law.

#### Form of Government

The City operates under a "Council-Mayor" form of government. Policymaking and legislative authority are vested in the seven-member City Council, of which the Mayor is a member. The Council is responsible, among other things, for passing ordinances, adopting the budget, and hiring the City Attorney and City Clerk. The Mayor is responsible for carrying out the policies and ordinances of the Council, for overseeing the day-to-day operations, and for supervising the department heads. The Council is elected at large on a non-partisan basis. Council members and the Mayor are elected to three-year terms and cannot serve more than two consecutive terms.

#### General Government Functions and Proprietary Fund Operations

The City provides a variety of local government services, including public safety (police, fire, emergency dispatch and emergency medical services), street maintenance, refuse collection, funding of economic development, public improvements, building and fire code enforcement, storm drain management, and general administrative services.

The City has two proprietary funds which are classified as enterprise funds. They are the Municipal Utilities System Fund (MUS) and The Fairbanks Transportation Center (FTC).

#### **Budgetary Control**

The annual budget serves as the foundation for the City's financial planning and control. Budgets for the general fund and the capital fund are adopted on an annual basis. The Council is required to adopt a balanced budget for the general fund by no later than December 15<sup>th</sup> of the fiscal year. The budget is prepared by function level (departments). The Mayor may approve intradepartmental transfers of appropriated funds, except for transfers from non-wage accounts to accounts used for wages and benefits, overtime, and capital funds which require Council approval. All interdepartmental transfers of appropriated funds require Council approval. Expenditures may exceed appropriations on the object level, but not on the function level.

#### **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

#### **Local Economy**

The City experienced some growth in 2012. The Building Department issued 1023 construction permits with a construction value of approximately \$83.6 million. While this is more than the calendar year 2011 amount of \$64.1 million, it is still far below the 2004 and 2005 boom years when construction topped \$140.0 million and \$111.7 million respectively. The total (estimated) net taxable value of commercial and residential property slightly increased in 2012 to \$2,452,798,320 from \$2,413,004,325 in 2011.

According to the Fairbanks North Star Borough's <u>Community Research Quarterly</u>, <u>Winter 2012 edition</u>, tourism revenue from hotel-motel receipts increased by 9.5 percent to an all-time annual high of \$58,692,260. Foreclosures increased from 102 in 2008 to 181 in 2009, fell to 165 in 2010 and 144 in 2011, and rose to 162 in 2012. During the years 2003 through 2007 the foreclosures reported for the area were consistently between 60 and 80 a year. The average annual unemployment rate in 2012 fell to 6.3 percent from 6.6 percent in 2011. Mining and Logging increased from an average of 1,300 employees to 1,500 employees, resulting in the largest industry employment increase of 15.4 percent. Educational and Health Services employment increased 4.0 percent. Government was the only industry with reported declines in employment. The federal government reported the largest decline in employment of 5.7 percent followed by a local government decline of 3.0 percent and a state government decline of 1.8 percent

The City is the major transportation hub for the interior of the State. It is the northern terminus for the Alaska Railroad that extends southward through Anchorage to the ice-free port of Seward. Of the four major highways in the State, three pass through Fairbanks, connecting it to south and central Alaska by paved, all-weather roads. The Dalton Highway, which extends north to Prudhoe Bay, parallel to the oil pipeline, furthers Fairbanks' role as a transportation center. The area supports the oil and defense industries through services, distribution and transportation services. Fort Wainwright, a U.S. Army installation, is situated within City limits. Eielson Air Force Base is approximately 21 miles southeast of the City.

There are several different proposals in various stages of development involving different routes for the construction of a natural gas pipeline to develop and market natural gas resources from Alaska's North Slope. Fairbanks would benefit from any of these projects.

The campus of the University of Alaska Fairbanks is located to the west of the City's boundaries. Enrollment at the University exceeds 5,000 students. The University employs over 3,000 people. The Fort Knox Gold Mine, located about 20 miles northeast of the City, is one of the world's largest open pit mines. The mine produces about 400,000 ounces of gold annually. Fairbanks serves as a major center for petroleum-related activity. Alyeska Pipeline Service Company, operator of the Trans-Alaska pipeline system, has a significant presence in the City. Flint Hills, Inc. and Petro Star Inc. operate refineries nearby in the borough.

#### **Long Term Financial Planning**

City ordinances require the general fund unassigned fund balance to be the greater of 20 percent of budgeted operational expenditures or \$4,000,000. On December 31, 2012, the unassigned fund balance in the City's general fund was \$10,492,755. During the annual budget process, departments are encouraged to forecast future capital needs. Annually each department transfers an estimated amount to the capital fund to help pay for future capital needs. Funds transferred to the capital fund are accumulated and budgeted annually as capital needs become due. By Charter, funds may not be transferred out of the capital fund to pay for general fund operating expenditures.

The City of Fairbanks maintains a permanent investment fund comprised of receipts associated with the sale of assets. The fund was originally established by the sale of the Municipal Utility System. Proceeds from any sales of real property are deposited in the fund. The Permanent Fund Advisory Committee is managed by the head of the City Finance Department under the oversight of a five (5) person fund review board, including one member of the City Council, appointed by the Mayor and confirmed by the Council. This committee reviews the performance of the investment fund and makes recommendations for changes to the City Council. The City Council adopts investment fund policy by ordinance. At December 31, 2012 the fund balance was \$105,954,571. City code allows four percent of the five-year average of the market value to be transferred to the general fund to support city operations. One half of one percent of the five year average may be used for capital needs. In 2012, \$3,922,848 was transferred from the permanent fund to the general fund and \$490,356 was transferred from the permanent fund to the capital fund. In 2013, it is estimated that \$3,894,684 and \$486,834 will be transferred to the general fund and capital fund respectively.

#### **Relevant Financial Policies**

In 2012, the Council amended the permanent fund's investment policies after receiving recommendations from the Permanent Fund Review Board. This changed the asset allocation of the fund to 55 percent fixed income and 45 percent equities.

#### **Major Initiatives**

 Ongoing reconstruction of City streets, funded by both grant and local revenues. In 2013, a major reconstruction of streets in the North Bentley area will provide much needed improved access to a major commercial center. Construction will begin in approximately May, with a target completion date in September. In addition, planning and design work is underway on the following projects in 2013 and 2014:

#### 2013:

- Wickersham Street from 1<sup>st</sup> to 3<sup>rd</sup> Avenues and 2<sup>nd</sup> Avenue from Barnette to Cowles Streets
- Repaving of 1<sup>st</sup> Avenue/Lower 2<sup>nd</sup> Avenue from Barnette Stewart Streets.
- LED Street Light Conversion Phase II. This project has dramatically reduced our street light electric consumption.
- Curb corner and sidewalk upgrades, Stage II.
- Illinois Street Completion.
- Kellum Street, 10<sup>th</sup> Avenue, McGown Street Pedestrian Upgrades.
- "Safe Routes to Schools" Improvements, Hamilton Avenue.
- Downtown Wav-finding signage Project.
- Slaterville Subdivision street reconstruction.

#### 2014:

- South Cushman, from 15<sup>th</sup> Avenue to the Mitchell Expressway.
- Cushman Street, from Airport Way to 1st Avenue.
- Lemeta subdivision street reconstruction.
- Arctic Park subdivision street reconstruction.
- Continued development of a "continuity of operations plan" for City governmental functions in the
  event of any natural disaster or loss of utility services. Formal simulated event exercises have
  been held and a new generator has been installed at City Hall and proven effective during a
  recent power outage.
- Installation of energy efficient windows at City Hall will replace the existing windows which are single pane and over 50 years old.
- Construction of building additions to the Police Station and Public Works facility.

#### AWARDS and ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Fairbanks for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2011. The City received this prestigious award for the past ten consecutive years (2002 - 2011). In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. This report must satisfy both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the finance department. We would like to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit also must be given to the Mayor and the governing Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,

James Soileau, CPA Chief Financial Officer Carmen Randle, CPA

Controller



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

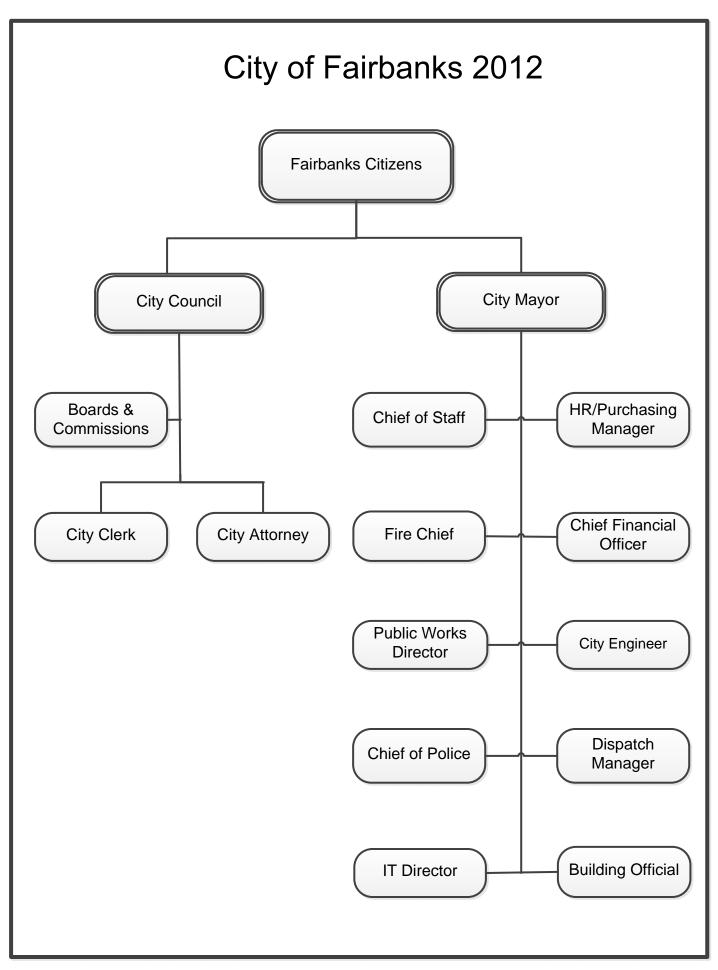
# City of Fairbanks Alaska

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2011

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.







## CITY OF FAIRBANKS, ALASKA LIST OF PRINCIPAL OFFICIALS

For the Fiscal Year Ended December 31, 2012

#### **MAYOR**

Jerry Cleworth

#### CITY COUNCIL MEMBERS

Renee Staley, Seat A
Perry Walley, Seat B
Bernard Gatewood, Seat C
Jim Matherly, Seat D
Lloyd Hilling, Seat E
John Eberhart, Seat F

#### <u>ADMINISTRATION</u>

Jerry Cleworth, Mayor
Patrick Cole, Chief of Staff
Janey Hovenden, City Clerk
Michael Schmetzer, City Engineer
Warren Cummings, Fire Chief
Laren Zager, Police Chief
Stephanie Johnson, Director of Emergency Dispatch Center
Michael Schmetzer, Director of Public Works
Paul Ewers, City Attorney
Antonio Shumate, Personnel/Purchasing
Clem Clooten, Building Official
James Soileau, Chief Financial Officer
Ryan Rickels, Information Technology

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#### KOHLER, SCHMITT & HUTCHISON



A Professional Corporation Certified Public Accountants

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council City of Fairbanks, Alaska

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fairbanks, Alaska as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fairbanks, Alaska as of December 31, 2012, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America. The prior year partial comparative information has been derived from the City of Fairbanks, Alaska's 2011 financial statements and, in our report dated May 30, 2012, we expressed unqualified opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information.

#### **Other-Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on Pages M-1 through M-12 and 49 through 51 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Fairbanks, Alaska's financial statements. The introductory section, combining and individual nonmajor fund financial statements, supplementary information section, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and the schedule of state financial assistance are presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and the State of Alaska Audit Guide and Compliance Supplement for State Single Audits, and are also not a required part of the basic financial statements of the City of Fairbanks, Alaska.

The combining and individual nonmajor fund financial statements, supplementary information section, the schedule of expenditures of federal awards and the schedule of state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, the schedule of expenditures of federal awards and the schedule of state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 03, 2013, on our consideration of the City of Fairbanks, Alaska's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Fairbanks, Alaska's internal control over financial reporting and compliance.

lobbe, blut & llt PK

May 03, 2013



## Management's Discussion and Analysis For the Year Ended December 31, 2012

As management of the City of Fairbanks, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the year ended December 31, 2012. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the Introductory Section of this report.

#### **FINANCIAL HIGHLIGHTS**

- The assets of the City of Fairbanks exceeded its liabilities at December 31, 2012 by \$246,484,672 (net position). Of this amount, \$23,083,794 is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$123,830,205.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$10,492,755 or 31.46 percent of total general fund expenditures. The total unassigned fund balance at December 31, 2011 was \$9,515,887.
- During 2012, the City received revenue sharing and on-behalf payments to the City's Public Employees' Retirement System from the State of Alaska in the amount \$2,247,507 and \$1,174,941, respectively.
- On March 18, 2009 Standard and Poor's Rating Services raised the ratings on the City's general obligation debt from "A-" to "A." The rating was upgraded following a review of credit strength.
- On February 15, 2012 the City paid the remaining capital lease balance of \$1,870,000 in principal and \$48,431 in interest and the title of the Fairbanks Transportation Center transferred to the City.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private sector business.

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, and building inspection. The major business-type activities of the City include the Fairbanks Transportation Center (FTC) and the Municipal Utilities System (MUS).

The government-wide financial statements can be found in the Basic Financial Statements and Required Supplementary Information (RSI) subsection of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Fairbanks can be divided into two categories: governmental funds and proprietary funds.

#### **Governmental funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between the two.

The City maintains six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, permanent fund, and the grants and contracts fund, which are considered major funds. Data from the other three nonmajor governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the nonmajor governmental funds is provided in the form of combining or individual fund statements elsewhere in this report.

The City of Fairbanks adopts annual budgets for its general fund and capital fund. A budgetary comparison schedule has been provided for these funds to demonstrate compliance with the budgets.

The basic governmental fund financial statements and budgetary comparison schedule for the general fund can be found in the Basic Financial Statements and RSI subsection of this report. The budgetary comparison schedule for the capital fund is located in the nonmajor capital projects funds subsection.

#### **Proprietary funds**

Proprietary funds are used to account for the City's ongoing operations which are similar to those often found in the private sector. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. Proprietary fund categories include enterprise and internal service funds.

Enterprise funds are used to report the functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for the remaining MUS assets and operations of the FTC. The compensated absences internal service fund accounts for the City's liability for accrued personal and compensatory leave. Each enterprise fund and the internal service fund are reported as a major fund in the basic financial statements.

The proprietary fund financial statements can be found in the Basic Financial Statements and RSI subsection of this report.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found in the Basic Financial Statements and RSI subsection of this report.

#### Other Information

In addition to the Basic Financial Statements and accompanying notes, this report also presents certain other RSI including budget comparisons for the general fund. Required supplementary information can be found in the Basic Financial Statements and RSI subsection of this report.

The combining statements referred to earlier in connection with major and nonmajor funds are presented immediately after the basic financial statements. Combining and individual fund statements can be found in the financial section of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### Net Position December 31, 2012

	Governmental Activities	Business-type Activities	Total
Assets			
Current and other assets	\$ 133,565,184	591,578	134,156,762
Capital assets	109,154,353	9,111,148	118,265,501
Total assets	242,719,537	9,702,726	252,422,263
Liabilities			
Long-term liabilities outstanding	356,545	566,960	923,505
Other liabilities	4,958,956	55,130	5,014,086
Total liabilities	5,315,501	622,090	5,937,591
Net position			
Net investment in capital assets	108,299,354	9,080,636	117,379,990
Restricted	106,020,888	-	106,020,888
Unrestricted	23,083,794		23,083,794
Total net position	\$ 237,404,036	9,080,636	246,484,672

# Net Position December 31, 2011

	Governmental Activities	Business-type Activities	Total
Assets			
Current and other assets	\$ 124,689,989	2,616,237	127,306,226
Capital assets	116,124,424	9,540,987	125,665,411
Total assets	240,814,413	12,157,224	252,971,637
Liabilities			
Long-term liabilities outstanding	1,069,971	602,395	1,672,366
Other liabilities	4,788,350	1,930,590	6,718,940
Total liabilities	5,858,321	2,532,985	8,391,306
Net position			
Net investment in capital assets	114,439,424	7,670,987	122,110,411
Restricted	98,863,876	-	98,863,876
Unrestricted	21,652,792	1,953,252	23,606,044
Total net position	\$ 234,956,092	9,624,239	244,580,331

#### **Analysis of Net Position**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the City, assets exceeded liabilities by \$246,484,672 at December 31, 2012. The largest portion of the City's net position (47.62 percent) reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. Capital assets are used to provide services to citizens and they are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A large portion of the net position (43.01 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$23,083,794 is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year the City is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and businesstype activities.

# Changes in Net Position for the year ended December 31, 2012

	Governmental Activities	Business-type Activities	Total
Revenues:			
Program revenues:			
Charges for services	\$ 7,029,545	597,961	7,627,506
Operating grants and contributions	5,638,466	-	5,638,466
Capital grants and contributions	5,514,809	-	5,514,809
General revenues:			
Property taxes	14,109,307	-	14,109,307
Other taxes	5,565,175	-	5,565,175
Investment gain (loss)	10,179,570	-	10,179,570
Other	3,154,162	77	3,154,239
Total revenues	51,191,034	598,038	51,789,072
Expenses:			
General government	19,777,837	-	19,777,837
Public safety	17,473,736	-	17,473,736
Public works	11,179,444	-	11,179,444
Building inspections	653,783	-	653,783
Interest on long-term debt	55,190	-	55,190
Fairbanks Transportation Center	-	484,643	484,643
Municipal Utilities System	-	260,098	260,098
Total expenses	49,139,990	744,741	49,884,731
Increase (decrease) in net position		(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
before transfers	2,051,044	(146,703)	1,904,341
Transfers	396,900	(396,900)	<u> </u>
Increase (decrease) in net position	2,447,944	(543,603)	1,904,341
Net position - 12/31/2011	234,956,092	9,624,239	244,580,331
Net position - 12/31/2012	\$ 237,404,036	9,080,636	246,484,672

# Changes in Net Position for the year ended December 31, 2011

	Governmental Activities	Business-type Activities	Total
Revenues:			
Program revenues:			
Charges for services	\$ 7,339,002	594,245	7,933,247
Operating grants and contributions	7,297,799	-	7,297,799
Capital grants and contributions	2,169,152	-	2,169,152
General revenues:			
Property taxes	14,047,318	-	14,047,318
Other taxes	5,530,914	-	5,530,914
Investment gain (loss)	2,431,203	-	2,431,203
Other	3,474,655	108	3,474,763
Total revenues	42,290,043	594,353	42,884,396
Expenses:			
General government	18,119,261	-	18,119,261
Public safety	17,230,789	-	17,230,789
Public works	11,484,960	-	11,484,960
Building inspections	641,468	-	641,468
Interest on long-term debt	195,570	-	195,570
Fairbanks Transportation Center	-	523,742	523,742
Municipal Utilities System	-	295,803	295,803
Total expenses	47,672,048	819,545	48,491,593
Increase (decrease) in net position			
before transfers	(5,382,005)	(225,192)	(5,607,197)
Transfers	(1,721,531)	1,721,531	<u> </u>
Increase (decrease) in net position	(7,103,536)	1,496,339	(5,607,197)
Net position - 12/31/2010	242,059,628	8,127,900	250,187,528
Net position - 12/31/2011	\$ 234,956,092	9,624,239	244,580,331

#### **Analysis of Changes in Net Position**

#### **Governmental activities**

Governmental activities increased the City's net position by \$2,447,944. Key elements of the changes in net position are as follows:

- The \$4,413,204 annual transfer to the general and capital funds for operating and expenditures was less than the investment earnings and transfers in, increasing net position in the permanent fund by \$7,195,551
- The \$2,453,715 decrease in total liabilities is due to the early pay off of long-term debt.
- The JP Jones Community Center building was donated to the Interdenominational Ministerial Alliance of Fairbanks; resulting in an economic loss on disposal of \$2,372,871 and contributing to the \$6,140,070 decrease to net investment in capital assets.

#### **Business-type activities**

Business-type activities decreased the City's net position by \$543,603. Key elements of the decrease are as follows:

- The MUS Fund transferred \$396,900 in rental income to the Permanent Fund for investment.
- During 2012 the FTC Fund incurred an operating loss of \$283,505.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The purpose of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year. This amount is also intended to cover cash flow requirements, normal variances in revenue and expenditure estimates, abnormal variances in State revenue estimates versus actual State appropriations, unforeseen litigation costs and judgments, and expenditures of an emergency nature.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$123,830,205, an increase of \$9,401,035 in comparison to the prior year. Of this amount, \$10,492,755 (8.5 percent) is unassigned fund balance, which is available for spending at the government's discretion.

For the fiscal year ending December 31, 2011 the City adopted Statement No. 54 of the Governmental Accounting Standards Board (GASB) *Fund Balance Reporting and Governmental Fund Type Definitions*. The objective of this Statement is to enhance the usefulness of fund balance by providing clearer fund balance classifications and by clarifying the existing governmental fund type definitions. Note 2 Section E. of the Notes to the Financial Statements shows the new classifications and their associated balances.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance was \$10,492,755 while total fund balance is \$12,028,866. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents (31.46 percent) of total general fund expenditures, while total fund balance represents (36.07 percent) of total general fund expenditures.

The general fund's fund balance increased by \$1,035,947 during the current fiscal year. The total general funds unassigned fund balance increased by \$976,868. The original budget approved by the City Council estimated revenues in excess of budgeted expenditures to increase the unassigned fund balance. City code Sec. 2-651 requires that in no case shall unassigned fund balance be less than the greater of 20 percent of budgeted operational expenditures or \$4,000,000.

Significant changes in the general fund's revenue and expenditures are as follows:

- The State of Alaska (State) made employer relief payments to the State's Public Employees Retirement System (PERS) in the amount of \$1,174,941 which was an increase of \$191,094 from 2011.
- During 2012, the City received \$2,247,507 in State revenue sharing compared to \$2,218,347 in 2011.
- Revenue from all taxes increased by \$96,250 over 2011.
- Revenue from charges for licenses and permits increased by \$150,323.
- In 2012 an increase of \$603,806 was received for fees charged for services over 2011. The increase is due to changes in reserve for losses, copy charges, garbage, alarm and ambulance billings, recovery from engineering projects, and dispatch services revenues.
- Salaries and wages with benefits increased by \$748,205. The increase was due to new labor contracts being ratified in 2012. Public Safety employees, Public Works employees, and General Government employees all received increases to their pay and benefits.

The permanent fund has a total fund balance of \$105,954,571 all of which is restricted for investments. Certain earnings from the investments are intended to replace the payments in lieu of taxes previously provided by the MUS to the general fund.

The permanent fund balance increased by \$7,195,551 during 2012. Fund balance was decreased by authorized transfers to the general fund for general operations and capital expenditures of \$3,922,848 and \$490,356, respectively. Significant increases to fund balance were a \$396,900 transfer from the MUS fund from rental income, \$342,452 received from the sale of real property, and the fund's earnings were \$10,179,538. Detailed information about the permanent fund is located in Note 4 of the notes to the financial statements.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The net position of the MUS and the FTC at the end of the fiscal year was \$1,277,356 and \$7,803,280 respectively, all of which is invested in capital assets. The total decrease in net position was \$260,098 for the MUS fund and a decrease of \$283,505 for the FTC fund.

Other factors concerning the finances of these funds are addressed in the discussion of the City's business-type activities.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

It is Council's intent that the budget accurately reflects revenues and expenditures. Budget variances are reviewed by the staff and the Finance Committee to identify changes in expected revenue and expenditures. If considered necessary, the committee recommends amendments to the budget for the City Council's consideration to more accurately reflect the current state of operations.

Differences between the original budget for total revenues and the final amended budget, excluding interfund transfers, increased budgeted revenues by \$1,522,034. Significant differences are briefly summarized as follows:

- \$ 50,981 decrease in tax revenue.
- \$ 433,355 increase in charges for services.
- \$ 150.292 increase in licenses and permits.
- \$ 591,894 increase in Intergovernmental revenue.
- \$ 72,358 increase in fines and forfeitures.
- \$ 18,893 increase in interest and penalties.
- \$ 306.023 increase in other revenues.

Differences between the original budget for total expenditures and the final amended budget increased appropriations by \$ 946,809. Significant differences are briefly summarized as follows:

- \$ 171,123 increase in general government activities.
- \$ 517,458 increase allocated to public safety.
- \$ 244,524 increase allocated to public works.
- \$ 13,704 increase allocated to building inspections.

During the year revenues exceeded budgetary estimates by \$564,472. Expenditures and encumbrances were less than budgetary estimates by \$904,742.

The most significant differences were as follows:

- Overall tax revenue increased \$248,493 and revenue from charges for services was \$182,003 higher than anticipated.
- Public Safety expenditures were \$732,016 under budget attributed to lower than expected salaries and benefit expenditures and efforts to keep operational costs down.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

Information regarding the capitalization policy and other information is contained in Notes 1 and 3 to the financial statements.

The City's investment in capital assets for its governmental and business type activities at December 31, 2012 is \$118,265,501 (net of accumulated depreciation). The investment in capital assets includes land, buildings, construction in progress, equipment and infrastructure.

The total decrease in the City's investment in capital assets for the current fiscal year was \$7,399,909 (a 5.55 percent decrease for governmental activities and .34 percent decrease for business-type activities).

Major capital asset events during the current fiscal year include the following:

- \$11.9 million for Noble Street from First Avenue to Gaffney Road. This project will reconstruct Noble Street, including new pavement, storm water drainage system, curb and gutter, sidewalks, striping, and illumination. The design phase is expected to be completed in 2013. Only the funds relating to design and construction administration will run through the city. The gross costs will be reflected in infrastructure as a pass through federal donation via the State of Alaska Department of Transportation.
- \$8.0 million for South Cushman Street from 15<sup>th</sup> Avenue to the Mitchell Expressway. This project will reconstruct approximately 4,500 feet of South Cushman Street, including new pavement, storm water drainage system, curb and gutter, sidewalks, striping, and illumination. The design and construction phase is expected to be completed in 2013.
- \$9.1 million for transportation improvements within the Bentley Retail Area bounded by College Road, the Old Steese Highway, and the Johansen Expressway. This project will extend Helmericks Avenue on a new alignment from the existing termini to the Illinois Street/College road intersection, construct intersection improvements along Helmericks Avenue, reconstruct the Bentley Trust Road from the Old Steese Highway to intersect with the new Helmericks Avenue Extension, and construct pedestrian facilities on the new and existing alignments. The design and construction phase is expected to be completed in 2013.
- \$6.4 million Cushman and Barnette Upgrade, funded by state dollars is in the design phase and
  is scheduled to begin major construction in 2014. The project involves the revision of traffic
  signals, improving sight distances, ADA improvements, illumination, and drainage improvements
  and possible utility relocations. The area included in this project is between Noble Street on the
  East, Cowles Street on the west, First Avenue on the North, Gaffney Road on the South and First
  Avenue to Airport Way.
- \$4.8 million Gillam Way project will reconstruct the road and create continuous sidewalks from Airport Way to 20<sup>th</sup> Avenue. The design phase began in 2010 and is expected to be completed in 2016. Only the funds relating to design and construction administration will be reimbursed to the City. The gross costs will be reflected in infrastructure as a pass through federal donation via the State of Alaska Department of Transportation.
- \$4.1 million Wickersham Street project will upgrade the street and improve the existing storm water drainage system. The project is funded by federal and state dollars and is in the design phase with construction scheduled for the summer of 2013. In 2013, it is anticipated another 1.8 million in state funding will be added for utility relocations.

# Capital Assets December 31, 2012 (net of depreciation)

	Governmental Activities				Business-type Activities	Total
Land and land improvements	\$	8,834,325	454,356	9,288,681		
Construction in progress		5,092,058	-	5,092,058		
Buildings		21,036,264	7,506,217	28,542,481		
Equipment		7,356,970	58,575	7,415,545		
Infrastructure		66,834,736	1,092,000	67,926,736		
Total	\$	109,154,353	9,111,148	118,265,501		

#### Capital Assets December 31, 2011

(net of depreciation)

	Governmental Activities		Business-type Activities	Total
Land and land improvements	\$	8,979,325	454,356	9,433,681
Construction in progress		3,466,563	-	3,466,563
Buildings		23,932,630	7,963,430	31,896,060
Equipment		6,371,558	-	6,371,558
Infrastructure		73,374,348	1,123,200	74,497,548
Total	\$	116,124,424	9,540,986	125,665,410

#### **Long-Term Liabilities**

At the end of the current fiscal year, the City had total long-term liabilities outstanding of \$3,945,383. Additional information on the City's long-term liabilities can be found in Note 3 to the basic financial statements.

# Outstanding Debt December 31, 2012

	 overnmental Activities	Business-type Activities	Total
General obligation bonds	\$ 855,000	-	855,000
Capital leases Compensated absences	- 1,847,200	-	- 1,847,200
Alaska clean water loan	-	602,395	602,395
Self-Insurance losses	640,788		640,788
Total	\$ 3,342,988	602,395	3,945,383

# Outstanding Debt December 31, 2011

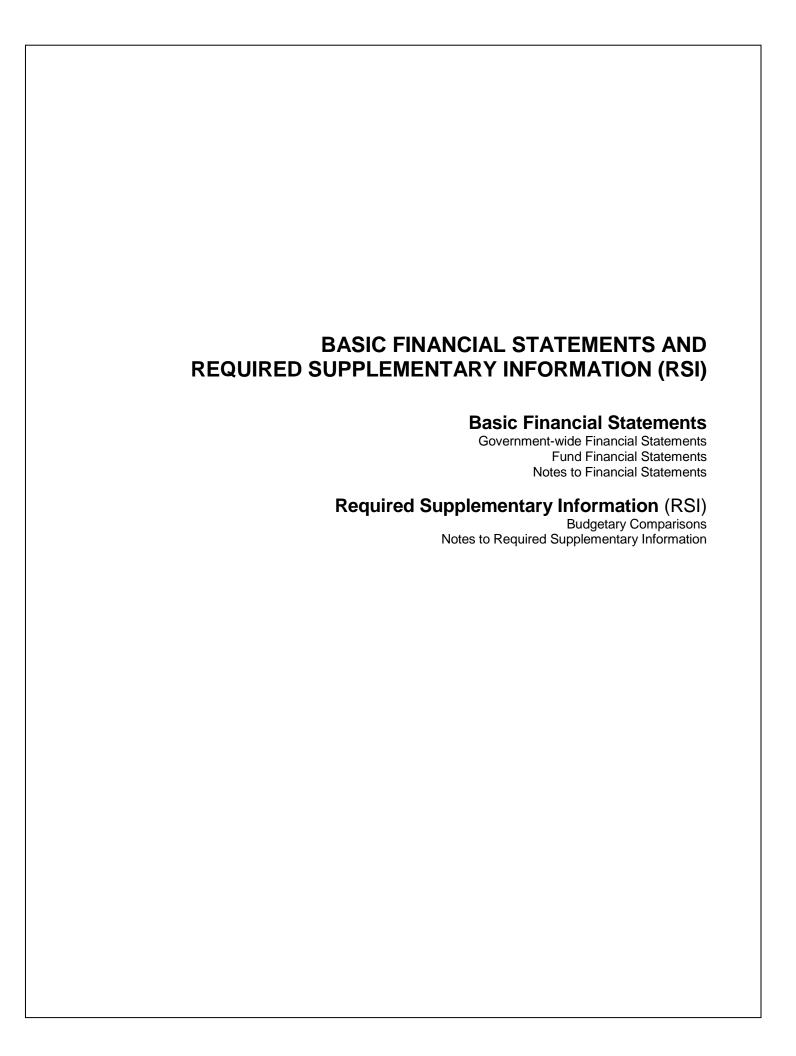
	Governmental Activities		Business-type Activities	Total
General obligation bonds	\$	1,685,000	-	1,685,000
Capital leases		-	1,870,000	1,870,000
Compensated absences		1,811,769	-	1,811,769
Alaska clean water loan		-	637,830	637,830
Self-Insurance losses		529,273		529,273
Total	\$	4,026,042	2,507,830	6,533,872

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

- On December 10, 2012 the City Council passed Ordinance No. 5907 adopting the 2013 budget for the general fund. The original budget projects revenues and other financing sources to be \$33,590,368 and expenditures in the amount of \$33,358,252 increasing fund balance by \$232,116.
- The original budget was amended on March 25, 2013. The amended budget estimates a \$88,780 increase to fund balance.
- Total fund balance in the general fund is projected to be \$12,106,888 with an unassigned balance of \$10,821,366. The significant adjustments to the budget were due to:
  - 1. The encumbrances carrying forward from 2012 increased total expected expenditures to be paid in 2013 by \$250,589.
  - 2. Sales tax revenues were increased by \$75,000, Revenue Sharing and PERS on behalf payments from the State of Alaska were increased by \$1,213,004. Transfers from the Permanent Fund were increased by \$37,518.
- In October 2007, Proposition A. established a permanent maximum base rate of tax levy of 4.9 mills on real property taxes. Proposition A. created a tax cap within the City's maximum allowed tax. For 2013, the mill levy estimate projects the maximum revenue allowed from all taxes will be \$19,977,507. The calculation allows \$14,754,199 for property taxes, but is limited to \$14,446,545 by the 4.9 mill cap. The cap leaves \$307,654 in taxes that could be levied. The City's greatest challenge is adoption of new sources of revenue to allow collection of the total revenue allowed by the City's Charter. Any new or additional sales tax levied, other than hotel/motel, alcohol, and tobacco, must be approved by the voters in a general election.
- The FY2013 State fiscal year budget appropriates approximately \$1.6 million in shared revenue to the City

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City of Fairbanks finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional information should be addressed to the Finance Department, City of Fairbanks, 800 Cushman Street, Fairbanks, Alaska 99701-4615.





# **BASIC FINANCIAL STATEMENTS Government-wide Financial Statements** The government-wide financial statements consolidate and report on all of the City's nonfiduciary financial activities on an accrual basis of accounting. These statements have separate columns for the City's governmental activities and its business-type activities. **Fund Financial Statements** The fund financial statements report the City's financial position and operations by governmental funds and proprietary funds. Governmental funds are accounted for on a modified accrual basis of accounting. Proprietary funds are accounted for on an accrual basis of accounting. In addition, the governmental fund statements are reconciled to the governmental activities columns of government-wide financial statements. **Notes to Financial Statements** The notes to the financial statements provide a summary of significant accounting policies and other disclosures required for a fair presentation of the basic financial statements.



Statement of Net Position
December 31, 2012
(With comparative totals for 2011)

			Totals		
	Governmental Activities	Business-type Activities	2012	2011	
ASSETS	•				
Equity in central treasury	\$ 18,061,746	171,962	18,233,708	18,269,334	
Restricted cash and cash equivalents	626,230	-	626,230	1,419,443	
Investments, restricted	104,997,877	-	104,997,877	97,214,540	
Accounts receivable (net)	3,608,334	66,246	3,674,580	3,433,359	
Internal balances	249,025	(249,025)	-	-	
Inventory	1,077,894	-	1,077,894	854,883	
Prepaid expenses	394,735	-	394,735	428,051	
Noncurrent receivables	4,549,343	602,395	5,151,738	5,686,616	
Capital assets	0.004.005	454.050	0.000.004	0.400.004	
Non-depreciable	8,834,325	454,356	9,288,681	9,433,681	
Construction in progress  Depreciable, net of accumulated	5,092,058	-	5,092,058	3,466,563	
depreciation	95,227,970	8,656,792	103,884,762	112,765,167	
Total assets	242,719,537	9,702,726	252,422,263	252,971,637	
LIABILITIES					
Accounts payable and other current					
liabilities	1,734,735	-	1,734,735	1,831,154	
Unearned revenue	237,778	19,695	257,473	26,280	
Noncurrent liabilities					
Due within one year	2,986,443	35,435	3,021,878	4,861,506	
Due in more than one year	356,545	566,960	923,505	1,672,366	
Total liabilities	5,315,501	622,090	5,937,591	8,391,306	
NET POSITION					
Net investment in capital assets Restricted	108,299,354	9,080,636	117,379,990	122,110,411	
Federal asset forfeiture	66,317	<u>-</u>	66,317	104,856	
Permanent fund - expendable	4,381,518	-	4,381,518	4,413,204	
Permanent fund - nonexpendable	101,573,053	<u>-</u>	101,573,053	94,345,816	
Unrestricted	23,083,794	<u> </u>	23,083,794	23,606,044	
Total net position	\$ 237,404,036	9,080,636	246,484,672	244,580,331	



Statement of Activities
For the Year Ended December 31, 2012
(With comparative totals for 2011)

		Program Revenues		Net (Expense) Revenue and Changes in Net Position				
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Tota	2011
Governmental Activities:								
General government	\$19,777,837	1,222,012	130,814	193,391	(18,231,620)	-	(18,231,620)	(16,098,442)
Public safety	17,473,736	3,085,975	3,038,645	1,958,250	(9,390,866)	-	(9,390,866)	(9,907,340)
Public works	11,179,444	1,804,586	2,469,007	3,353,168	(3,552,683)	-	(3,552,683)	(4,894,919)
Building inspections	653,783	916,972	-	10,000	273,189	-	273,189	230,176
Interest on long-term debt	55,190	-	-	-	(55,190)	_	(55,190)	(195,570)
Total governmental activities	49,139,990	7,029,545	5,638,466	5,514,809	(30,957,170)	-	(30,957,170)	(30,866,095)
Business-type activities:								
Municipal Utilities System	260,098	396,900	-	-	-	136,802	136,802	101,097
Fairbanks Transportation Center	484,643	201,061	-	-	-	(283,582)	(283,582)	(326,397)
Total business-type activities	744,741	597,961				(146,780)	(146,780)	(225,300)
Total	\$49,884,731	7,627,506	5,638,466	5,514,809	(30,957,170)	(146,780)	(31,103,950)	(31,091,395)
	General Revenues	s:						
	Property tax				14,109,307	-	14,109,307	14,047,318
	Hotel motel tax				2,504,130	-	2,504,130	2,476,320
	Alcohol beverag	ge tax			2,126,694	-	2,126,694	2,117,465
	Tobacco tax				934,351	-	934,351	937,129
	Unrestricted sha	ared revenue			2,935,794	-	2,935,794	2,908,426
	Investment inco	me			10,179,570	-	10,179,570	2,431,203
	Interest income				195,278	77	195,355	147,797
	Miscellaneous				23,090	-	23,090	418,540
	Transfers - interna	l activity			396,900	(396,900)	, <u>-</u>	, -
	Total general reve		rs		33,405,114	(396,823)	33,008,291	25,484,198
	Change in net pos	ition			2,447,944	(543,603)	1,904,341	(5,607,197)
	Net position - begi	nning			234,956,092	9,624,239	244,580,331	250,187,528
	Net position- endir	ng			\$ 237,404,036	9,080,636	246,484,672	244,580,331



Governmental Funds Balance Sheet December 31, 2012

	General	Permanent	Grants and Contracts	Other Governmental Funds	Total Governmental Funds
ASSETS	 				
Equity in central treasury	\$ 10,467,274	-	-	5,782,621	16,249,895
Restricted cash and cash equivalents	100	559,813	-	66,317	626,230
Restricted investments	-	104,997,877	-	-	104,997,877
Receivables (net of allowance					
for uncollectibles)	5,211,014	1,323,190	1,623,452	-	8,157,656
Prepaid assets	394,735	-	-	-	394,735
Due from other funds	 1,872,448				1,872,448
Total assets	\$ 17,945,571	106,880,880	1,623,452	5,848,938	132,298,841
LIABILITIES					
Accounts payable	1,686,923	10,347	30	2,170	1,699,470
Deposits	35,265	-	-	-	35,265
Unearned revenue	237,778	-	-	-	237,778
Deferred revenue	3,921,411	915,962	-	-	4,837,373
Due to other funds	 35,328	<u> </u>	1,623,422	<del>-</del> _	1,658,750
Total liabilities	 5,916,705	926,309	1,623,452	2,170	8,468,636
FUND BALANCES					
Nonspendable	394,735	-	-	-	394,735
Restricted	-	105,954,571	-	66,317	106,020,888
Committed	250,000	-	-	-	250,000
Assigned	891,376	-	-	5,780,451	6,671,827
Unassigned	 10,492,755		<u> </u>	<u> </u>	10,492,755
Total fund balances	 12,028,866	105,954,571		5,846,768	123,830,205
Total liabilities					
and fund balances	\$ 17,945,571	106,880,880	1,623,452	5,848,938	132,298,841



Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position December 31, 2012

Amounts reported for governmental activities in the statement of net position (page 5) are different because:

Total fund balances of governmental funds (page 9)	\$ 123,830,205
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	
Infrastructure	481,643,692
Land and land improvements	8,834,325
Construction in progress	5,092,058
Buildings	31,425,787
Equipment	21,462,476
Accumulated depreciation	(439,303,985)
·	109,154,353
Inventories are reported under the purchases method within the funds and under the consumption	
method on the government-wide statements.	1,077,894
Long-term liabilities are not due and payable in the current period and therefore not reported in the funds.	
Fire station general obligation bond	(855,000)
Self-insurance losses	(640,788)
	(1,495,788)
Revenues related to notes receivable were deferred in the governmental funds because they were not collected within 180 days after year end in prior years. The accrual basis recognizes these revenues as earned in prior years.	
Deferred special assessments	69,677
Deferred sales tax, penalties and interest	51,735
Deferred Tract I and Tract II note receivable	253,021
Deferred Weeks Field note receivable	416,499
Deferred NR Community Development note receivable	177,523
Deferred Breadline note receivable	53,777
Deferred Korean Community of Fairbanks note receivable	15,140
Deferred Techite note receivable	3,800,000
	4,837,372
Net position of governmental activities page 5)	\$ 237,404,036



Governmental Funds
Statement of Revenues, Expenditures and Changes in Fund Balances
For the Year Ended December 31, 2012

	General	Permanent	Grants and Contracts	Other Governmental Funds	Total Governmental Funds
Revenues					
Taxes	\$ 19,674,483	_	_	=	19,674,483
Charges for services	4,739,263	-	-	-	4,739,263
Intergovernmental	4,996,552	_	6,875,157	11,359	11,883,068
Licenses and permits	1,985,385	-	· · ·	-	1,985,385
Fines and forfeitures	1,061,959	-	-	-	1,061,959
Special assessments	4,416	-	-	-	4,416
Investment earnings	-	10,179,538	-	31	10,179,569
Other revenues	861,327	<u>-</u>	188,189	995,000	2,044,516
Total revenues	33,323,385	10,179,538	7,063,346	1,006,390	51,572,659
Expenditures					
Current					
General government	9,898,922	166,510	93,442	350,090	10,508,964
Public safety	14,318,750	-	1,834,218	77,700	16,230,668
Public works	7,529,588	-	2,469,007	656,053	10,654,648
Building inspections	643,830	-	-	=	643,830
Debt service					
Principal	830,000	-	-	-	830,000
Interest	55,190	=	=	=	55,190
Capital outlay					
General government	-	-	188,975	41,881	230,856
Public safety	27,276	=	600,560	53,023	680,859
Public works	47,438		1,877,144	1,360,518	3,285,100
Total expenditures	33,350,994	166,510	7,063,346	2,539,265	43,120,115
Excess (deficiency) of revenues over expenditures	(27,609)	10,013,028		(1,532,875)	8,452,544
Other financing sources (uses)					
Transfers in	3,922,848	1,253,274	=	2,702,412	7,878,534
Transfers out	(3,068,430)	(4,413,204)	=	=	(7,481,634)
Sale of capital assets	209,138	342,453			551,591
Total other financing sources (uses)	1,063,556	(2,817,477)		2,702,412	948,491
Net change in fund balances	1,035,947	7,195,551	-	1,169,537	9,401,035
Fund balances - beginning	10,992,919	98,759,020		4,677,231	114,429,170
Fund balances - ending	\$ 12,028,866	105,954,571		5,846,768	123,830,205



Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities For the year ended December 31, 2012

Amounts reported for governmental activities in the statement of activities (page 7) are different because:

Net change in fund balances - total governmental funds (page 13)	\$	9,401,035
Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities the cost of capital assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeded capital outlays in the current period.		
Capital outlays and expenditures		4,196,815
Depreciation expense		(8,785,315)
		(4,588,500)
Gains from disposal of capital assets are not reported on the governmental fund financial statements and proceeds from sales are reported as revenue. Under full accrual accounting, the loss on disposal is reported and proceeds from sales are not reported as revenue.		
Loss on Disposal		(2,381,571)
		(2,381,571)
Inventories are reported under the purchases method in the governmental funds, and under the consumption method in		
the statement of activities.		223,011
Repayment of long-term debt is reported as an expenditure in the governmental funds. In the statement of net position, the repayment reduces long-term liabilities. Repayments consisted of:		
Fire station general obligation bond		830,000
Collections on receivables provide current financial resources to governmental funds. However, the collection on notes receivable decreases the notes receivable balance in the statement of net position. In the current period, proceeds were received from:		
Breadline note receivable		(4,813)
Tract I and Tract II receivable		(12,412)
Techite note receivable		(200,000)
NR-Community Development receivable		(308,860)
		(526,085)
Accrued interest is deferred in the governmental fund statements though reported as earned in the statement of		
activities.		39,336
Collections on special assessments receivable		(4,415)
Collections on sales tax, garbage fees, penalties and interest		(433,352)
Certain items reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. These activities consist of:		
Increase in reserve for self-insurance losses		(111,515)
		(111,515)
		, , ,
Change in net position of governmental activities (page 7)	\$	2,447,944
	-	



Proprietary Funds
Statement of Net Position
December 31, 2012

	Business-type Enterprise			Governmental Activities-
	MUS	FTC	Total	Internal Service Fund
ASSETS				
Current assets				
Cash	\$ -	171,962	171,962	1,811,851
Accounts receivable	-	66,246	66,246	21
Due from other funds	<del>-</del> -	<u> </u>		35,328
Total current assets	<u>-</u>	238,208	238,208	1,847,200
Noncurrent assets		<u> </u>		
GHU Clean Water loan receivable	602,395	-	602,395	-
Capital assets				
Land	185,356	269,000	454,356	-
Plant in service	22,488,506	-	22,488,506	-
Buildings	-	9,550,693	9,550,693	-
Infrastructure	1,560,000	-	1,560,000	-
Less accumulated depreciation	(22,956,506)	(1,985,901)	(24,942,407)	<del>-</del>
Total noncurrent assets	1,879,751	7,833,792	9,713,543	
Total assets	\$ 1,879,751	8,072,000	9,951,751	1,847,200
LIABILITIES				
Current liabilities				
Alaska Clean Water loan payable	35,435	-	35,435	-
Due to general fund	-	249,025	249,025	-
Compensated absences	-	-	-	1,784,297
Unearned revenue		19,695	19,695	
Total current liabilities	35,435	268,720	304,155	1,784,297
Noncurrent liabilities				
Alaska Clean Water loan payable	566,960	-	566,960	_
Compensated absences	<u> </u>	<u>-</u> _	<u> </u>	62,903
Total noncurrent liabilities	566,960	-	566,960	62,903
Total liabilities	CO2 205	200 720	074 445	4 047 000
Total liabilities	602,395	268,720	871,115	1,847,200
NET POSITION				
Net investment in capital assets	1,277,356	7,803,280	9,080,636	
Total net position	1,277,356	7,803,280	9,080,636	
Total liabilities and net position	\$ 1,879,751	8,072,000	9,951,751	1,847,200



Proprietary Funds
Statement of Revenues, Expenses and Changes in Net Position
For the Year Ended December 31, 2012

	Business-type Activities Enterprise Funds				Governmental Activities-	
		MUS	FTC	Total	Internal Service Fund	
Operating revenues						
Rental income	\$	396,900	181,355	578,255	-	
Other revenue		<u> </u>	19,706	19,706	1,850,459	
		396,900	201,061	597,961	1,850,459	
Operating expenses						
Employee benefits		-	-	-	1,850,459	
Management fees		-	212,336	212,336	-	
Other		-	10,178	10,178	-	
Depreciation		<u> </u>	213,698	213,698		
Total operating expenses		<del>-</del> -	436,212	436,212	1,850,459	
Operating income (loss)		396,900	(235,151)	161,749		
Nonoperating revenues (expenses)						
Interest income		-	77	77	-	
Rental depreciation		(260,098)	-	(260,098)	-	
Interest expense		<u>-</u>	(48,431)	(48,431)		
Total nonoperating revenue (expenses)		(260,098)	(48,354)	(308,452)		
Income (loss) before contributions						
and transfers		136,802	(283,505)	(146,703)	-	
Transfers in		-	-	-	-	
Transfers out		(396,900)	<u> </u>	(396,900)		
Change in net position		(260,098)	(283,505)	(543,603)	-	
Total net position - beginning		1,537,454	8,086,785	9,624,239		
Total net position - ending	\$	1,277,356	7,803,280	9,080,636		



Proprietary Funds Statement of Cash Flows For the year ended December 31, 2012

Cash flows from operating activities         MUS         FTC         Total         Fund           Receipts from customers         \$ 396,900         175,711         572,611         -           Receipts for interfund services provided         -         -         -         1.885,869           Payments for interfund services provided         -         -         -         1.885,869           Payments for interfund services provided         -         -         -         -         1.885,869           Payments for interfund services provided         -         -         (10,178)         -		Business-type Activities Enterprise Funds				Governmental Activities-	
Receipts from customers			MUS	FTC	Total	Internal Service Fund	
Receipts for interfund services provided		•					
Payments for interfund services provided	·	\$	396,900	1/5,/11	5/2,611	-	
Payments to management			-	-	-		
Payments for operating expenses   - (10,178)   (10,178)   -			-	(040,000)	(040,000)	(1,885,787)	
Net cash provided (used) by operating activities   396,900   (46,803)   350,097   82			-	, ,		-	
Cash flows from noncapital financing activities  Transfer to permanent fund (396,900) - (3			-				
Transfer to permanent fund   (396,900)   -	Net cash provided (used) by operating activities		396,900	(46,803)	350,097	82	
Transfer to permanent fund         (396,900)         . (396,900)            Net cash provided (used) by noncapital financing activities         (396,900)         . (396,900)         .           Cash flows from capital and other related financing activities							
Net cash provided (used) by noncapital financing activities   (396,900)   - (396,900	_						
Cash flows from capital and other related financing activities         (45,534)         (21,7514         (217,514			(396,900)		(396,900)		
Cash flows from capital and other related financing activities           Payment to Alaska DEC         (45,534)         - (45,534)         - A5,534         - A5,534 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td></td<>							
other related financing activities           Payment to Alaska DEC         (45,534)         - (45,534)         -           Receipt from Golden Heart Utilities         45,534         - 45,534         -           Payment for leasehold improvements         (43,958)         (43,958)         -           Capital lease payment         - (1,918,431)         (1,918,431)         -           Contribution for capital lease payment         - 2,179,903         2,179,903         -           Net cash provided (used) by capital and other related financing activities         - 217,514         217,514         -           Net cash provided by investing activities         - 77         77         -           Net cash provided by investing activities         - 170,788         170,788         8           Cash at beginning of the year         - 170,788         170,788         8           Cash at end of the year         - 171,962         171,962         1,811,851           Reconciliation of operating income (loss) to net cash provided (used) by operating activities           Operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating income (loss)         213,698         213,698         -           Increase) decrease in asests	financing activities		(396,900)	<del>-</del>	(396,900)		
Payment to Alaska DEC         (45,534)         - (45,534)         -           Receipt from Golden Heart Utilities         45,534         - 45,534         -           Payment for leasehold improvements         (43,958)         (43,958)         -           Capital lease payment         - (1,918,431)         (1,918,431)         -           Contribution for capital lease payment         - 2,179,903         2,179,903         -           Net cash provided (used) by capital and other related financing activities         - 217,514         217,514         -           Interest received         - 77         77         -         -           Net cash provided by investing activities         - 777         777         -         -           Net increase (decrease) in cash         - 170,788         170,788         8         8           Cash at beginning of the year         \$ - 171,962         171,962         1,811,851           Reconciliation of operating income (loss) to net cash provided (used) by operating activities           Operating income (loss)         396,900         (235,151)         161,749         -           Operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating income (loss)         - 213,698	Cash flows from capital and						
Receipt from Golden Heart Utilities	other related financing activities						
Payment for leasehold improvements         (43,958)         (43,958)         (43,958)           Capital lease payment         - (1,918,431)         (1,918,431)         -           Contribution for capital lease payment         - 2,179,903         2,179,903         -           Net cash provided (used) by capital and other related financing activities         - 217,514         217,514         -           Cash flows from investing activities           Interest received         - 77         77         -           Net cash provided by investing activities         - 170,788         170,788         82           Net increase (decrease) in cash         - 170,788         170,788         82           Cash at beginning of the year         - 171,962         171,962         1,811,769           Cash at end of the year         \$ - 171,962         171,962         1,811,851           Reconciliation of operating income (loss) to net cash provided (used) by operating activities           Operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating income (loss)         396,900         (235,151)         161,749         -           Cash are provided (used) by operating activities	Payment to Alaska DEC		(45,534)	-	(45,534)	-	
Capital lease payment         -         (1,918,431)         (1,918,431)         -           Contribution for capital lease payment         -         2,179,903         2,179,903         -           Net cash provided (used) by capital and other related financing activities         -         217,514         217,514         -           Cash flows from investing activities         -         77         77         -         -           Net cash provided by investing activities         -         77         77         -         -           Net cash provided by investing activities         -         170,788         170,788         82           Cash at beginning of the year         -         171,962         171,962         1,811,851           Reconciliation of operating income (loss) to net cash provided (used) by operating activities         -         171,962         171,962         1,811,851           Reconciliation of operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating income (loss)         396,900         (235,151)         161,749         -           Accounts provided (used) by operating activities         -         213,698         213,698         -           Operaciation expense         -         213,698	Receipt from Golden Heart Utilities		45,534	-	45,534	-	
Contribution for capital lease payment         -         2,179,903         2,179,903         -           Net cash provided (used) by capital and other related financing activities         -         217,514         217,514         -           Cash flows from investing activities         -         77         77         -           Interest received         -         77         77         -           Net cash provided by investing activities         -         77         77         -           Net increase (decrease) in cash         -         170,788         170,788         82           Cash at beginning of the year         -         171,962         171,962         1,811,851           Reconciliation of operating income (loss) to net cash provided (used) by operating activities         -         171,962         171,962         1,811,851           Reconciliation of operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating activities         -         213,698         213,698         -           Operating income (loss)         -         213,698         213,698         -	Payment for leasehold improvements			(43,958)	(43,958)		
Net cash provided (used) by capital and other related financing activities	Capital lease payment		-	(1,918,431)	(1,918,431)	-	
other related financing activities         -         217,514         217,514         -           Cash flows from investing activities         -         77         77         -           Net cash provided by investing activities         -         77         77         -           Net increase (decrease) in cash         -         170,788         170,788         82           Cash at beginning of the year         -         1,174         1,174         1,811,769           Cash at end of the year         \$         -         171,962         171,962         1,811,851           Reconciliation of operating income (loss) to net cash provided (used) by operating activities           Operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating activities         -         213,698         213,698         -           Depreciation expense         -         213,698         213,698         -           (Increase) decrease in assets         -         (184)         (184)         (21)           Due from other funds         -         -         -         -         (35,32	Contribution for capital lease payment		-	2,179,903	2,179,903		
Cash flows from investing activities   Interest received   - 77   77   - 77   77   - 77   77							
Interest received	other related financing activities		-	217,514	217,514		
Net cash provided by investing activities	Cash flows from investing activities						
Net increase (decrease) in cash         -         170,788         170,788         82           Cash at beginning of the year         -         1,174         1,174         1,811,769           Cash at end of the year         \$ -         171,962         171,962         1,811,851           Reconciliation of operating income (loss) to net cash provided (used) by operating activities           Operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities         213,698         213,698         -           Depreciation expense (Increase) decrease in assets         -         213,698         213,698         -           Accounts receivable Accounts receivable Accounts receivable Funds Accounts receivable Accou	Interest received			77	77		
Cash at beginning of the year         -         1,174         1,174         1,811,769           Cash at end of the year         \$ -         171,962         171,962         1,811,851           Reconciliation of operating income (loss) to net cash provided (used) by operating activities           Operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities         213,698         213,698         -           Depreciation expense (Increase) decrease in assets         -         213,698         213,698         -           Accounts receivable Accounts receivable Due from other funds Funds Funds General fund donation Funds Fun	Net cash provided by investing activities		-	77	77		
Cash at end of the year         \$ -         171,962         171,962         1,811,851           Reconciliation of operating income (loss) to net cash provided (used) by operating activities           Operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities         213,698         213,698         -           Depreciation expense         -         213,698         213,698         -           (Increase) decrease in assets         -         (184)         (184)         (21)           Due from other funds         -         -         -         (35,328)           General fund donation         -         (19,706)         (19,706)         -           (Decrease) increase in liabilities         -         (5,460)         (5,460)         -           Prepaid rent         -         -         -         -         -         35,431	Net increase (decrease) in cash		-	170,788	170,788	82	
Reconciliation of operating income (loss) to net cash provided (used) by operating activities  Operating income (loss) 396,900 (235,151) 161,749 -  Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities  Depreciation expense - 213,698 213,698 -  (Increase) decrease in assets  Accounts receivable - (184) (184) (21)  Due from other funds (35,328)  General fund donation - (19,706) (19,706) -  (Decrease) increase in liabilities  Prepaid rent - (5,460) (5,460) -  Compensated absences 35,431	Cash at beginning of the year		-	1,174	1,174	1,811,769	
net cash provided (used) by operating activities           Operating income (loss)         396,900         (235,151)         161,749         -           Adjustments to reconcile operating income (loss)         to net cash provided (used) by operating activities         213,698         213,698         -           Depreciation expense         -         213,698         213,698         -           (Increase) decrease in assets         -         (184)         (184)         (21)           Due from other funds         -         -         -         (35,328)           General fund donation         -         (19,706)         (19,706)         -           (Decrease) increase in liabilities         -         (5,460)         -         -           Prepaid rent         -         (5,460)         (5,460)         -           Compensated absences         -         -         -         -         35,431	Cash at end of the year	\$		171,962	171,962	1,811,851	
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities  Depreciation expense - 213,698 213,698 - (Increase) decrease in assets  Accounts receivable - (184) (184) (21)  Due from other funds (35,328)  General fund donation - (19,706) (19,706) - (Decrease) increase in liabilities  Prepaid rent - (5,460) (5,460) - Compensated absences 35,431							
to net cash provided (used) by operating activities  Depreciation expense - 213,698 213,698 -  (Increase) decrease in assets  Accounts receivable - (184) (184) (21)  Due from other funds (35,328)  General fund donation - (19,706) (19,706) -  (Decrease) increase in liabilities  Prepaid rent - (5,460) (5,460) -  Compensated absences 35,431			396,900	(235,151)	161,749	-	
Depreciation expense       -       213,698       -         (Increase) decrease in assets       -       (184)       (184)       (21)         Accounts receivable       -       (184)       (184)       (21)         Due from other funds       -       -       -       -       (35,328)         General fund donation       -       (19,706)       (19,706)       -         (Decrease) increase in liabilities         Prepaid rent       -       (5,460)       -         Compensated absences       -       -       -       35,431							
(Increase) decrease in assets       -       (184)       (21)         Accounts receivable       -       (184)       (21)         Due from other funds       -       -       -       (35,328)         General fund donation       -       (19,706)       (19,706)       -         (Decrease) increase in liabilities       -       (5,460)       -       -         Prepaid rent       -       (5,460)       -       -       35,431         Compensated absences       -       -       -       35,431				040.000	040.000		
Accounts receivable       -       (184)       (184)       (21)         Due from other funds       -       -       -       (35,328)         General fund donation       -       (19,706)       (19,706)       -         (Decrease) increase in liabilities       -       (5,460)       -       -         Prepaid rent       -       (5,460)       -       -       35,431         Compensated absences       -       -       -       -       35,431	·		-	213,698	213,698	-	
Due from other funds       -       -       -       (35,328)         General fund donation       -       (19,706)       (19,706)       -         (Decrease) increase in liabilities       -       (5,460)       -       -         Prepaid rent       -       (5,460)       -       -       35,431         Compensated absences       -       -       -       -       35,431				(101)	(101)	(21)	
General fund donation       - (19,706)       (19,706)       -         (Decrease) increase in liabilities       - (5,460)       (5,460)       -         Prepaid rent       - (5,460)       - 35,431         Compensated absences       - 35,431			-	(104)	(184)		
(Decrease) increase in liabilities         Prepaid rent       - (5,460)       (5,460)       -         Compensated absences       35,431			-	(40.706)	(40.706)	(35,328)	
Prepaid rent         -         (5,460)         -           Compensated absences         -         -         -         -         35,431			-	(19,706)	(19,706)	-	
Compensated absences         -         -         -         -         35,431	· · ·			/F 460\	/F 400\		
			-	(5, <del>4</del> 60) -	(5,460)	- 35,431	
	·	\$	396,900	(46.803)	350.097		



Notes to Financial Statements

December 31, 2012

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Notes to Financial Statements
December 31, 2012

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### A. Reporting Entity

The City of Fairbanks, Alaska (the "City") was incorporated on November 10, 1903. The City is a home rule city under the laws of the State of Alaska; home rule municipalities operate under a charter approved by the voters. The City's charter provides for a Council-Mayor form of government. The City provides a variety of local government services, including: public safety (police, fire, emergency dispatch and emergency medical services), street maintenance, refuse collection, funding of economic development, public improvements, building and fire code enforcement, storm drain management, and general administrative services.

The accompanying financial statements present the activities of the City of Fairbanks. The basic financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the activities of the City. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis, revenues are recognized when they become susceptible to accrual, which is when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" is defined as collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if collected within 180 days of the end of the current fiscal period. Property, hotel/motel, liquor, and tobacco taxes are considered available if collected within 60 days after year-end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation, Continued

Property taxes, hotel/motel, liquor, tobacco taxes, charges for services, rent, and interest associated with the current period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. Licenses, permits, fines, and forfeitures are not susceptible to accrual because generally they are not measurable until received in cash. Long-term receivables including special assessments and notes receivable are susceptible to accrual, but the associated revenue is deferred until collected. If the susceptible to accrual criteria are met, expenditure-driven grants allow revenue recognition when qualified expenditures are incurred and all other eligibility requirements have been met. Other grants and intergovernmental revenues are recognized when all eligibility requirements are met and they are measurable and available. Interest income is accrued when earned. All other revenues are considered to be measurable and available only when cash is received by the City.

The City reports deferred revenues in the governmental funds when the asset is recognized before revenue recognition criteria are met. The City budgets receipts from long-term receivables on the cash basis and defers revenue which has not been collected by year-end. Unearned revenue is recorded when resources are received by the City before it has a legal claim to them, as when cash from grants are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, or cash is received from long-term receivables, the liability is removed and revenue is recognized.

The City reports the following major governmental funds:

The <u>General Fund</u> is the City's primary operating fund and is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund.

The <u>Permanent Fund</u>, which is governed by provisions in the City Charter and Code of Ordinances, generates income to help fund operations of the City.

The <u>Grants and Contracts Special Revenue Fund</u> accounts for receipts and expenditures of grants and contracts, which provide for operations, equipment, and capital activities.

The City reports the following major enterprise funds:

The <u>Municipal Utilities System Fund (MUS)</u> accounts for receipts of operating revenue from the rental of the remaining assets of the former Municipal Utilities System, which was sold in phases in 1997 and 1998.

The <u>Fairbanks Transportation Center (FTC) Fund</u> accounts for provisions of parking spaces in the downtown area. All activities necessary to provide such services are accounted for in this fund.

Additionally, the City reports the following fund types:

The Special Revenue Funds account for proceeds of specific revenue sources which are legally or otherwise restricted to expenditures for specific purposes.

The Capital Projects Funds are used to account for financial resources to be used for the acquisition of capital assets or construction of major capital facilities other than those financed by proprietary funds.

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation, Continued

The Internal Service Fund accounts for the activity related to the City's compensated absences.

As a general rule the effect of inter-fund activity has been removed from these statements. Exceptions to this rule are the charges between the government's compensated absences function and various functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the applicable functions.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the FTC enterprise fund are charges to customers for parking services. The MUS enterprise fund charges customers for rental of the facility. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent they do not conflict with or contradict guidance of the Governmental Accounting Standards Board (GASB). Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected to follow private-sector guidance issued on or before November 30, 1989 that is not in conflict with GASB pronouncements.

#### D. Assets, Liabilities, and Net Position – Fund Balance

# 1. Equity in central treasury, cash, and investments

Cash resources of the City are combined to form a central treasury of cash and investments. A participating fund's share in the central treasury is displayed in the accompanying financial statements as equity in central treasury. Excluded from the central treasury are certain restricted cash and cash equivalents and restricted investments. Funds which are financed by reimbursable grants, bond proceeds and sources of revenue outside the general government do not participate in the central treasury. The central treasury provides short-term loans to those funds which are displayed as an interfund receivable or payable. Investment earnings are recorded in the general fund, except for the earnings of the permanent fund, enterprise funds, and other funds whose earnings are required to provide funding for a program or project. Cash equivalents are defined as short-term, highly liquid investments with original maturities of three months or less from the date of acquisition. Investment earnings are reported at fair value. See Note 3 for a detailed discussion of the City's investment policies.

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### D. Assets, Liabilities, and Net Position - Fund Balance, Continued

#### 2. Statement of cash flows

For purposes of the statement of cash flows the enterprise funds consider their equity in central treasury to be cash equity.

#### 3. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other fund" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds as reported in the fund financial statements are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

The governmental funds statement reports accounts and property tax receivables net of an allowance for uncollectible accounts. Individual fund statements report receivables at full value with a reduction for the allowance.

#### 4. Inventories and prepaid items

Inventory is located and maintained at public works. It consists of parts and fuel required to keep the City's equipment fleet operational. The inventory valuation is a weighted average of the price paid for each unit spread over the units on hand. Inventory is recorded as expenditures when used (consumption method) in the government-wide statements. The City's governmental funds record expenditures when inventory is purchased (purchase method). Prepaid items consist of payments to vendors for costs applicable to future accounting periods. These items are recorded as prepaid items in both the government-wide and fund financial statements.

#### 5. Restricted assets

Restricted cash in the general fund consists of cash advanced by grantors to fund specific projects or programs.

Restricted cash and investments in the permanent fund are restricted for investment.

Restricted cash in the asset forfeitures special revenue fund consists of cash received from the United States Department of Justice (DOJ) Asset Forfeiture Program. The DOJ distributes asset forfeitures involving federal controlled substance cases. Federal regulations require those portions of forfeited assets distributed to the City be restricted for police use and are not to supplant normally budgeted amounts.

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### D. Assets, Liabilities, and Net Position - Fund Balance, Continued

#### 6. Capital assets

The City reports capital assets, including, property, plant, equipment, and infrastructure (e.g., roads, sidewalks, and similar items), in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial, individual cost of more than \$5,000 for machinery and equipment, \$1,000,000 for buildings and infrastructure, and an estimated useful life of greater than one year.

Initially the City recorded its infrastructure at estimated cost. As the City constructs or acquires additional capital assets, including infrastructure, they are capitalized and reported at historical cost. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Donated capital assets are recorded at estimated fair market value at the date of acquisition.

Infrastructure is depreciated using the straight-line method over the useful lives of the assets with a full year of depreciation in the year of acquisition and disposal. Other capital assets are depreciated using the straight-line method over the useful lives of the assets.

	Useful Life (Years)
Governmental activities: Buildings Furniture and equipment	50 5-20
Software Infrastructure	3 3 30
Business-type activities - enterprise funds:  Wastewater utility plant and equipment  Common plant and equipment  Utilidors  Parking garage	15-35 15-40 50 50

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### D. Assets, Liabilities, and Net Position - Fund Balance, Continued

#### 7. Compensated absences

City employees accumulate earned but unused annual and compensatory leave under the terms of collective bargaining agreements and City code for non-union employees. All employees are paid accumulated eligible leave upon termination. All leave is accrued when incurred in the government-wide financial statements. The compensated absences internal service fund reports the governmental funds' liability on the accrual basis.

#### 8. Long-term obligations

In government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 9. Fund equity

Fund equity in the government-wide and the proprietary fund statements is classified as "net position". Fund equity is classified as "fund balance" in the governmental fund statements. In the City's fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on constraints imposed on the use of these resources. The five classifications of fund balance are classified as follows:

Nonspendable – This classification includes amounts that cannot be spent because they are either (a) not in spendable form, long-term amount of loans and notes receivable, property held for resale or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example prepaid amounts and inventories.

Restricted - Fund balances are reported as restricted when constraints imposed on their use through either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed – Fund balances are reported as committed when the resources can only be used for specific purposes imposed by formal action of the City Council – the government's highest level of decision making authority. The City Council may remove or modify the commitment by taking the same formal action that imposed the constraint originally. This can occur as part of the annual budget appropriation, budget amendments, ordinances or resolutions.

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### 9. Fund equity, Continued

Assigned – This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but are neither restricted nor committed. The City Council has the authority to assign amounts to be used for specific purposes. The City Council may delegate the authority to assign amounts to another City body (Finance Committee for example or City official such as the Mayor or Chief Financial Officer). Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the general fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned – This classification represents the residual classification for the general fund. The general fund always reports positive unassigned fund balance but it may be necessary to report negative unassigned fund balance in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to spend restricted fund balance as external party restrictions are satisfied. Commitments will be spent as the conditions for the commitment are present and require satisfaction; assignments are spent when the circumstances creating the assignment are ready to be fulfilled. Unassigned fund balance may only be spent after the resources for the other fund balance classifications are not available.

#### 10. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the City's governmental funds. Encumbrances, if any, outstanding at year-end are reported as appropriate restraints of fund balance if they meet the criteria and definitions outlined in the fund balance section of these notes. Encumbrances do not lapse at year-end.

The City had the following amounts reported as encumbrances at December 31, 2012:

		Grants and	Other Governmental	
Gei	neral Fund	Contracts Fund *	Funds	Total
\$	250,588	2,012,187	715,116	2,977,891

<sup>\*</sup> Encumbrances will be funded with next years revenues and are not included in fund balance.

#### 11. Use of estimates

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, liabilities, revenues, and expenses/expenditures, and the disclosure of contingent assets and liabilities at the date of the basic financial statements. Actual results could differ from those estimates.

Notes to Financial Statements (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### 12. Comparative data/reclassifications

Comparative total data for the prior year have been presented only for the government-wide statements and individual statements for the general fund, major special revenue fund, and the permanent fund. Reclassifications are made periodically to previously issued financial statements to conform to current year presentation.

#### 13. Rounding

Each amount in the financial statements is rounded to its natural whole number. As a result, some subtotals and totals may not equal the sum of detail amounts.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Minimum Fund Balance Requirement

City ordinances require that the unassigned general fund balance be set at 20 percent of budgeted annual expenditures but not less than \$4,000,000. At December 31, 2012, 20 percent of annual budgeted expenditures were \$6,607,484. The unassigned fund balance in the City's general fund was \$10,492,755.

#### **B.** Audit Requirement

The City's Charter requires an independent audit to be performed annually and submitted to the City Council within 180 days after the end of the fiscal year. The audit report was completed on May 3, 2013.

#### C. Deficit Fund Equity

There were no funds with deficit fund balances at December 31, 2012.

#### D. Excess of Expenditures and Encumbrances over Appropriations

		Actual on	
General Fund	 Budget	Budgetary Basis	Variance
City Clerk	\$ 300,758	302,672	(1,914)
General Account	5,000,223	5,009,460	(9,237)
Engineering	611,316	658,826	(47,510)
<b>Building Inspections</b>	640,741	643,830	(3,089)

Budget variances are reviewed by the Finance Committee. The committee recommends amendments to the budget for the City Council's consideration. Excess expenditures were funded by greater than anticipated revenues and fund balance assignments for encumbrances. Significant budget variances are discussed in the Management's Discussion and Analysis.

Notes to Financial Statements (Continued)

# NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY, CONTINUED

#### E. Fund Balance Detail

	General Fund	Permanent Fund	Nonmajor Governmental	Total
Nonspendable				
Prepayments	\$ 394,735			394,735
Restricted				
Investment	-	105,954,571	-	105,954,571
Federal Asset Forfeitures			66,317	66,317
Total Restricted		105,954,571	66,317	106,020,888
Committed				
Snow Removal	250,000	-	-	250,000
Assigned				
Encumbrances	250,588	-	715,116	965,704
Self Insurance	640,788	-	_	640,788
Capital	· -	-	5,065,335	5,065,335
·	891,376	_	5,780,451	6,671,827
			· · · · · · · · · · · · · · · · · · ·	
Unassigned	10,492,755	-	-	10,492,755
<b>-</b>	. ,			. , ,
Total Fund Balance	\$ 12,028,866	105,954,571	5,846,768	123,830,205

## **NOTE 3 - DETAILED NOTES ON ALL FUNDS**

#### A. Deposits and Investments

#### Deposits

At December 31, 2012, the carrying amount of the City's cash and deposits was \$3,555,258 and the bank balances totaled \$4,215,132. The bank balance was covered by federal depository insurance or collateral held by the City's agents in the City's name. Banking services are provided to the City under agreements with KeyBank, Northrim Bank, and Mt. McKinley Bank. Mt. McKinley provides lock box services for the collection of the City's garbage service accounts. See page S-2 in the Supplementary Information Section for a schedule of the City's total deposits and investments.

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### A. Deposits and Investments, Continued

#### Investments

- (1) Fairbanks General Code Sections 2-676 2-688 describe the objectives, policies, and procedures for investing the City's funds (except for assets accounted for in the permanent fund). As described in the Fairbanks General Code, the City's investment policy for all funds is to apply the prudent-person (investor) rule: The City Council, the Permanent Fund Review Board, the City staff, the investment managers, and the bank custodians shall exercise the judgment and care under the circumstances then prevailing which an investor of ordinary prudence, discretion, and intelligence exercises in the management of large investments entrusted to it, not in regard to speculation, but in regard to the long-term investment of funds considering the probable safety of capital as well as probable income. The assets governed by Sections 2-676 2-688 may be invested in the following instruments:
  - A. Demand deposits;
  - B. U.S. treasury bills;
  - C. Treasury notes or bonds maturing within one year;
  - D. Insured or fully collateralized certificates of deposit of banks and savings and loan associations maturing within one year;
  - E. Repurchase agreements collateralized by U.S. treasury securities and market-to-market;
  - F. The Alaska Municipal League Investment Pool;
  - G. Money market mutual funds whose portfolios consist entirely of U.S. government securities;
  - H. Obligations of the Export-Import Bank of the United States, the United States Postal Service, the Government National Mortgage Association, the Federal National Mortgage Association to the extent guaranteed by the Government National Mortgage Association, the Federal Financing Bank, the Federal Intermediate Credit Banks, the Federal Banks for Cooperatives, the Federal Home Loan Bank, the Federal Land Banks, the Farmers Home Administration, and the Federal Home Loan Mortgage Association, or any agency or instrumentality of the federal government which shall be established for the purposes of acquiring the obligations of any of the foregoing or otherwise providing financing.
    - a. Funds may be invested in longer maturities, prime bankers' acceptances and secured commercial paper upon adoption of a motion of authorization by the majority of the City Council at a regular or special public meeting.
    - b. Investment maturities for operating funds shall be scheduled to coincide with projected cash flow needs, taking into account large routine expenditures (payroll, bond payments) as well as considering sizeable blocks of anticipated revenue.
- (2) Fairbanks General Code Section 2-260 describes the policies, procedures, and governance of the permanent fund's assets. The purpose of the permanent fund is to maximize income for capital and operating expenses of the City and preserve in trust assets of the City for present and future generations of City residents. The principal goal shall be to preserve principal and maintain purchasing power. The investment policy is to allow only the following investment vehicles:

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### A. Deposits and Investments, Continued

- A. Obligations of or obligations insured or guaranteed by the United States or agencies or instrumentalities of the United States;
- B. Bonds or other taxable yield U.S. dollar denominated debt instruments of this state, its agencies, municipalities, any other state, or corporation which at the time of investment have an investment grade rating of a nationally recognized rating agency; if the rating of a bond becomes less than investment grade and has a maturity greater than one year, it must be sold in an orderly manner within 90 days of down grading.
- Bank certificates of deposit which are insured or secured as to the payment of principal and interest;
- D. Corporate obligations of investment grade quality as recognized by a nationally recognized rating organization. If, after purchase, these obligations are downgraded below investment grade, they shall be sold in an orderly manner within 90 days of down grading. In no circumstance shall any bonds be purchased after January 1, 2009 with a yield to maturity that exceeds 600 basis points above a comparable duration treasury note/bond at the date of purchase;
- E. Short-term investment funds (STIF) which are limited to investments set forth in sections (2) (A)-(D) of this section or the Alaska Municipal League Investment Pool as set forth in state statute:
- F. Domestic equities, which taken as a whole, attempt to replicate the Standard & Poor's 500 Index, including both mutual funds and exchange traded funds (ETF's);
- G. International equities, which taken as a whole, attempt to replicate the FTSE Developed ex North American Index, including both mutual funds and ETF's;
- H. Equities, which taken as a whole, attempt to replicate the universe of domestic real-estate investment trusts, including both mutual funds and ETF's;
- I. Domestic equities, which taken as a whole, attempt to replicate the S & P 400 MidCap Index, including both mutual funds and ETF's;
- J. Commodities, which taken as a whole, attempt to replicate a broad based commodity index, such as the Dow-Jones UBS Commodity Index, including mutual funds, ETF's, and exchange traded notes (ETNs);
- K. Emerging markets equity index funds, which taken as a whole, attempt to replicate the FTSE Emerging Market Index, including both mutual funds and ETF's;
- L. International Bond index funds, which taken as a whole attempt to replicate Barclays Capital Global Treasury ex-U.S. Capped Index, including both mutual funds and ETF's;
- M. U.S Treasury Inflation Protected Securities (TIPS), and/or mutual funds or ETF's which attempt to replicate the Barclays Capital U.S Treasury Inflation Protected Securities Index;
- N. The following investment practices are prohibited and shall constitute limitations to fund investments:
  - a. Options and futures may not be purchased or sold; complex derivatives and complex structured notes which provide for uncertain payment dates and amounts are prohibited without the express, written consent of the City Council, as are practices which involve the use of leveraging through reverse repurchase agreements.

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### A. Deposits and Investments, Continued

- b. Investments in U.S. dollar denominated obligations of corporations shall be limited to a percentage level as provided for by the City Council from time to time. Investment grade to be defined by at least one nationally recognized rating service. The investment in the lowest level investment grade securities is to be limited to no more than 10 percent of the marketable debt securities.
- c. No investment shall be made in any one individual security or issuer in excess of 5 percent of the total investment portfolio, measured by market value, except for obligations of the U.S. government and its agencies.
- d. No investments, cumulatively, shall be made in any one industry in excess of 25 percent of the total investment portfolio except for obligations of the U.S. and its agencies without quarterly disclosure to the Review Board for consideration.
- e. Effective January 1, 2009, no commercial residential mortgage backed securities (MBS, etc., but not to exclude securities issued by a U.S. government agency) and no further commercial mortgage backed securities (CMBS, etc.) may be purchased.

Interest rate risk – The risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the City manages its exposure to losses arising from changes in interest rates by limiting investment maturities in all funds except the permanent fund as noted in (1)C, (1)D, and (1)H a & b above. The City does not have a policy limiting maturities in the permanent fund.

As of December 31, 2012, the City had the following investments and maturities.

		Investments and Maturities (in Years)					
Investment Type		Fair Value	Less than 1	1 - 5	6 - 10	More Than 10	
Corporate bonds	\$	28,030,698	506,075	14,126,316	8,693,886	4,704,421	
U.S. treasuries and agencies		18,142,904	2,263,112	3,646,508	2,955,581	9,277,703	
External investment pool		15,304,681	15,304,681	-	-	-	
Foreign bonds	_	4,760,717	768,687	3,992,030			
	\$_	66,239,000	18,842,555	21,764,854	11,649,467	13,982,124	

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As described above, the City's investment policy limits investments in debt securities in the permanent fund to a rating issued by a nationally recognized agency of Baa or higher. The City has no investment policy that would further limit the ratings of its investment choices.

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### A. Deposits and Investments, Continued

Concentration of credit risk – The risk of loss attributed to the magnitude of a government's investment in a single issuer. The City's investment policy limits exposure to concentration risk in the permanent fund as described in (2) N c & d of this section. On December 31, 2012, investments in the permanent fund were within required investment limitations. The City has no investment policy that would further limit its concentration of credit risk. GAAP requires disclosure of any investment in a single issuer of 5 percent or more except for U.S. government obligations and obligations explicitly guaranteed by the U.S. government. At December 31, 2012 the City's exposure to credit and concentration risk is as follows:

#### Investments - Credit & Concentration Risk

Investment Type	Fair Value	Credit Rating <sup>(A)</sup>	Percentage of total Investments
Equity mutual funds	\$ 51,471,548	N/A	42.80%
U.S. treasuries and agencies	18,142,904	N/A	15.08%
Fixed income mutual fund	2,592,010	N/A	2.15%
Corporate bonds	2,747,598	AAA/Aaa	
Corporate bonds	589,752	A/Aaa	
Corporate bonds	1,178,141	AAA/Unrated	
Corporate bonds	1,770,894	Unrated/Aaa	
Corporate bonds	1,312,712	AA/Aa	
Corporate bonds	1,187,530	AA/A	
Corporate bonds	1,895,699	A/Aa	
Corporate bonds	8,133,653	A/A	
Corporate bonds	560,705	A/Unrated	
Corporate bonds (C)	3,078,116	A/Baa	
Corporate bonds	540,555	BBB/A	
Corporate bonds (C)	5,035,342	BBB/Baa	
Total Corporate Bonds <sup>(B)</sup>	28,030,697		23.30%
Foreign bonds	2,851,015	Unrated/Aaa	
Foreign bonds	508,535	AA/Aa	
Foreign bonds	1,401,168	A/A	
Total Foreign Bonds <sup>(B)</sup>	4,760,718		3.96%
External investment pool	15,304,681	AAA/Unrated	12.72%
	\$ 120,302,558		100.00%

<sup>(</sup>A) Standard & Poor's / Moody's Investor's Service

<sup>(</sup>B) Aggregated by credit rating. No single issuer equals or exceeds 5%.

At year end the 10% limitation for Baa securities was exceeded by 5.16%. During December 2012, the City Council passed an Ordinance reducing investments in fixed income by 5% and increased equities 5%. The overage occurred while rebalancing the account and was corrected in January 2013.

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### A. Deposits and Investments, Continued

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned. For an investment, it is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City policy, as stated in Section 2-686 of the Code requires all investment securities purchased by the City to be held in third-party safekeeping by an institution designated as primary agent. The primary agent shall issue a safekeeping receipt to the City listing the specific instrument, rate, maturity and other pertinent information. Deposit-type securities (i.e., certificates of deposit, repurchase agreements) shall be collateralized through the deposit of collateral in the amount of 102 percent of the invested amount for any amount exceeding Federal Deposit Insurance Corporation (FDIC) or Federal Savings and Loan Corporation (FSLIC) coverage. Other investments shall be collateralized by the actual security held in safekeeping by the primary agent.

The Alaska Municipal League Investment Pool (AMLIP) is a not-for-profit entity which provides a means for eligible political subdivisions in the State of Alaska (Public Entities) to secure the maximum investment return consistent with preservation of capital and liquidity by pooling money temporarily available for investment. The Pool's membership is limited to Public Entities, including municipalities and their subdivisions, school districts and regional educational attendance areas. AMLIP is considered to be an external investment pool as defined by GASB Statement No. 31. AMLIP is not SEC-registered, but is a 2a7-like pool, operating in a manner consistent with that rule. In May 2009, Standard & Poor's Rating Services assigned its AAAm principal stability fund rating to AMLIP. Stand-alone financial statements can be obtained by writing to the investment advisor, AML Investment Pool, Alaska Permanent Capital Management Co. 900 West Fifth Avenue, Suite 601, Anchorage, Alaska 99501 or through the internet at <a href="https://www.amlip.org">www.amlip.org</a> and selecting the document link at the bottom of the website.

Regulatory oversight of the pool is established by Alaska Statute 37.23. The law sets forth numerous requirements regarding authorized investments and reporting. The pool is incorporated in the State of Alaska (State) as a nonprofit corporation and reports to a board of directors. Alaska Statute 37.23.050 requires the retention of an investment manager.

The investment manager is required to produce monthly disclosure statements on the pool. The pool also has retained an investment adviser who monitors the performance of the investment manager to ensure compliance with investment policies. All participation in the pool is voluntary. The pool may only purchase securities with a remaining maturity within 13 months of the date of purchase, except that floating rate securities may be purchased if they are subject to an annual reset. The dollar weighted average maturity of the portfolio is typically 90 days or less. On a monthly basis, the investments in the pool are reviewed for fair value by an independent pricing service. As of December 31, 2012, the fair value of the investments in the pool approximates amortized cost at which the investments were reported. The fair value of the City's investment in AMLIP is the same as the value of its pool units.

# **B. Property Taxes**

The City's taxing authority is limited by the terms of the City Charter. The total amount of tax that can be levied during a year cannot exceed the total amount levied for the preceding year except as provided in the Charter. For computation purposes, the preceding year's tax levy is adjusted for inflation, new construction, additional voter approved services, new judgments against the City, and special appropriations necessary on an emergency basis. The limitation does not apply to any appropriation for payments on bonds. Any excess of tax levied over two percent of the maximum allowable tax is to be applied to the following year's formula as a reduction in the maximum allowable tax.

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### **B.** Property Taxes, Continued

In October 2007, Proposition A was approved by the voters of the City reducing the maximum base mill rate for commercial and residential property to 4.9 mills (\$490 per \$100,000 taxable assessed value).

Property is assessed as of January 1 and taxes are levied before June 15. Property taxes attach as an enforceable lien on the property on July 1 and are payable in two installments on September 1 and November 1. The Fairbanks North Star Borough bills and collects its own property taxes as well as the taxes for the City. Taxes are considered delinquent on September 2 for the first installment and November 2 for the second installment

#### C. Interfund Receivables, Payables, and Transfers

The composition of interfund balances at December 31, 2012 was as follows:

General fund	Grants and contracts fund Fairbanks Transportation Center	\$ 1,623,422 249,026
Nonmajor governmental funds	General fund	35,328
Total		\$ 1,907,776

Interfund balances are short-term loans to provide interim financing of construction projects, programs or other purposes. All outstanding balances are expected to be repaid within one year.

#### Interfund Transfers:

	Transfers Out:							
Transfers In:	_(	General Fund	Permanent Fund	MUS Enterprise Fund	Total			
General fund Permanent fund Nonmajor governmental funds	\$	856,374 2,212,056	3,922,848 - 490,356	396,900 -	3,922,848 1,253,274 2,702,412			
Total	\$	3,068,430	4,413,204	396,900	7,878,534			

The \$3,068,430 transfers from the general fund include \$856,374 transferred to the permanent fund, of which \$270,088 was from the sale of capital assets, \$336,286 was from State Revenue Sharing funds, and \$250,000 were general funds. Also included are general fund transfers to the capital fund consisting of \$336,285 of State Revenue Sharing and \$1,875,771 for capital projects, equipment, property replacement, and facilities maintenance.

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### C. Interfund Receivables, Payables, and Transfers, Continued

The \$4,413,204 transferred from the permanent fund is authorized annually in accordance with the City Charter. The amount transferred to the general fund for operations was \$3,922,848 and \$490,356 was transferred to the capital fund to fund capital acquisitions.

The MUS fund transferred \$396,900 to the permanent fund from plant lease payments received.

#### D. Leases

#### Lessor operating leases

The MUS enterprise fund contains the proceeds from the lease of the wastewater treatment plant to Golden Heart Utilities Inc. (GHU) under the terms of a non-cancelable operating lease signed October 6, 1997. The lease provides for monthly rental payments to the City in the amount of \$33,075 for 30 years. A comprehensive lease security agreement was signed by the City with GHU for the plant and all subsequent additions and replacements. GHU has the option to purchase the plant for \$5,000,000 prior to the 20<sup>th</sup> year of the lease less a credit against the purchase price for prior lease payments discounted at seven percent. In the last 10 years of the lease, GHU may purchase the plant for the fair market value, less improvements made by the lessee. The option purchase price will be, at a minimum, the discounted present value of the remaining lease payments at a seven percent discount rate. Rental income of \$396,900 was recognized in 2012.

The City signed an agreement to lease the utilidor to Golden Heart Utilities Inc., Golden Valley Electric Association, Inc., Alaska Communication Services, Inc., Aurora Energy LLC, and GCI Cable, Inc. The lease calls for \$80,000 per year in rent for 50 years with an option to renew for another 50 years.

The City leases real property to various tenants for various amounts under cancelable and non-cancelable operating leases.

The assets being leased as lessor are as follows:

	(	Governmental Activities	Business Activities
Asset			
Land	\$	5,066,718	185,356
Buildings		766,677	-
Plant in service (includes equipment)		-	24,048,506
Less: Accumulated depreciation		(335,469)	(22,956,506)
Total	\$	5,497,926	1,277,356

Notes to Financial Statements (Continued)

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

#### D. Leases, Continued

The following schedule reflects the minimum rental receipts under non-cancelable operating leases for each of the next five years:

·	_	Governmental Activities	Business Activities	Total
2013	\$	120,960	396,900	517,860
2014		98,670	396,900	495,570
2015		91,895	396,900	488,795
2016		82,410	396,900	479,310
2017		82,410	396,900	479,310
Total minimum rental receipts	\$	476,345	1,984,500	2,460,845

#### E. Long-Term Debt

#### General Obligation Bond

\$7,470,000 2004 Series A bond payable to the Alaska Municipal Bond Bank due in annual installments of \$650,000 to \$855,000 through December 1, 2013; interest at 3.0 to 3.3 percent (Fire Station); subject to annual appropriation, the annual bond payments will be reimbursed by the State of Alaska

\$ 855,000

The annual requirements to amortize the General Obligation Bond at December 31, 2012 are as follows:

	General Obligation Bond			
<u>P</u>	rincipal	Interest		
\$	855,000	28,215		
		Principal		

## Revolving Loan

In 2010 and 2009, the City of Fairbanks received Alaska Clean Water Fund loan funds in the amount of \$130,827 and \$577,873 respectively, for a sodium hypo-chloride system at the wastewater treatment plant on behalf of Golden Heart Utilities. The loan repayment is twenty years following initiation of the operation of the facility and will include a finance charge of 1.5 percent. The City will be repaid by Golden Heart Utilities and at December 31, 2012 the receivable balance remaining is \$602,395. The loan is collateralized by rental income recorded in the MUS enterprise Fund.

Notes to Financial Statements (Continued)

# NOTE 3 - DETAILED NOTES ON ALL FUNDS, CONTINUED

# E. Long-Term Debt, Continued

Changes in long-term debt:

		Balance January 1	Additions	Reductions	Balance December 31	Due Within One Year	Due in more than one year
Governmental activities: General obligation bonds	-	<del></del>					
Fire station	\$	1,685,000	-	830,000	855,000	855,000	-
Compensated absences		1,811,769	1,850,459	1,815,028	1,847,200	1,784,297	62,903
Self-Insurance losses	_	529,273	426,503	314,988	640,788	347,146	293,642
Governmental activity	_						
Long-term liabilities	\$_	4,026,042	2,276,962	2,960,016	3,342,988	2,986,443	356,545
	_						
Business-type activities:							
Capital lease	\$	1,870,000	-	1,870,000	-	-	-
Alaska clean water loan	_	637,830		35,435	602,395	35,435	566,960
Business-type activities Long-term liabilities	\$	2,507,830	_	1,905,435	602,395	35,435	566,960
Long-term liabilities	Ψ =	2,307,030		1,300,400	002,393	30,430	300,900

The internal service fund (ISF) serves the governmental funds. Accordingly, the long-term liabilities for the ISF are included as part of the above totals for governmental activities. At year-end \$1,847,200 of ISF compensated absences are included in the above amounts. Compensated absences are liquidated by the ISF. Claims and judgments are liquidated by the general fund.

Notes to Financial Statements (Continued)

# NOTE 3 – DETAILED NOTES ON ALL FUNDS, CONTINUED

# F. Capital Assets

Capital asset activity for the year ended December 31, 2012 was as follows:

, ,	ŕ	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities	_				_
Capital assets, not being depreciated Land and land improvements	\$	8,979,325		(145,000)	0 024 225
Construction in progress	Ф	3,466,563	1,625,495	(145,000)	8,834,325 5,092,058
Total capital assets, not being depreciated	-	12,445,888	1,625,495	(145,000)	13,926,383
Capital assets, being depreciated	-	12,440,000	1,020,400	(140,000)	10,020,000
Infrastructure		481,910,290	_	(266,598)	481,643,692
Buildings		33,791,647	-	(2,365,860)	31,425,787
Equipment		19,957,129	2,571,320	(1,065,973)	21,462,476
Total capital assets, being depreciated		535,659,066	2,571,320	(3,698,431)	534,531,955
Less accumulated depreciation					
Infrastructure		(408,535,942)	(6,527,763)	254,750	(414,808,955)
Buildings		(9,859,017)	(680,344)	149,838	(10,389,523)
Equipment	_	(13,585,571)	(1,577,208)	1,057,272	(14,105,507)
Total accumulated depreciation	_	(431,980,530)	(8,785,315)	1,461,860	(439,303,985)
Total capital assets being depreciated, net	_	103,678,536	(6,213,995)	(2,236,571)	95,227,970
Governmental activities capital assets, net	\$	116,124,424	(4,588,500)	(2,381,571)	109,154,353
Business-type activities	_	,			
Capital assets, not being depreciated					
Land and land improvements	\$_	454,356		<u> </u>	454,356
Total capital assets, not being depreciated Capital assets, being depreciated	_	454,356	<u> </u>	<del>-</del>	454,356
Infrastructure		1,560,000	-	-	1,560,000
Buildings*		19,101,501	-	-	19,101,501
Equipment*	_	12,893,740	43,958	<u> </u>	12,937,698
Total capital assets being depreciated	_	33,555,241	43,958	<u> </u>	33,599,199
Less accumulated depreciation					
Infrastructure		(436,800)	(31,200)	-	(468,000)
Buildings*		(11,177,550)	(417,734)	-	(11,595,284)
Equipment*	_	(12,854,261)	(24,862)	<u> </u>	(12,879,123)
Total accumulated depreciation	_	(24,468,611)	(473,796)	<del>-</del>	(24,942,407)
Total capital assets being depreciated, net	_	9,086,630	(429,838)	<del>-</del>	8,656,792
Business-type activities capital assets, net	\$	9,540,986	(429,838)		9,111,148
Depreciation expense was charged to activities/progra Governmental activities General government	ams of	the primary governr	nent as follows:	 \$	6,784,487
Public safety				•	1,243,068
Public works					747,807
Building Inspections					9,953
Total depreciation expense - governmental a	ctivities			\$	8,785,315
Depreciation expense for business-type activities is a	llocator	l over the following	orograme:		
Fairbanks Transportation Center	iiocaiec	a over the following	orograms.	\$	213,698
Municipal Utility System				Ψ	260,098
Total depreciation expense - business type a	ctivities	:		\$	473,796
Total doprosiditori experies business type a		•		Ψ	770,700

 $<sup>\</sup>ensuremath{^{\star}}\xspace Beginning}$  balances have been reclassified for comparability purposes.

Notes to Financial Statements (Continued)

#### **NOTE 4 - OTHER INFORMATION**

#### A. Risk Management

The City is exposed to risks arising from general liability, automobile liability, property liability, workers compensation and employee health claims. The City's risk management program employs combinations of self-insurance and high deductible coverage through the Alaska Municipal League Joint Insurance Association, Inc. (AML/JIA). The AML/JIA policy provides high deductible coverage for property, general liability, auto liability, public official's liability, crimes, police professional liability, and full coverage for workers compensation claims. The City retains risk for the deductible portions of the policy and workers compensation claims incurred prior to July 1, 2004. Public safety employees are insured for health care through the Public Safety Employees Association. All other City employees are covered for health through various union plans.

The City records liabilities for all known unpaid claims when they are reported to the risk manager. The balance of these claims was \$640,788 at December 31, 2012. Self-insurance losses are recorded when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Self-insurance losses include estimates for expected future developments on claims already reported, as well as considering known and unknown events that might create claims, but for which none have been reported. Based on the type of claim, estimates of the ultimate cost of settling these claims are made by using case-by-case review of claims or by extrapolating historical experience. Both methods adjust for current trends and other information and the estimates include the effects of inflation and other economic and social factors. A liability for incurred but not reported claims was based on historical experience. The City has assigned fund balance in the amount of \$640,788 for its self-insurance program. Settlements have not exceeded coverage's in each of the last three years.

Changes in the claims liabilities included in assigned fund balances for self-insurance losses for fiscal years 2012 and 2011 follow:

	Claims Liability December 31, 2012	Claims Liability December 31, 2011
January 1 Current year claims Changes in estimates for claims of the prior period Claims payments	\$ 529,273 253,914 172,589 (314,988)	577,896 260,042 19,091 (327,756)
December 31	\$ 640,788	529,273

## **B.** Contingent Liabilities

The City, in the normal course of its activities, is involved in various claims and litigation and has recorded amounts it considers sufficient to cover settlements that may be payable as a result of unfavorable outcomes. For other claims and litigation, the outcomes are more uncertain and are not presently determinable. However, in the opinion of management and the City's attorney, the disposition of these matters is not expected to have a material positive or adverse effect on the City's financial statements. Adequate reserves for claims and litigation covered by the City's self-insurance program are recorded as reserved for self-insurance losses. Amounts received or receivable from grantor agencies are subject to audit and adjustment by the grantor agencies. Any disallowed claims, including amounts already collected, would become a liability of the general fund or other applicable funds. Disallowances, if any, cannot be determined at this time. In the City's opinion, any such disallowances would be immaterial.

Notes to Financial Statements (Continued)

#### **NOTE 4 - OTHER INFORMATION, CONTINUED**

#### B. Contingent Liabilities, Continued

The City is subject to a number of claims, some of which involve substantial amounts, arising out of the conduct of its business including those relating to environmental matters. Liabilities are recorded for environmental matters in the same manner as other long-term obligations. Although the City does not currently possess sufficient information to reasonably estimate the amounts of the liabilities to be recorded upon future completion of studies, they may be significant to the results of operations. While the ultimate results of claims involving the City cannot be determined, management does not expect that these matters will have a material adverse effect on the financial operations of the City.

#### C. Retirement Plans

As of December 31, 2012, approximately 70 percent of all regular employees of the City participate in the State of Alaska Public Employees' Retirement System (PERS). The remaining employees participate in pension plans offered by the International Brotherhood of Electrical Workers (IBEW) or the labor union trust plans covered under the contract with the AFL-CIO Joint Crafts Unit. Stand-alone financial statements for the PERS plan can be obtained by contacting the Alaska Department of Administration, Division of Retirement and Benefits, PO Box 110203, Juneau, Alaska 99811-0203; by calling 907-465-4460 or by accessing the division's web site at <a href="https://www.state.ak.us/drb">www.state.ak.us/drb</a> on the internet. Employer contributions to the PERS are actuarially determined and have been paid or accrued by the City of Fairbanks. In 2012, the City contributed between \$5.50 and \$11.89 per compensable hour to the Alaska Electrical Trust Fund (AETF) and the other plans covered by the AFL-CIO Joint Crafts agreement. The total contribution to the AETF and the AFL-CIO pension plans for 2012 was \$671,886 and \$752,528, respectively. The hourly rate paid by the City is determined by the collective bargaining process and the City's obligation for the IBEW and AFL-CIO Joint Crafts Unit employees' retirement is limited to the amount paid under the labor agreements.

## PERS Plan Description

PERS was established and is administered by the State to provide pension, post-employment healthcare, survivor, and disability benefits to eligible employees. PERS consists of a defined benefit plan (Tiers I, II, and III) and a defined contribution plan with a component of defined benefit postemployment healthcare (Tier IV). The defined benefit plan is closed to new members. Eligible employees who first enter PERS after June 30, 2006 participate in the defined contribution plan. Contribution and benefit provisions for both plans are established by State law and may be amended only by the State Legislature. In April 2008, State legislation was enacted changing the PERS defined benefit plan from a single agent, multiple-employer plan to a cost-sharing, multiple-employer plan.

## Defined Benefit Plan (Tiers I, II and III)

#### Funding Policy

Employee contribution rates for the defined benefit plan are 7.5 percent of eligible compensation for City police officers and eligible firefighters and all other employees contribute 6.75 percent. The PERS funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are sufficient to accumulate the funds necessary to meet both pension and post-employment healthcare benefit obligations when due. The PERS average employer contribution rates for January through June 2012 were 33.49 percent (8.28 percent normal cost rate plus 22.48 percent past service rate, plus a 2.73 percent defined contribution retirement rate), an increase of 19.8 percent from the states prior fiscal year. The PERS average employer contribution rates for July through December 2012 were 35.84 percent (8.67 percent normal cost rate plus 24.16 percent past service rate, plus a 3.01 percent defined contribution retirement rate), an increase of 7.01 percent.

Notes to Financial Statements (Continued)

#### **NOTE 4 - OTHER INFORMATION, CONTINUED**

#### C. Retirement Plans, Continued

Effective July 1, 2007 the Alaska legislature set the effective employer rate at 22 percent for all employers with the difference between the effective rate and the actuarially determined rate (if greater than 22 percent) to be paid by the State on behalf of the municipal employer.

#### Plan Contributions

The City contributed \$1,698,360, \$1,704,463, and \$1,692,617 in 2012, 2011, and 2010, respectively, to the PERS cost sharing defined benefit plan. This amount is equal to the mandatory employer contributions for the year.

On behalf payments made by the State for the years ending 2012, 2011, and 2010 were \$1,174,941, \$983,846, and \$487,812, respectively. On-behalf payments are recorded in the general fund in revenues and expenditures.

#### Defined Contribution Plan (Tier IV)

#### **Funding Policy**

Employee contribution rates for the defined contribution plan are 8 percent of eligible compensation. Calendar year 2012 employer contribution rates are 22 percent, the same as the defined benefit tiers.

<u>January through June 2012</u> the employers are required to contribute 5 percent to each member's individual pension account, 0.51 percent into the retiree medical plan and a flat dollar amount per employee based on 3 percent of the employer's average annual employee compensation into the employee's health reimbursement account and a residual contribution to pay down the defined benefit plan's unfunded liability. The employer also contributes 0.97 percent for occupational death and disability benefits for peace officers and firefighters and 0.20 percent for all others.

<u>For July through December 2012</u> the employers are required to contribute 5 percent to each member's individual pension account, 0.48 percent into the retiree medical plan and a flat dollar amount per employee based on 3 percent of the employer's average annual employee compensation into the employee's health reimbursement account and a residual contribution to pay down the defined benefit plan's unfunded liability. The employer also contributes 0.99 percent for occupational death and disability benefits for peace officers and firefighters and 0.14 percent for all others.

#### Plan Contributions

City contributions to the PERS defined contribution plan for years ended 2012, 2011, and 2010 was \$116,564, \$102,813, and \$82,564, respectively, and employee contributions to the plan were \$103,747, \$91,069, and \$68,318, respectively.

The employer residual contributions for fiscal years 2012, 2011, and 2010 to pay down the unfunded liability of the defined benefit plan unfunded liability, were \$168,759, \$147,694, and \$105,530, respectively.

Notes to Financial Statements (Continued)

#### **NOTE 4 - OTHER INFORMATION, CONTINUED**

#### C. Retirement Plans, Continued

## **Labor Contracts**

City employees are represented by the following recognized labor associations and unions: the International Brotherhood of Electrical Workers (IBEW), the Fairbanks AFL-CIO Joint Crafts Council (AFL-CIO), the International Fairbanks Fire Fighters Association (IFFA) and the Fairbanks Police Department Employees Association (FPDEA) which is affiliated with the Public Safety Employees Association.

Negotiated agreements are in effect with the AFL-CIO, IBEW and FPDEA and they all expire on December 31, 2013. The current IFFA contract expires on May 1, 2015.

#### **Deferred Compensation Plans**

The City maintains a deferred compensation plan adopted under the provisions of Internal Revenue Code (IRC) Section 457. The deferred compensation plan is optional and is available to all permanent employees of the City. Under the plan, employees are permitted to defer a portion of their salaries and the related federal income taxes until the withdrawal date. The deferred compensation is not available for withdrawal by employees until termination, retirement, death, or an emergency.

The deferred compensation plan assets are held in trust for the exclusive benefit of the participants. The City has contracted with five separate, unrelated companies for the administration of the deferred compensation plan. Investments are managed by the respective administrators under various investment options. The choice of the investment options is made by the participant.

As part of its fiduciary role, the City has an obligation of due care in selecting the third party administrators. In the opinion of management, the City has acted in a prudent manner and is not liable for losses that may arise from the administration of the plan.

#### D. Permanent Fund

In October 1996, the voters of the City of Fairbanks approved amendment of the City Charter to establish a permanent fund using proceeds from the sale of the Municipal Utilities System. The net proceeds of most sales of land are also deposited in the fund. Appropriations from the permanent fund were limited to replacing the payments in lieu of taxes (PILOT) previously appropriated from the MUS enterprise fund to the general fund.

The fund is managed by the City's Chief Financial Officer under the oversight of a Permanent Fund Review Board. Members of the review board are appointed by the Mayor and confirmed by the Council.

Notes to Financial Statements (Continued)

#### **NOTE 4 - OTHER INFORMATION, CONTINUED**

#### D. Permanent Fund, Continued

GAAP defines income from investments to include interest and dividend income, amortization of premiums paid or discounts received at the time of purchase, realized gains and losses on the sale of investments, and changes in fair value of investments held. Investment income of the permanent fund consisted of:

	_	2012	2011
Interest income Dividends	\$	2,071,454 1,214,029	2,018,942 1,338,278
Net realized (losses) gains Net unrealized (losses) gains	_	1,629,294 5,264,761	1,533,016 (2,459,068)
	\$_	10,179,538	2,431,168

During 2002, the City passed Ordinance 5485 which placed before the voters an amendment to the City Charter's permanent fund. The amendment, which was approved by the voters in 2003, provides that the amount available for annual appropriation for general operations is limited to 4 percent of the average of the previous 5 years' fund market value, as defined by generally accepted accounting principles (base year = 1998). An additional 0.5 percent of the 5 year average fund market value of previous years can be made available for appropriation for capital expenditures.

The amount available for appropriation for general operations and capital expenditures in 2012 is calculated as follows (based on an average of 2007-2011 amounts):

Total average investments held in trust	\$	97,236,466
Total average other assets		850,900
Total average liabilities	_	(16,164)
	_	_
Total average fund value	\$_	98,071,202
Available for general operations	\$	3,922,848
Available for capital expenditures	\$	490,356

For 2012 the entire amount available for appropriation for general operations and capital expenditures during the year was transferred to the general and capital funds.

Notes to Financial Statements (Continued)

# **NOTE 4 - OTHER INFORMATION, CONTINUED**

# D. Permanent Fund, Continued

The amount available for appropriation for general operations and capital expenditures in 2013 is calculated as follows (based on an average of 2008 - 2012 amounts):

Total average investments held in trust Total average other assets Total average liabilities	\$ 96,453,003 928,529 (14,433)
Total average fund value	\$ 97,367,099
Available for general operations	\$ 3,894,684
Available for capital expenditures	\$ 486,834

# E. Subsequent Event

No subsequent events, material in nature, have been noted.

Schedule of Re				FORMATION OF THE PROPERTY OF T	
		<b>3</b>	Notes to Requ	et (Non-GAAP Bas iired Supplementa	ary Information

## General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual For the Year Ended December 31, 2012

	Budgeted Amounts		Actual on	Variance with Final Budget -	
	Original	Final	Budgetary Basis	Positive (Negative)	
Revenues					
Taxes	\$ 19,476,971	19,425,990	19,674,483	248,493	
Charges for services	4,123,905	4,557,260	4,739,263	182,003	
Intergovernmental	3,213,390	3,805,284	3,821,611	16,327	
Licenses and permits	1,796,078	1,946,370	1,985,385	39,015	
Fines and forfeitures	959,175	1,031,533	1,061,959	30,426	
Rental	157,919	158,119	152,093	(6,026)	
Interest and penalties	122,000	140,893	195,278	54,385	
Other	212,500	518,523	518,372	(151)	
Total revenues	30,061,938	31,583,972	32,148,444	564,472	
Expenditures					
General government					
Mayor and city council	480,919	483,403	469,962	13,441	
City attorney	164,771	166,857	164,425	2,432	
City clerk	291,943	300,758	302,672	(1,914)	
Finance	863,867	882,600	862,235	20,365	
Information systems	1,401,750	1,447,837	1,412,633	35,204	
Risk management	1,371,112	1,410,927	1,394,335	16,592	
General account	4,947,120	5,000,223	5,009,460	(9,237)	
Total general government	9,521,482	9,692,605	9,615,722	76,883	
Public safety					
Police	6,552,634	6,770,347	6,426,690	343,657	
Dispatch	1,933,941	1,971,025	1,844,828	126,197	
Fire	6,098,719	6,361,380	6,099,218	262,162	
Total public safety	14,585,294	15,102,752	14,370,736	732,016	
Public works					
Works	6,774,611	6,990,010	6,843,568	146,442	
Engineering	582,191	611,316	658,826	(47,510)	
Total public works	7,356,802	7,601,326	7,502,394	98,932	
Building inspections	627,037	640,741	643,830	(3,089)	
Total expenditures	32,090,615	33,037,424	32,132,682	904,742	
Excess (deficiency) of revenues over expenditures	\$ (2,028,677)	(1,453,452)	15,762	1,469,214	

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual For the Year Ended December 31, 2012

		Budgete	ed Amounts	Actual on Budgetary	Variance with Final Budget - Positive
		Original	Final	Basis	(Negative)
Other financing sources (uses) Transfers in	\$	3,892,929	3,922,848	3,922,848	
Transfers out		(967,800)	· · ·	(3,068,430)	40,756
Sale of capital assets		-	209,138	209,138	
Total other financing sources (uses)		2,925,129	1,022,800	1,063,556	40,756
Net change in fund balances	\$	896,452	(430,652)	1,079,318	1,509,970
and expenditures, and GAAP revenues and expenditures  The City recognizes encumbrances as expenditure purposes, but not for GAAP purposes.	es for l	oudgetary		(43,371)	
GAAP recognizes PERS relief payments as revenue corresponding expenditure, but the City does not rethese payments for budget purposes.					
			Revenue	1,174,941	
			Expenditure	(1,174,941)	
Net changes in fund balance as reported on the sta of revenues, expenditures, and changes in fund governmental funds				\$ 1,035,947	

# CITY OF FAIRBANKS, ALASKA Notes to Required Supplementary Information

#### Note – 1 Budgets, Budgetary Accounting and Encumbrances

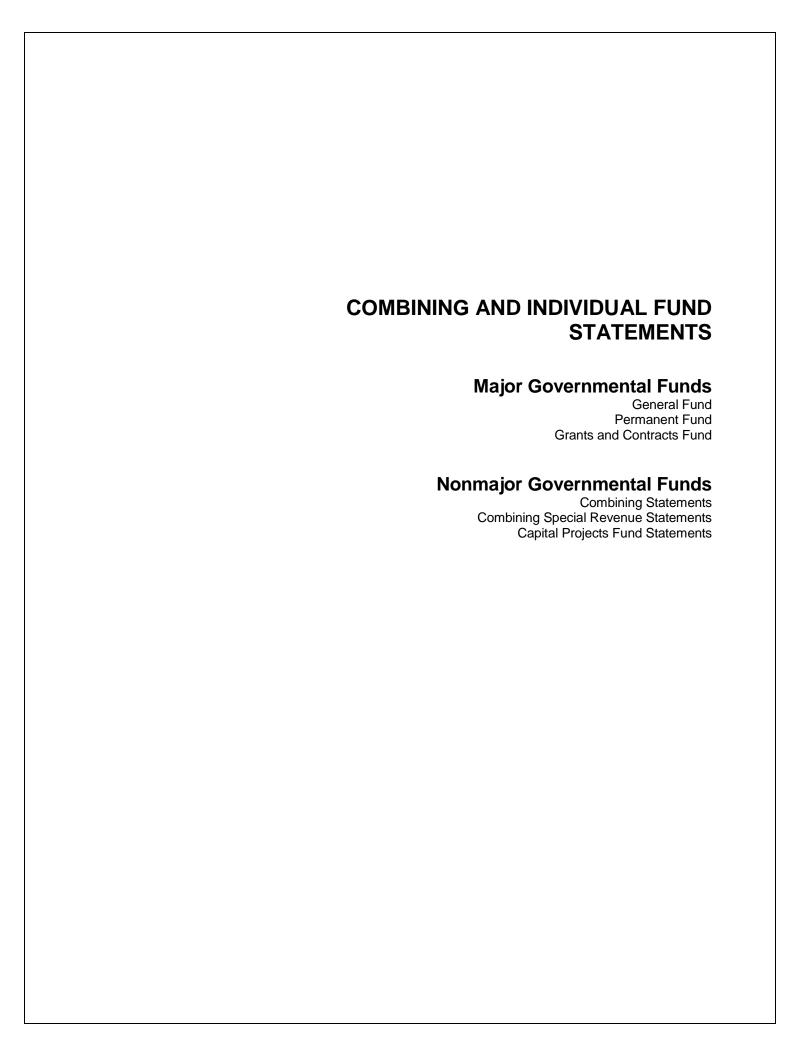
The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to November 1, the Mayor submits to the Council a proposed balanced operating budget for the following fiscal year. The balanced operating budget includes proposed expenditures and the means of financing them.
- 2. At least one public hearing is held.
- 3. Prior to December 15, the budget is legally enacted through the passage of an ordinance. The final budget adopted by the Council shall be a balanced budget. If no Council action is taken by December 15, the Mayor's budget becomes the actual budget.
- 4. The Mayor may approve intradepartmental transfers of appropriated funds, except for transfers from non-wage accounts to accounts used for wages and benefits, overtime, and capital funds which require Council approval. All interdepartmental transfers of appropriated funds require Council approval. Expenditures may exceed appropriations on the object level, but not on the function level.
- 5. The Council revises the adopted budget by ordinance as needed. All transfers between departments or capital projects require Council approval.

Formal budgetary integration is employed as a management control device during the year for the general fund, special revenue funds, capital projects funds, enterprise funds and the internal service fund.

Budgets for the general fund, special revenue funds, capital projects funds, enterprise funds and the internal service fund are adopted on a basis consistent with GAAP except that encumbrances are treated as budgeted expenditures in the year of incurrence of the commitment to purchase. Also, the State passed legislation that capped all participating PERS employers' fiscal year 2012 contribution rates to the retirement system at 22 percent with a provision the State pay, on behalf of the employers, the difference between the actuarially determined rate and the effective rate. The payments are paid directly to the retirement system and cash does not flow through the City's accounts. The City does not include these payments in its annual budget. Budgetary comparisons presented in this report are on this budgetary basis. All annual appropriations lapse at year-end to the extent that they have not been expended or encumbered. Budgets for the general and the capital fund are adopted on an annual basis. Budgets for the grants and contracts fund, and capital projects funds are adopted by project or program and are not budgeted on an annual basis.

Budgeted amounts were originally adopted by the City Council on December 12, 2011 or as amended by ordinances during 2012.





# **MAJOR GOVERNMENTAL FUNDS**

## **General Fund**

The general fund is the city's primary operating fund and is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund.

## **Permanent Fund**

The permanent fund, which is governed by special charter provisions, generates income to help fund operations of the City.

# **Special Revenue Funds**

Special Revenue funds are used to account for specific revenues that are legally restricted to expenditures for specific purposes.

# **Grants and Contracts Special Revenue Fund**

This fund accounts for the receipt and expenditures of grants and contracts which provide resources for operations, equipment, and capital activities.



Major Governmental Fund
General Fund
Balance Sheet
December 31, 2012
(With comparative totals for 2011)

ASSETS         2012         2019           Equity in central treasury         \$ 10,467,274         \$ 11,979,980           Restricted cash and cash equivalents         100         13,249           Receivables         10,467,374         11,932,229           Taxes         1,117,610         1,076,262           Accounts         1,647,735         1,747,431           Special assessments         69,677         74,092           Interest and penalties         121,752         128,603           Notes         21,752         128,603           Notes         12,521         466           Techite         3,800,000         4,000,000           Less allowance for uncollectible receivables         1,154,570         1,237,212           Prepaid assets         394,735         403,799           Due from other funds         1,872,448         995,447           Total assets         394,735         403,799           Due from other funds         1,866,923         1,754,328           Peposits         3,5265         19,000           LACcounts payable         3,5265         19,000           Uncarried revenue         33,5265         1,155           Due to other funds         3,521			Totals			
Equity in central treasury         \$ 10,467,274         \$ 11,979,980           Restricted cash and cash equivalents         100         13,249           Receivables         1,107,610         1,107,626           Taxes         1,117,610         1,107,626           Accounts         69,677         74,092           Interest and penalties         121,752         128,603           Notes         3,800,000         4,000,000           Techite         3,800,000         4,000,000           Less allowance for uncollectible receivables         1,545,760         (1,237,212)           Less allowance for uncollectible receivables         3,94,735         403,799           Due from other funds         1,872,448         995,447           Total assets         3,794,5571         19,213,471           LIABILITIES         237,778         1,125           Accounts payable         1,686,923         1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,555			2012		2011	
Restricted cash and cash equivalents         100         13,249           Receivables         10,467,374         11,993,229           Taxes         1,117,610         1,107,626           Accounts         1,647,735         1,747,431           Special assessments         69,677         74,092           Interest and penalties         121,752         128,603           Notes         -         456           Techite         3,800,000         4,000,000           Less allowance for uncollectible receivables         (1,545,760)         (1,237,212)           Prepaid assets         394,735         403,799           Due from other funds         1,872,448         995,447           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES         \$ 17,945,571         \$ 19,213,471           Accounts payable         1,686,923         1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,555           FUND BALANCE		<b>c</b>	40 407 074	Φ	44 070 000	
Receivables         10,467,374         11,993,229           Taxes         1,117,610         1,107,626           Accounts         1,647,735         1,747,431           Special assessments         69,677         74,092           Interest and penalties         121,752         128,603           Notes         -         456           Techite         3,800,000         4,000,000           Less allowance for uncollectible receivables         (1,545,760)         (1,237,212)           Prepaid assets         394,735         403,799           Due from other funds         1,872,448         995,447           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES         \$ 17,945,571         \$ 19,213,471           LiABILITIES         \$ 237,778         1,125           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,552           FUND BALANCE         394,735         403,799           Nonspendable         394,735 <t< td=""><td></td><td>Ф</td><td></td><td>Ф</td><td></td></t<>		Ф		Ф		
Receivables         Taxes         1,117,610         1,107,626           Accounts         1,647,735         1,747,431           Special assessments         69,677         74,092           Interest and penalties         121,752         128,603           Notes         -         456           Techitle         3,800,000         4,000,000           Less allowance for uncollectible receivables         (1,545,760)         (1,237,212)           Prepaid assets         394,735         403,799           Due from other funds         1,872,448         995,447           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES           Accounts payable         1,686,923         1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         35,328         1,886,920           Total liabilities         5,916,705         8,220,552           FUND BALANCE         Total liabilities         5,916,705         8,220,552           FUND BALANCE         Seption of the funds         250,000         250,000           Assigned         891,376         823,233           Unas	Restricted cash and cash equivalents					
Taxes         1,117,610         1,107,626           Accounts         1,647,735         1,747,431           Special assessments         69,677         74,092           Interest and penalties         121,752         128,603           Notes         -         456           Techite         3,800,000         4,000,000           Less allowance for uncollectible receivables         (1,545,760)         (1,237,212)           5,211,014         5,820,996           Prepaid assets         394,735         403,799           Due from other funds         1,872,448         995,447           Total assets         \$17,945,571         \$19,213,471           LIABILITIES         \$2,265         19,000           Accounts payable         1,686,923         1,754,328           Deposits         35,265         19,000           Unearmed revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,552           FUND BALANCE         391,376         823,233           Unassigned         10,492,755         9,515,887	Receivables		10,407,374		11,993,229	
Accounts         1,647,735         1,747,431           Special assessments         69,677         74,092           Interest and penalties         121,752         128,603           Notes         -         456           Techitle         3,800,000         4,000,000           Less allowance for uncollectible receivables         (1,545,760)         (1,237,212)           Expect of the following states         394,735         403,799           Due from other funds         1,872,448         995,447           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES           Accounts payable         1,686,923         1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,552           FUND BALANCE           Nonspendable         394,735         403,799           Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned			1 117 610		1 107 626	
Special assessments Interest and penaltities         69,677         74,092 12,603           Notes         121,752         128,603           Notes         456         456           Techite         3,800,000         4,000,000           Less allowance for uncollectible receivables         (1,545,760)         (1,237,212)           Frepaid assets         394,735         403,799           Due from other funds         1,872,448         995,447           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES           Accounts payable         1,686,923         1,754,328           Deposits         35,265         19,000           Unearmed revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           FUND BALANCE           Nonspendable         394,735         403,799           Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned         10,492,755         9,515,887           Total fund balance         12,028,866         10,992,919						
Interest and penalties         121,752         128,603           Notes         -         456           Techite         3,800,000         4,000,000           Less allowance for uncollectible receivables         (1,545,760)         (1,237,212)           Example of the composition of the function of the function of the funds         394,735         403,799           Prepaid assets         394,735         403,799           Due from other funds         1,872,448         995,447           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES         2         \$ 1,686,923         1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,552           FUND BALANCE           Nonspendable         394,735         403,799           Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned         10,492,755         9,515,887           Total fund balance						
Notes         —         456           Techite         3,800,000         4,000,000           Less allowance for uncollectible receivables         (1,545,760)         (1,237,212)           Frepaid assets         394,735         403,799           Due from other funds         1,872,448         995,447           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES           Accounts payable         1,686,923         1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,552           FUND BALANCE           Nonspendable         394,735         403,799           Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned         10,492,755         9,515,887           Total fund balance         12,028,866         10,992,919	·		· ·		•	
Less allowance for uncollectible receivables         (1,545,760)         (1,237,212)           Frepaid assets         394,735         403,799           Due from other funds         1,872,448         995,447           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES           Accounts payable         1,686,923         1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,552           FUND BALANCE           Nonspendable         394,735         403,799           Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned         10,492,755         9,515,887           Total fund balance         12,028,866         10,992,919			-			
Prepaid assets         5,211,014         5,820,996           Due from other funds         394,735         403,799           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES           Accounts payable         1,686,923         1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,552           FUND BALANCE         Sylation         80,735         403,799           Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned         10,492,755         9,515,887           Total fund balance         12,028,866         10,992,919	Techite		3,800,000		4,000,000	
Prepaid assets         394,735         403,799           Due from other funds         1,872,448         995,447           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES         \$ 237,778         1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,552           FUND BALANCE         Suppose the suppose that the suppose the suppose the suppose that the suppose that the suppose the suppos	Less allowance for uncollectible receivables		(1,545,760)		(1,237,212)	
Due from other funds         1,872,448         995,447           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES         Secounts payable         \$ 1,686,923         \$ 1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           FUND BALANCE           Nonspendable         394,735         403,799           Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned         10,492,755         9,515,887           Total fund balance         12,028,866         10,992,919			5,211,014		5,820,996	
Due from other funds         1,872,448         995,447           Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES         Secounts payable         \$ 1,686,923         \$ 1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           FUND BALANCE           Nonspendable         394,735         403,799           Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned         10,492,755         9,515,887           Total fund balance         12,028,866         10,992,919						
Total assets         \$ 17,945,571         \$ 19,213,471           LIABILITIES           Accounts payable         1,686,923         1,754,328           Deposits         35,265         19,000           Unearned revenue         237,778         1,125           Deferred revenue         3,921,411         4,559,179           Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,552           FUND BALANCE         Nonspendable         394,735         403,799           Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned         10,492,755         9,515,887           Total fund balance         12,028,866         10,992,919	·		394,735		403,799	
LIABILITIES         Accounts payable       1,686,923       1,754,328         Deposits       35,265       19,000         Unearned revenue       237,778       1,125         Deferred revenue       3,921,411       4,559,179         Due to other funds       35,328       1,886,920         FUND BALANCE         Nonspendable       394,735       403,799         Committed       250,000       250,000         Assigned       891,376       823,233         Unassigned       10,492,755       9,515,887         Total fund balance       12,028,866       10,992,919	Due from other funds		1,872,448		995,447	
LIABILITIES         Accounts payable       1,686,923       1,754,328         Deposits       35,265       19,000         Unearned revenue       237,778       1,125         Deferred revenue       3,921,411       4,559,179         Due to other funds       35,328       1,886,920         FUND BALANCE         Nonspendable       394,735       403,799         Committed       250,000       250,000         Assigned       891,376       823,233         Unassigned       10,492,755       9,515,887         Total fund balance       12,028,866       10,992,919	Total assets	¢	17 0/15 571	Ф	10 213 471	
Accounts payable       1,686,923       1,754,328         Deposits       35,265       19,000         Unearned revenue       237,778       1,125         Deferred revenue       3,921,411       4,559,179         Due to other funds       35,328       1,886,920         FUND BALANCE         Nonspendable       394,735       403,799         Committed       250,000       250,000         Assigned       891,376       823,233         Unassigned       10,492,755       9,515,887         Total fund balance       12,028,866       10,992,919	Total assets	<u> </u>	17,940,071	Ψ	19,213,471	
Deposits       35,265       19,000         Unearned revenue       237,778       1,125         Deferred revenue       3,921,411       4,559,179         Due to other funds       35,328       1,886,920         FUND BALANCE         Nonspendable       394,735       403,799         Committed       250,000       250,000         Assigned       891,376       823,233         Unassigned       10,492,755       9,515,887         Total fund balance       12,028,866       10,992,919	LIABILITIES					
Unearned revenue       237,778       1,125         Deferred revenue       3,921,411       4,559,179         Due to other funds       35,328       1,886,920         FUND BALANCE         Nonspendable       394,735       403,799         Committed       250,000       250,000         Assigned       891,376       823,233         Unassigned       10,492,755       9,515,887         Total fund balance       12,028,866       10,992,919	Accounts payable		1,686,923		1,754,328	
Deferred revenue       3,921,411       4,559,179         Due to other funds       35,328       1,886,920         FUND BALANCE         Nonspendable       394,735       403,799         Committed       250,000       250,000         Assigned       891,376       823,233         Unassigned       10,492,755       9,515,887         Total fund balance       12,028,866       10,992,919	Deposits		35,265		19,000	
Due to other funds         35,328         1,886,920           Total liabilities         5,916,705         8,220,552           FUND BALANCE           Nonspendable         394,735         403,799           Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned         10,492,755         9,515,887           Total fund balance         12,028,866         10,992,919	Unearned revenue		237,778		1,125	
FUND BALANCE         5,916,705         8,220,552           Nonspendable         394,735         403,799           Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned         10,492,755         9,515,887           Total fund balance         12,028,866         10,992,919	Deferred revenue		3,921,411		4,559,179	
FUND BALANCE         Nonspendable       394,735       403,799         Committed       250,000       250,000         Assigned       891,376       823,233         Unassigned       10,492,755       9,515,887         Total fund balance       12,028,866       10,992,919	Due to other funds		35,328		1,886,920	
Nonspendable       394,735       403,799         Committed       250,000       250,000         Assigned       891,376       823,233         Unassigned       10,492,755       9,515,887         Total fund balance       12,028,866       10,992,919	Total liabilities		5,916,705		8,220,552	
Nonspendable       394,735       403,799         Committed       250,000       250,000         Assigned       891,376       823,233         Unassigned       10,492,755       9,515,887         Total fund balance       12,028,866       10,992,919	FUND BALANCE					
Committed         250,000         250,000           Assigned         891,376         823,233           Unassigned         10,492,755         9,515,887           Total fund balance         12,028,866         10,992,919			394 735		403 799	
Assigned 891,376 823,233 Unassigned 10,492,755 9,515,887  Total fund balance 12,028,866 10,992,919	·		,		•	
Unassigned       10,492,755       9,515,887         Total fund balance       12,028,866       10,992,919			· ·		•	
Total fund balance					·	
			-, -,		-,	
Total liabilities and fund balance <u>\$ 17,945,571</u> <u>\$ 19,213,471</u>	Total fund balance		12,028,866		10,992,919	
	Total liabilities and fund balance	\$	17,945,571	\$	19,213,471	

Major Governmental Fund General Fund

# Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended December 31, 2012 (With comparative totals for 2011)

	Totals		
	2012	2011	
Revenues			
Taxes			
Real property		\$ 14,047,318	
Hotel / motel	2,504,130	2,476,320	
Alcoholic beverages	2,126,694	2,117,465	
Tobacco distribution	934,352	937,130	
Charges for services	4,739,263	4,135,457	
Intergovernmental			
PERS relief payments	1,174,941	983,847	
Other	3,821,611	3,804,840	
Licenses and permits	1,985,385	1,835,062	
Fines and forfeitures	1,061,959	1,076,167	
Special assessments	4,416	6,975	
Other revenues			
Interest and penalties	195,278	147,689	
Rental	152,093	212,198	
Techite settlement	200,000	200,000	
Other	313,956	7,359	
Total revenues	33,323,385	31,987,827	
Expenditures			
Current			
General government			
Mayor and city council			
Salaries and wages	407,874	421,847	
Employee benefits	129,588	122,781	
Other services	13,951	10,772	
Inter-departmental	(81,451)	(79,849)	
Total mayor and city council	469,962	475,551	
City attorney			
Salaries and wages	221,900	219,701	
Employee benefits	71,343	67,749	
Other services	24,340	23,401	
Inter-departmental	(153,158)	(151,818)	
Total city attorney	164,425	159,033	
City clerk			
Salaries and wages	186,245	176,449	
Employee benefits	74,674	70,906	
Other services	41,753	27,283	
Total city clerk	302,672	274,638	
Finance			
Salaries and wages	564,840	557,111	
Employee benefits	195,326	197,375	
Other services	102,069	106,710	
Total finance	862,235	861,196	

Major Governmental Fund General Fund

# Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended December 31, 2012

(With comparative totals for 2011)

	Totals		
	2012	2011	
Expenditures - continued			
General government, continued			
Information technology			
Salaries and wages	\$ 464,614	450,417	
Employee benefits	155,205	154,646	
Other services	753,160	675,694	
Total information technology	1,372,979	1,280,757	
Non-departmental			
Community services	2,196,961	1,917,252	
PERS relief payments	1,174,941	983,847	
Hotel / motel distributions	1,960,412	1,972,059	
Property management	-	26,620	
Risk management	1,394,335	1,398,814	
Total non-departmental	6,726,649	6,298,592	
Total general government	9,898,922	9,349,767	
Public safety			
Police			
Salaries and wages	4,237,466	4,024,825	
Employee benefits	1,558,398	1,452,671	
Other services	581,507	578,676	
Total police	6,377,371	6,056,172	
Dispatch			
Salaries and wages	1,185,256	1,193,853	
Employee benefits	490,255	505,227	
Other services	171,592	162,475	
Total dispatch	1,847,103	1,861,555	
Fire			
	3,933,659	3,684,936	
Salaries and wages Employee benefits	1,453,092	1,439,365	
Other services	707,525	694,388	
Total fire	6,094,276	5,818,689	
Total file  Total public safety	14,318,750	13,736,416	
D.U.			
Public works			
Works	0.700.710	0.000.00=	
Salaries and wages	2,738,743	2,688,265	
Employee benefits	1,420,795	1,339,990	
Other services	2,711,478	2,415,586	
Total works	6,871,016	6,443,841	

Major Governmental Fund General Fund

# Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended December 31, 2012

(With comparative totals for 2011)

	Totals		
	2012	2011	
Expenditures - continued			
Public works, continued			
Engineering			
Salaries and wages	\$ 411,649	\$ 409,919	
Employee benefits	166,742	159,634	
Other services	80,181	28,958	
Total engineering	658,572	598,511	
Total public works	7,529,588	7,042,352	
Building inspections			
Salaries and wages	462,145	448,624	
Employee benefits	158,519	153,832	
Other services	23,166	35,000	
Total building inspections	643,830	637,456	
Debt service			
Principal	830,000	1,380,000	
Interest	55,190	195,570	
Legal defeasance	· -	2,083,137	
Total debt service	885,190	3,658,707	
Capital outlay			
General government			
City clerk	-	8,448	
Information technology	-	12,000	
Nondepartmental	-	8,933	
Total general government	-	29,381	
Public safety			
Police	19,575	14,000	
Fire	7,701	-	
Total public safety	27,276	14,000	
Public works			
Works	47,438	51,743	
Engineering	-	7,000	
Total public works	47,438	58,743	
Total capital outlay	74,714	102,124	
Total expenditures	33,350,994	34,526,822	
Excess (deficiency) of revenues over expenditures	(27,609)	(2,538,995)	

Major Governmental Fund General Fund

# Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended December 31, 2012 (With comparative totals for 2011)

	Totals			
		2012		2011
Other financing sources (uses)				
Transfers in	\$	3,922,848		3,982,286
Transfers out		(3,068,430)		(3,709,874)
Sale of capital assets		209,138		474,339
Total other financing sources (uses)		1,063,556		746,751
Net change in fund balances		1,035,947		(1,792,244)
Fund balance - beginning		10,992,919		12,785,163
Fund balance - ending	\$	12,028,866	\$	10,992,919

Major Governmental Fund
Permanent Fund
Balance Sheet
December 31, 2012
(With comparative totals for 2011)

	Totals			
	2012	2011		
ASSETS				
Restricted cash and cash investments				
Cash and cash equivalents	\$ 559,813	\$ 1,164,042		
Investments	104,997,877	97,214,540		
Receivables				
Interest	443,332	408,686		
Notes	879,858	1,190,942		
Total assets	\$ 106,880,880	\$ 99,978,210		
LIABILITIES				
Accounts payable	10,347	12,593		
Deferred revenue	915,962	1,206,597		
Total liabilities	926,309	1,219,190		
FUND BALANCE				
Restricted for investments	105,954,571	98,759,020		
Total liabilities and fund balance	\$ 106,880,880	\$ 99,978,210		

Major Governmental Fund Permanent Fund

# Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended December 31, 2012

(With comparative totals for 2011)

	Totals			
		2012		2011
Revenues Investment earnings	\$	10,179,538	\$	2,431,168
Expenditures Current				
General government		166,510		166,057
Excess (deficiency) of revenues over expenditures		10,013,028		2,265,111
Other financing sources (uses) Transfers in		1,253,274		950,300
Transfers out		(4,413,204)		(4,480,072)
Sale of capital assets		342,453		17,175
Total other financing sources (uses)		(2,817,477)		(3,512,597)
Net change in fund balance		7,195,551		(1,247,486)
Fund balance - beginning		98,759,020		100,006,506
Fund balance - ending	\$	105,954,571	\$	98,759,020

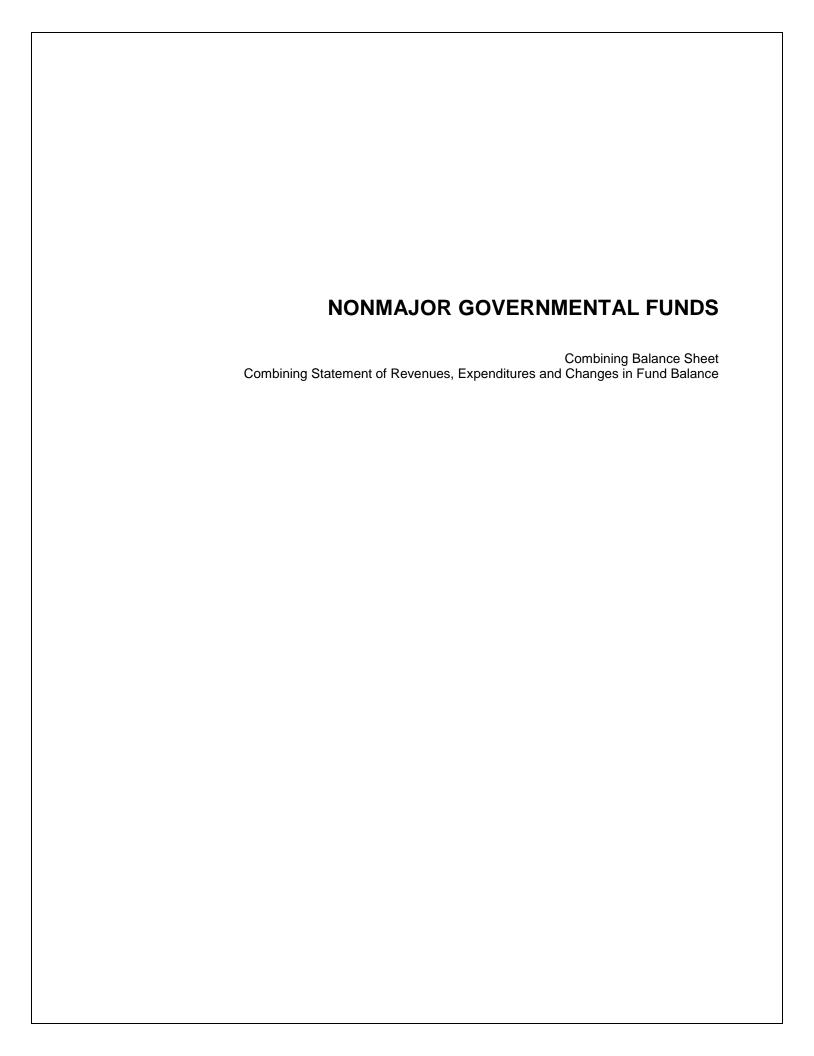
Major Special Revenue Fund
Grants and Contracts Fund
Balance Sheet
December 31, 2012
(With comparative totals for 2011)

	Totals			
	2012	2011		
ASSETS				
Receivables				
Accounts	\$ 1,293	\$ -		
Intergovernmental	1,622,159	993,934		
Total assets	\$ 1,623,452	\$ 993,934		
LIABILITIES				
Accounts payable	30	11		
Due to general fund	1,623,422	993,923		
Total liabilities	1,623,452	993,934		
FUND BALANCE				
Total liabilities and fund balances	\$ 1,623,452	\$ 993,934		

Major Special Revenue Fund
Grants and Contracts Fund
Statement of Revenues, Expenditures and Changes in Fund Balance
For the year ended December 31, 2012
(With comparative totals for 2011)

	Totals		
	2012	2011	
Revenues			
Intergovernmental	\$ 6,875,157	\$ 6,704,287	
Other	188,189	44,988	
Total revenues	7,063,346	6,749,275	
Expenditures			
Current			
General government	93,442	27,489	
Public safety	1,834,218	2,281,475	
Public works	2,469,007	3,865,649	
Capital outlay			
General government	188,975	50,600	
Public safety	600,560	119,780	
Public works	1,877,144	404,282	
Total expenditures	7,063,346	6,749,275	
Excess (deficiency) of revenues over expenditures		<u> </u>	
Fund balance - beginning		<u> </u>	
Fund balance - ending	\$ -	\$ -	





Nonmajor Governmental Funds Combining Balance Sheet December 31, 2012

	special evenue	Capital Projects	Total Other Governmental Funds
ASSETS		•	
Equity in central treasury	\$ -	5,782,621	5,782,621
Restricted cash and cash equivalents	 66,317		66,317
Total assets	\$ 66,317	5,782,621	5,848,938
LIABILITIES			
Accounts payable	-	2,170	2,170
FUND BALANCES			
Restricted	66,317	-	66,317
Assigned	 <u> </u>	5,780,451	5,780,451
Total fund balances	 66,317	5,780,451	5,846,768
Total liabilities and fund balances	\$ 66,317	5,782,621	5,848,938

Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the year ended December 31, 2012

		Special Levenue	Capital Projects	Total Other Governmental Funds
Revenues				
Intergovernmental	\$	11,359	-	11,359
Investment earnings		31	-	31
Asset replacement and repair charges		<del>-</del> -	995,000	995,000
Total revenues		11,390	995,000	1,006,390
Expenditures				
Current				
General government		137,308	212,782	350,090
Public safety		49,919	27,781	77,700
Public works		-	656,053	656,053
Capital outlay				
General government		-	41,881	41,881
Public safety		-	53,023	53,023
Public works		<u> </u>	1,360,518	1,360,518
Total expenditures		187,227	2,352,038	2,539,265
Excess (deficiency) of revenues over expenditures		(175,837)	(1,357,038)	(1,532,875)
Other financing sources				
Transfers in			2,702,412	2,702,412
Total other financing sources (uses)		<u> </u>	2,702,412	2,702,412
Net change in fund balances		(175,837)	1,345,374	1,169,537
Fund balances - beginning		242,154	4,435,077	4,677,231
Fund balances - ending	\$	66,317	5,780,451	5,846,768



	NONMAJOR SPECIAL REVENUE FUNDS
Special Rev for specific p	enue funds are used to account for specific revenues that are legally restricted to expenditures urposes.
J.P. Jones	Community Development Center Investment Fund
2012, all fu	eld investments to help finance the operations of the community development center. During nds held were transferred to the Interdenominational Ministerial Alliance of Fairbanks in with Ordinance 5850, as Amended.
Asset Forfe	iture Fund
This fund ac	counts for resources and expenditures for federal asset forfeiture funds.

Nonmajor Special Revenue Funds Balance Sheet December 31, 2012

	JP Jones Investment	Asset Forfeiture	Total
ASSETS Restricted cash and cash equivalents	\$ -	66,317	66,317
FUND BALANCES Restricted	\$ -	66,317	66,317

Nonmajor Special Revenue Fund Statement of Revenues, Expenditures and Changes in Fund Balances For the year ended December 31, 2012

	Jones estment	Asset Forfeiture	Total
Revenues	-		_
Intergovernmental	\$ -	11,359	11,359
Interest	 10	21	31
Total revenues	 10	11,380	11,390
Expenditures			
Current			407.000
Interest earnings paid to JP Jones	137,308	-	137,308
Public safety	 -	49,919	49,919
Total expenditures	 137,308	49,919	187,227
Excess (deficiency) of revenues over expenditures	(137,298)	(38,539)	(175,837)
Excess (deficiency) of revenues over experialitates	 (107,200)	(50,555)	(170,007)
Net change in fund balances	(137,298)	(38,539)	(175,837)
Fund balances - beginning	 137,298	104,856	242,154
Fund balances - ending	\$ 	66,317	66,317



	NONMAJOR (	CAPITAL PRO	JECTS FUND	
Capital proje	ets funds are used to accoun struction of major capital facilit	t for financial resourc	es to be used for the ananced by proprietary fur	equisition of capital
Capital Fun				
This fund ac	ounts for the receipt and experented experience.	enditures of resources	designated for capital p	rojects, equipment,
	•			

Nonmajor Capital Projects Fund Capital Fund Balance Sheet December 31, 2012

#### **ASSETS**

Equity in central treasury	\$ 5,782,621
LIABILITIES Accounts payable	2,170
FUND BALANCE Assigned	 5,780,451
Total liabilities and fund balance	\$ 5,782,621

# Nonmajor Capital Projects Fund Capital Fund

# Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended December 31, 2012

Revenues	
Asset replacement and repair charges	\$ 995,000
Evnandituras	
Expenditures	
Current	040 700
General government	212,782
Public safety	27,781
Public works	656,053
Capital outlay	
General government	41,881
Public safety	53,023
Public works	1,360,518
Total expenditures	2,352,038
Excess (deficiency) of revenues over expenditures	(1,357,038)
Other financing sources (uses)	
Transfers in	2,702,412
Total other financing sources (uses)	2,702,412
Net change in fund balance	1,345,374
Fund balance - beginning	4,435,077
Fund balance - ending	\$ 5,780,451

Nonmajor Capital Projects Fund Capital Fund

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual For the year ended December 31, 2012

		Final Budgeted Amounts	Actual on Budgetary Basis	Variance with Final Budget Positive (Negative)
Revenues Inter-departmental charges	\$	1,045,000	995,000	(50,000)
Expenditures Capital outlay				
General government		394,838	39,746	355,092
Public safety		479,876	317,942	161,934
Public works		2,379,603	1,996,737	382,866
Total expenditures		3,254,317	2,354,425	899,892
Deficiency of revenues over				
expenditures		(2,209,317)	(1,359,425)	949,892
Other financing sources (uses)				
Transfers in		2,678,168	2,702,412	24,244
Total other financing				
sources (uses)		2,678,168	2,702,412	24,244
Net change in fund balances	\$	468,851	1,342,987	874,136
Explanation of differences between budgetary revenues and expenditures, and GAAP revenues and expenditures				
The city recognizes encumbrances as expenditures for budgetary purposes, but not for GAAP purposes			2,387	
Net changes in fund balance as reported on the combining statem of revenues, expenditures, and changes in fund balances nonmajor capital projects funds	nent		\$ 1,345,374	

SUPPLEMENTARY INFORMATION	
Combined Schedule of Cash and Investments Classified by Depository – All Funds	
Combined Schedule of Bonded Debt – All Funds	
Calculation of the Change in the Fair Value of Investments – Permanent Fund	
These schedules provide additional fiscal data considered valuable in meeting other	
informational needs and in providing a better understanding of the finances of the City.	

Combined Schedule of Cash and Investments Classified by Depository - All Funds December 31, 2012

	Fair Value of Cash Invested		á	Deposits and Cash on Hand	Total	
Change and petty cash funds	\$	-	\$	11,250	\$	11,250
KeyBank		-		2,221,060		2,221,060
Mt. McKinley Bank		-		1,263,477		1,263,477
Northrim Bank		-		59,471		59,471
Key Trust						
U.S. securities and agencies	1	18,142,904		-		18,142,904
Equity mutual funds	Ę	51,471,548		-		51,471,548
Fixed income mutual fund		2,592,010				2,592,010
Corporate bonds	2	28,030,697		-		28,030,697
Foreign bonds		4,760,717		-		4,760,717
Alaska Municipal League Investment Pool		15,304,681				15,304,681
Total cash and investments	\$ 12	20,302,557	\$	3,555,258	\$	123,857,815
Reconciliation of cash and investments to governmental and proprietary funds						
Governmental funds						
Equity in central treasury					\$	16,249,895
Restricted cash and cash equivalents						626,230
Restricted investments						104,997,877
Total governmental funds						121,874,002
Proprietary funds						
Enterprise funds						
Equity in central treasury						171,962
Internal service fund						
Equity in central treasury						1,811,851
Total proprietary funds						1,983,813
Total cash and investments					\$	123,857,815

Combined Schedule of Bonded Debt - All Funds December 31, 2012

General obligation bonds	Date of Issue	Ordinance/ Resolution Authorizing Issue	Remaining Interest Rates	Final Maturity Date	Authorized	Issued	Retired	2012 Outstanding	2012 Interest Expenditures	
2004 Series A - Fire Station	2004	5542	3.00 - 3.30%	12/01/13	\$ 7,500,000	\$ 7,470,000	\$ 6,615,000	\$ 855,000	\$ 55,190	

**CITY OF FAIRBANKS, ALASKA**Calculation of the Change in the Fair Value of Investments - Permanent Fund Aggregate Method December 31, 2012

# **Equity Securities**

Fair value at December 31, 2012	\$ 51,471,548
Add cost of investments sold in 2012	12,658,240
Less cost of investments purchased in 2012	(9,509,457)
Less fair value at December 31, 2011	 (48,306,738)
Change in fair value of equity investments	 6,313,593
Fixed-Income Securities	
Fair value at December 31, 2012	53,526,329
Add cost of investments sold in 2012	15,626,281
Less cost of investments purchased in 2012	(19,664,346)
Less fair value at December 31, 2011	 (48,907,802)
Change in fair value of fixed-income investments	580,462
Total change in fair value of investments	\$ 6,894,055

# STATISTICAL SECTION

This part of the City of Fairbanks comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

**Contents** <u>Page</u> **Financial Trends** ST-2 These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time. **Revenue Capacity** ST-12 These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax. **Debt Capacity** ST-17 These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future. **Demographic and Economic Information** ST-21 These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place. **Operating Information** ST-24

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual reports for the relevant year. The City implemented GASB 34 in 2004; schedules presenting government-wide information include information beginning in that year.

Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year						
	2003	2004	2005	2006			
Governmental activities							
Net investement in capital assets	\$ 185,330,342	\$ 178,831,858	\$ 171,046,669	\$ 140,838,620			
Restricted	97,724,623	100,954,066	100,230,420	106,549,909			
Unrestricted	12,695,076	13,589,688	7,874,113	4,163,917			
Total governmental activities net position	\$ 295,750,041	\$ 293,375,612	\$ 279,151,202	\$ 251,552,446			
Business-type activities							
Net investement in capital assets	\$ 11,606,102	\$ 11,118,549	\$ 10,876,920	\$ 10,344,388			
Restricted	369,917	336,088	34,089	625			
Unrestricted	32,000	48,000	64,000	80,000			
Total business-type activities net position	\$ 12,008,019	\$ 11,502,637	\$ 10,975,009	\$ 10,425,013			
Primary government							
Net investement in capital assets	\$ 196,936,444	\$ 189,950,407	\$ 181,923,589	\$ 151,183,008			
Restricted	98,094,540	101,290,154	100,264,509	106,550,534			
Unrestricted	12,727,076	13,637,688	7,938,113	4,243,917			
Total primary government net position	\$ 307,758,060	\$ 304,878,249	\$ 290,126,211	\$ 261,977,459			

Fiscal Year

		1 1308	ıı ı <del>c</del> aı		
2007	2008	2009	2010	2011	2012
\$ 134,158,187	\$ 133,654,529	\$ 124,732,269	\$ 118,868,255	\$ 114,439,424	\$ 108,299,354
110,063,456	85,671,713	91,962,459	100,016,447	98,863,876	106,020,888
2,964,919	18,751,881	21,196,951	23,174,926	21,652,792	23,083,794
\$ 247,186,562	\$ 238,078,123	\$ 237,891,679	\$ 242,059,628	\$ 234,956,092	\$ 237,404,036
\$ 9,301,982	\$ 8,874,961	\$ 8,446,799	\$ 8,087,929	\$ 7,670,987	\$ 9,080,636
-	-	-	-	-	-
92,000	78,687	79,419	39,971	1,953,252	<u> </u>
\$ 9,393,982	\$ 8,953,648	\$ 8,526,218	\$ 8,127,900	\$ 9,624,239	\$ 9,080,636
\$ 143,460,169	\$ 142,529,490	\$ 133,179,068	\$ 126,956,184	\$ 122,110,411	\$ 117,379,990
110,063,456	85,671,713	91,962,459	100,016,447	98,863,876	106,020,888
3,056,919	18,830,568	21,276,370	23,214,897	23,606,044	23,083,794
\$ 256,580,544	\$ 247,031,771	\$ 246,417,897	\$ 250,187,528	\$ 244,580,331	\$ 246,484,672

# CITY OF FAIRBANKS, ALASKA Changes in Net Position

Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal Year					
				2006		
EXPENSES	2003	2004	2005	(Restated)		
Governmental activities						
General government	\$ 22,352,151	\$ 21,607,618	\$ 25,432,150	\$ 18,930,255		
Public safety	11,127,483	12,819,286	18,403,800	20,036,926		
Public works	5,303,510	5,655,076	6,438,550	7,855,135		
Building inspections	528,406	539,777	627,487	625,166		
Interest on long-term debt	337,153	505,700	500,746	438,158		
Total governmental activities expenses	39,648,703	41,127,457	51,402,733	47,885,640		
Business-type activities						
Municipal Utilities	386,793	386,793	386,793	386,793		
Fairbanks Transportation Center	507,584	502,497	465,600	496,328		
Total business-type activities expenses	894,377	889,290	852,393	883,121		
Total primary government expenses	\$ 40,543,080	\$ 42,016,747	\$ 52,255,126	\$ 48,768,761		
PROGRAM REVENUES						
Governmental activities						
Charges for services						
General government	\$ 462,551	\$ 283,202	\$ 242,893	\$ 53,736		
Public safety	1,274,725	1,679,917	1,560,566	2,361,200		
Public works	1,842,760	1,588,551	1,312,188	1,658,738		
Building inspections	783,935	1,341,826	1,063,542	870,285		
Operating grants and contributions	912,725	1,261,114	2,685,621	1,288,890		
Capital grants and contributions	1,746,901	6,705,519	10,453,690	7,375,534		
Total governmental activities						
program revenues	7,023,597	12,860,129	17,318,500	13,608,383		
Business-type activities						
Charges for services						
Municipal Utilities	396,900	396,900	396,900	396,900		
Fairbanks Transportation Center	176,319	150,314	123,812	165,365		
Operating grants and contributions	14,842	-	-	-		
Total business-type activities						
program revenues	588,061	547,214	520,712	562,265		
Total primary government						
program revenues	\$ 7,611,658	\$ 13,407,343	\$ 17,839,212	\$ 14,170,648		

Fiscal Year

	1 1000			
2008	2009	2010	2011	2012
\$ 23,273,670	\$ 20,321,564	\$ 17,744,737	\$ 18,119,261	\$ 19,777,837
16,276,165	16,875,480	17,079,301	17,230,789	17,473,736
8,874,555	9,277,145	12,001,873	11,484,960	11,179,444
623,616	580,013	618,059	641,468	653,783
346,645	297,620	246,320	195,570	55,190
49,394,651	47,351,822	47,690,290	47,672,048	49,139,990
312,607	312,607	295,803	295,803	260,098
557,147	520,108	593,308	523,742	484,643
869,754	832,715	889,111	819,545	744,741
\$ 50,264,405	\$ 48,184,537	\$ 48,579,401	\$ 48,491,593	\$ 49,884,731
\$ 1,863,445	\$ 1,705,629	\$ 1,949,147	\$ 1,920,916	\$ 1,222,012
2,902,062	2,790,139	2,928,498	2,947,032	3,085,975
1,527,349	1,678,645	1,490,336	1,599,410	1,804,586
765,310	810,814	596,717	871,644	916,972
6,398,067	3,336,122	1,939,065	7,297,799	5,638,466
12,521,293	6,165,773	8,471,559	2,169,152	5,514,809
25,977,526	16,487,122	17,375,322	16,805,953	18,182,820
206 000	306 000	306 000	206 000	396,900
				201,061
	204,977 159		191,040	
625,758	602,036	615,617	594,245	597,961
	\$ 23,273,670 16,276,165 8,874,555 623,616 346,645 49,394,651 312,607 557,147 869,754 \$ 50,264,405 \$ 1,863,445 2,902,062 1,527,349 765,310 6,398,067 12,521,293 25,977,526 396,900 228,858	2008       2009         \$ 23,273,670       \$ 20,321,564         16,276,165       16,875,480         8,874,555       9,277,145         623,616       580,013         346,645       297,620         49,394,651       47,351,822         312,607       312,607         557,147       520,108         869,754       832,715         \$ 50,264,405       \$ 48,184,537         \$ 1,863,445       \$ 1,705,629         2,902,062       2,790,139         1,527,349       1,678,645         765,310       810,814         6,398,067       3,336,122         12,521,293       6,165,773         25,977,526       16,487,122         396,900       396,900         228,858       204,977         -       159	2008         2009         2010           \$ 23,273,670         \$ 20,321,564         \$ 17,744,737           16,276,165         16,875,480         17,079,301           8,874,555         9,277,145         12,001,873           623,616         580,013         618,059           346,645         297,620         246,320           49,394,651         47,351,822         47,690,290           312,607         312,607         295,803           557,147         520,108         593,308           869,754         832,715         889,111           \$ 50,264,405         \$ 48,184,537         \$ 48,579,401           \$ 50,264,405         \$ 48,184,537         \$ 48,579,401           \$ 50,264,405         \$ 48,184,537         \$ 48,579,401           \$ 6,398,067         3,336,122         1,939,065           12,521,293         6,165,773         8,471,559           25,977,526         16,487,122         17,375,322           396,900         396,900         396,900           228,858         204,977         218,717           -         159         -	\$ 23,273,670 \$ 20,321,564 \$ 17,744,737 \$ 18,119,261 16,276,165 16,875,480 17,079,301 17,230,789 8,874,555 9,277,145 12,001,873 11,484,960 623,616 580,013 618,059 641,468 346,645 297,620 246,320 195,570 49,394,651 47,351,822 47,690,290 47,672,048 312,607 312,607 295,803 295,803 557,147 520,108 593,308 523,742 869,754 832,715 889,111 819,545 \$ 50,264,405 \$ 48,184,537 \$ 48,579,401 \$ 48,491,593 \$ 1,527,349 1,678,645 1,490,336 1,599,410 765,310 810,814 596,717 871,644 6,398,067 3,336,122 1,939,065 7,297,799 12,521,293 6,165,773 8,471,559 2,169,152 25,977,526 16,487,122 17,375,322 16,805,953 396,900 396,900 396,900 228,858 204,977 218,717 197,345 - 159

Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal Year									
NET (EXPENSE) REVENUE	2003	2004	2005	2006 (Restated)						
Governmental activities Business-type activities	\$ (32,625,106) (306,316)	\$ (28,267,328) (342,076)	\$ (34,084,233) (331,681)	\$ (34,277,257) (320,856)						
Total primary government net expense	\$ (32,931,422)	\$ (28,609,404)	\$ (34,415,914)	\$ (34,598,113)						
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION Governmental activities										
Property tax Hotel motel tax	\$ 8,602,553 1,786,027	\$ 10,382,723 2,142,759	\$ 10,810,781 2,328,060	\$ 11,633,056 2,606,629						
Alcohol beverage tax	1,162,928	1,269,195	1,343,132	1,427,579						
Tobacco tax Shared revenue	799,567 904,061	838,666 200,666	640,319 209,563	595,906 2,520,920						
Investment income	10,618,815	6,210,659	3,295,037	10,286,754						
Interest income	471,514	176,798	210,576	158,916						
Gain on sale of capital assets Miscellaneous	- 502,702	323,674 481,430	181,190 644,265	208,985 155,759						
Special item-Write off of NPO/OPEB	502,702	401,430 -	044,203 -	155,759						
Transfers - internal activity	184,257	163,825	196,900	229,990						
Total governmental activities	25,032,424	22,190,395	19,859,823	29,824,494						
Business-type activities										
Interest income	-	505	874	754						
Miscellaneous	-	14	79	96						
Transfers - internal activity	(184,257)	(163,825)	(196,900)	(229,990)						
Total business-type activities	(184,257)	(163,306)	(195,947)	(229,140)						
Total primary government	\$ 24,848,167	\$ 22,027,089	\$ 19,663,876	\$ 29,595,354						
CHANGE IN NET POSITION										
Governmental activities	\$ (7,592,682)	- \$ (6,076,933)	\$ (14,224,410)	\$ (4,452,763)						
Business-type activities	(490,573)	(505,382)	(527,628)	(549,996)						
Total primary government	\$ (8,083,255)	- \$ (6,582,315)	\$ (14,752,038)	\$ (5,002,759)						

Fiscal Year

 2007	2008	2009	2010	2011	2012
\$ (31,916,889) (298,861)	\$ (23,417,125) (243,996)	\$ (30,864,700) (230,679)	\$ (30,314,968) (273,494)	\$ (30,866,095) (225,300)	\$ (30,957,170) (146,780)
\$ (32,215,750)	\$ (23,661,121)	\$ (31,095,379)	\$ (30,588,462)	\$ (31,091,395)	\$ (31,103,950)
\$ 12,606,799	\$ 12,316,767	\$ 12,724,692	\$ 14,107,284	\$ 14,047,318	\$ 14,109,307
2,685,417	2,750,491	2,364,118	2,518,545	2,476,320	2,504,130
1,534,542	1,542,355	1,657,726	1,919,076	2,117,465	2,126,694
625,209	620,617	748,492	917,461	937,129	934,351
1,716,251	1,938,769	1,850,338	1,938,054	2,908,426	2,935,794
6,591,339	(20,549,751)	10,710,219	10,756,324	2,431,203	10,179,570
182,885	479,648	223,240	181,612	147,689	195,278
807,699	-	-	-	-	-
220,072	203,820	202,531	1,947,661	418,540	23,090
-	14,809,070	-	-	-	-
 580,792	196,900	196,900	196,900	(1,721,531)	396,900
 27,551,005	14,308,686	30,678,256	34,482,917	23,762,559	33,405,114
	562	149		108	77
- (151,378)	-	-	72,076	-	-
(580,792)	(196,900)	(196,900)	(196,900)	1,721,531	(396,900)
(732,170)	(196,338)	(196,751)	(124,824)	1,721,639	(396,823)
, ,				, ,	
\$ 26,818,835	\$ 14,112,348	\$ 30,481,505	\$ 34,358,093	\$ 25,484,198	\$ 33,008,291
 _					
\$ (4,365,884)	\$ (9,108,439)	\$ (186,444)	\$ 4,167,949	\$ (7,103,536)	\$ 2,447,944
(1,031,031)	(440,334)	(427,430)	(398,318)	1,496,339	(543,603)
\$ (5,396,915)	\$ (9,548,773)	\$ (613,874)	\$ 3,769,631	\$ (5,607,197)	\$ 1,904,341

Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

				Fiscal	Yea	r		
		2003		2004		2005		2006
General Fund								
Reserved	\$	3,938,990	\$	765,938	\$	725,904	\$	1,328,071
Unreserved	Ψ	2,843,465	Ψ	4,152,444	Ψ	4,194,413	Ψ	4,486,602
Nonspendable		2,040,400		-,102,		-,10-,-10		-,400,002
Restricted		_		_		_		_
Committed		_		_		_		_
Assigned		_		_		_		_
Unassigned		_		_		_		_
Chassigned								
Total general fund	\$	6,782,455	\$	4,918,382	\$	4,920,317	\$	5,814,673
All other governmental funds								
Reserved	\$	99,514,319	\$	108,203,523	\$	101,137,755	\$	108,475,292
Unreserved, reported in:		, ,	·	, ,	·		·	, ,
Grants and Contracts fund		-		-		-		-
Special revenue funds		(900,860)		608,967		1,227,162		2,002,808
Capital projects funds		(212,245)		(3,011,410)		142,700		(542,242)
Restricted		,		, , ,				, ,
Permenanent funds		-		-		-		-
Special revenue funds		-		-		-		-
Assigned								
Capital projects funds		-		-		-		-
JP Jones					_		_	
Total all other								
governmental funds	\$	98,401,214	\$	105,801,080	\$	102,507,617	\$	109,935,858

Note: In 2011, The City adopted the provisions of GASB 54. Prior years presentation has not been reclassified or restated to reflect this change.

Fiscal Year

					ıı year					
	2007		2008	 2009		2010		2011		2012
\$	611,282	\$	534,862	\$ 845,087	\$	752,332	\$	-	\$	-
	7,477,759		8,814,262	10,404,015		12,032,831		-		-
	-		-	-		-		403,799		394,735
	-		-	-		-		-		-
	-		-	-		-		250,000		250,000
	-		-	-		-		823,233		891,376
	-		<u>-</u>	 				9,515,887		10,492,755
\$	8,089,041	\$	9,349,124	\$ 11,249,102	\$	12,785,163	\$	10,992,919	\$	12,028,866
\$	110,921,017	\$	86,859,978	\$ 95,375,460	\$ ^	101,486,558	\$	-	\$	-
	-		(619,571)	(1,893,375)		(612,049)		-		-
	2,638,293		3,114,178	2,306,017		3,457,955		-		-
	(97,377)		17,886	-		-		-		-
	_		_	_		_		98,759,020		105,954,571
	_		_	_		_		104,856		66,317
								104,000		00,017
	-		-	-		-		4,435,077		5,780,451
	-			 -				137,298		-
\$	113,461,933	\$	89,372,471	\$ 95,788,102	\$ ^	104,332,464	\$	103,436,251	\$	111,801,339
_	-,,	_	, , •	 , ,		- ,,	_	, ,	<u> </u>	.,,

Changes in Fund Balances, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

		FISCA	ıl Yeai	7	
	2003	 2004		2005	2006
Revenues					
Taxes	\$ 12,351,075	\$ 14,633,343	\$	15,122,291	\$ 16,285,463
Charges for services	2,167,218	2,456,291		6,888,270	3,973,409
Intergovernmental	3,228,047	7,671,075		8,124,487	8,542,445
Licenses and permits	846,946	1,453,465		1,212,201	975,117
Fines and forfeitures	586,163	620,562		529,902	998,236
Special assessments	173,056	48,482		136,291	95,758
Investment earnings	10,594,339	6,252,738		3,241,679	10,044,318
Other revenues	1,516,676	1,465,844		1,543,830	2,343,657
Total revenues	 31,463,520	 34,601,800		36,798,951	 43,258,403
Expenditures					
Current					
General government	5,700,909	5,829,048		7,025,918	7,982,040
Public safety	10,169,620	10,616,789		11,895,356	13,219,842
Public works	4,955,689	5,141,096		5,853,668	6,018,677
Building inspections	565,741	539,777		592,315	620,551
Capital outlay	2,224,692	11,457,594		14,202,067	6,328,739
Debt service - principal	370,000	1,040,000		1,160,000	1,130,000
Debt service - interest	337,153	505,700		413,661	438,158
Debt service - legal defeasance	-	-		-	-
Total expenditures	24,323,804	35,130,004		41,142,985	35,738,007
Other financing sources (uses)					
Transfers in	4,856,583	7,019,341		5,937,038	6,776,657
Transfers out	(4,672,326)	(9,113,738)		(5,740,138)	(6,546,667)
Sale of capital assets	4,054,979	644,749		531,911	572,211
Refunding bonds issued	-	- -		5,435,000	-
Payment to refund bond	-	-		(5,427,085)	_
Bonds issued	-	7,482,966		-	_
Capital leases	-	, , , -		469,177	-
Total other financing sources (uses)	4,239,236	6,033,318		1,205,903	802,201
Net change in fund balances	\$ 11,378,952	\$ 5,505,114	\$	(3,138,131)	\$ 8,322,597
Capitalized expenditures	\$ 1,531,395	\$ 10,107,575	\$	12,071,710	\$ 4,197,548
Debt service as a percentage of noncapital expenditures	3.10%	6.18%		5.41%	4.97%

Fiscal Year

2007	2008	2009	2010	2011	2012
\$ 17,440,429	\$ 17,259,751	\$ 17,502,079	\$ 19,463,078	\$ 19,578,233	\$ 19,674,483
4,079,347	5,328,989	5,783,500	3,968,793	4,135,457	4,739,263
10,652,776	14,361,608	8,741,524	11,675,023	11,603,423	11,883,068
1,550,998	1,571,840	1,767,207	1,469,761	1,835,062	1,985,385
878,889	990,800	854,260	895,650	1,076,167	1,061,959
17,917	12,162	64,382	4,878	6,975	4,416
6,194,223	(20,549,751)	10,710,958	10,756,343	2,431,202	10,179,569
1,870,313	2,161,822	1,781,787	1,806,320	1,598,932	2,044,516
42,684,892	21,137,221	47,205,697	50,039,846	42,265,451	51,572,659
12,853,392	13,020,533	8,997,667	9,998,624	10,580,853	10,508,964
12,694,343	14,437,113	14,519,135	15,801,264	16,055,925	16,230,668
6,381,213	7,636,407	7,739,414	11,287,376	10,911,650	10,654,648
607,066	623,616	580,013	618,059	637,456	643,830
4,712,401	7,614,509	5,701,742	2,532,930	1,879,300	4,196,815
1,175,000	1,230,000	1,280,000	1,325,000	1,380,000	830,000
393,395	346,645	297,620	246,320	195,570	55,190
 				2,083,137	
 38,816,810	44,908,823	39,115,591	41,809,573	43,723,891	43,120,115
6,976,461	8,505,516	6,047,025	8,535,857	6,468,415	7,878,534
(6,395,669)	(8,308,616)	(5,850,125)	(8,338,957)	(8,189,946)	(7,481,634
1,351,569	745,323	28,603	1,653,250	491,514	551,591
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-		<u> </u>			
 1,932,361	942,223	225,503	1,850,150	(1,230,017)	948,491
\$ 5,800,443	\$ (22,829,379)	\$ 8,315,609	\$ 10,080,423	\$ (2,688,457)	\$ 9,401,035
\$ 3,739,895	\$ 10,067,611	\$ 4,559,859	\$ 2,532,930	\$ 1,879,300	\$ 4,196,815
4.47%	4.53%	4.57%	4.00%	8.74%	2.27%

Assessed Value and Actual Value of Taxable Property

Last Ten Fiscal Years

Fiscal Year	Residential Property	Commercial Property	Industrial Property	Farm Land	Vacant Land					
2003										
2004										
2005										
2006	\$ 1,003,762,843	\$ 626,130,097	\$ 211,671,428	\$ 488,332	\$ 84,669,312					
2007	1,097,996,461	662,033,922	231,384,922	482,127	104,128,954					
2008	1,145,147,798	741,815,852	256,130,154	473,286	92,876,340					
2009	1,132,741,671	764,912,210	348,466,609	961,540	86,039,692					
2010	1,241,717,930	800,615,660	457,948,675	1,464,302	89,411,683					
2011	1,152,896,581	877,760,066	474,208,349	1,452,866	87,150,747					
2012	1,154,537,084	910,205,860	495,876,175	1,429,270	78,835,765					
Source:	Fairbanks North Star	Borough Treasury and	d Budget Division and	Assessing Departmen	t.					
Notes:	Property taxes are assessed on a calendar year basis. Alaska statutes require property to be assessed at its full and true value as of January 1 of the assessment year; therefore, the assessed values are equal to actual values. Farm use land included in a farm unit is assessed on the basis of full and true value for farm									

use. Property values by category for years 2003-2005 are not readily available. Prior year totals are

comparable to the current year. Tax rates are per \$1,000 of assessed value.

 Pipeline	 Other	Assessed Full Value	Less Tax Exempt Property	Assessed Taxable Value	Total Direct Tax Tax Rate
		\$ 1,449,755,340	\$ 131,207,918	\$ 1,318,547,422	6.516
		1,583,848,525	140,385,967	1,443,462,558	7.171
		1,746,439,420	152,106,969	1,594,332,451	6.804
	\$ 12,121,996	1,938,844,008	188,285,678	1,750,558,330	6.700
	5,457,207	2,101,483,593	193,564,582	1,907,919,011	6.594
\$ 20,844,390	6,809,558	2,264,097,378	198,894,447	2,065,202,931	5.991
29,545,680	7,386,880	2,370,054,282	202,861,221	2,167,193,061	5.927
28,367,570	5,453,670	2,624,979,490	204,738,495	2,420,240,995	5.803
26,754,310	3,339,335	2,623,562,254	210,557,929	2,413,004,325	5.843
18,582,830	7,652,000	2,667,118,984	214,320,664	2,452,798,320	5.734

Property Tax Rates - Direct and Overlapping Governments
Last Ten Fiscal Years

		Direct C	Overlapping Rates			
Fiscal Year	Debt Service	Claims & Judgments	Operations	Total Direct	Fairbanks North Star Borough *	Total
2003	0.536	0.289	5.691	6.516	13.693	20.209
2004	0.994	0.377	5.800	7.171	13.606	20.777
2005	0.442	0.475	5.887	6.804	13.219	20.023
2006	0.393	0.484	5.823	6.700	12.923	19.623
2007	0.361	0.733	5.500	6.594	12.209	18.803
2008	0.336	0.755	4.900	5.991	11.287	17.278
2009	0.321	0.706	4.900	5.927	11.186	17.113
2010	0.286	0.617	4.900	5.803	11.432	17.235
2011	0.288	0.655	4.900	5.843	11.294	17.137
2012	0.284	0.550	4.900	5.734	11.216	16.950

Source: City of Fairbanks Finance Department and Fairbanks North Star Borough resolutions.

Note: Alaska Statute 29.45.090 limits the amount of taxes levied to 3 percent of the assessed value of the property within the municipality. Furthermore, no municipality, or combination of municipalities occupying the same geographic area, may levy taxes which result in tax revenues from all sources exceeding \$1,500 a year for each person living within the municipal boundaries or which exceed the product of 225 percent of the average per capita full and true value in the state multiplied by the number of residents of the taxing municipality. However, there is no taxing limitation for debt service per Alaska Statute 29.45.100. With some exception, the total amount of tax that can be levied during a year cannot exceed the preceding year per Fairbanks General Code Section 6.5.

<sup>\*</sup> The Fairbanks North Star Borough assess an area-wide levy applied to all properties within the borough.

Principal Taxable Properties
December 31, 2012
Current Year and Ten Years Ago

Taxpayer	2	012 Assessed Valuation	Rank	Percentage of Total Assessed Valuation <sup>(a)</sup>	20	03 Assessed Valuation	Rank	Percentage of Total Assessed Valuation <sup>(b)</sup>
Doyon Utilities	\$	244,314,732	1	9.16%				
Fred Meyer Stores		51,729,682	2	1.94%				
Wal-Mart Stores Inc.		33,523,184	3	1.26%				
Westmark Hotel		33,251,338	4	1.25%				
Bentley Mall		24,566,602	5	0.92%	\$	21,098,310	4	1.46%
Jillian Square Apartments LLC		21,813,917	6	0.82%		17,875,887	5	1.23%
Wal-Mart - Sam's Club		19,583,840	7	0.73%		14,147,466	8	0.98%
Sophie Plaza		19,062,810	8	0.71%		12,040,835	10	0.83%
Tanana Clinic		19,061,569	9	0.71%				
Lowes		15,762,723	10	0.59%				
Alaska Communication Systems						17,672,269	6	1.22%
North Star Alaska Housing Corp Wainwright						24,394,131	2	1.68%
Home Depot						15,051,678	7	1.04%
Fountainhead Development Inc.						45,529,153	1	3.14%
Doyon Limited						22,298,716	3	1.54%
Gavora Incorporated						12,751,592	9	0.88%
	\$	482,670,397		18.11%	\$	202,860,037		14.00%

Source: Fairbanks North Star Borough Assessing Department.

Note: This is a table of principal taxable properties rather than tax payers. Cumulative totals

for individual taxpayers are not available.

<sup>&</sup>lt;sup>(a)</sup> \$2,667,118,984

<sup>&</sup>lt;sup>(b)</sup> \$1,449,755,340

Property Tax Levies and Collections Last Ten Fiscal Years

	Taxes Levied	Collected with Year of the		Collections in	Total Collect	Total Collections to Date		
Fiscal	for the		Percentage	Subsequent		Percentage		
Year	Fiscal year	Amount	of Levy	Years	Amount	of Levy		
2003	\$ 8,591,655	\$ 8,349,717	97.18%	\$ 233,314	\$ 8,583,031	99.90%		
2004	10,351,070	10,128,137	97.85%	210,857	10,338,994	99.88%		
2005	10,847,838	10,592,086	97.64%	239,052	10,831,138	99.85%		
2006	11,728,741	11,432,623	97.48%	274,523	11,707,146	99.82%		
2007	12,580,818	12,238,969	97.28%	334,915	12,573,884	99.94%		
2009	12,372,632 12,849,334	11,844,752 12,385,454	95.73% 96.39%	397,436 301,694	12,242,188 12,687,148	98.95% 98.74%		
2010	14,035,430	13,696,885	97.59%	230,184	13,927,069	99.23%		
2011	14,098,558	13,668,914	96.95%	240,348	13,909,262	98.66%		
2012	14,063,990	13,585,718	96.60%	N/A	13,585,718	96.60%		

Source: City of Fairbanks Finance Department and the Fairbanks North Star Borough Treasury and Budget Division.

Notes: Current taxes are due and payable July 1 of each year, but may be paid in two equal installments without incurring penalties or interest. The first installment is due September 1 becoming delinquent September 2. The second installment is due November 1, becoming delinquent November 2. Delinquencies carry a graduated penalty up to 10 percent and 8 percent interest. The Fairbanks North

Star Borough bills and collects taxes for the City of Fairbanks.

Ratios of Outstanding Debt by Type Last Ten Fiscal Years

	Governmen	tal Activities	Business-Type Activities				
	General		Alaska			Percentage	
Fiscal	Obligation	Capital	Clean Water	Capital		of Personal	
Year	Bonds	Leases	Loan	Leases	Total	Income	Per Capita
2003	\$ 5,730,000	\$ 36,891		\$ 2,435,000	\$ 8,201,891	0.93%	284
2004	12,160,000	19,528		2,380,000	14,559,528	1.53%	484
2005	11,095,000	100,302		2,315,000	13,510,302	1.29%	434
2006	9,965,000	10,345		2,250,000	12,225,345	1.17%	405
2007	8,790,000	-		2,180,000	10,970,000	1.00%	347
2008	7,560,000	-		2,105,000	9,665,000	0.88%	306
2009	6,280,000	-	\$ 577,873	2,030,000	8,887,873	0.78%	273
2010	4,955,000	-	673,265	1,950,000	7,578,265	0.63%	248
2011	1,685,000	-	637,830	1,870,000	4,192,830	0.34%	137
2012	855,000	-	602,395	-	1,457,395	0.11%	45

**Notes:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

See page ST-21 for personal income and population data. Personal income data for 2008 and 2009 is not readily available. The calculations for 2008 and 2009 are estimates using personal income and population from the most recent year available.

Ratios of General Net Bonded Debt Outstanding Last Ten Fiscal Years

#### **General Bonded Debt Outstanding**

Fiscal Year	General Obligation Bonds	Cash With Fiscal Agents	Net General Bonded Debt	Assessed Value <sup>(a)</sup>	Population <sup>(b)</sup>	Net Bonded Debt to Assesed Value	Net Debt Per Capita
2003	\$ 5,730,000	\$ 111,667	\$ 5,618,333	\$ 1,449,755,340	28,924	0.39%	194
2004	12,160,000	478	12,159,522	1,583,848,525	30,101	0.77%	404
2005	11,095,000	1,197	11,093,803	1,746,439,420	31,104	0.64%	357
2006	9,965,000	1,620	9,963,380	1,938,844,008	30,179	0.51%	330
2007	8,790,000	-	8,790,000	2,101,483,593	31,627	0.42%	278
2008	7,560,000	-	7,560,000	2,264,097,378	31,450	0.33%	239
2009	6,280,000	-	6,280,000	2,370,054,282	32,506	0.26%	193
2010	4,955,000	-	4,955,000	2,624,979,490	31,535	0.19%	157
2011	1,685,000	-	1,685,000	2,623,562,254	30,547	0.06%	55
2012	855,000	-	855,000	2,667,118,984	32,070	0.03%	27

**Notes:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>(</sup>a) Source: Fairbanks North Star Borough Assessing Department.

<sup>(</sup>b) Source: Fairbanks North Star Borough (FNSB) Community Research Quarterly.

Population data is not available for 2010. Statistics for calendar year 2010 have been estimated using the most recent data available.

Computation of Direct and Overlapping Debt December 31, 2012

Jurisdiction	Net Debt Outstanding		Percentage Applicable to the City of Fairbanks <sup>(a)</sup>	A to	Amount Applicable to the City of Fairbanks	
City of Fairbanks	\$	855,000	100.00%	\$	855,000	
Fairbanks North Star Borough		115,995,000	31.07%	;	36,037,525	
				\$ :	36,892,525	

Source: Fairbanks North Star Borough Treasury and Budget Division and Assessing Department.

<sup>(</sup>a) The percentage of overlapping debt applicable is estimated using taxable property values. Applicable percentages were estimated by determining the portion of the City's taxable assessed value that is within the government's boundaries and dividing it by the Borough's total taxable assessed value.

Legal Debt Margin Information Last Ten Fiscal Years

	Fiscal Year						
		2003	2004		2005	2006	2007
Debt limit	\$	204,747,291	\$ 219,776,079	\$	239,002,164	\$ 263,456,598	\$ 289,338,351
Total debt applicable to limit		5,730,000	12,160,000		11,095,000	9,965,000	8,790,000
Legal debt margin	\$	199,017,291	\$ 207,616,079	\$	227,907,164	\$ 253,491,598	\$ 280,548,351
Total debt applicable to limit as a percentage of debt limit		2.80%	5.53%		4.64%	3.78%	3.04%
				F	iscal Year		
		2008	2009		2010	2011	2012
Debt limit	\$	315,221,249	\$ 336,781,763	\$	362,956,558	\$ 380,929,801	\$ 364,302,182
Total debt applicable to limit		7,560,000	6,280,000		4,955,000	1,685,000	855,000
Legal debt margin	\$	307,661,249	\$ 330,501,763	\$	358,001,558	\$ 379,244,801	\$ 363,447,182
Total debt applicable to limit as a percentage of debt limit		2.40%	1.86%		1.37%	0.44%	0.23%
Computation of current year debt limit							
Assessed valuation 2010	\$	2,420,240,995					
Assessed valuation 2011		2,413,004,325					
Assessed valuation 2012		2,452,798,320					
Total three year assessed valuation	\$	7,286,043,640					
Divided by three; average assessed value	\$	2,428,681,213					
15% of average assessed value; Debt limit	\$	364,302,182					
General obligation bonds outstanding		855,000					
Legal debt margin	\$	363,447,182					

#### Notes:

The total amount of General Obligation Bonds issued and outstanding at any one time shall not exceed 15 percent of the average assessed value of the property subject to taxation by the City as of the first day of January.

In any one year, such average assessed value shall be determined by adding assessed valuations for the last three preceding years and dividing by three.

Bonds in excess of said limit may be issued if 65 percent of the qualified voters at the referendum thereon vote in favor of said issue.

#### Demographic and Economic Statistics Last Ten Fiscal Years

Year	Population <sup>(a)</sup>	Per Capita Personal Income <sup>(b)</sup>	Personal Income <sup>(c)</sup>	Unemployment Rate <sup>(a)</sup>
2003	28,924	\$ 30,339	\$ 877,525,236	6.9%
2004	30,101	31,641	952,425,741	6.4%
2005	31,104	33,568	1,044,099,072	5.8%
2006	30,179	34,960	1,055,057,840	5.6%
2007	31,627	34,960	1,105,679,920	5.2%
2008	31,450	34,960	1,099,492,000	6.0%
2009	32,506	34,960	1,136,409,760	7.3%
2010	31,535	38,200	1,204,637,000	7.2%
2011	30,547	40,504	1,237,275,688	6.6%
2012	32,070	42,626	1,367,015,820	6.3%

#### Sources:

- U.S. Department of Commerce Bureau of Economic Analysis. Data for calendar years 2012 is not readily available. Statistics for calendar year 2012 have been estimated using the most recent data available.
- (c) Calculated based on FNSB and U.S. Department of Commerce Bureau of Economic Analysis.

<sup>(</sup>a) Fairbanks North Star Borough (FNSB) Community Research Quarterly Winter 2012 Edition.

Principal Employers December 31, 2012

Employees <sup>(a)</sup>	Rank
1000-3500	1
1000-3500	2
1000-3500	3
1000-3500	4
500-749	5
500-749	6
250-499	7
250-499	8
250-499	9
100-249	10
	1000-3500 1000-3500 1000-3500 1000-3500 500-749 500-749 250-499 250-499

Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section.

Notes:

The above information has not been published for 2012. The data displayed is from 2010. Employer information for 9 years prior is not readily available.

<sup>(</sup>a) With the adoption of Senate Bill 120 by the Alaska Legislature on May 30, 2008, the Alaska Department of Labor is not able to provide the number of employees employed by a specific employer. However, the Department does report the ranking based on the specific number of employees. Therefore, we are only able to provide the top ten employer range with their associated ranking for 2012. Total City employment numbers are not available and thus a percentage of total City employment is not available.



Full-time Equivalent City Government Employees by Function Last Ten Fiscal Years

Full-time Equivalent Employees as of December 31
2004 2005

	i dii tiiri	o Equivalent Empley	000 40 01 5 000111501	0.
	2003	2004	2005	2006
Function/Program				
General Government				
Mayor	5.00	5.00	5.00	6.00
City attorney	4.00	4.00	3.00	2.50
City clerk	3.00	2.00	2.00	2.00
Finance	6.50	6.00	6.00	7.00
Information systems	5.00	4.75	4.00	5.00
Public Safety				
Police				
Administration	4.00	5.50	5.50	5.50
Investigations	4.00	5.00	5.00	5.00
Patrol	38.00	34.00	34.00	36.00
Dispatch	12.00	12.00	13.00	15.00
Fire				
Administration	4.00	4.00	4.00	4.00
Suppression	37.00	35.00	36.00	36.00
Police Corp	2.00	2.00	1.00	0.00
Homeland Security	1.00	1.00	0.00	0.00
Public Works				
Works	35.00	32.50	32.50	32.50
Engineering	8.50	9.00	9.00	9.00
FMATS	0.00	0.00	0.00	0.00
<b>Building Inspections</b>	6.25	6.25	6.25	6.75
Total	175.25	168.00	166.25	172.25

Source: City Finance Department.

Full-time Equivalent Employees as of December 31

Full-time Equivalent Employees as of December 31							
2007	2008	2009	2010	2011	2012		
5.00	6.00	5.00	5.00	5.00	5.00		
2.50	2.50	2.50	2.50	2.50	2.50		
3.00	3.00	3.00	3.00	3.00	3.00		
7.50	8.00	8.00	8.00	8.00	8.00		
5.00	5.00	6.00	6.00	6.00	6.00		
5.50	5.50	5.50	6.00	5.50	6.50		
3.00	6.00	6.00	6.00	6.00	7.00		
39.00	40.00	40.00	43.00	41.38	38.00		
16.00	18.00	18.00	18.00	18.00	18.00		
10.00	10.00	10.00	10.00	10.00	10.00		
4.00	4.00	5.00	5.00	5.00	4.00		
37.00	36.00	39.00	39.00	39.00	39.00		
0.00	0.00	0.00	0.00	0.00	0.00		
0.00	0.00	0.00	0.00	0.00	0.00		
33.50	33.20	33.50	32.20	33.70	38.00		
11.00	12.30	10.30	10.30	12.05	12.00		
0.00	0.00	2.00	2.00	2.00	2.00		
6.50	6.50	6.00	6.00	6.08	7.00		
178.50	186.00	189.80	192.00	193.21	196.00		

Operating Indicators by Function/Program
Last Ten Fiscal Years

	Fiscal Year					
	2003	2004	2005	2006		
Function/Program						
General Government						
Annual final operating budget	\$ 24,512,475	\$ 23,313,804	\$ 25,307,801	\$ 27,991,203		
Public Safety						
Police and Dispatch						
Number of law enforcement calls	25,002	28,777	26,564	29,058		
Number of E-911 calls (c) (d)	32,219	33,746	35,005	36,070		
Number of Dispatch Service calls <sup>(e)</sup>	-	-	-	-		
Number of major crimes <sup>(f)</sup>	3,502	3,163	3,313	2,796		
Number of physical arrests	1,622	1,394	1,903	2,217		
Number of traffic citations	3,983	1,838	3,342	5,762		
Fire						
Number of fire calls	796	846	773	803		
Number of emergency medical						
service calls	2,717	2,982	2,931	2,938		
Public Works						
Works						
Refuse collected (tons)	5,838	5,999	6,210	5,990		
Patching (tons) <sup>(a)</sup>	-	-	3,428	2,462		
Snow removal (cubic yards) <sup>(b)</sup>	235,183	484,091	209,615	169,067		
Sand (tons spread) <sup>(b)</sup>	-	6,237	8,884	3,232		
Building Inspections						
Number of permits issued	1,053	1,145	1,156	1,272		

Sources: Various City departments.

<sup>(</sup>a) Patching is not readily available for periods prior to 2005.

<sup>(</sup>b) Amounts are available by season only i.e. 2003 numbers are for the 2003/2004 snow season. Sand is not readily available for periods prior to the 2004/2005 season.

<sup>(</sup>c) Dispatch center became a regional dispatch center for the Fairbanks area in 2007.

<sup>(</sup>d) Statistics for calendar year 2010 have been estimated using the most recent data available.

<sup>(</sup>e) During 2011 the E-911 calls were segregated from other Dispatch Service calls for tracking purposes

<sup>(</sup>f) The 2011 Major Crimes number was calculated using a 6 month average (following softwar conversion).

Fiscal Year

		FISCA	i reai		
2007	2008	2009	2010	2011	2012
\$ 29,821,840	\$ 32,011,673	\$ 32,428,579	\$ 31,134,677	\$ 34,747,137	\$ 33,037,424
29,581	27,974	30,569	31,541	41,734	30,907
115,900	117,078	121,194	121,194	43,626	46,165
-	-	-	-	53,508	65,068
2,411	2,138	2,346	2,622	2,124	2,093
1,791	2,060	2,217	3,307	2,549	1,619
4,315	4,130	4,295	3,919	4,303	4,060
838	834	907	846	730	807
3,251	3,352	3,323	3,535	3,222	3,223
6,243	6,087	5,893	5,776	5,100	5,510
2,677	4,132	3,299	2,260	3,110	1,520
224,525	410,480	375,305	172,393	275,310	528,640
2,704	2,756	2,839	2,005	3,049	2,481
1,032	891	917	868	990	1,023

# CITY OF FAIRBANKS, ALASKA

Capital Asset Statistics by Function/Program
Last Ten Fiscal Years

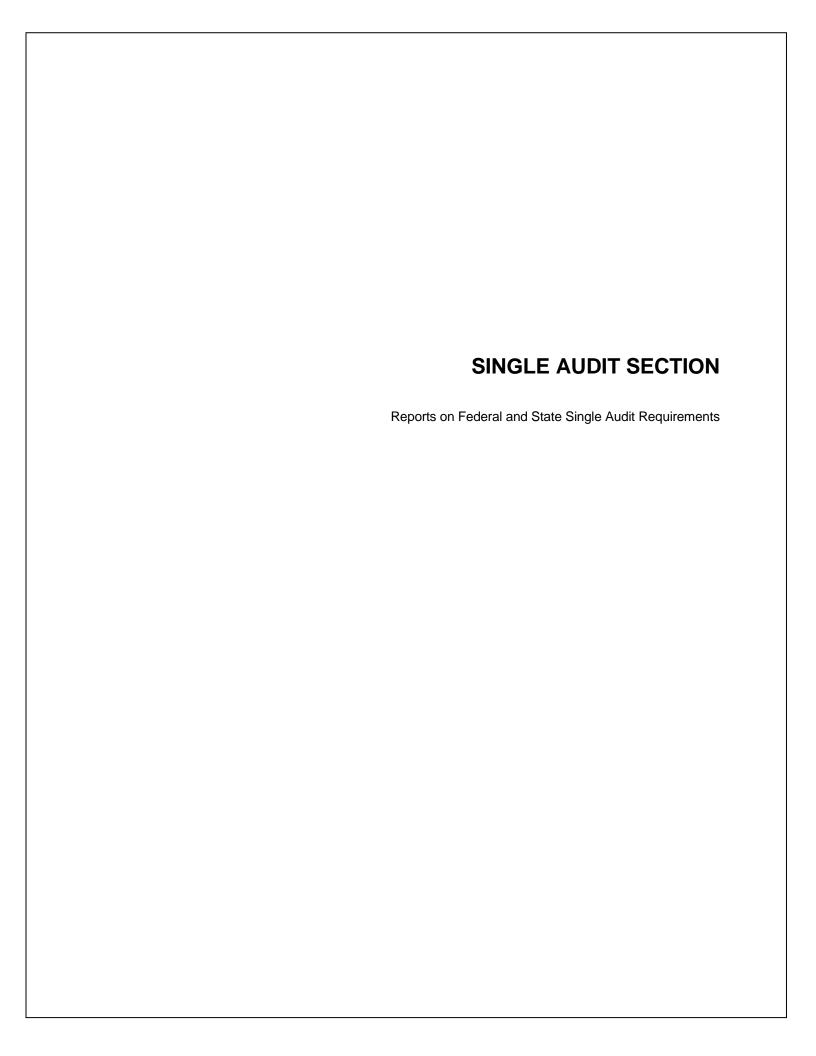
	Fiscal Year			
	2003	2004	2005	2006
Function/Program				
General Government				
Administration square footage	64,000	64,000	64,000	64,000
Public Safety				
Police				
Stations	1	1	1	1
Vehicles	53	57	62	57
Fire				
Stations				
Manned	2	2	2	2
Unmanned	1	1	1	1
Emergency response vehicles	21	22	25	20
Public Works				
Works				
Refuse trucks	4	6	6	7

Sources: Various City departments.

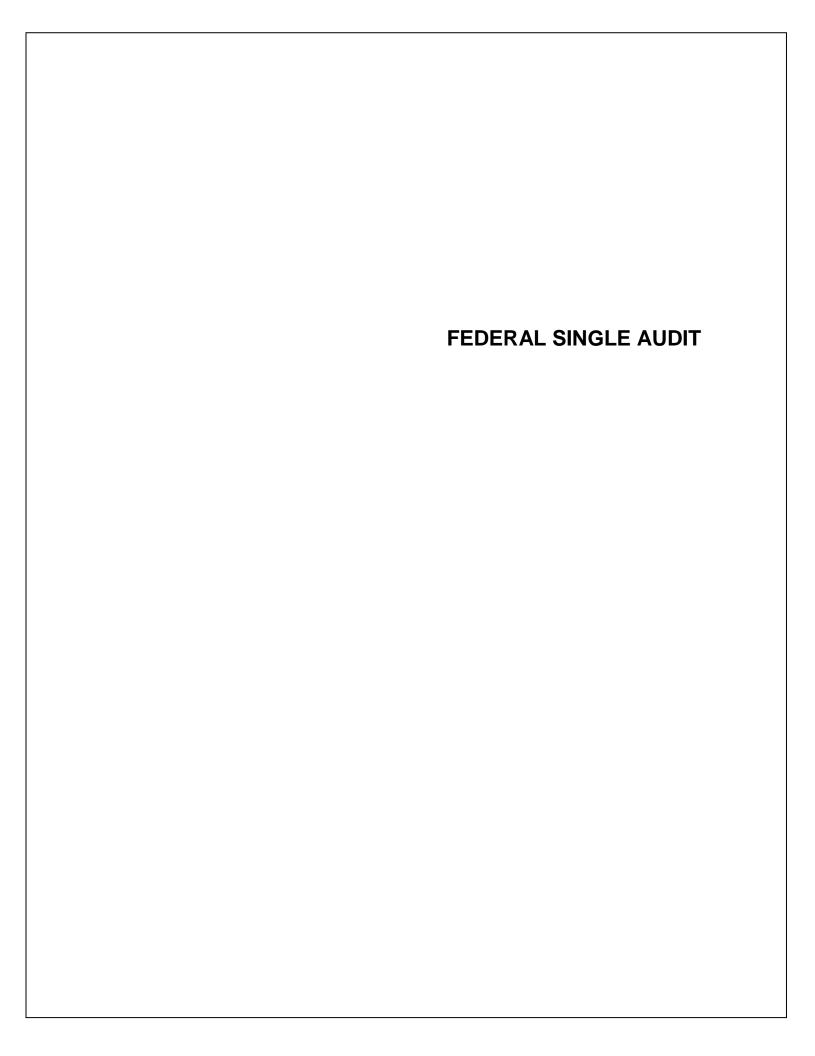
Fiscal Year

		1 13001 1	Cui		
2007	2008	2009	2010	2011	2012
64,000	64,000	64,000	64,000	64,000	65,000
1	1	1	1	1	1
58	62	68	68	66	59
2	2	2	2	2	2
-	-	-	-	-	-
16	17	17	17	19	22
8	8	8	8	10	9













A Professional Corporation

Certified Public Accountants

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Council City of Fairbanks, Alaska

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fairbanks, Alaska as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the City of Fairbanks, Alaska's basic financial statements and have issued our report thereon dated May 03, 2013.

# **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Fairbanks, Alaska's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Fairbanks, Alaska's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Fairbanks, Alaska's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe that a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Fairbanks, Alaska's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Honorable Mayor and Members of the City Council City of Fairbanks, Alaska

# Report on Compliance for Each Major Federal Program

We have audited the City of Fairbanks, Alaska's compliance with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that could have a direct and material effect on each of the City of Fairbanks, Alaska's major federal programs for the year ended December 31, 2012. The City of Fairbanks, Alaska's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

# **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the City of Fairbanks, Alaska's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance, with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program, occurred. An audit includes examining, on a test basis, evidence about the City of Fairbanks, Alaska's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of City of Fairbanks, Alaska's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the City of Fairbanks, Alaska complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2012.

# **Report on Internal Control Over Compliance**

Management of the City of Fairbanks, Alaska is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit, we considered the City of Fairbanks, Alaska's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Fairbanks, Alaska's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

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# **CITY OF FAIRBANKS, ALASKA**

Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2012

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number		ederal enditures
U.S. DEPARTMENT OF INTERIOR				
Passed through Program from:				
Alaska Department of Natural Resources	45.004	00.44.04000	•	45.007
FFY11 Historic Preservation Fund	15.904	02-11-31908	\$	15,667
Total U.S. Department of Interior				15,667
U.S. DEPARTMENT OF JUSTICE				
JAG Program Cluster				
Direct Programs				
Bureau of Justice Assistance				
FY2010 Edward Byrne Memorial Justice Assistance Grant	16.738			13,552
FY2011 Edward Byrne Memorial Justice Assistance Grant	16.738			53,858
FY2012 Edward Byrne Memorial Justice Assistance Grant	16.738			25,152
Recovery Act Edward Byrne Memorial Justice Assistance Grant	16.804			21,882
Passed through Programs from:				
Alaska Department of Public Safety				
FY2011 Edward Byrne Memorial Justice Assistance Grant	16.738			26,952
Total JAG Program Cluster				141,396
Divast Drawama				
Direct Programs Office of Justice Programs				
Bulletproof Vest Program	16.607			3.412
Community Oriented Policing Services	10.007			3,412
COPS Technology Grant # 2007CKWX0022	16.710			359,835
Recovery Act COPS Hiring Recovery Program	16.710			184,233
Department of Justice	10.7 10			101,200
Equitable Sharing Program	16.922			49,919
Passed through Program from:				
Alaska Department of Public Safety				
FY2012 Edward Byrne Memorial Justice Assistance Grant	16.579			20,400
Total II C. Donortmont of Justice				759,195
Total U.S. Department of Justice				759,195
U. S. DEPARTMENT OF TRANSPORTATION				
Highway Planning and Construction Cluster				
Passed through Programs from:				
Alaska Department of Transportation and Public Facilities				
Curb Upgrade Project	20.205	CM-0002(234)		24,401
Gillam Way Upgrade	20.205	STP-0655 (12)		273
Illinois Street Reconstruction Project	20.205	STP-F-M-0663(4)		269,620
Illinois Street Gateway Project	20.205	STP-F-M-0663(4)		19,483
Lacey & Noble Street Upgrade	20.205	STP-000S(413)		2,119
LED Street Light Conversion Phase II	20.205	STP-000S(736)		129,969
South Cushman Project	20.205	STP-0663(11)		1,602
Safe Routes to School Grant Planning	20.205	LU-20-10-0002		6,560
Safe Routes to School Grant Barnette	20.205	LU-20-12-0003		40,000
Articulated Tractor	20.205			115,189
11/12 FMATS Program	20.205			173,975
12/13 FMATS Program	20.205			52,924
Total Highway Planning and Construction Cluster			\$	836,115

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
Highway Safety Cluster			
Passed through Programs from:			
Alaska Highway Safety Office			
11/12 ASTEP CIOT	20.600	402PT-12-06-01-D	\$ 2,880
11/12 Law Enforcement Liaison  Total Highway Safety Cluster	20.601	410K8-12-01-04	4,245 7,125
Total nighway Salety Cluster			1,125
Passed through Programs from:			
Alaska Highway Safety Office			
11/12 DUI Traffic Enforcement	20.607	154AL-12-01-13	134,762
11/12 ASTEP DUI	20.607	154AL-12-01-03	11,427
12/13 DUI Traffic Enforcement 12/13 ASTEP DUI	20.607 20.607	154AL-13-01-00-E 154AL-13-01-00-B	28,104
12/13 ASTEP DOI	20.607	154AL-13-01-00-B	6,461
Total U.S. Department of Transportation			1,023,994
ENVIRONMENTAL PROTECTION AGENCY			
Direct Program			
Office of the Chief Financial Officer			
Wickersham Stormwater Upgrade	66.202		4,320
Total Environmental Protection Agency			4,320
U. S. DEPARTMENT OF HOMELAND SECURITY			
Homeland Security Cluster			
Passed through Programs from:			
Alaska Department of Military and Veterans Affairs			
2009 State Homeland Security Program	97.067	2009-SS-T9-0007	289,879
2010 Citizen Corps Program	97.067	2010-SS-T0-0023	963
2010 State Homeland Security Program	97.067	2010-SS-T0-0023	243,010
2011 Citizen Corps Program 2011 State Homeland Security Program	97.067 97.067	2011-SS-00053 2011-SS-00053	22,243
Total Homeland Security Cluster	97.007	2011-33-00033	554,485 1,110,580
Total Homeland Security Gluster			1,110,560
Direct Programs			
Federal Emergency Management Agency			
Assistance to Firefighter EMW-2010-FO-05876	97.044		17,592
Assistance to Firefighter EMW-2011-FO-06024	97.044		29,445
SAFER Grant EMW-2008-FF-00922	97.083		50,965
Total U. S. Department of Homeland Security			1,208,582
Grand Total - Federal Financial Assistance			<u>\$ 3,011,758</u>

See accompanying notes to schedule of expenditures of federal awards.

# CITY OF FAIRBANKS, ALASKA NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of Fairbanks, Alaska, under programs of the federal government for the year ended December 31, 2012. The information in this schedule is presented in accordance with the requirements of the Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the schedule presents only a selected portion of the operations of the City of Fairbanks, Alaska, it is not intended to and does not present the financial position, changes in net assets or cash flows of the City of Fairbanks, Alaska.

# CITY OF FAIRBANKS, ALASKA SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year ended December 31, 2012

# SUMMARY OF AUDITOR'S RESULTS

Financial Statements					
Type of auditor's report issued:	Unqual	Unqualified			
Internal control over financial reporting:  Material weaknesses identified?  Significant deficiencies identified that are not considered to be material weaknesses?		Yes Yes	X No X None reported		
Noncompliance material to finan	icial statements noted?	Yes	XNo		
Federal Awards					
Type of auditor's report issued on compliance for major programs:		Unqual	Unqualified		
Internal control over major programs:  Material weaknesses identified?  Significant deficiencies identified that are not considered to be material weaknesses?  Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133:  Identification of major programs:		YesYesYes	XNoXNone reportedXNo		
CFDA Number	Name of Fee	deral Program or Clu	ıster		
16.710 16.738 16.804 16.922 97.044	Public Safety Partnership and Community Policing Edward Byrne Memorial Justice Assistance Grant Recovery Act- Edward Byrne Memorial Justice Assistance Grant Equitable Sharing Program Assistance to Firefighters Grant				
Dollar threshold used to distinguish betwee programs:	een type A and type B	\$ 300,000			
Auditee qualified as low-risk auditee?		<u>X</u> Yes	No		

# CITY OF FAIRBANKS, ALASKA SCHEDULE OF FINDINGS AND QUESTIONED COSTS, CONTINUED Year ended December 31, 2012

# FINDINGS – FINANCIAL STATEMENTS AUDIT

None

FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS AUDIT

None

# CITY OF FAIRBANKS, ALASKA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the Year Ended December 31, 2012

There were no prior year federal award findings and questioned costs.



STATE SINGLE AUDIT





A Professional Corporation

Certified Public Accountants

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Council City of Fairbanks, Alaska

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fairbanks, Alaska as of and for the year ended December 31, 2012, which collectively comprise the City of Fairbanks, Alaska's basic financial statements and have issued our report thereon dated May 03, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# **Internal Control over Financial Reporting**

Management of City of Fairbanks, Alaska is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the City of Fairbanks, Alaska's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Fairbanks, Alaska's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Fairbanks, Alaska's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to indentify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Fairbanks, Alaska's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management, the City Council, others within the entity, and the State of Alaska and is not intended to be and should not be used by anyone other than these specified parties.

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Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH STATE OF ALASKA AUDIT GUIDE AND COMPLIANCE SUPPLEMENT FOR STATE SINGLE AUDITS

Honorable Mayor and Members of the City Council City of Fairbanks, Alaska

# Compliance

We have audited the compliance of the City of Fairbanks, Alaska with the types of compliance requirements described in the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* that could have a direct and material effect on each of City of Fairbanks, Alaska's major state programs for the year ended December 31, 2012. The City of Fairbanks, Alaska's major state programs are identified in the accompanying Schedule of State Financial Assistance. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major state programs is the responsibility of the City of Fairbanks, Alaska's management. Our responsibility is to express an opinion on the City of Fairbanks, Alaska's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*. Those standards and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about the City of Fairbanks, Alaska's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City of Fairbanks, Alaska's compliance with those requirements.

In our opinion, the City of Fairbanks, Alaska complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended December 31, 2012.

# **Internal Control over Compliance**

The management of the City of Fairbanks, Alaska is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to state programs. In planning and performing our audit, we considered the City of Fairbanks, Alaska's internal control over compliance with the requirements that could have a direct and material effect on a major state program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Fairbanks, Alaska's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

The purpose of this report is solely to describe the scope of our testing of compliance with the types of compliance requirements applicable to each of City of Fairbanks, Alaska's major state programs and our testing of internal control over compliance and the results of our testing, and to provide an opinion on City of Fairbanks, Alaska's compliance but not to provide an opinion on the effectiveness of City of Fairbanks, Alaska's internal control over compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Fairbanks, Alaska's compliance with requirements applicable to each major state program and its internal control over compliance. Accordingly, this report is not suitable for any other purpose.

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# CITY OF FAIRBANKS, ALASKA

Schedule of State Financial Assistance For the Year Ended December 31, 2012

State Grantor / Pass Through Grantor / Program Title	Grant ID Number	Expenditures
Alaska Department of Administration		
Public employees retirement system on behalf payment*	N/A	\$ 1,174,941
Total Alaska Department of Administration		1,174,941
		.,,
Alaska Department of Commerce, Community & Economic Development		
FY11 Community Revenue Sharing Program*	N/A	2,247,507
Arctic Park & Council Subdivision	13-DC-461	8,977
Aurora Street Reconstruction*	11-DC-212	720,897
City Hall Window Upgrade	13-DC-372	37
City Wide Road Improvements & Upgrades*	07-DC-496	186,775
JP Jones Center Building Improvements*	07-DC-218	85,963
Lemeta Subdivision Streets	13-DC-505	73,277
Road Improvements City of Fairbanks*	13-DC-587	451,814
Road Improvements Surrounding Illinois Street	09-DC-203	4,461
Self Contained Breathing Apparatus*	12-DC-345	300,000
Slaterville Subdivision Streets	13-DC-500	16,836
Traffic Calming Island Homes Project	11-DC-211	28,635
Warm Storage Additions	13-DC-504	1,505
Total Alaska Department of Commerce, Community & Economic Development		4,126,684
Alaska Department of Public Safety		
SART Reimbursement	N/A	18,127
Total Alaska Department of Public Safety		18,127
Alaska Department of Transportation and Public Facilities		
GO 2004 Series Bond Reimbursement*	N/A	867,690
Barnette Upgrade	62161	70,618
Cushman/Gaffney Upgrade*	77194	104,238
Downtown Wayfinding Project	62037	2,924
Graehl Subdivision Improvements*	61702	603,616
Helmericks Avenue Extension*	63624	1,119,173
Pedestrian Improvement II	61690	57,454
Wickersham Street Upgrade	62049	35,813
Total Alaska Department of Transportation and Public Facilities	02043	2,861,526
Total Ataska Department of Transportation and Fusine Fasimiles		2,001,020
Alaska Department of Revenue		
Liquor License (10)*	N/A	81,950
Electric and Telephone (10)*	N/A	121,852
Total Alaska Department of Revenue		203,802
Alaska Danastasast of Militana O Matagana Affician		
Alaska Department of Military & Veterans Affairs	40LEDO ODO5000	10.511
Local Emergency Planning Committee	12LEPC-GR35602	18,514
Local Emergency Planning Committee	13LEPC-GR35602	3,873
Total Alaska Department of Military & Veterans Affairs		22,387
Total State Financial Assistance		\$ 8,407,467

Note: The basis of presentation for this schedule is the modified accrual basis of accounting.

<sup>\*</sup>Major Program

# CITY OF FAIRBANKS, ALASKA SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year ended December 31, 2012

# **SECTION 1 - SUMMARY OF AUDITOR'S RESULTS**

Financial Statements

Unqualified
YesXNoYesXNone reported
YesXNo
Unqualified
YesXNoYesXNone reported
\$75,000

# SECTION II - FINANCIAL STATEMENT FINDINGS

The City of Fairbanks, Alaska did not have any findings that relate to the financial statements.

# SECTION III - STATE AWARD FINDINGS AND QUESTIONED COSTS

The City of Fairbanks, Alaska did not have any findings that are required to be reported in accordance with the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*.

# CITY OF FAIRBANKS, ALASKA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the Year Ended December 31, 2012

There were no prior year financial statement findings or state award findings and questioned costs.