

## FAIRBANKS CITY COUNCIL AGENDA NO. 2017–01

## **REGULAR MEETING JANUARY 9, 2017**

FAIRBANKS CITY COUNCIL CHAMBERS
800 CUSHMAN STREET, FAIRBANKS, ALASKA

#### REGULAR MEETING

7:00 P.M.

- 1. ROLL CALL
- INVOCATION
- FLAG SALUTATION
- 4. CITIZENS COMMENTS, oral communications to Council on any item not up for Public Hearing. Testimony is limited to five minutes. Any person wishing to speak needs to complete the register located in the hallway. Normal standards of decorum and courtesy should be observed by all speakers. Remarks should be directed to the City Council as a body rather than to any particular Council Member or member of the staff. In consideration of others, kindly silence all cell phones and electronic devices.
- APPROVAL OF AGENDA AND CONSENT AGENDA

Approval of Consent Agenda passes all routine items indicated by an asterisk (\*). Consent Agenda items are not considered separately unless a Council Member so requests. In the event of such a request, the item is returned to the General Agenda.

- APPROVAL OF PREVIOUS MINUTES
  - \*a) Regular Meeting Minutes of September 19, 2016
  - \*b) Regular Meeting Minutes of October 10, 2016
  - \*c) Regular Meeting Minutes of October 24, 2016

City Council Agenda Packet - January 9, 2017

## 7. SPECIAL ORDERS

a) The Fairbanks City Council, Sitting as a Committee of the Whole, will hear interested citizens concerned with the following Liquor License Application for Transfer of Ownership and Name Change. Public Testimony will be taken and limited to five minutes.

Type: Beverage Dispensary, License #2847

To: Hi-Jinx / ENLAK, LLC

1351 Cushman Street, Fairbanks, Alaska

From: Bojangles / Scruff-N-Pork's, Inc.

1351 Cushman Street, Fairbanks, Alaska

b) The Fairbanks City Council, Sitting as a Committee of the Whole, will hear interested citizens concerned with the following Liquor License Applications for Renewal. Public Testimony will be taken and limited to five minutes.

Lic#	Establishment Name	License Type	Licensee	Premise Location
2258	Regency Hotel	Beverage Dispensary  – Tourism	Pacific Rim Associates I, Inc.	95 10th Avenue
4547	No DBA	Beverage Dispensary	North Star Dining, LLC	No Premises
145	Boatel Bar	Beverage Dispensary	Abie Neubauer, Inc.	Mile 2 Airport Way
576	Club Manchu	Beverage Dispensary	Randall Kelch	2712 Jessie Street
270	Lavelle's Taphouse	Beverage Dispensary	Arlette Eagle-Lavelle	414 2nd Ave., Ste. B

## 8. MAYOR'S COMMENTS AND REPORT

## 9. UNFINISHED BUSINESS

## 10. NEW BUSINESS

- \*a) Resolution No. 4777 A Resolution Allocating Discretionary Funds from Hotel/Motel Tax in the Amount of Two Hundred Seventy Thousand Dollars (\$270,000). Introduced by Council Member Rogers.
- \*b) Ordinance No. 6038 An Ordinance Amending Fairbanks General Code Chapter 82 and Adopting Revised Wastewater Treatment Regulations. Introduced by Mayor Matherly.
- \*c) Ordinance No. 6039 An Ordinance Amending Fairbanks General Code Chapter 70-623 to Remove Right-of-Way Permit Fee Amounts and Reference City Fee Schedule. Introduced by Mayor Matherly.

- \*d) Ordinance No. 6040 An Ordinance to Amend Fairbanks General Code Section 2-119, Order of Business; Citizens Addressing City Council and Section 2-120, Rules of Procedure. Introduced by Mayor Matherly
- 11. DISCUSSION ITEMS (INFORMATION AND REPORT)
  - a) Committee Reports
- 12. COMMUNICATIONS TO COUNCIL
  - \*a) Clay Street Cemetery Commission Meeting Minutes of October 5, 2016
  - \*b) Clay Street Cemetery Commission Meeting Minutes of October 25, 2016
  - \*c) Fairbanks Diversity Council Meeting Minutes of October 11, 2016
  - \*d) Hotel/Motel Discretionary Fund Committee Meeting Minutes of December 1, 2016
  - \*e) Hotel/Motel Discretionary Fund Committee Meeting Minutes of December 14, 2016
  - \*f) Board of Plumber Examiner Meeting Minutes of September 6, 2016
  - \*g) Chena Riverfront Commission Meeting Minutes of November 9, 2016
  - \*h) Reappointment to the Landscape Review and Appeals Commission
- 13. COUNCIL MEMBERS' COMMENTS
- 14. CITY CLERK'S REPORT
- 15. CITY ATTORNEY'S REPORT
- 16. EXECUTIVE SESSION
  - a) AFL-CIO Labor Negotiations
  - b) Gavora, Inc. v. City of Fairbanks Settlement Offer
- 17. ADJOURNMENT



# FAIRBANKS CITY COUNCIL REGULAR MEETING MINUTES, SEPTEMBER 19, 2016 FAIRBANKS CITY COUNCIL CHAMBERS 800 CUSHMAN STREET, FAIRBANKS, ALASKA

The City Council convened at 7:00 p.m. on the above date to conduct a Regular Meeting of the Fairbanks City Council at the City Council Chambers, 800 Cushman Street, Fairbanks, Alaska, with Mayor John Eberhart presiding and with the following Council Members in attendance:

Council Members Present: Joy Huntington, Seat A

June Rogers, Seat B
Bernard Gatewood, Seat C
Jim Matherly, Seat D
David Pruhs, Seat F

Absent: Jerry Cleworth, Seat E (Excused)

Also Present: JB Brainerd, Deputy City Attorney

D. Danyielle Snider, City Clerk

Stephanie Johnson, Dispatch Center Manager Carmen Randle, Chief Financial Officer

Angela Foster-Snow, HR Director

Jim Styers, Fire Chief

Brad Johnson, Deputy Police Chief

Tom Borce, Risk Manager

## **INVOCATION**

The Invocation was given by City Clerk Danyielle Snider.

## **FLAG SALUTATION**

Mayor Eberhart led the Flag Salutation.

## **CITIZEN'S COMMENTS**

<u>Vivian Stiver</u>, 1420 Moore Street, #10, Fairbanks – Ms. Stiver distributed a handout to the Council relating to the impacts of marijuana. She read aloud a letter written by Dan Hoffman that was published in the Fairbanks Daily News Miner regarding Police Chief Randall Aragon.

<u>Jerald Harrison, 723 27th Avenue, Fairbanks</u> – Mr. Harrison stated that Chief Aragon tried to silence his freedom of speech the day he held an anti-Eberhart sign on Cushman Street in front of City Hall. Mr. Harrison spoke to social issues between law enforcement and former felons.

<u>Dale Durrwachter</u>, 2107 Central Avenue, Fairbanks – Mr. Durrwachter stated that he sat through the process for hiring Chief Aragon, and he was the most qualified candidate for the position. Mr. Durrwachter spoke to the funds that Walmart wants to give to the City of Fairbanks and to the amount of criminal activity that take place at Walmart stores nationwide. He spoke to an

article published in Bloomberg magazine. Mr. Durrwachter stated that the City Council should not accept the funds from Walmart because it is a farce.

**Mr. Matherly** asked which issue the article was published in. Mr. Durrwachter replied that the article was published in the August 22-26, 2016 issue.

<u>Frank Turney, 329 6th Avenue, Fairbanks</u> – Mr. Turney spoke to the allegations against Chief Aragon and his private security business. He stated that now there are non-lethal bullets that officers can use in their stock issue guns. He stated that standard operating procedures for the Fairbanks Police Department (FPD) should be to use non-lethal bullets because they will save lives.

<u>Allen Wilson, P.O. Box 249, Ester</u> – Mr. Wilson spoke to his unfair arrest and stated that he was arrested because he was poor. He stated that people become police officers because they want to kill poor people and put poor people in jail.

<u>Larry Morris</u>, 1203 21st Avenue, <u>Fairbanks</u> – Mr. Morris stated that he lives on the corner of 21st Avenue and Lisga Street and that the intersection has been closed for two months with no work being done. He stated that the City has closed too many intersections in his neighborhood. Mr. Morris complimented the Engineering Department on the several visits they have made to his property to fix issues.

<u>Valerie Therrien</u>, 665 10th Avenue, Suite 212, Fairbanks – Ms. Therrien stated she has read the decision regarding the Public Safety Employee Association (PSEA) / City of Fairbanks labor dispute; she advised the Council not to appeal it. She stated that the officers have earned their raise and they deserve to be paid what they were promised.

As a Dowdy, Jr., 1051 Eastwood Lane, Fairbanks – Mr. Dowdy stated that he is a member of Mothers Against Drunk Driving (MADD). He stated that drunk drivers cause many deaths and that driving under the influence needs to be taken seriously.

<u>Jerry Norum, 945 McGown Street Fairbanks</u> – Mr. Norum spoke of his love of Fairbanks. He urged the Council to fund the PSEA labor contract and to stop acting in bad faith.

<u>Warren Cummings</u>, 3292 <u>Jefferson Drive</u>, <u>Fairbanks</u> – Mr. Cummings thanked Mayor Eberhart for introducing Resolution No. 4759, renaming Fire Station One in his honor. He spoke to the issue of Chinook Charter School being permitted to use the land near the Fire Training Center for a ski trail.

**Mr. Matherly** stated that it is the Council's duty to honor Mr. Warren Cummings.

<u>Michael Farrell, P.O. Box 83327, Fairbanks</u> – Mr. Farrell stated that the people who were involved in awarding the Clay Street Cemetery maintenance contract should be fired. He stated that the person who was initially awarded the contract did not even own gardening tools and was cheating the tax payers. Mr. Farrell stated that the City should not be involved with the Polaris Building because too many Council Members have vested relationships with Marc Marlow. He stated that the City could do more with less government.

<u>Victor Buberge, P.O. Box 58192, Fairbanks</u> – Mr. Buberge spoke to the pay scale of police officers, and he stated that they always want more. He stated that all of the past Police Chiefs were crooked and that Chief Aragon is the best one Fairbanks has ever seen. He asked why former Police Chief Dan Hoffman got shoved out of the position.

<u>Darlene Herbert, 906 Woodlawn Road, Fairbanks</u> – Ms. Herbert stated she is a full Athabascan Native and that she does not like to see her people using alcohol or drugs. She stated that her people should not be shot in the head for nothing. She stated that Native people do not go out and kill people, but that Russians kill people. Ms. Herbert stated that officers should start carrying non-lethal weapons so that they will stop killing Native men. She stated she would be voting for Mayor Eberhart because he is strong. She commented that she has grandkids who will be teenagers soon, and she does not want them to get shot. She stated that she wants them to live good, long lives.

Mo Duncan, P.O. Box 74469, Fairbanks – Ms. Duncan stated she would like to mention Scott Johnson and Gabe Rich who were murdered by a Native man. She spoke to how many hours her husband had to work when he was employed at FPD because of low staffing levels. She stated that FPD is losing officers because the administration is busy pointing fingers but getting nothing done. She spoke to Chief Aragon's issues with his private security business. Ms. Duncan spoke to Kevin Kent being promptly fired from the Volunteers in Policing when it was discovered that he was operating a private security business on the side. She suggested that immediate termination of Chief Aragon is the only acceptable solution to the issue. She stated that if the City does not fire him, Mr. Kent should receive all of his back pay and be offered his job back.

Shirley Lee, 457 Cindy Drive, Fairbanks – Ms. Lee stated that the Alaskan Federation of Natives (AFN) would be in town in one month and that there will be a celebration for the release of the Fairbanks Four. She stated that the Council has been silent on the Fairbanks Four issue and that she hopes they will take a positive stance.

Hearing no more requests for public comment, Mayor Eberhart declared Public Testimony closed.

## APPROVAL OF AGENDA AND CONSENT AGENDA

**Mr. Gatewood**, seconded by **Ms. Huntington**, moved to APPROVE the Agenda and Consent Agenda.

**Mr. Gatewood** pulled Resolution No. 4760 and the Memo Regarding Notification of Increases to Construction Contracts from the Consent Agenda.

Mayor Eberhart called for objection and, hearing none, so ORDERED.

City Clerk Snider read the Consent Agenda, as Amended, into the record.

## MAYOR'S COMMENTS AND REPORT

Mayor Eberhart reported that he has directed Human Resources Director Angela Foster-Snow to open an investigation into the accusations against Chief Aragon. He stated that he would never allow the selling of a private service through FPD, and that the facts need to come out. Mayor Eberhart stated that Chief Aragon has not had an opportunity to speak for himself because he is attending FBI training in Washington D.C. He stated that he does not have the authority to fire Chief Aragon, only to recommend to the Council the hiring or firing of a Police Chief. Mayor Eberhart spoke of the many meetings and activates the Mayor's Office has been involved with since the last Regular Council Meeting. He shared upcoming events and meetings, and encouraged people to get out and vote on October 4, 2016.

## **UNFINISHED BUSINESS**

a) Ordinance No. 6031 – An Ordinance Amending Fairbanks General Code Section 2-491 to Clarify and Update the City's Administrative Departments. Introduced by Mayor Eberhart. SECOND READING AND PUBLIC HEARING.

Ms. Huntington, seconded by Mr. Pruhs, moved to ADOPT Ordinance No. 6031.

Mayor Eberhart called for Public Testimony.

<u>Frank Turney</u> – Mr. Turney asked if the ordinance has a standard operating procedure and asked if it was part of City Code. **Mayor Eberhart** stated that procedures for the Police Department are not the same as the Fairbanks General Code.

Hearing no more requests for public comment, Mayor Eberhart declared Public Testimony closed.

A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO ADOPT ORDINANCE NO. 6031 AS FOLLOWS:

YEAS: Pruhs, Gatewood, Huntington, Matherly, Rogers

NAYS: None ABSENT: Cleworth

Mayor Eberhart declared the MOTION CARRIED and

Ordinance No. 6031 ADOPTED.

## **NEW BUSINESS**

a) Resolution No. 4760 – A Resolution Authorizing the City of Fairbanks to Apply for and Accept Funding from the Walmart Foundation for Community Policing. Introduced by Mayor Eberhart.

Mr. Pruhs, seconded by Ms. Huntington, moved to APPROVE Resolution No. 4760.

**Mr. Gatewood** requested a staff report from Deputy Chief Brad Johnson. **Mr. Gatewood** asked Deputy Chief Johnson which new neighborhoods FPD is going to include in the community policing program. Deputy Chief Johnson replied that there are five neighborhoods currently included in community policing efforts but that he could not recall the new neighborhood.

**Mr. Matherly** asked if FPD keeps tabs on how many call outs they get to Walmart. Deputy Chief Johnson stated that Walmart is a large user of police resources but that they are not reliant on the money they are offering to provide. Deputy Chief Johnson stated that Walmart is only offering the money as a nice gesture.

**Ms. Rogers** stated that her car was stolen years ago from the Lamonts parking lot and that she believes crime has gotten worse since then. She stated that parking lots can bring on a slew of crimes. She stated she would be in favor of accepting the funds from Walmart.

A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO APPROVE RESOLUTION NO. 4760 AS FOLLOWS:

YEAS: Gatewood, Rogers, Pruhs, Matherly, Huntington

NAYS: None ABSENT: Cleworth

Mayor Eberhart declared the MOTION CARRIED and

Resolution No. 4760 APPROVED.

b) Resolution No. 4761 – A Resolution to Extend the City's Contract with Kohler, Schmitt & Hutchison for Auditing Services. Introduced by Mayor Eberhart.

PASSED and APPROVED on the CONSENT AGENDA.

## **DISCUSSION ITEMS**

<u>Polaris Building Work Group</u> – **Mr. Pruhs** gave an informational update. He stated that the Downtown Association of Fairbanks has an interest in taking down the Polaris Building. He spoke to the other hotels that the City has torn down and added that the economics of the Polaris Building show that it needs to be demolished. **Mr. Pruhs** stated he walked Kevin Baird around the building and gave him his entire file; he expressed hope that Mr. Baird and Mr. Farrell can get together to discuss the issue.

## **COMMUNICATIONS TO COUNCIL**

a) Memo Regarding Notification of Increases to Construction Contracts

**Mr. Pruhs**, seconded by **Mr. Gatewood**, moved to APPROVE the Memo Regarding Notification of Increases to Construction Contracts.

**Mr. Gatewood** requested a staff report from Grants Administrator Carrie Peterson; he asked her if the money for the increases had a source. Ms. Peterson stated that there was plenty of money

in the Capital Budget to cover the Gateway and Rickert subdivision improvements, and that Hamilton Acres only required change orders.

A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO APPROVE THE MEMO REGARDING NOTIFICATION OF INCREASES TO CONSTRUCTION CONTRACTS, AS FOLLOWS:

YEAS: Matherly, Rogers, Huntington, Gatewood, Pruhs

NAYS: None

Mayor Eberhart declared the MOTION CARRIED and the

Memo APPROVED.

## **COUNCIL MEMBERS' COMMENTS**

**Mr. Gatewood** stated he was glad to hear that Ms. Foster-Snow has been directed to look into Chief Aragon's issue. He stated that personnel issues need to be handled carefully. He stated that given everything he has read about the case, it is not acceptable behavior for a City Employee. He stated that he thought he heard the Mayor say that the City Council determined whether to hire or fire the Police Chief.

**Mayor Eberhart** stated that the Mayor can only make recommendations for hiring and firing but that the City Council is the final authority. He stated that the Mayor has authority to discipline.

**Mr. Gatewood** stated that was not his understanding of the Code. He stated that he thought the Council only had that authority with their employees, the Clerk and the Attorney.

City Clerk Snider read aloud the Code section relating to Mr. Gatewood's question. It stated that the Council is the final authority on hiring and firing the Police Chief based on the Mayor's recommendation.

**Ms. Rogers** echoed her disappointment in hearing the accusations brought against Chief Aragon, and shared that she is pleased the investigation will be led by Ms. Foster-Snow. She stated that Ms. Foster-Snow is an admirable and fair HR Director with competent expertise. **Ms. Rogers** admired Mr. Gatewood for his years of service on the City Council and stated that she will miss him. She encouraged everyone to get out and vote on October 4, 2016.

**Ms. Huntington** stated that she takes very seriously the accusations that are being made against Chief Aragon. She recommended that an independent party perform the investigation to help create transparency. She explained that Ms. Foster-Snow works directly for the Mayor and that having an outside investigation would alleviate public concern of inappropriate behavior. **Ms. Huntington** spoke to the issue of people dying while in custody at the Fairbanks Correctional Center (FCC). She spoke to the problem of lifestyle and addiction and to the decisions made by caretakers at FCC.

**Mr. Matherly** spoke to his disappointment with the issues that have arisen with Chief Aragon, and stated it is not acceptable behavior of a Police Chief. He stated that the issue goes above Ms. Foster-Snow's head and that the Fact Finding Commission should meet to discuss the issue.

**Mr. Matherly** stated that there have been too many controversies since the current Mayor took office. He addressed Mr. Farrell's comments and stated that he has no vested interest in the Polaris Building and that he just communicates with Mr. Marlow. **Mr. Matherly** spoke to Mr. Morris' issue and stated that he did not know that Lisga Street was a problem; he stated that he would look into it. He offered well wishes to all of the candidates in the upcoming election, and commended them all. He stated that whatever the future holds he wants the controversies to end and transparency to begin.

**Mr. Pruhs** stated that the Superior Court decision on the PSEA labor contract did not say that the City Council owes them any money. He stated that Attorney Ewers advised that either party can appeal the decision. He stated that Gateway and Rickert subdivisions have taken way too long to fix and that citizens should not be subjected to that kind of inefficiency. **Mr. Pruhs** stated that he would like to see dates of completion from HC Contractors on both projects. He stated that under the next administration he would like to put together a review and update to the Fairbanks General Code relating to procurement.

## **ADJOURNMENT**

Ms. Huntington, seconded by Ms. Rogers, moved to ADJOURN the meeting.

Mayor Eberhart called for objection and, hearing none, so ORDERED.

**Mayor Eberhart** declared the meeting adjourned at 8:59 p.m.

	JIM MATHERLY, MAYOR
ATTEST:	
D. DANYIELLE SNIDER, CMC, CITY CLERK	_
Transcribed by: EB	



## FAIRBANKS CITY COUNCIL REGULAR MEETING MINUTES, OCTOBER 10, 2016 FAIRBANKS CITY COUNCIL CHAMBERS 800 CUSHMAN STREET, FAIRBANKS, ALASKA

The City Council convened at 7:00 p.m. on the above date, following a Work Session for an Interior Gas Utility Update, to conduct a Regular Meeting of the Fairbanks City Council at the City Council Chambers, 800 Cushman Street, Fairbanks, Alaska, with Mayor John Eberhart presiding and with the following Council Members in attendance:

Council Members Present: Joy Huntington, Seat A

June Rogers, Seat B

Bernard Gatewood, Seat C

Jim Matherly, Seat D (telephonic)

Jerry Cleworth, Seat E David Pruhs, Seat F

Absent: None

Also Present: Paul Ewers, City Attorney

D. Danyielle Snider, City Clerk Jeff Jacobson, Chief of Staff

Donna Gardino, MPO Coordinator Angela Foster-Snow, HR Director Eric Jewkes, Deputy Police Chief

Jim Styers, Fire Chief

Brad Johnson, Deputy Police Chief
JB Brainerd, Deputy City Attorney
Valerie Therrien, Council Member Elect
Jerry Norum, Council Member Elect

## **INVOCATION**

The Invocation was given by City Clerk Danyielle Snider.

## **FLAG SALUTATION**

Mayor Eberhart led the Flag Salutation.

## **CITIZEN'S COMMENTS**

<u>Frank Turney, 329 6th Avenue, Fairbanks</u> – Mr. Turney expressed interest in the Fairbanks Diversity Council continuing on after Mayor Matherly takes office. He thanked Mr. Gatewood for being the most respectable Council Member in his memory. He spoke in favor of the police using non-lethal ballistics rather than lethal weapons.

<u>Jerald Harrison, 723 27th Avenue, Fairbanks</u> – Mr. Harrison spoke to conspiracy theories that surround government. He spoke negatively about Mr. Gatewood because Mr. Gatewood had

stated at a previous meeting that he would be concerned if the Fairbanks Police Department (FPD) were to hire an officer from Ferguson, Missouri.

<u>Scott McCrea</u>, <u>2965 Westgate Place</u>, <u>Fairbanks</u> – Mr. McCrea spoke to various charters that have come and that will be coming to Fairbanks. He stated that the aurora borealis have increased the number of international visitors to the Fairbanks area. He gave an update on European travel companies making Fairbanks a destination.

<u>Victor Buberge, P.O. Box 58192, Fairbanks</u> – Mr. Buberge congratulated the City for completing the Rickert Subdivision project. He expressed hope that the City would upgrade the whole Southside. He asked how much the Bjerremark Subdivision signs cost. He asked if all City subdivisions would get similar signage and spoke of the need for public restrooms downtown.

<u>Floyd Terry, P.O. Box 73514, Fairbanks</u> – Mr. Terry spoke to empty buildings in Fairbanks. He spoke to the lack of parking in the downtown area when he tried to attend some First Friday events. He spoke to all of the crimes that are reported in the newspaper in the public safety report. He stated that something needs to be done to fix the problem of homeless youth.

<u>Brittany Smart, Fairbanks North Star Borough (FNSB) Representative</u> – Ms. Smart spoke to the Air Quality Conference that took place and shared that the Borough had hoped that more elected officials and citizens would have been involved. She stated the new air quality numbers were released and spoke to how violators will be cited and fined. She stated that the FNSB supports the FMATS Green Street Policy resolution.

<u>Darleen Herbert, 906 Woodlawn Road, Fairbanks</u> – Ms. Herbert spoke to the gentleman that froze to death outside of a local church. She stated that the City needs to stop talking about a treatment center and just build one. She stated that addiction is a disease and that there are plenty of vacant buildings that the City could use for a detox center.

**Ms. Rogers** asked Ms. Herbert if she was aware of the Opioid Task Force meetings. Ms. Herbert stated she knows about the meetings; she stated that just meeting to talk does not fix the problem. **Ms. Rogers** stated the meetings are the last Wednesday of the month at 10:00 a.m.; she invited Ms. Herbert to attend.

Hearing no more requests for public comment, Mayor Eberhart declared Public Testimony closed.

## APPROVAL OF AGENDA AND CONSENT AGENDA

**Mr. Gatewood**, seconded by **Ms. Huntington**, moved to APPROVE the Agenda and Consent Agenda.

**Mr. Pruhs** pulled Resolution No. 4763 from the Consent Agenda.

**Mayor Eberhart** called for objection and, hearing none, so ORDERED.

City Clerk Snider read the Consent Agenda, as Amended, into the record.

## **MAYOR'S COMMENTS AND REPORT**

Mayor Eberhart stated that the Fairbanks Police Department does have non-lethal weaponry and all officers are trained how to use non-lethal force. He stated that the City has asked the Alaska Mental Health Trust for funding for a homeless/housing coordinator that would work in the Mayor's Office. Mayor Eberhart thanked everyone who ran in the local election. He announced the return of Chief of Staff Jeff Jacobson. He stated that driving under the influence is a serious offense, but that Mr. Jacobson's totally out of character with many extenuating circumstances. Mayor Eberhart asked Mr. Jacobson to say a few words.

Mr. Jacobson stated he is sorry for his actions on August 18, 2016. He expressed gratefulness that no one was injured as a result of the decisions he made that night. He stated that it has been a life-changing journey and that he is thankful to be back at the City.

**Mayor Eberhart** spoke to the activities of the Mayor's Office since the last regular Council Meeting. He stated that the administration has decided to have AML/JIA do an independent investigation into the allegations against Police Chief Randall Aragon.

## **NEW BUSINESS**

a) Resolution No. 4762 – A Resolution in Support of Fairbanks Metropolitan Area Transportation Systems' Green Streets Policy. Introduced by Mayor Eberhart.

PASSED and APPROVED on the CONSENT AGENDA.

b) Resolution No. 4763 – A Resolution Supporting Relocation of the Wetlands Conservation Tract in the Northside Business Park Subdivision, Second Addition. Introduced by Council Members Pruhs and Rogers.

Mr. Pruhs, seconded by Ms. Rogers, moved to APPROVE Resolution No. 4763.

**Mr. Pruhs** asked Ms. Lafave to come forward. He explained that Ms. Lafave came to a Council meeting and shared her concern that a homeless camp has taken residence on her property. He stated that the City of Fairbanks cannot apply resources to clean up private property, but that there are many calls to the Fairbanks Police Department (FPD) to investigate issues. **Mr. Pruhs** stated that FPD goes out to the property and directs everyone to leave but the homeless individuals end up back on Ms. Lafave's property.

<u>Sarah Lafave</u>, 2009 McCullam Avenue, Fairbanks – Ms. Lafave thanked Mr. Pruhs and Ms. Rogers for helping her come up with a solution to the problem. She spoke to the details of the wetland relocation whereby allowing them to move the homeless camp out.

**Mr.** Cleworth asked Ms. Lafave if she has spoken with the Corps of Engineers (COE) about the problem. Ms. Lafave replied that she has had contact with them and that they attended an onsite eviction supervised by FPD.

**Ms. Rogers** stated she believes it to be a win-win situation. She stated that there is genuine concern for the homeless people that have taken up residence on the property, and she thanked Ms. Lafave for her kindness.

A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO APPROVE RESOLUTION NO. 4763 AS FOLLOWS:

YEAS: Gatewood, Rogers, Pruhs, Matherly, Huntington, Cleworth

NAYS: None

Mayor Eberhart declared the MOTION CARRIED and

Resolution No. 4763 APPROVED.

## **COMMUNICATIONS TO COUNCIL**

a) Board of Plumber Examiners Meeting Minutes of June 10, 2016.

ACCEPTED on the CONSENT AGENDA.

b) Appointment to the Chena Riverfront Commission.

APPROVED on the CONSENT AGENDA.

## **COUNCIL MEMBERS' COMMENTS**

**Mr. Gatewood** stated he would keep it short since it is not his last time to comment as a Council Member. He stated that he has enjoyed his time as a Council Member but that he is also glad it is coming to an end. He stated he would have more to say at the next meeting.

**Ms. Rogers** warned every one of phone scams designed to trick the elderly population, and she shared an incident that happened to her.

**Ms. Huntington** acknowledged all those who ran in the election and thanked citizens who voted. She welcomed Mr. Jacobson back to City Hall. She suggested that Council Members visit with FPD and speak with employees to see what is going on in the department.

**Mayor Eberhart** stated that the Public Safety Commission will meet at FPD at 11:30 a.m. on Tuesday, October 11.

**Mr. Matherly** thanked the Council for allowing him to attend telephonically. He congratulated everyone who participated in the election and wished good luck for the final ballot count.

**Mr.** Cleworth welcomed Mr. Jacobson back as Chief of Staff. He stated he appreciates all the candidates who ran for office. He applauded everyone who was willing to put their name out there; he stated that he has been on the losing end of elections before and that it is not fun. **Mr.** Cleworth stated that in historical Spokane there are no street signs, no yield signs, and no street lights, but it seems to work very successfully. He asked if Rickert and Gateway subdivisions were going to have pavement by the time snow flies.

Mr. Jacobson stated that he has spoken to the Engineering Department and that they do plan to have pavement laid in the near future. He stated that the water table was so high over the summer that they were not able to fix all of the sewer line issues. He stated that they plan to do a temporary paving job before winter strikes.

**Mr.** Cleworth spoke to the death of the gentleman Ms. Herbert mentioned. He stated that the man had recently been released from the hospital after receiving treatment for heart issues. He stated that he would like Acting Police Chief Brad Johnson and Deputy Police Chief Eric Jewkes to come forward, but requested that Mr. Pruhs be allowed to make his comments first.

**Mr. Pruhs** spoke to the purchase of the Interior Gas Utility. He commended HR Director Angela Foster-Snow for her stabilizing influence at the City in such stressful times. He welcomed Mr. Jacobson back to City Hall. **Mr. Pruhs** stated that Mr. Gatewood is an exceptionally knowledgeable person who he will miss serving on the Council.

**Mr.** Cleworth stated he received a complaint that he would like to pass on to FPD about transients making a camp over by Walden Estates. Mr. Jewkes stated that he has heard about it and has looked into it. He explained that the camp is on private property and did not appear to be an issue.

**Mr. Cleworth** spoke to the FPD using non-lethal weapons and asked why Tasers are only effective sometimes. Mr. Jewkes stated that Tasers have inherent flaws but can also be very effective. He stated the issue is that Tasers need to have contact with a person's skin in two different places to create the current in the body. Mr. Jewkes stated that during the winter months in Fairbanks, people are often wearing heavy winter clothing so an officer cannot make contact with the skin. **Mr. Cleworth** asked about the weapons that shoot beanbags; Mr. Jewkes explained the pros and cons of the beanbags. He stated it is a tool FPD has used and can continue to use.

Mr. Johnson stated that FPD does not want officers to place themselves in jeopardy simply to deploy a less lethal weapon. **Mr. Cleworth** asked Mr. Johnson if he knew anything about the weapon Mr. Turney spoke of in his public testimony. Mr. Johnson stated that the weapon Mr. Turney used as an example is the very newest on the market and that it is still undergoing testing. Mr. Johnson stated that FPD is always looking for new alternatives. **Mr. Cleworth** asked Mr. Johnson to do some research and let the Council know what he finds.

**Mr. Pruhs**, seconded by **Ms. Huntington**, moved to go into Executive Session for the purpose of discussing AFL-CIO Labor Negotiations.

Mayor Eberhart called for objection and, hearing none, so ORDERED.

**Mayor Eberhart** called for a five minute recess.

## **EXECUTIVE SESSION**

a) Labor Contract Negotiations

The City Council met in Executive Session to discuss Labor Negotiations. Direction was given to staff and no action was taken.

## **ADJOURNMENT**

**Mayor Eberhart** called for objection to ADJOURNING the meeting and, hearing none, so ORDERED.

Mayor Eberhart declared the meeting adjourned at 9:00 p.m.

	JIM MATHERLY, MAYOR
ATTEST:	
D. DANYIELLE SNIDER, (	CMC, CITY CLERK

Transcribed by: EB



## FAIRBANKS CITY COUNCIL REGULAR MEETING MINUTES, OCTOBER 24, 2016 FAIRBANKS CITY COUNCIL CHAMBERS 800 CUSHMAN STREET, FAIRBANKS, ALASKA

The City Council convened at 7:00 p.m. on the above date, following a Work Session on City Marijuana Licensing Regulations, to conduct a Regular Meeting of the Fairbanks City Council at the City Council Chambers, 800 Cushman Street, Fairbanks, Alaska, with Mayor John Eberhart presiding and with the following Council Members in attendance:

Council Members Present: Joy Huntington, Seat A

June Rogers, Seat B

Bernard Gatewood, Seat C

Jim Matherly, Seat D Jerry Cleworth, Seat E David Pruhs, Seat F

Valarie Therrien, Seat C Elect Jerry Norum, Seat D Elect

Absent: None

Also Present: Paul Ewers, City Attorney

D. Danyielle Snider, City Clerk Angela Foster-Snow, HR Director Brad Johnson, Deputy Police Chief

Stephanie Johnson, Dispatch Center Manager

Randall Aragon, Police Chief Jeff Jacobson, Chief of Staff

JB Brainerd, Deputy City Attorney

Tom Borce, Risk Manager Jim Styers, Fire Chief

Clem Clooten, Building Official Greg Foster, FPD Sergeant

Eric Jewkes, Deputy Police Chief Carmen Randle, Chief Financial Officer

Pat Smith, Development Manager

Jackson Fox, City Engineer

## **INVOCATION**

The Invocation was given by City Clerk Danyielle Snider.

## **FLAG SALUTATION**

Mayor Eberhart led the Flag Salutation.

## **CITIZEN'S COMMENTS**

<u>Brittany Smart, 809 Pioneer Way, Fairbanks</u> – Ms. Smart thanked Mr. Gatewood and Mayor Eberhart for their years of service to the community. She congratulated Mayor Matherly, Mr. Norum and Ms. Therrien for being elected. She stated that at the next meeting, the Borough Assembly will discuss an ordinance to allow disabled veterans to camp for free at Chena Lakes.

Steve Ginnis, 288 Shannon Drive, Fairbanks – Mr. Ginnis thanked Mayor Eberhart for the work he has done for the Native community, and expressed hope that Mayor-Elect Matherly will do the same. He stated that racism is alive and that something needs to be done about it. Mr. Ginnis stated that representatives need to speak more to the Native community because the Native community contributes millions of dollars to the economy. He stated that the Fairbanks Four case is still an issue in the community and that it is wrong that they came out of prison without restitution.

<u>Sean Reilly, 1507 21st Avenue, Fairbanks</u> – Mr. Reilly thanked Mayor Eberhart for his service and congratulated the newly-elected members. He stated that Deputy Chief Brad Johnson and Mayor-Elect Matherly have acted unethically. He accused Mr. Matherly of not declaring a conflict of interest with Lori Kezer of the Party Palace. He stated that Mr. Matherly should not have any involvement in Chief Aragon's investigation because he is not an ethical man.

Mr. Pruhs, seconded by Ms. Huntington, moved to ALLOW Mr. Reilly an additional minute of testimony.

Mayor Eberhart called for objection, and hearing none, so ordered.

Mr. Reilly stated that Mr. Johnson frequents the Party Palace and posted on their Facebook page about his children attending their parties. He stated that Mr. Johnson should have disclosed his relationship with Ms. Kezer as the Deputy Chief of Police. Mr. Reilly questioned whether everyone receives the same benefits from Ms. Kezer or if he is receiving special benefits.

**Mr. Pruhs**, seconded by **Ms. Huntington**, moved to ALLOW Mr. Reilly an additional minute of testimony.

Mayor Eberhart called for objection, and hearing none, so ordered

Mr. Reilly stated that the optics look bad because Mr. Matherly has publically stated that Chief Aragon's behavior was not appropriate; he stated that Mr. Matherly is unethical. He stated that Mr. Matherly has been trying to hide his relationship with Ms. Kezer.

**Mr. Pruhs**, seconded by **Ms. Huntington**, moved to ALLOW Mr. Reilly an additional minute of testimony.

Mayor Eberhart called for objection, and hearing none, so ordered

Mr. Reilly stated that Mr. Matherly has acted in an immoral, reprehensible, unethical fashion; he requested that Mr. Matherly recuse himself from the disciplinary procedures regarding Chief Aragon. He requested that HR Director Angela Foster-Snow do an investigation into Mayor-Elect Matherly's unethical behavior.

**Mr. Matherly** stated that the picture Mr. Reilly provided with the caption "my victory" was from when he first won his seat on the City Council in 2010.

**Ms. Huntington** asked Mr. Reilly how Mr. Matherly benefited from Ms. Kezer. Mr. Reilly replied that Ms. Kezer donated to Mr. Matherly's campaign.

**Mr. Pruhs** asked Mr. Reilly if he had attempted to give the information he was providing the Council to an investigative body prior to the meeting. Mr. Reilly stated he had not. **Mr. Pruhs** stated that the way Mr. Reilly presented the information was disingenuous and that the matter should have been reported if Mr. Reilly felt there was wrongdoing.

**Mr.** Cleworth asked who filed the original complaint to the City regarding Chief Aragon's issue. Mr. Reilly stated he believed Vivian Stiver brought the issue forward.

<u>Loretta Nullner, 1619 27th Avenue, Fairbanks</u> – Ms. Nullner stated that she is in attendance to show support for Chief Aragon. She spoke highly of Chief Aragon and in support of the Citizen's Police Academy. She spoke to the importance of community policing.

<u>Shirley Lee, 457 Cindy Drive, Fairbanks</u> – Ms. Lee stated she is in attendance to speak on behalf of Victor Joseph and the Tanana Chiefs Conference (TCC). She thanked Mayor Eberhart for all that he has done for the community during his term. She presented Mayor Eberhart with a pair of hand beaded Athabascan gloves to symbolize the hand he has extended to the Native community. Ms. Lee congratulated Mr. Matherly on his mayoral win and stated she hopes he will continue to build bridges.

Geri Simon, 825 Ridgepointe Drive, Fairbanks – Ms. Simon thanked Mayor Eberhart for the relationship he built with the Native Community during his term. She stated that there is a large population of Natives in Fairbanks, and she shared her hope that Mayor-Elect Matherly would continue to build relationships. She made a pitch for Ballot Measure 1 that would automatically register people to vote when they apply for their Permanent Fund Dividend.

**Mr. Matherly**, seconded by **Ms. Huntington**, moved to SUSPEND THE RULES in order to read into the record Resolution No. 4766.

**Mayor Eberhart** called for objection and hearing none, so ORDERED.

Ms. Rogers, seconded by Mr. Matherly, moved to APPROVE Resolution No. 4766.

**Mayor Eberhart** stated that Sergeant Brandt is on his way to the meeting. He stated that they will continue to take public comment until his arrival.

<u>Lyman Ketcham, 2650 W. 19th Avenue, Fairbanks</u> – Mr. Ketcham welcomed all new Council Members and spoke in support of Chief Aragon.

<u>Travis Cole, 1008 Pedro Street, Fairbanks</u> – Mr. Cole congratulated Mayor-Elect Matherly on his mayoral victory. He thanked Mayor Eberhart for all that he has done for the Native Community and the Fairbanks Diversity Council (FDC). He spoke to the immersion of FPD officers to help them seem more approachable.

FPD Sergeant Allen Brandt walked into the meeting, and the audience applauded him.

Deputy Chief Brad Johnson read into the record Resolution No. 4766 in support of Sergeant Allen Brandt and his family.

New Business, Item (c) was considered by the City Council at this point of the meeting due to the presence of Sgt. Allen Brandt.

Resolution No. 4766 – A Resolution Supporting Sergeant Allen Brandt and His Family Following the Shooting that Occurred on October 16, 2016. Introduced by Council Member Cleworth.

Sergeant Allen Brandt, Fairbanks Police Department – Sgt. Brandt stated that he his humbled by the honor and stated that other officers have done greater things than he has. He thanked the community for all the support they have provided to him and his family and stated that the City support its police officers. He stated that he has seen the hand of the Lord in his situation, and he spoke to how remarkable it is that he is up and walking around after being shot five times. Sgt. Brandt thanked the Alaska State Troopers (AST), the Anchorage Police Department (APD), the North Pole Police Department (NPPD), and especially his friend Officer Phil McBroom for all the support. Sgt. Brandt stated that police officers do a hard job, and they need the support of the City and the community. He stated that he had never been called a racist until he put on a police uniform. He spoke to never being able to let his guard down and to the sacrifices that he and other police officers have made. Sgt. Brandt stated that the night of the shooting, he had told his family that he thought he would be shot that night. He again expressed appreciation for all the support.

A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO APPROVE RESOLUTION NO. 4766 AS FOLLOWS:

YEAS: Rogers, Matherly, Gatewood, Pruhs, Cleworth, Huntington

NAYS: None

Mayor Eberhart declared the MOTION CARRIED and

Resolution No. 4766 APPROVED.

<u>Ana Richards</u>, 1244 Viewpointe <u>Drive</u>, <u>Fairbanks</u> – Ms. Richards spoke on behalf of the FDC and thanked Mayor Eberhart for all the work he has done for the City of Fairbanks. She stated Mayor Eberhart is different than other politicians because he listens to minorities and does not just shop for their votes. She thanked Mayor Eberhart for starting the FDC and thanked Chief

Aragon for all the work he has put into the FDC. Ms. Richards recognized new council members and congratulated Mr. Matherly for being elected as the new Mayor.

<u>Joann Borges</u>, 1130 <u>Vicki Lane</u>, <u>North Pole</u> – Ms. Borges called all FDC members up to take a photo with Mayor Eberhart; the group presented Mayor Eberhart with a gift.

<u>Joe Blackburn, 3350 Liberty Court, North Pole</u> – Mr. Blackburn thanked Mayor Eberhart for his service to the City of Fairbanks. He stated he hopes that Mayor-Elect Matherly will follow Mayor Eberhart's lead and reach out to minorities. He shared his joy in seeing Sgt. Brandt walk in to testify at the City Council meeting. Mr. Blackburn thanked police officers for doing their job and for risking their lives to serve and protect. He stated that he hopes Mayor Eberhart will still be active in the community.

<u>Jeff Walters</u>, 2454 <u>Killarney Way</u>, <u>Fairbanks</u> – Mr. Walters stated that he is an active FDC member and thanked the City Council for creating the group. He stated that things have changed a lot over the past three years and that there is more focus on creating diversity. He stated it is a privilege to be a member of the FDC, and he wished Mayor-Elect Matherly the best of luck.

Bennie Colbert, 966 Coppet Street, Fairbanks – Mr. Colbert thanked Mayor Eberhart for his years of service to the community and stated he has never seen a more involved mayor. He expressed hope that Mr. Matherly will continue to build bridges with minorities in Fairbanks. He shared his support for Chief Aragon and commented that that Aragon has done so much to help unify the community.

<u>Floyd Terry, P.O. Box 73514, Fairbanks</u> – Mr. Terry stated that he no longer campaigns for building a roller skating rink and promoting roller skating. He spoke to the damages that alcohol can do to the community.

<u>Tim Calhoun, 1110 20th Avenue, Fairbanks</u> – Mr. Calhoun thanked Mayor Eberhart for the good work he has done for the City of Fairbanks and for being available to the community. He shared his surprise that Mayor Eberhart showed up at one of the events put on by his church. Mr. Calhoun spoke in support of Chief Aragon and spoke to the positive things he has done for the community. He congratulated Mr. Matherly on being elected as the new City Mayor.

<u>Tonya Brown, P.O. Box 72914, Fairbanks</u> – Ms. Brown shared her gratitude for the work that Mayor Eberhart has done while in office. She stated that prior to Mayor Eberhart there was no communication with minorities from the mayoral level. Ms. Brown stated that she participated in the Volunteers in Policing (VIP) program about 20 years ago and that police and first responders need to be supported. She thanked Chief Aragon for the difference he has made in the community. She congratulated Mr. Matherly and thanked the FDC helping to bring the community together.

**Ms. Huntington** thanked Ms. Brown for all the work she has done in the community. She asked Ms. Brown if it was her birthday. Everyone sang happy birthday to Ms. Brown.

<u>Doris Lenahan, 1022 Joyce Drive, Fairbanks</u> – Ms. Lenahan thanked Mayor Eberhart and Chief Aragon for their excellent service to the City of Fairbanks. She stated that Mayor Eberhart is a

man of honor and integrity. Ms. Lenahan stated Mayor Eberhart's vision of bringing diversity to the City is how the community will prosper. She spoke to the many reasons that Chief Aragon is qualified to be the Chief of Police. She welcomed Mr. Matherly as the new City Mayor.

Misty Nickoli, P.O. Box 82606, Fairbanks – Ms. Nickoli thanked Mayor Eberhart for changing her perception of belonging in the Fairbanks community. She stated that her mother was in the National Guard and that she is a nurse in the U.S. Army reserves. Ms. Nickoli spoke to the history of violence between the FPD and Alaska Natives. She spoke to the Fairbanks Four case and stated the FPD lacks transparency. She stated that the City Council and the Mayor should apologize to the Fairbanks Four and asked Mayor-Elect Matherly if he plans to make transparency a priority when he takes office. **Mr. Matherly** stated it would be a priority in his administration.

**Mr. Pruhs** thanked Ms. Nickoli for her service to the country.

<u>Darlene Herbert</u>, 906 Woodlawn Road, Fairbanks – Ms. Herbert stated that her father was a police officer for many years and that he disappeared 1964 never to be heard from again. She stated she has a nephew who is a detective in Oregon. She spoke to other family members that are upstanding members of the community. Ms. Herbert stated that the City has become safer because of the influence of Chief Aragon. She encouraged Mayor-Elect Matherly to stay in touch with the citizens when he takes office. She stated people make mistakes and that Chief Aragon should not be judged based on one mistake. Ms. Herbert stated that Chief Aragon has done so much for the community and that he is friendly and talks to everyone. She stated that it makes the community members feel safe around police officers.

<u>Victor Buberge</u>, P.O. <u>Box 58192</u>, <u>Fairbanks</u> – Mr. Buberge congratulated the new City Council members and thanked Mayor Eberhart for his service to the community. He thanked Mayor Eberhart for placing Chief Aragon back on duty and he encouraged Mayor-Elect Matherly to keep him on staff. He stated that Chief Aragon is the best Police Chief the City has had dating back to 1975. Mr. Buberge spoke to the need for public restrooms in Fairbanks. He spoke to the upgrades to the South Side and compared them to Cartoon Land. He stated that the roads on the South Side are full of potholes, and the City put rock piles in the middle of each intersection. He asked who was paying for the traffic diverter on 27th Avenue and stated that it is a joke to navigate around. Mr. Buberge stated he almost wrecked his vehicle trying to drive around the rock piles and stated the residents of the South Side should come and share their opinions about the improvements.

<u>Randy Griffin, P.O. Box 73653, Fairbanks</u> – Mr. Griffin stated that seeing Sgt. Brandt walk into the Council meeting felt like a miracle. He thanked him for all his years of service and thanked God for allowing him to be in attendance. Mr. Griffin spoke to the State budget crisis and stated that he donates his dividend back to the State. He encouraged other citizens to do the same.

**Ms. Huntington** commended Mr. Griffin on his solution-based thinking and doing by donating his dividend back to the State. She asked Mr. Griffin when he would be running for office. Mr. Griffin stated he had no intention to run for public office.

**Mr. Matherly** thanked Mr. Griffin for defending Sgt. Brandt on the Steve Floyd radio show.

Rita McGrath, P.O. Box 78834, Fairbanks – Ms. McGrath expressed support for Chief Aragon. She stated that Dan Hoffman should not have posted his article in the newspaper but that he should have gone to Chief Aragon first. Ms. McGrath applauded the Mayor for being a good people person and stated that the Mayor's wife Sylvia is just as kind and good-hearted as he is. She asked Mayor-Elect Matherly to keep Chief Aragon on duty because he has improved the South Side so much during his time of service.

Robert Kinnard, 827 17th Avenue, Fairbanks – Mr. Kinnard congratulated Mayor-Elect Matherly and thanked Mayor Eberhart for his service. He thanked the Council for allowing him to serve on the Public Safety Commission for the past three years. He thanked Mayor Eberhart for keeping his promises and for allowing Dr. King's birthday to be a service day for employees.

<u>Jim Soileau, 4725 Harvard Circle, Fairbanks</u> – Mr. Soileau congratulated Mayor-Elect Matherly and thanked Mayor Eberhart for his service. He spoke highly of Mr. Gatewood and his good work on the Permeant Fund Review Board as well as the Finance Committee.

<u>Tony Shumate, 809 Pioneer Way, Fairbanks</u> – Mr. Shumate congratulated Mayor-Elect Matherly and thanked Mayor Eberhart for his service. He stated that Mr. Gatewood is always ready to work hard and thanked him for his eight-and-a-half years of service on the City Council.

<u>Pearl Watson, 15 Farewell Avenue, Fairbanks</u> – Ms. Watson shared how proud she is of Mayor Eberhart because she has known him since he was in his mother's womb. She stated that Mayor Eberhart's devotion and love to all people is remarkable. She welcomed Mr. Matherly as the new mayor. Ms. Watson stated she has also known Mr. Matherly since he was in his mother's womb and that she knows he is strong and will get the job done. She complimented Mr. Pruhs for his steadfast service to the City of Fairbanks.

Hearing no more requests for public comment, Mayor Eberhart declared Public Testimony closed.

## APPROVAL OF AGENDA AND CONSENT AGENDA

Mr. Pruhs, seconded by Mr. Matherly, moved to APPROVE the Agenda and Consent Agenda.

Mr. Cleworth pulled Resolution No. 4765 and Ordinance No. 6032 from the Consent Agenda.

**Mayor Eberhart** called for objection and, hearing none, so ORDERED.

City Clerk Snider read the Consent Agenda, as Amended, into the record.

## APPROVAL OF PREVIOUS MINUTES

a) Regular Meeting Minutes of July 25, 2016.

APPROVED on the CONSENT AGENDA.

## **SPECIAL ORDERS**

a) The Fairbanks City Council, Sitting as a Committee of the Whole, considered the following Appeal of Denied Public Records Request No. 2016-67.

Appellant: Terry Rahlfs

**Mr. Pruhs**, seconded by **Mr. Gatewood**, moved to GRANT the Appeal of Denied Public Records Request No. 2016-67.

Terry Rahlfs, 1003 8th Avenue, Fairbanks – Mr. Rahlfs stated that he was moved to see Sgt. Allen Brandt walk into Council Chambers to speak. He stated he is in attendance to appeal the decision of Deputy Chief Brad Johnson and City Attorney Paul Ewers to deny his request for footage of the shooting of James Richards by FPD. He stated that he read reports that the person who police thought was a hostage was actually a friend who was trying to get him to drop the gun. Mr. Rahlfs spoke to his belief in the importance of governmental transparency. He spoke to State statutes regarding public records. He stated that releasing the videos would not deprive anyone of a fair trial and that the footage should be released. Mr. Rahlfs spoke to the video footage of Sgt. Allen Brandt's shooting and stated that Mr. Richards' footage should be released as well. He stated that if people could see the video it may prove that the shooting was justified. He stated that the community may feel better toward police officers.

**Mr.** Cleworth stated that Council Members just received the appeal packet over the weekend; he asked Mr. Rahlfs is he would be offended if the Council discussed the appeal at the next meeting. Mr. Rahlfs replied he could attend the following Council meeting.

**Mr. Cleworth**, seconded by **Mr. Pruhs**, moved to POSTPONE the Appeal of Denied Public Records Request No. 2016-67 to the Regular Meeting of November 7, 2016.

YEAS: Pruhs, Gatewood, Huntington, Cleworth, Matherly, Rogers

NAYS: None

Mayor Eberhart declared the MOTION CARRIED.

## MAYOR'S COMMENTS AND REPORT

Mayor Eberhart requested that everyone keep Allen Brandt in their thoughts and prayers; he thanked Brenda Riley for attending to Sgt. Brandt the night of the shooting. He wished Mr. Gatewood well and congratulated Mr. Matherly, Ms. Rogers, Mr. Norum, and Ms. Therrien for being elected. Mayor Eberhart listed the many activities of the Mayor's Office since the last regular Council meeting. He spoke to the fiscal good-standing of the City and stated that the City is virtually debt-free. He thanked Mr. Pruhs for all of his hard work with the Polaris Workgroup and shared that he hopes for a performing arts/convention center in Fairbanks. Mayor Eberhart spoke to the City's high school internship program and stated that Fairbanks is the only municipality in the State that has such a program. He stated that he is proud of all of the work everyone accomplished together.

## **2016 MUNICIPAL ELECTION**

a) Certification of the 2016 Municipal Election Results

**Mr. Pruhs**, seconded by **Ms. Huntington**, moved to CERTIFY the 2016 Municipal Election Results.

Chief of Staff Jeff Jacobson stated that, traditionally, gold pans are given to outgoing Council Members and Mayors, but that the gold pans were not ready yet; instead he presented Mr. Gatewood and Mayor Eberhart with flowers.

A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO CERTIFY THE 2016 MUNICIPAL ELECTION RESULTS AS FOLLOWS:

YEAS: Gatewood, Rogers, Pruhs, Matherly, Huntington, Cleworth

NAYS: None

Mayor Eberhart declared the MOTION CARRIED and the 2016

Municipal Election Results CERTIFIED.

## b) Council Members' Comments

**Mr. Gatewood** reported on the Permeant Fund Review Board and stated that the Fund managers will be report at the second Council meeting in January. He stated the Fund managers will discuss the 4% annual drawdown. He requested a staff report from Chief Financial Officer Carmen Randle. Ms. Randle stated that the Board will discuss decreasing the drawdown from 4% to 3.5%.

**Ms. Huntington** asked if the Council could see some scenarios of how the change will affect the operating budget. Ms. Randle stated that it would decrease the annual operating budget by \$661,000.00.

**Mr. Gatewood** asked Mr. Matherly if he could attend the January Work Session even though he will no longer be serving on the Council. **Mr. Matherly** stated he had no issue with Mr. Gatewood attending. Ms. Randle thanked Mr. Gatewood for his desire to attend the meeting.

**Mr. Gatewood** stated he was hoping to get through his comments without choking up, but he has spent half of his time in Fairbanks serving on the City Council. He thanked his wife for her support and stated that he has enjoyed serving the City of Fairbanks. He stated he has made decisions to the best of his ability and that he stands by those decisions. **Mr. Gatewood** thanked all Mayors and Council Members he has worked with as well as department heads and City employees. He wished new Council Members good luck. He stated that while he has enjoyed serving the City of Fairbanks, he welcomes the break.

**Ms. Rogers** stated that she was happy to hear so many uplifting comments during public testimony and commented that the FDC is not going to go anywhere. She stated she was happy to meet Randy Griffin because she found the comments on the radio show disturbing. She stated that if Bill Walley was around to hear Mr. Floyd's comments, he would likely weep. **Ms.** 

**Rogers** thanked Mr. Griffin for his positive comments even after being ridiculed. She thanked everyone in the room for the opportunity to serve with and for them.

**Ms. Huntington** stated she got goosebumps when the Pledge of Allegiance was recited at the beginning of the meeting. She thanked the community members who came to testify and who are still in attendance. She thanked Mayor Eberhart for his hard work and for all his work with the Native community. **Ms. Huntington** stated she would miss working with Mr. Gatewood and would especially miss his laugh. She congratulated those who were newly-elected. She stated that being a Council Member is not always easy but that she always looks forward to meetings.

**Mr. Matherly** thanked Mr. Gatewood and Mayor Eberhart for giving themselves to the community, despite the times they have disagreed. He thanked his family for the support they have given him during the mayoral race. He thanked the public for staying through the long Council Meeting to see him sworn in. **Mr. Matherly** stated that while he is so excited to become Mayor, the highlight of his evening was seeing Sgt. Brandt walk into Council Chambers.

**Mr.** Cleworth stated that he has worked with Mayor Eberhart for so many years he cannot even count. He stated that the mayor has done great work in reaching out to the community and making people feel included. He stated that Mr. Matherly will bring his own gifts to the table. **Mr.** Cleworth stated that he has never served on the Council with someone like Mr. Gatewood. He stated he can usually tell how a person is going to vote, but that he can never guess how Mr. Gatewood will vote. He stated that he appreciates that Mr. Gatewood is not always politically correct. He stated that when he attended Mr. Gatewood's retirement party he could see how loved he is by the Fairbanks community.

**Mr. Pruhs** congratulated Mr. Matherly and stated that he looks forward to working with him as the City Mayor. He thanked Mayor Eberhart for the help he has given him in working on wonderful things for the City of Fairbanks. **Mr. Pruhs** stated he has enjoyed every day he has served with Mr. Gatewood and wished him Godspeed.

#### c) Oaths of Office

City Clerk Danyielle Snider read the following 2016 Municipal Election results into the record:

**JIM MATHERLY**, having received the majority number of votes cast for CITY MAYOR, for a three-year term ending October 2019, is hereby declared elected as the Mayor of the City of Fairbanks.

**JUNE ROGERS**, having received the majority number of votes cast for CITY COUNCIL SEAT B, for a two-year term ending October 2018, is hereby declared elected as a Member of the Fairbanks City Council.

**VALERIE THERRIEN**, having received the majority number of votes cast for CITY COUNCIL SEAT C, for a three-year term ending October 2019, is hereby declared elected as a Member of the Fairbanks City Council.

**JERRY NORUM**, having received the majority number of votes cast for CITY COUNCIL SEAT D, for a three-year term ending October 2019, is hereby declared elected as a Member of the Fairbanks City Council.

## **PROPOSITION A (Passed)**

Shall the City amend Home Rule Charter Section 11.3 to change the filing period for declarations of candidacy to "not more than 90 days and not less than 45 days prior to the election" to allow the City Council to adopt dates for filing declarations of candidacy that coincide with the Fairbanks North Star Borough's filing period?

A "YES" vote amends Charter Section 11.3 A "NO" vote does not allow the amendment

YES: 2701 TOTAL VOTES NO: 526 TOTAL VOTES

## **PROPOSITION B (Passed)**

Shall the City amend Home Rule Charter Sections 2.2 and 11.3 to correct the unconstitutional residency requirement from three years to one year and update the language of those sections to make them gender neutral?

A "YES" vote amends Charter Sections 2.2 and 11.3 A "NO" vote does not allow the amendment

YES: 2454 TOTAL VOTES NO: 795 TOTAL VOTES

## **PROPOSITION C (Passed)**

Shall the City amend Home Rule Charter Section 8.7 to amend the current 180-day deadline for completion of the annual audit by adding the following sentence?

The City Council may by resolution extend the deadline for completion of the annual independent audit if the audit cannot be completed within 180 days due to regulatory changes beyond the City's control.

A "YES" vote amends Charter Section 8.7 A "NO" vote does not allow the amendment

YES: <u>2615</u> TOTAL VOTES NO: <u>569</u> TOTAL VOTES

## **PROPOSITION D (Passed)**

Shall the City Council be allowed to raise the sales tax rate on marijuana from 5% to 6% to maintain consistency if the Borough Assembly raises its tax rate by the same amount?

A "YES" vote would allow the City to raise the sales tax rate on marijuana from 5% to 6% if the Borough Assembly raised its tax rate on marijuana by the same amount. A "NO" vote does not allow the City to raise its marijuana sales tax rate to 6%.

YES: <u>2555</u> TOTAL VOTES NO: <u>720</u> TOTAL VOTES

City Clerk Snider swore in Council Members June Rogers, Valerie Therrien, and Jerry Norum. She swore in newly-elected Mayor Jim Matherly. All members assumed their respective seats.

## **NEW BUSINESS**

a) Resolution No. 4764 – A Resolution Supporting Ballot Measure 1 – An Act Allowing Qualified Individuals to Register to Vote When Applying for a Permanent Fund Dividend. Introduced by Council Member Huntington and Mayor Eberhart.

PASSED and APPROVED on the CONSENT AGENDA.

b) Resolution No. 4765 – A Resolution Approving a Change Order to the Rickert Subdivision Roadway Improvements Project in the Amount of \$296,309 for Partial Remediation of the 30th Avenue Fire Training Center Contamination. Introduced by Mayor Eberhart.

**Mr. Pruhs**, seconded by **Mr. Norum**, moved to APPROVE Resolution No. 4765.

**Mr.** Cleworth spoke to the high cost of the change order. He stated that he spoke with other contractors who agree that the price seems too high. **Mr.** Cleworth asked for a staff report.

City Engineer Jackson Fox summarized the presentation that he gave at the Finance Committee meeting. He stated that the City has continued testing wells and have now identified 21 homes with contamination. Mr. Fox stated the number they have right now is a non-competitive quote because they wanted to complete the project by the end of September. He stated that the City is delivering water to each of the affected homes for safe drinking and cooking.

**Mr. Cleworth** stated that he assumed the work by the Fire Training Center would have been done during the summer. Mr. Fox stated that there was a lot of design work that had to be done in order to make the connections. He stated that engineers have to go into each home to draw up a design for how their existing system could connect to Golden Heart Utilities (GHU).

**Ms. Huntington** asked what the original price would have been if things gone quickly and the summer work was able to have been completed. Mr. Fox stated that the estimate was \$238,000.00, but that it was a bad estimate.

**Mr. Norum** spoke of the dangers of change orders because they create government cost overrun. He asked about the monthly cost of providing drinking water. Mr. Fox stated it costs about \$100.00 per month, per home for the water delivery.

**Ms. Huntington** asked how much time it would take to put the project out for competitive bid. Mr. Fox stated it would take a week or two to get the bid package together; then it would be out for bid for 21 days. He stated that after the bid is turned in, it takes a week or two to review and prepare for Council approval. He stated that would mean the work would be performed in January when the ground is frozen; he recommended waiting until the ground is thawed in April.

**Mayor Matherly** asked Mr. Fox to expand on the difference of drinking and cooking with the ground water and bathing in it. Mr. Fox stated that a health specialist determined that the water is safe for bathing and washing laundry but not for drinking. He stated that, for the most part, homeowners have been understanding about the contamination. Mr. Fox stated that a water main went in on 30th Avenue in 2005 and that residents should have connected at that time. He stated that City Code requires residents to connect within two years after a connection is installed.

**Mr.** Cleworth stated that City Code is very particular on going to competitive bid; he stated that the only exception is in a case of emergency. He recommended that the project go out to competitive bid, and he stated that the work needs to be done right the first time.

Mr. Norum asked if there was any way to expedite the residents getting hooked up to GHU.

City Attorney Paul Ewers stated he anticipates problems if the process is rushed. He stated that there are no legal agreements drawn up between property owners and the City. He stated he did not believe it is an emergency because the residents are being provided an alternate water source.

**Ms. Rogers** asked Mr. Fox to speak to how the water affects small children, babies and pregnant mothers. Mr. Fox stated that there are multiple families in the neighborhood; he stated that one of the residents is pregnant and one has a three year old child. He stated that there are some sensitive homeowners in the area who would like to hook up to City water as soon as possible. **Ms. Rogers** asked Mr. Ewers if the fact that there are children and a pregnant woman living in the neighborhood makes it an emergency. Mr. Ewers stated it is still not an emergency based on the information provided by the specialist.

**Ms. Huntington** stated that the health information is so limited, she is not confident that there is no health risk.

- **Ms.** Therrien stated that she would vote in favor of the resolution to avoid any possible lawsuits.
- Mr. Pruhs expressed agreement with Ms. Therrien; he stated it needs to get done and done right.
- **Mr. Norum** called for the question; the motion was not seconded.
- **Ms. Therrien** called for the question; the motion was not seconded.

**Ms. Rogers** stated she would like to allow public comment. **Ms. Therrien** requested that the Council allow for public comment. **Mr. Pruhs** stated that public comment should be limited to three minutes per person.

**Mayor Matherly** called for objection to opening public comment for Resolution No. 4765 and, hearing none, so ORDERED.

Mayor Matherly called for public testimony.

<u>Terry Rahlfs, 1003 8th Avenue, Fairbanks</u> – Mr. Rahlfs suggested placing an above-ground heated holding tank as a way to save money.

<u>Aaron Gibson, 320 Charles Street, Fairbanks</u> – Mr. Gibson asked why the Council is determining that the importance of six families with young children is greater than that of the other 21 families. Mr. Gibson stated that is not going to be fair to the other neighbors.

<u>Jon Odsather, 2610 Pacific Place, Fairbanks</u> – Mr. Odsather stated that he bought his property just over a year ago and was unaware of the contamination issues. He stated that his property value has declined due to the contamination. He spoke against performing the work on the six properties when the ground is frozen and without going through the competitive bid process.

<u>Lisa Williamson, 111 Charles Street, Fairbanks</u> – Ms. Williamson stated that she is so concerned about the contamination that will not let her dog drink water from the toilet in her shop off 30th Avenue. She indicated that the contamination has affected the value of her property also.

Hearing no more requests for public comment, **Mayor Matherly** declared Public Testimony closed.

**Mr. Pruhs** thanked Mr. Fox for his hard work on this project and stated it is likely just the tip of the iceberg.

A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO APPROVE RESOLUTION NO. 4765 AS FOLLOWS:

YEAS: Norum, Therrien, Pruhs, Rogers

NAYS: Huntington, Cleworth

Mayor Matherly declared the MOTION CARRIED and

Resolution No. 4765 APPROVED.

c) Resolution No. 4766 – A Resolution Supporting Sergeant Allen Brandt and His Family Following the Shooting that Occurred on October 16, 2016. Introduced by Council Member Cleworth.

Resolution No. 4766 was approved during public comment when the Council voted to suspend the rules and consider it out of the order of the agenda.

d) Ordinance No. 6032 – An Ordinance Amending the 2016 Operating and Capital Budgets for the Third Time. Introduced by Mayor Eberhart.

Mr. Cleworth, seconded by Ms. Therrien, moved to ADVANCE Ordinance No. 6032.

**Mr.** Cleworth shared his concern with the small Fund balance that would remain in the budget if all of the proposed amendments are approved.

A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO ADVANCE ORDINANCE NO. 6032 AS FOLLOWS:

YEAS: Norum, Cleworth, Rogers, Huntington, Therrien, Pruhs

NAYS: None

Mayor Matherly declared the MOTION CARRIED.

e) Ordinance No. 6033 – An Ordinance Authorizing a Lease to the Chinook Montessori Charter School to Build a Ski Trail on City Property Adjoining the City Fire Training Center. Introduced by Mayor Eberhart.

ADVANCED on the CONSENT AGENDA.

## **DISCUSSION ITEMS**

<u>Public Safety Commission (PSC)</u> – **Ms. Huntington** stated that the PSC met and discussed FPD recruitment. She stated that there is one pending lateral hire and seven other new officers that are in the early stages of the hiring phase.

<u>Polaris Work Group</u> – **Mr. Pruhs** asked the City Council for approval to use City letterhead to write a letter to the legislative delegation explaining the condition of the Polaris Building.

**Mayor Matherly** called for objection to Mr. Pruhs' request and, hearing none, APPROVED the request.

## **COMMUNICATIONS TO COUNCIL**

a) Public Safety Commission Meeting Minutes of July 12, 2016

ACCEPTED on the CONSENT AGENDA

b) Fairbanks Diversity Council Meeting Minutes of September 13, 2016

ACCEPTED on the CONSENT AGENDA

c) Clay Street Cemetery Commission Meeting Minutes of August 3, 2016

ACCEPTED on the CONSENT AGENDA

d) Chena Riverfront Commission Meeting Minutes of August 10, 2016

ACCEPTED on the CONSENT AGENDA

e) Chena Riverfront Commission Meeting Minutes of September 14, 2016

## ACCEPTED on the CONSENT AGENDA

f) Re-appointment to the Chena Riverfront Commission

## APPROVED on the CONSENT AGENDA

g) Re-appointment to the Building Code Review and Appeals Commission

APPROVED on the CONSENT AGENDA

## **COUNCIL MEMBERS' COMMENTS**

**Ms. Therrien** stated that her first vote as a Council Member was a difficult one. She thanked all the people who voted for her in the election.

**Ms. Rogers** stated that the whole evening has been exceptional with the pinnacle being Sgt. Brandt's appearance and testimony. She stated that the day before Sgt. Brandt was shot she had an opportunity to work with him, and she told her husband how professional he was. **Ms. Rogers** stated she enjoys having Ms. Therrien to her right because she has known her for a number of years. She addressed what she appreciates about each Council Member; she stated that the City Clerk, City Attorney and other staff are incredible assets to the City.

**Ms. Huntington** thanked God for allowing Sgt. Brandt to live and walk into the room to speak to the Council. She stated that she could not imagine what the Police Department has been through in the past week. **Ms. Huntington** commended Deputy Chief Brad Johnson and Deputy Chief Eric Jewkes for the respectful and thoughtful way that the investigation was conducted to find the shooter, Anthony Jenkins-Alexie. She welcomed the new Council Members.

**Mr. Norum** stated that he was humbled to be elected and that he looks forward to finding solutions to the City's problems.

**Mr.** Cleworth congratulated Ms. Therrien and stated that she served on the Council in the 1980's. He welcomed back Ms. Rogers and Mr. Norum and stated that Mr. Norum has a love for the City of Fairbanks. **Mr.** Cleworth congratulated Mayor Matherly for campaigning without special interest money. He complimented Matherly on his open door policy. He stated that he had no idea Sgt. Brandt would attend the meeting but commented that God is good.

**Mr. Pruhs** acknowledged and congratulated Ms. Huntington for the work she did with AFN; he stated that the presentations she put on were exceptional. He expressed concern with the contamination issue and the idea that it may not go away. **Mr. Pruhs** welcomed Chief Aragon back and commended the Deputy Chiefs for doing such a good job while Chief Aragon was away. He spoke to the need to find better healthcare for City employees.

**Mayor Matherly** stated he will give Council Members the opportunity to shuffle around on Committees/Boards in the near future. He stated that he has been impressed with the stellar job

Deputy Chief Johnson did during the press conference following the shooting of Sgt. Brandt. **Mayor Matherly** commended Johnson for staying very calm under extreme pressure.

**Ms. Huntington**, seconded by **Ms. Therrien**, moved to go into Executive Session for the purpose of discussing AFL-CIO Labor Negotiations and the City v. PSEA Superior Court Decision Appeal, Case No. 4FA-15-2868CI.

**Mayor Matherly** called for objection and, hearing none, so ORDERED.

Mayor Matherly called for a ten minute recess.

## **EXECUTIVE SESSION**

- a) AFL-CIO Labor Negotiations
- b) City V. PSEA Superior Court Decision Appeal, Case No. 4FA-15-2868CI

The City Council met in Executive Session to discuss AFL-CIO Labor Negotiations and the City v. PSEA Superior Court Decision Appeal, Case No. 4FA-15-2868CI. Direction was given to staff and no action was taken.

**Mr. Pruhs**, seconded by **Mr. Cleworth**, moved to ACCEPT the City v. PSEA Appeal to the Supreme Court filed by the City Attorney.

**Ms. Huntington** stated that in the spirit of keeping all options open, she would support the filing of the appeal.

**Ms. Therrien** stated that the contract needs to be resolved as quickly as possible and that she would not like to see appeals drawn out for two years.

Ms. Rogers echoed Ms. Therrien's comments.

**Mr. Norum** stated that trust cannot be developed if the motion is approved. He indicated that he would not support the appeal. He questioned whether the motion would cause an appeal to be filed.

City Attorney Ewers stated that both parties have already filed appeals to the Supreme Court. He explained that the filing deadline was prior to the date of the meeting and that the approval of the Council would certify the filing of the appeal.

**Ms. Huntington** stated that the judge's order was somewhat unclear. She stated that she does not believe that filing the appeal is just a bargaining tool. She indicated that no one wants to sign up for two more years of dispute between the City and the PSEA.

City Attorney Ewers clarified that the parties could agree to stay any action while they talk or that either party could withdraw their appeal at any time.

# A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO ACCEPT THE CITY V. PSEA APPEAL TO THE SUPREME COURT FILED BY THE CITY ATTORNEY AS FOLLOWS:

YEAS: Pruhs, Cleworth

NAYS: Huntington, Norum, Therrien, Rogers **Mayor Matherly** declared the MOTION FAILED.

**Mr. Pruhs** expressed distaste for the outcome of the vote with an expletive.

**Mr.** Cleworth stated that the vote puts the Council into a non-funding situation because the City does not have millions of dollars to fund the contract.

**Ms. Huntington** indicated that she would like to reconsider the vote.

City Attorney Ewers explained that in order to reconsider the motion at the same meeting, the motion to reconsider would have to pass by at least four affirmative votes, excluding the Mayor.

**Ms. Huntington**, seconded by **Mr. Cleworth**, moved to RECONSIDER the motion to Accept the Appeal to the Supreme Court.

A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO RECONSIDER THE MOTION TO ACCEPT THE APPEAL TO THE SUPREME COURT AS FOLLOWS:

YEAS: Cleworth, Pruhs, Rogers, Huntington

NAYS: Norum, Therrien

Mayor Matherly declared the MOTION CARRIED.

**Mr. Cleworth** asked whether the vote on the main motion is time sensitive and if it could wait until the next meeting. City Attorney Ewers stated that the issue is not time sensitive; he stated that the Council could postpone the vote on whether to accept the appeal to the next regular meeting.

**Ms. Therrien**, seconded by **Mr. Norum**, moved to POSTPONE the motion to Accept the City v. PSEA Appeal to the Supreme Court to the Regular Meeting of November 7, 2016, to be considered under Unfinished Business.

**Mr. Pruhs**, seconded by **Mr. Cleworth**, moved to AMEND the motion to postpone by stating that it will be considered after the Executive Session instead of under Unfinished Business.

**Mayor Matherly** called for objection and, hearing none, so ORDERED.

A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO POSTPONE THE MOTION TO ACCEPT THE CITY V. PSEA APPEAL TO THE SUPREME COURT TO THE REGULAR MEETING OF NOVEMBER 7, 2016, TO BE CONSIDERED AFTER THE EXECUTIVE SESSION AS FOLLOWS:

YEAS: Therrien, Rogers, Pruhs, Norum, Huntington, Cleworth

NAYS: None

Mayor Matherly declared the MOTION CARRIED.

## **ADJOURNMENT**

**Mr. Pruhs**, seconded by **Ms. Huntington**, moved to ADJOURN the meeting.

Mayor Matherly called for objection and, hearing none, so ORDERED.

Mayor Matherly declared the meeting adjourned at 1:13 a.m.

JIM MATHERLY, MAYOR

ATTEST:

D. DANYIELLE SNIDER, CMC, CITY CLERK

Transcribed by: EB

## **MEMORANDUM**

City of Fairbanks Clerk's Office

D. Danyielle Snider, CMC, City Clerk

TO:

Mayor Jim Matherly and City Council Members

FROM:

D. Danyielle Snider, CMC, City Clerk

(18)

SUBJECT:

Transfer of Liquor License Ownership and Name Change

DATE:

January 3, 2017

An application has been received from the State Alcohol and Marijuana Control Office (AMCO) for transfer of ownership and name change for the following liquor license applicant:

License Type:

Beverage Dispensary, License #2847

D.B.A.:

Hi-Jinx

Licensee/Applicant:

ENLAK, LLC

**Physical Location:** 

1351 Cushman Street, Fairbanks, Alaska

From:

Bojangles / Scruff-N-Pork's, Inc.

Location:

1351 Cushman Street, Fairbanks, Alaska

Corp/LLC Agent:	Address	Phone	Date/State of Ltd Partner/Corp	Good standing?
ENLAK, LLC Robert G. Ney, Jr.	2310 Larissa Drive Fairbanks, AK 99712	916-223-6170	09/13/2016 – AK	Yes

Please note: the Members/Officers/Directors/Shareholders (principals) listed below are the principal members. There may be additional members that we are not aware of because they are not primary members. We have listed all principal members and those who hold at least 10% shares.

Member/Officer/Director:	Address	Phone	Title/Shares (%)
Robert G. Ney, Jr. Partner	2310 Larissa Drive Fairbanks, AK 99712	916-223-6170	25%
Heather Jordan Partner	982 Bennett Drive Fairbanks, AK 99712	907-371-6979	25%
Joseph Mulholand Partner	224 Eureka Avenue Fairbanks, AK 99701	907-978-3466	50%

Pursuant to FCG Sec. 14-178 the Council must determine whether or not to protest the liquor license action after holding a public hearing.

Please note that there are no departmental objections to this transfer.

800 Cushman Street

Fairbanks, AK 99701

(907)459-6715 Fax (907)459-6710

# **MEMORANDUM**

TO:

Mayor Jim Matherly and City Council Members

FROM:

D. Danyielle Snider, CMC, City Clerk



SUBJECT:

Liquor License Renewals

DATE:

January 3, 2017

Notice has been received from the State Alcohol and Marijuana Control Office (AMCO) for the following liquor license renewals:

Lic#	Establishment Name	License Type	Licensee	Premise Location
2258	Regency Hotel	Beverage Dispensary - Tourism	Pacific Rim Associates I, Inc.	95 10th Avenue
4547	No DBA	Beverage Dispensary	North Star Dining, LLC	No Premises
145	Boatel Bar	Beverage Dispensary	Abie Neubauer, Inc.	Mile 2 Airport Way
576	Club Manchu	Beverage Dispensary	Randall Kelch	2712 Jessie Street
270	Lavelle's Taphouse	Beverage Dispensary	Arlette Eagle-Lavelle	414 2nd Ave., Ste. B

Pursuant to FGC Sec. 14-178 the Council must determine whether or not to protest liquor license renewals after holding a public hearing.

Please note that there are <u>no departmental protests</u>. Please contact me if you need any further information.

Introduced by: Council Member Rogers

Date: January 9, 2017

#### **RESOLUTION NO. 4777**

# A RESOLUTION ALLOCATING DISCRETIONARY FUNDS FROM HOTEL/MOTEL TAX IN THE AMOUNT OF TWO HUNDRED SEVENTY THOUSAND DOLLARS (\$270,000.00).

WHEREAS, the total amount of discretionary funds from hotel/motel tax for the FY2017 budget is TWO HUNDRED SEVENTY THOUSAND DOLLARS (\$270,000.00); and

**WHEREAS**, the Mayor appointed a Committee to review grant applications from organizations to determine how and to whom these funds should be distributed; and

**WHEREAS,** although most proposals were laudable and had merit, there is only a limited amount of funds available; and

**WHEREAS**, after due deliberation the Committee is bringing forth the following recommendation for City Council consideration.

**NOW, THEREFORE, BE IT RESOLVED** by the City Council of the City of Fairbanks, that:

**Section 1.** The following named recipients are hereby allocated the total sum of TWO HUNDRED SEVENTY THOUSAND DOLLARS (\$270,000.00), as follows:

Name of Organization	Award	
Fairbanks Youth Litter Patrol, Inc.	\$	10,000.00
Alaska Dog Mushers Association	\$	18,000.00
Iron Dog, Inc.	\$	11,667.00
Fairbanks Curling Club	\$	7,667.00
Alaska International Senior Games, Inc.	\$	8,650.00
Fairbanks Children's Museum	\$	9,000.00
Tanana-Yukon Historical Society	\$	7,833.00
Friends of Creamers Field	\$	8,000.00
Pioneer Memorial Park, Inc.	\$	10,833.00
Fairbanks Community Band, Inc.	\$	6,500.00

Resolution No. 4777 Page 1 of 2

Name of Organization (continued)	Award (continued)	
World Eskimo-Indian Olympics	\$	15,000.00
Yukon Quest International, Ltd.	\$	29,667.00
Fairbanks Red Hackle Pipe Band	\$	2,883.00
Fairbanks Community Museum	\$	13,250.00
Greater Fairbanks Chamber of Commerce	\$	12,667.00
Festival Fairbanks, Inc.	\$	22,500.00
Clay Street Cemetery Commission	\$	9,700.00
Fairbanks Youth Soccer Association	\$	8,333.00
Fairbanks Arts Association	\$	55,583.00
Alaska Songbird Institute	\$	2,267.00
TOTAL	\$	270,000.00

Section 2. PASSED and APPROVED this 9th day of January 2017.

	Jim Matherly, City Mayor	
AYES: NAYS: ABSENT: APPROVED:	<b>,</b> , <b>,</b> , <b>,</b>	
ATTEST:	APPROVED AS TO FORM:	
D. Danyielle Snider, CMC, City Clerk	Paul J. Ewers, City Attorney	

Introduced by: Mayor Matherly Introduced: January 9, 2017

#### **ORDINANCE NO. 6038**

# AN ORDINANCE AMENDING FAIRBANKS GENERAL CODE CHAPTER 82 AND ADOPTING REVISED WASTEWATER TREATMENT REGULATIONS

**WHEREAS,** in 2007, the City Council adopted Ordinances 5701, 5702, and 5703 to implement new requirements of federal law regarding storm water runoff; and

**WHEREAS**, since the adoption of the Ordinances the Alaska Department of Environmental Conservation assumed authority over storm water regulations from the U.S. Environmental Protection Agency in October of 2009 and issued the City a new Permit with new terms and conditions; and

WHEREAS, in accordance with new terms and conditions of the Permit, the City must maintain and update the Ordinances to be consistent with the new Permit and current version of the Alaska Construction General Permit; and

WHEREAS, the Engineering Department has extensively reviewed the storm water requirements, with input from other agencies, and recommends the following revisions be made; and

**WHEREAS,** in 2013 by Ordinance No. 5919, Divisions 2-9 of Article II, Chapter 82, were codified by reference with copies available at the City Clerk's Office and online; the same is now proposed for Divisions 10-12.

# NOW, THEREFORE, BE IT ENACTED by the City Council of the City of Fairbanks as follows:

<u>Section 1</u>. The City hereby adopts the Revised Wastewater Treatment Regulations contained in Attachment "A" to this Ordinance and by this reference incorporates those regulations as part of the Fairbanks General Code.

**Section 2.** FGC Section 82-30 is amended as follows [new text in <u>underlined bold</u> font; deleted text in <u>strikethrough</u> font]:

# **Sec. 82-30. – Adoption.**

- (a) The <u>2017</u>2013 version of the Wastewater Treatment Regulations (Attachment "A" to Ordinance No. <u>6038</u>5919) is adopted by the City of Fairbanks.
- (b) Copies of the Wastewater Treatment Regulations will be made available at the City Clerk's Office and made accessible online at the City's website.

# DIVISIONS 2 - 12. - RESERVED

Secs. 82-31—82-388. – Reserved.

**Section 3.** That the effective date of this ordinance is the \_\_\_ day of January 2017.

	Jim Matherly, City Mayor
AYES: NAYS: ABSENT: ADOPTED:	
ATTEST:	APPROVED AS TO FORM:
Danyielle Snider, CMC, City Clerk	Paul J. Ewers, City Attorney

# Attachment "A"

# City of Fairbanks

# 2017 Wastewater Treatment Regulations\*

# **Division 1. Generally**

- Sec. 82-31. Definitions.
- Sec. 82-32. Abbreviations.
- Sec. 82-33. Purpose and policy.
- Sec. 82-34. Wastewater utility established.
- Sec. 82-35. Establishing industrial cost recovery system.
- Sec. 82-36. Administration.
- Sec. 82-37. Adoption and amendment of rules and regulations; resolution of conflicts.
- Sec. 82-38. Use of public sewer required.
- Sec. 82-39. Vandalism.
- Sec. 82-40. Compliance of plans and specifications with standards.
- Sec. 82-41. Review of plans and specifications.
- Sec. 82-42. Time limitation for completion and acceptance of construction.
- Secs. 82-43--82-65. Reserved.

#### **Division 2. Administration and Enforcement**

- Sec. 82-66. Notification of violation.
- Sec. 82-67. Consent orders.
- Sec. 82-68. Show cause hearing.
- Sec. 82-69. Compliance orders.
- Sec. 82-70. Cease and desist orders.
- Sec. 82-71. Administrative fines.
- Sec. 82-72. Emergency suspensions.
- Sec. 82-73. Termination of discharge.
- Sec. 82-74. Availability of records.
- Sec. 82-75. List of noncompliant users.
- Sec. 82-76. Water supply severance.
- Sec. 82-77. Contractor listing.
- Sec. 82-78. Injunctive relief.
- Sec. 82-79. Civil penalties.
- Sec. 82-79.1 Criminal prosecution.
- Sec. 82-80. Affirmative defense; upset.
- Sec. 82-81. Affirmative defense; prohibited discharge standards.
- Sec. 82-82. Affirmative defense; bypass.
- Secs. 82-83--82-105. Reserved.

# \*Adopted by Ordinance No. 6038

#### **Division 3. Service Connections**

Sec. 82-106. Permit required.

Sec. 82-107. Responsibility for damage.

Sec. 82-108. Investigation of permit applications.

Sec. 82-109. Plumbing requirements.

Sec. 82-110. Individual sewer service.

Sec. 82-111. Maintenance and repair.

Sec. 82-112. Disclaimer of warranty.

Secs. 82-113--82-135. Reserved.

# **Division 4. Liquid Waste Hauler Permit**

Sec. 82-136. Required.

Sec. 82-137. Application.

Sec. 82-138. Disposal charge.

Sec. 82-139. Conformity with article.

Sec. 82-140. Sampling authorized.

Sec. 82-141. Liquid waste hauler permit conditions.

Sec. 82-142. Use of electronic cards.

Sec. 82-143. Discontinuance of discharges authorized.

Sec. 82-144. Denial of permit.

Sec. 82-145. Revocation, suspensions, probation.

Sec. 82-146. Private wastewater disposal.

Sec. 82-147. Building sewers.

Secs. 82-148--82-170. Reserved.

# **Division 5. Wastewater Discharge Permit**

Sec. 82-171. Required for significant industrial users.

Sec. 82-172. Existing significant industrial user (SIU).

Sec. 82-173. New sources and new users.

Sec. 82-174. Extrajurisdictional users.

Sec. 82-175. Wastewater discharge permit application contents.

Sec. 82-176. Signatory and certification requirement.

Sec. 82-177. Wastewater discharge permit decisions.

Sec. 82-178. Wastewater discharge permit contents.

Sec. 82-179. Wastewater discharge permit appeals.

Sec. 82-180. Wastewater discharge permit duration.

Sec. 82-181. Wastewater discharge permit modification.

Sec. 82-182. Wastewater discharge permit transfer.

Sec. 82-183. Wastewater discharge permit revocation.

Sec. 82-184. Wastewater discharge permit reissuance.

Secs. 82-185--82-205. Reserved.

# **Division 6. General Requirements**

Sec. 82-206. Prohibited discharge standards.

Sec. 82-207. Federal Categorical Pretreatment Standards.

Sec. 82-208. State requirements.

Sec. 82-209. Local limits.

Sec. 82-210. Right of revision.

Sec. 82-211. Special agreement.

Sec. 82-212. Dilution.

Sec. 82-213. Pretreatment facilities.

Sec. 82-214. Deadline for compliance with applicable pretreatment requirements.

Sec. 82-215. Additional pretreatment measures.

Sec. 82-216. Accidental discharge/slug control plans.

Secs. 82-217--82-240. Reserved.

# **Division 7. Reporting Requirements**

Sec. 82-241. Baseline Monitoring Report (initial compliance report).

Sec. 82-242. 90 Day Compliance Report (Periodic compliance report).

Sec. 82-243. Compliance schedules for meeting applicable pretreatment standards.

Sec. 82-244. Notification of significant production changes.

Sec. 82-245. Hazardous waste notification.

Sec. 82-246. Notice of potential problems, including accidental spills and slug loadings.

Sec. 82-247. Noncompliance reporting.

Sec. 82-248. Notification of changed discharge.

Sec. 82-249. Reports from unpermitted users.

Sec. 82-250. Recordkeeping.

Secs. 82-251--82-270. Reserved.

# **Division 8. Sampling and Analytical Requirements**

Sec. 82-271. Sampling requirements for users.

Sec. 82-272. Analytical requirements.

Sec. 82-273. GHU monitoring of user's wastewater.

Secs. 82-274--82-295. Reserved.

# **Division 9. Inspection**

Sec. 82-296. Authorized.

Sec. 82-297. Superintendent's access.

Sec. 82-298. Monitoring facilities.

Sec. 82-299. Search warrants.

Sec. 82-300—82-309. Reserved.

# **Division 10. Construction Site Stormwater Runoff**

Sec. 82-310. Introduction/Purpose
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Sec. 82-311. Definitions.

Sec. 82-312. Applicability.

Sec. 82-313. Responsibility for administration.

Sec. 82-314. Severability.

Sec. 82-315. Ultimate responsibility.

Sec. 82-316. Permit.

Sec. 82-317. Review and approval.

Sec. 82-318. ESCP requirements.

Sec. 82-319. SWPPP requirements.

Sec. 82-320. Inspection.

Sec. 82-321. Notification of spills.

Sec. 82-322. Enforcement.

Sec. 82-323. Appeal of notice of violation.

Sec. 82-324. Enforcement measures after appeal.

Sec. 82-325. Cost of abatement of the violation.

Sec. 82-326. Injunctive relief.

Sec. 82-327. Compensatory action.

Sec. 82-328. Violations deemed a public nuisance.

Sec. 82-329. Criminal prosecution.

Sec. 82-329.1. Remedies not exclusive.

#### **Division 11. Illicit Discharge Detection and Elimination**

Sec.	22.	.221	Defi	niti	one

Sec. 82-332. Applicability.

Sec. 82-333. Responsibility for administration.

Sec. 82-334. Severability.

Sec. 82-335. Ultimate responsibility.

Sec. 82-336. Discharge prohibitions.

Sec. 82-337. Suspension of MS4 access.

Sec. 82-338. Industrial or construction activity discharges.

Sec. 82-339. Monitoring of discharges.

Sec. 82-340. Requirement to prevent, control, and reduce stormwater pollutants

by the use of best management practices.

Sec. 82-341. Watercourse protection.

Sec. 82.342. Notification of spills.

Sec. 82.343. Enforcement.

Sec. 82.344. Appeal of notice violation.

Sec. 82.345. Enforcement measures after appeal.

Sec. 82.346. Cost of abatement of the violation.

Sec. 82.347. Injunctive relief.

- Sec. 82.348. Compensatory action.
- Sec. 82.349. Violations deemed a public nuisance.
- Sec. 82.350. Criminal prosecution.
- Sec. 82.351. Remedies not exclusive.
- Sec. 82.352—369. Reserved.

# **Division 12. Post construction Stormwater management**

- Sec. 82-370. Introduction/purpose.
- Sec. 82-371. Definitions.
- Sec. 82-372. Applicability.
- Sec. 82-373. Responsibility for administration.
- Sec. 82-374. Severability.
- Sec. 82-375. Ultimate responsibility.
- Sec. 82-376. Permit.
- Sec. 82-377. Review and approval.
- Sec. 82-378. PSWCP requirements.
- Sec. 82-379. Notification of spills.
- Sec. 82-380. Enforcement.
- Sec. 82-381. Appeal of notice of violation.
- Sec. 82-382. Enforcement measures after appeal.
- Sec. 82-383. Cost of abatement of the violation.
- Sec. 82.384. Injunctive relief.
- Sec. 82.385. Compensatory action.
- Sec. 82.386. Violations deemed a public nuisance.
- Sec. 82.387. Criminal prosecution.
- Sec. 82.388. Remedies not exclusive.

#### ARTICLE II. WASTEWATER TREATMENT REGULATIONS

#### **DIVISION 1. GENERALLY**

#### Sec. 82-31. Definitions.

The following words, terms and phrases, when used in this article, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Act or the act means the Federal Water Pollution Control Act, also known as the Clean Water Act, as amended, 33 USC 1251 et seq.

Applicable pretreatment standards means, for any specified pollutant, the city's prohibitive standards, the city's specific pretreatment standards (local limits), state pretreatment standards, or EPA's Categorical Pretreatment Standards (when effective), whichever standard is appropriate or most stringent.

Approval authority means the regional administrator of the U.S. Environmental Protection Agency Region 10, and/or the State of Alaska Department of Environmental Conservation (ADEC) Division of Water, Northern Region.

Authorized representative of the user means:

- (1) If the user is a corporation:
  - a. The president, secretary, treasurer or a vice-president of the corporation in charge of a principal business function, or any other person who performs similar policy or decision-making functions for the corporation; or
  - b. The manager of one or more manufacturing, production or operation facility, provided the manager is authorized to make management decisions which govern the operation of the regulated facility including having the explicit or implicit duty of making major capital investment recommendations and initiating and directing other comprehensive measures to assure long-term environmental compliance with environmental laws and regulations; can ensure that the necessary systems are established or actions taken to gather complete and accurate information for control mechanism requirements; and where authority to sign documents has been assigned or delegated to the manager in accordance with corporate procedures.
- (2) If the user is a partnership or sole proprietorship, a general partner or proprietor, respectively.

(3) If the user is a federal, state or local governmental facility, a director or highest official appointed or designated to oversee the operation and performance of the activities of the government facility, or his designee.

The individuals described in subsections (1) through (3) of this definition may designate another authorized representative if the authorization is in writing, the authorization specifies the individual or position responsible for the overall operation of the facility from which the discharge originates or having overall responsibility for environmental matters for the company, and the written authorization is submitted to GHU.

Best Management Practices (BMP) means schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to implement the prohibitions listed in § 82-206 of this chapter. BMP also include treatment requirements, operating procedures, and practices to control plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw materials storage.

Biochemical oxygen demand (BOD) means the quantity of oxygen utilized in the biochemical oxidation of organic matter under standard laboratory procedures for five days at 20 degrees Celsius, usually expressed as a concentration (milligrams per liter (mg/l)).

Categorical pretreatment standard or categorical standard means any regulation containing pollutant discharge limits promulgated by the EPA in accordance with sections 307(b) and (c) of the act (33 USC 1317) which apply to a specific category of users and which appear in 40 CFR chapter I, subchapter N, parts 405 through 471.

Categorical Industrial User or Categorical user means a user covered by one of EPA's categorical pretreatment standards.

Color means the optical density at the visual wave length of maximum absorption, relative to distilled water. A transmittance of 100 percent is equivalent to zero optical density.

Composite sample means the sample resulting from the combination of individual wastewater samples taken at selected intervals based on an increment of either flow or time.

Cooling water/noncontact cooling water means water used for cooling which does not come into direct contact with any raw material, intermediate product, waste product or finished product. Cooling water can be discharged only at the option of Golden Heart Utilities, Inc. from any use, such as air conditioning, heat exchangers, cooling or refrigeration to which the only pollutant added is heat.

Domestic user (residential user) means any person who contributes, causes or allows the contribution of wastewater into the POTW that is of a similar volume and/or chemical makeup as that of a residential dwelling unit. Dischargers from a residential

dwelling unit typically include up to 100 gallons per capita per day, 0.2 pound of BOD per capita per day, and 0.17 pound of TSS per capita per day.

Environmental Protection Agency (EPA) means the U.S. Environmental Protection Agency or, where appropriate, the director of the region 10 office of water, or other duly authorized official of that agency.

Existing source means any source of discharge, the construction or operation of which commenced prior to the publication by EPA of proposed categorical pretreatment standards, which will be applicable to such source if the standard is thereafter promulgated in accordance with section 307 of the act.

Existing user means any non-categorical user which was discharging wastewater prior to the effective date of this article.

General manager means the general manager and chief executive officer of Golden Heart Utilities, Inc.

Golden Heart Utilities, Inc. (GHU) means the leaseholder and operator of the Fairbanks Regional Wastewater Treatment Plant.

Grab sample means a sample which is taken from a wastestream on a one-time basis without regard to the flow in the wastestream and in as short a period of time as feasible.

Indirect discharge or discharge means the introduction of pollutants into the POTW from any nondomestic source regulated under section 307(b), (c), or (d) of the act. The discharge into the POTW is normally by means of pipes, conduits, pumping stations, force mains, constructed drainage ditches, surface water intercepting ditches, and all appurtenant constructed devices and appliances.

*Industrial user* means an industrial or commercial establishment which discharges wastewaters having the characteristics of industrial wastes.

*Interference* means a discharge which alone or in conjunction with a discharge or discharges from other sources, does one of the following:

- (1) Inhibits or disrupts the POTW, its treatment processes or operations;
- (2) Inhibits or disrupts its sludge processes, use or disposal; or
- (3) Is a cause of a violation of its current NPDES/APDES permit or of the prevention of sewage sludge use or disposal in compliance with any of the following statutory/regulatory provisions or permits issued under such provisions (or more stringent state or local regulations):

- a. Section 405 of the Clean Water Act;
- b. The Solid Waste Disposal Act (SWDA), including title II commonly referred to as the Resource Conservation and Recovery Act (RCRA);
- c. Any state regulations contained in any state sludge management plan prepared pursuant to subtitle D of the SWDA;
- d. The Clean Air Act;
- e. The Toxic Substances Control Act; and
- f. The Marine Protection, Research and Sanctuaries Act.

Liquid waste hauler means any person that collects, pumps, transports and/or disposes of liquid wastes.

Liquid waste hauler permit means a permit issued by GHU pursuant to Division 4 of these regulations which authorizes a liquid waste hauler to discharge permitted wastes into the designated disposal facilities of the POTW.

Liquid wastes means those materials, including but not limited to sand trap pumpings, septic tank pumpings, portable toilet pumpings, food service or petroleum service grease trap pumpings, sludges generated from domestic wastewater treatment plants and lagoons, waste or used oils and lubricants, chemical wastes, wastes from industrial or commercial wastewater treatment systems, hazardous wastes, storm drain sludges or dredgings and other wastes as defined by GHU. Liquid wastes are not considered permitted wastes for legal discharge into the city's designated disposal facilities.

Maximum allowable discharge limit means the maximum concentration (or loading) of a pollutant allowed to be discharged at any time, determined from the analysis of any discrete or composite sample collected, independent of the industrial flow rate and the duration of the sampling event.

*Medical wastes* means isolation wastes, infectious agents, human blood and blood products, pathological wastes, sharps, body parts, contaminated bedding, surgical wastes, expired or unusable medication, potentially contaminated laboratory wastes, and dialysis wastes.

#### New source means:

- (1) Any building, structure, facility or installation from which there is (or may be) a discharge of pollutants, the construction of which commenced after the publication of proposed pretreatment standards under section 307(c) of the act, which will be applicable to such source if such standards are thereafter promulgated in accordance with that section; provided that:
  - a. The building, structure, facility, or installation is constructed at a site at which no other source is located;
  - The building, structure, facility or installation totally replaces the process or production equipment that causes the discharge of pollutants at an existing source; or
  - c. The production or wastewater generating processes of the building, structure, facility or installation are substantially independent of an existing source at the same site. In determining whether these are substantially independent, factors such as the extent to which the new facility is integrated with the existing plant, and the extent to which the new facility is engaged in the same general type of activity as the existing source, should be considered.
- (2) Construction on a site at which an existing source is located results in a modification rather than a new source if the construction does not create a new building, structure, facility or installation meeting the criteria of subsection (1)b. or c. of this definition but otherwise alters, replaces or adds to existing process or production equipment.
- (3) Construction of a new source has commenced if the owner or operator has:
  - a. Begun or caused to begin as part of a continuous onsite construction program:
    - 1. Any placement, assembly, or installation of facilities or equipment;
    - Significant site preparation work including clearing, excavation or removal of existing buildings, structures, or facilities which is necessary for the placement, assembly, or installation of new source facilities or equipment; or
  - b. Entered into a binding contractual obligation for the purchase of facilities or equipment which are intended to be used in its operation within a reasonable time. Options to purchase or contracts which can be terminated or modified without substantial loss, and contracts for

feasibility, engineering and design studies do not constitute a contractual obligation under this subsection.

New user means a user that applies to the city for a new building permit or any person who occupies an existing building and plans to discharge wastewater to the POTW after the effective date of this chapter implementing this definition, or August 1, 1992, whichever is the later date. A new user could also be considered a new source. Any person who buys an existing facility that is discharging nondomestic wastewater will be considered an existing user if no significant changes are made in the manufacturing operation.

Non-Significant Categorical Industrial User (NSCIU) as defined in 40 CFR 403.3 (v)(2) means an Industrial user subject to Categorical Pretreatment Standards under 40 CFR 403.6 who never discharges more than 100 gpd of total Categorical wastewater (excluding sanitary, non-contact cooling and boiler blowdown wastewater) and submits the certification statement listed in 40 CFR 403.12(q), as well as any supporting documentation, annually and never discharges any untreated concentrated wastewater.

Pass through means a discharge which exits the POTW into waters of the United States in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of the City of Fairbanks and Golden Heart Utilities, Inc. NPDES/APDES permit (including an increase in the magnitude or duration of a violation).

Permitted wastes (permitted liquid wastes) means those liquid wastes which are authorized by GHU in a liquid waste hauler permit to be disposed at the designated disposal facilities. Permitted wastes are limited to septic tank pumpings and portable toilet pumpings from domestic origins. Blended or combined wastes from an industrial process or nondomestic source do not qualify as permitted wastes.

Permittee means a person or user issued a wastewater discharge permit.

Person means any individual, partnership, co-partnership, firm, company, corporation, association, joint stock company, trust, estate, governmental entity, or any other legal entity, or their legal representatives, agents or assigns. This definition includes all federal, state or local governmental entities.

*pH* means a measure of the acidity or alkalinity of a substance expressed in standard units.

Pollutant means any dredged spoil, solid waste, incinerator residue, sewage, garbage, sewage sludge, munitions, medical wastes, chemical wastes, biological materials, radioactive materials, heat, wrecked or discarded equipment, rock, sand, cellar dirt, agricultural and industrial wastes, and the characteristics of the wastewater (e.g., pH, temperature, TSS, turbidity, color, BOD, chemical oxygen demand (COD), toxicity, odor, and so forth).

Pretreatment means the reduction of the amount of pollutants, the elimination of pollutants, or the alteration of the nature of pollutant properties in wastewater prior to (or in lieu of) introducing such pollutants into a POTW. The reduction or alteration may be obtained by physical, chemical or biological processes, process changes or by other means, except as prohibited by 40 CFR 403.6(d). Appropriate pretreatment technology includes control equipment, such as equalization tanks or facilities, for protection against surges or slug loadings that might interfere with or otherwise be incompatible with the POTW. However, where wastewater from a regulated process is mixed in an equalization facility with unregulated wastewater or with wastewater from another regulated process, the effluent from the equalization facility must meet an adjusted pretreatment limit calculated in accordance with 40 CFR 403.6(3).

Pretreatment requirements means any substantive or procedural requirement related to pretreatment imposed on a user, other than a pretreatment standard.

Pretreatment standards or standards means prohibited discharge standards, categorical pretreatment standards, local limits, and best management practices (BMP) as established by GHU.

Prohibited discharge standards or prohibited discharges means absolute prohibitions against the discharge of certain substances; these prohibitions appear in section 82-206.

Publicly owned treatment works (POTW) means a treatment works, as defined by section 212 of the act (33 USC 1292) which is owned by the city and leased to Golden Heart Utilities, Inc. This definition includes any devices or systems used in the collection, storage, treatment, recycling, and reclamation of sewage or industrial wastes of a liquid nature and any conveyances which convey wastewater to a treatment plant. The term also means GHU.

Residential user means the same as "domestic user."

Septic tank waste means any sewage from holding tanks such as trains, airplanes, buses, chemical toilets, campers, trailers and residential septic tanks.

Sewage means human excrement and gray water (household showers, dishwashing operations, and so forth).

Sewer means any pipe, conduit, ditch or other device used to collect and transport sewage from the generating source.

Significant industrial user (SIU) means:

(1) A user subject to categorical pretreatment standards; or

# (2) A user that:

- a. Discharges an average of 25,000 gallons per day or more of process wastewater to the POTW (excluding sanitary, noncontact cooling, and boiler blowdown wastewater); or
- Contributes a process wastestream which makes up five percent or more
  of the average dry weather hydraulic or organic capacity of the POTW
  treatment plant; or
- c. Is designated as such by GHU on the basis that it has a reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement.
- (3) Upon a finding that a user meeting the criteria in subsection (2) of this definition has no reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement, GHU may, at any time, on its own initiative or in response to a petition received from a user (and in accordance with procedures in 40 CFR 403.3(v)(2) determine that such user should not be considered a significant industrial user.

Slug load means any discharge at a flow rate or concentration which could cause a violation of the prohibited discharge standards in sections 82-206 through 82-216 or any discharge of a non-routine, episodic nature, including but not limited to an accidental spill or a non-customary batch discharge.

Standard industrial classification (SIC) code means a classification pursuant to the Standard Industrial Classification Manual issued by the United States Office of Management and Budget.

Stormwater means any flow occurring during or following any form of natural precipitation, and resulting from such precipitation, including snowmelt.

Superintendent means the person designated by GHU to supervise the operation of the POTW, and who is charged with certain duties and responsibilities by this chapter, or such person's duly authorized representative.

Total suspended solids (TSS) means the total suspended matter that floats on the surface of or is suspended in water, wastewater or other liquid, and which is removable by filtering.

Toxic pollutant means one of 126 pollutants, or combination of those pollutants, listed as toxic in regulations promulgated by EPA under section 307 of the act (33 USC 1317).

Treatment plant effluent means the discharge from the POTW into waters of the United States.

Utility superintendent/wastewater means the superintendent and manager of the wastewater utility of GHU. See definition of "superintendent."

Wastewater means liquid and water-carried industrial wastes and sewage from residential dwellings, commercial buildings, industrial and manufacturing facilities and institutions, whether treated or untreated, which are contributed to the POTW.

Wastewater discharge permit (industrial wastewater discharge permit, discharge permit) means an authorization or equivalent control document issued by GHU to users discharging wastewater to the POTW. The permit may contain appropriate pretreatment standards and requirements as set forth in this chapter.

Wastewater treatment plant or treatment plant means that portion of the POTW which is designed to provide treatment of municipal sewage and industrial waste.

#### Sec. 82-32. Abbreviations.

The following abbreviations shall have the designated meanings:

AAC--Alaska Administrative Code

ADEC--Alaska Department of Environmental Conservation

APDES – Alaska Pollutant Discharge Elimination System

ASPP--Accidental spill prevention plan

BOD--Biochemical oxygen demand

CFR--Code of Federal Regulations

COD--Chemical oxygen demand

EPA--U.S. Environmental Protection Agency

ERP – Enforcement Response Plan or Enforcement Guide

GHU--Golden Heart Utilities, Inc.

gpd--gallons per day

I--liter

mg--milligrams

mg/l--milligrams per liter

2017 Wastewater Treatment Regulations
Attachment "A"
Page 14 of 90

NPDES--National Pollutant Discharge Elimination System

NSCIU---Non-Significant Categorical Industrial User

O&M--Operation and maintenance

POTW--Publicly owned treatment works

RCRA--Resource Conservation and Recovery Act

SIC--Standard industrial classifications

SIU--Significant industrial user

SWDA--Solid Waste Disposal Act (42 USC 6901, et seq.)

TSS--Total suspended solids

**UPC--Uniform Plumbing Code** 

**USC--United States Code** 

# Sec. 82-33. Purpose and policy.

- (a) This article sets forth uniform requirements for users of the privately operated wastewater treatment works in the city and requires the operator of the POTW to comply with all applicable state and federal laws, including the Clean Water Act (33 USC 1251 et seq.) and the general pretreatment regulations (40 CFR part 403). The objectives of these rules and regulations are to:
  - (1) Prevent the introduction of pollutants into the POTW that will interfere with the operation of the POTW;
  - (2) Prevent the introduction of pollutants into the POTW which will pass through the POTW, inadequately treated, into receiving waters or otherwise be incompatible with the POTW;
  - (3) Ensure that the quality of the wastewater treatment plant sludge is maintained at a level which allows its use and disposal in compliance with applicable statutes and regulations;
  - (4) Protect POTW personnel who may be affected by wastewater and sludge in the course of their employment and to protect the general public; and
  - (5) Improve the opportunity to recycle and reclaim wastewater and sludge from the POTW.
- (b) These rules and regulations shall apply to all users of the POTW. This article:
  - Authorizes the issuance of wastewater discharge permits;

- (2) Authorizes the issuance of liquid waste hauler permits;
- (3) Authorizes monitoring, compliance and enforcement activities outlined in the Enforcement Response Plan (ERP);
- (4) Establishes administrative review procedures;
- (5) Requires user reporting; and
- (6) Provides for the setting of fees for the equitable distribution of costs resulting from the program established in this article. These rules and regulations also provide for the recovery of operations, maintenance or replacement cost of the POTW.

# Sec. 82-34. Wastewater utility established.

There is established within the city a wastewater utility which shall include a secondary sewage treatment plant, all trunks, laterals and interceptor sewers, other facilities useful in transporting and disposal of sewage; and all appurtenances, including all extensions and improvements.

# Sec. 82-35. Establishing industrial cost recovery system.

At such time as industrial wastes, as defined under section 35.905-8, of the Construction Grant Regulations, 40 CFR part 35, are discharged to the facilities constructed under EPA Grant No. C1020039, the city and the private operator shall develop and adopt an industrial cost recovery system acceptable to the United States Environmental Protection Agency. This cost recovery system shall comply with the requirements of PL 92-500 and all pertinent regulations and guidelines.

#### Sec. 82-36. Administration.

Except as otherwise provided in this chapter, the president of Golden Heart Utilities, Inc., is responsible for the operation, repair and management of the wastewater utility and shall administer, implement and enforce the provisions of this chapter. Any powers granted to or duties imposed upon the president may be delegated by the president to other Golden Heart Utilities, Inc., personnel.

# Sec. 82-37. Adoption and amendment of rules and regulations; resolution of conflicts.

These rules and regulations have been adopted by the city council, a municipal corporation of the state, and are in compliance with the laws of the state. No individual employee of the city or the private operator has the authority to waive, alter or amend

these rules and regulations, notwithstanding the authority of the mayor to resolve any conflict between this article and other provisions of this Code.

# Sec. 82-38. Use of public sewer required.

- (a) It shall be unlawful for any person to place, deposit or permit to be placed or deposited in an unsanitary manner upon public or private property within the city or in any area under the jurisdiction of the city any human or animal excretion, garbage or other objectionable waste which is normally introduced into a sanitary sewer.
- (b) It shall be unlawful to discharge to any natural outlet within the city or in any area under the jurisdiction of the city any sanitary sewage, industrial waste or other polluted water, except where suitable treatment has been provided in accordance with the provisions of this chapter.
- (c) Except as otherwise provided in subsection (e), it shall be unlawful to construct or maintain any privy, septic tank, cesspool or other facility intended or used for the disposal of sewage.
- (d) The owner of all houses, buildings or structures used for human occupancy, employment, recreation or other purposes situated within the city and abutting on any street, easement or right-of-way in which there is located a public sanitary or combined sewer of the city is required at his expense to install suitable toilet facilities in such places, and to connect such facilities directly with the proper sewer in accordance with the provisions of this chapter, within two years after date of official notice to do so, provided the sewer is within 250 feet of the above-described structures.
  - (e) Chemical toilets or porta potties may be used:
    - (1) In conjunction with an active construction project for which a building permit has been issued.
    - (2) In conjunction with special events.
    - (3) For outdoor recreational and sporting events.
    - (4) For temporary buildings which are occupied pending construction of a new building which is under construction.
    - (5) In cases of natural disasters and emergencies.
    - (6) As approved by the mayor.

# All chemical toilets or porta potties shall be:

- (1) Registered with the building department and validated with a permit which shall be affixed to the facilities. No permits shall be required in the case of natural disasters or for construction project sites which have building permits.
- (2) When the operator of a food establishment provides seating for its patrons no permit shall be issued except upon proof that the applicant has

received approval from the Alaska Department of Environmental Conservation that the use of chemical toilets and porta potties meets the requirements of 18 AAC 31.520 (toilet facilities).

- (3) Maintained as required by the Alaska Department of Environmental Conservation and the conditions, if any, set forth in the permits, including any durational or use limitations.
- (4) May be required to be screened from public view as set forth and described in the permit.
- (5) In compliance with all accessibility requirements as set forth in the Code of Ordinances.

#### Sec. 82-39. Vandalism.

No person shall willfully or negligently break, damage, destroy, uncover, deface, tamper with or prevent access to any structure, appurtenance or equipment, or other part of the POTW. Any person found in violation of this requirement shall be subject to the sanctions set out in this chapter.

# Sec. 82-40. Compliance of plans and specifications with standards.

- (a) No sewer collection system shall be constructed and no substantial change in any sewer collection system shall be made until plans and specifications, conforming with the requirements of the state department of environmental conservation and the standards prescribed by GHU are submitted to and approved by GHU.
- (b) After such plans and specifications have been approved, no substantial changes shall be made without first submitting a detailed statement of such proposed changes to GHU and receiving approval from GHU.

#### Sec. 82-41. Review of plans and specifications.

GHU shall consider, in reviewing the engineering report, plans and specifications submitted for approval, the adequacy of the project to meet the present and future needs of the area served, the functional and sanitary features of the design of the project, the economics of the project as compared with possible alternatives, the availability of existing sewer facilities, and the suitability of the project with respect to present or future uses and enjoyment of the area affected.

#### Sec. 82-42. Time limitation for completion and acceptance of construction.

Construction of a project for which plans and specifications have been approved must be completed and accepted within two years following the approval date or such approval will be void. Extensions shall only be granted for periods of delay caused by

circumstances beyond the control of the property owners. A bond may be required for the uncompleted portion of the work.

Secs. 82-43--82-65. Reserved.

#### **DIVISION 2. ADMINISTRATION AND ENFORCEMENT**

#### Sec. 82-66. Notification of violation.

- (a) When the superintendent finds that a user has violated (or continues to violate) any provision of this article, a wastewater discharge permit or order issued under this article, or any other pretreatment standard or requirement, the superintendent may serve upon that user a written notice of violation via certified letter.
- (b) Within 15 days of the receipt of this notice, an explanation of the violation and a plan for its satisfactory correction and prevention, to include specific required actions, shall be submitted by the user to the superintendent. Submission of this plan in no way relieves the user of liability for any violations occurring before or after receipt of the notice of violation.
- (c) Nothing in this section shall limit the authority of GHU to take any action, including emergency actions or any other enforcement action outlined in the ERP, without first issuing a notice of violation.

#### Sec. 82-67. Consent orders.

The superintendent may enter into consent orders, assurances of voluntary compliance, or other similar documents establishing an agreement with any user responsible for noncompliance. Such documents will include specific action to be taken by the user to correct the noncompliance within a time period specified by the document. Such documents shall have the same force and effect as the administrative orders issued pursuant to sections 82-69 and 82-70 and shall be judicially enforceable. Use of a consent order shall not be a bar against or a prerequisite for taking any action outlined in the ERP against the user.

# Sec. 82-68. Show cause hearing.

(a) The superintendent may order, via a certified letter, a user which has violated or continues to violate, any provision of this article, a wastewater discharge permit or order issued under this article, or any other pretreatment standard or requirement, to appear before the superintendent and show cause why the proposed enforcement action should not be taken.

- (b) Notice shall be served on the user specifying the time and place for the meeting, the proposed enforcement action, the reasons for such action, and a request that the user show cause why the proposed enforcement action should not be taken.
- (c) The notice of the meeting shall be served personally or by registered or certified mail (return receipt requested) at least 20 days prior to the hearing. Such notice may be served on any authorized representative of the user.
- (d) A show cause hearing shall not be a bar against or a prerequisite for taking any other action outlined in the ERP against the user.

# Sec. 82-69. Compliance orders.

- (a) When the superintendent finds that a user has violated or continues to violate any provision of this article, a wastewater discharge permit or order issued under this article, or any other pretreatment standard or requirement, the superintendent may issue an order to the user responsible for the discharge directing that the user come into compliance within a time specified in the order. If the user does not come into compliance within the time specified in the order, sewer service may be discontinued unless adequate treatment facilities, devices, or other related appurtenances are installed and properly operated.
- (b) Compliance orders may also contain other requirements to address the noncompliance, including additional self monitoring, and management practices designed to minimize the amount of pollutants discharged to the sewer.
- (c) A compliance order may not extend the deadline for compliance established for a federal pretreatment standard or requirement; nor does a compliance order relieve the user of liability for any violation, including any continuing violation. Issuance of a compliance order shall not be a bar against or a prerequisite for taking any other action outlined in the ERP against the user.

#### Sec. 82-70. Cease and desist orders.

- (a) When the superintendent finds that a user has violated (or continues to violate) any provision of this article, a wastewater discharge permit or order issued under this article, or any other pretreatment standard or requirement, or that the user's past violations are likely to recur, the superintendent may issue an order to the user directing it to cease and desist all such violations and directing the user to:
  - (1) Immediately comply with all requirements; and
  - (2) Take such appropriate remedial or preventive action as may be needed to properly address a continuing or threatened violation, including halting operations and/or terminating the discharge.

(b) Issuance of a cease and desist order shall not be a bar against or a prerequisite for taking any other action outlined in the ERP against the user.

#### Sec. 82-71. Administrative fines.

- (a) When the superintendent finds that a user has violated or continues to violate any provision of this article, a wastewater discharge permit or order issued under this article, or any other pretreatment standard or requirement, the superintendent may fine such user in an amount not to exceed \$1,000.00. Such fines shall be assessed on a per-violation, per-day basis. In the case of monthly or other long-term average discharge limits, fines shall be assessed for each day during the period of violation.
- (b) Unpaid charges, fines and penalties shall, after 30 calendar days, be assessed an additional penalty of ten percent of the unpaid balance; and interest shall accrue thereafter at a rate of 10.5 percent per month. A lien against the user's property will be sought for unpaid charges, fines, penalties and interest.
- (c) Users desiring to dispute such fines must file a written request for the superintendent to reconsider the fine along with full payment of the fine amount within 20 days of being notified of the fine. Where a request has merit, the superintendent shall convene a hearing on the matter within 30 days of receiving the request from the user. If the user's appeal is successful, the payment, together with any accruing interest, shall be returned to the user. The costs of preparing administrative enforcement actions, such as notices and orders, may be added to the fine.
- (d) Issuance of an administrative fine shall not be a bar against or a prerequisite for taking any other action outlined in the ERP against the user.

# Sec. 82-72. Emergency suspensions.

- (a) The superintendent may immediately suspend a user's discharge after informal notice to the user whenever such suspension is necessary to stop an actual or threatened discharge which reasonably appears to present or cause an imminent or substantial endangerment to the health or welfare of persons. The superintendent may also immediately suspend a user's discharge (after notice and opportunity to respond) that threatens to interfere with the operation of the POTW, or which presents or may present an endangerment to the environment.
- (b) Any user notified of a suspension of its discharge shall immediately stop or eliminate its contribution. In the event of a user's failure to immediately comply voluntarily with the suspension order, the superintendent shall take such steps as deemed necessary, including immediate severance of the sewer connection, to prevent or minimize damage to the POTW, its receiving stream or endangerment to any individuals. The superintendent shall allow the user to recommence its discharge when the user demonstrated to the satisfaction of GHU that the period of endangerment has

passed, unless the termination proceedings in section 82-73 are initiated against the user.

(c) A user that is responsible, in whole or in part, for any discharge presenting imminent endangerment shall submit a detailed written statement, describing the causes of the harmful contribution and the measures taken to prevent any future occurrence, to the superintendent prior to the date of any show cause or termination hearing under sections 82-68 and 82-73.

# Sec. 82-73. Termination of discharge.

- (a) In addition to the provisions of section 82-178, any user that violates the following conditions is subject to discharge termination:
  - (1) Violation of wastewater discharge permit conditions.
  - (2) Failure to accurately report the wastewater constituents and characteristics of its discharge.
  - (3) Failure to report significant changes in operations or wastewater volume, constituents and characteristics prior to discharge.
  - (4) Refusal of reasonable access to the user's premises for the purpose of inspection, monitoring or sampling.
  - (5) Violation of the pretreatment standards in section 82-207.
- (b) Such user will be notified of the proposed termination of its discharge and be offered an opportunity to show cause under section 82-68 why the proposed action should not be taken. Exercise of this option by GHU shall not be a bar against or a prerequisite for taking any other action outlined in the ERP against the user.

### Sec. 82-74. Availability of records.

Information and data on a user obtained from reports, surveys, wastewater discharge permit applications, wastewater discharge permits, and monitoring programs, and from GHU inspection and sampling activities, shall be available to the public without restriction unless the user specifically requests and is able to demonstrate to the satisfaction of GHU that the release of such information would divulge information, processes or methods of production entitled to protection as trade secrets under applicable state law. When requested and demonstrated by the user furnishing a report that such information should be held confidential, the portions of a report which might disclose trade secrets or secret processes shall not be made available for inspection by the public, but shall be made available immediately upon request to governmental agencies for uses related to the NPDES/APDES program or pretreatment program, and

in enforcement proceedings involving the person furnishing the report. Wastewater constituents and characteristics and other effluent data as defined by 40 CFR 2.302 will not be recognized as confidential information and will be available to the public without restriction.

# Sec. 82-75. List of noncompliant users.

- (a) GHU shall publish annually, in the largest daily newspaper published in the city where the POTW is located a list of the users which, during the previous 12 months, were in significant noncompliance with applicable pretreatment standards and requirements.
- (b) For the purpose of this chapter, a Significant Industrial User (or any Industrial User which violates subsections (3), (4), or (8) of this section) is in "significant noncompliance" if its violation meets one or more of the following criteria:
  - (1) Chronic violations of wastewater discharge limits, a numeric pretreatment standard or requirement, including instantaneous limits, as defined by 40 CFR 403.3(I), defined as those in which 66 percent or more of wastewater measurements taken during a six-month period exceed the daily maximum limit or average limit for the same pollutant parameter by any amount;
  - (2) Technical review criteria (TRC) violations, defined as those in which 33 percent or more of all of the measurements taken for each pollutant parameter during a six-month period equal or exceed the product of the numeric pretreatment standard or requirement, including instantaneous limits, as defined by 40 CFR 403.3(I) multiplied by the applicable TRC (TRC = 1.4 for BOD, TSS, fat, oil and grease, and 1.2 for all other pollutants except pH);
  - (3) Any other violations of a Pretreatment Standard or Requirement as defined by 40 CFR 403.3(I) (daily maximum, minimum, longer-term average, instantaneous limit, or narrative Standard) that GHU determines has caused, alone or in combination with other discharges, interference or pass through, including endangering the health of GHU personnel or the general public;
  - (4) Any discharge of pollutant that has caused imminent endangerment to human health, welfare or to the environment, or has resulted in the city's or GHU's exercise of its emergency authority under sections 82-66 through 72 of this chapter to halt or prevent such a discharge;
  - (5) Failure to meet, within 90 days of the scheduled date, a compliance schedule milestone contained in a local control mechanism or

- enforcement order for starting construction, completing construction or attaining final compliance;
- (6) Failure to provide within 45 days after the due date, required reports, such as baseline monitoring reports, 90 day compliance reports, periodic self-monitoring reports, and reports on compliance with compliance schedules;
- (7) Failure to accurately report noncompliance; or
- (8) Any other violation or group of violations, which may include a violation of best management practices, which the POTW determines will adversely affect the operation or implementation of the local pretreatment program.

# Sec. 82-76. Water supply severance.

Whenever a user has violated or continues to violate any provision of this article, a wastewater discharge permit or order issued under this article, or any other pretreatment standard or requirement, water service to the user may be severed. Service will only recommence, at the user's expense, after the user has satisfactorily demonstrated its ability to comply.

# Sec. 82-77. Contractor listing.

Users who have not achieved compliance with applicable pretreatment standards and requirements are not eligible to receive a contractual award for the sale of goods or services to the city and GHU. Existing contracts for the sale of goods or services to the city and GHU held by a user found to be in significant noncompliance with pretreatment standards or requirements may be terminated at the discretion of the city and GHU.

#### Sec. 82-78. Injunctive relief.

When the superintendent finds that a user has violated or continues to violate any provision of this article, a wastewater discharge permit, or order issued under this article, or any other pretreatment standard or requirement, the superintendent may petition the superior court of the Fourth Judicial District for the issuance of a temporary or permanent injunction, as appropriate, which restrains or compels the specific performance of the wastewater discharge permit, order or other requirement imposed by this article on activities of the user. GHU may also seek such other action as is appropriate for legal and/or equitable relief, including a requirement for the user to conduct environmental remediation. A petition for injunctive relief shall not be a bar against or a prerequisite for taking any other action outlined in the ERP against a user.

#### Sec. 82-79 Civil Penalties.

- (a) A user which has violated or continues to violate any provision of this chapter, a wastewater discharge permit, or order issued hereunder, or any other pretreatment standard or requirement shall be liable to the City for a maximum civil penalty of \$1,000.00 per violation per day. In the case of a monthly or other long-term average discharge limit, penalties shall accrue for each day during the period of the violation.
- (b) To the fullest extent permitted by state law, the Superintendent may recover reasonable attorneys' fees, court costs and other expenses associated with enforcement activities, including sampling and monitoring expenses and the cost of any actual damages incurred by the city.
- (c) In determining the amount of civil liability, the Court shall take into account all relevant circumstances, including, but not limited to, the extent of harm caused by the violation, the magnitude and duration, any economic benefit gained through the user's violation, corrective actions by the user, the compliance history of the user, and any other factor as justice requires.
- (d) Filing a suit for civil penalties shall not be a bar against, or a prerequisite for taking any other action outlined in the ERP against a user.

# Sec. 82-79.1 Criminal prosecution.

- (a) A user which has willfully or negligently violated any provision of this chapter, a wastewater discharge permit, or order issued hereunder, or any other pretreatment standard or requirement shall, upon conviction, be guilty of a misdemeanor, punishable by a fine of not more than \$1,000.00 per violation per day, or imprisonment for not more than six (6) months, or both.
- (b) A user which has willfully or negligently introduced any substance into the POTW which causes personal injury or property damage shall, upon conviction, be guilty of a misdemeanor and be subject to a penalty of at least \$1,000.00 per violation per day, or imprisonment for six (6) months, or both such fine and imprisonment. This penalty shall be in addition to any other cause of action for personal injury or property damage available under state law.
- (c) A user which knowingly made any false statements, representations, or certifications in any application, record, report, plan, or other documentation filed, or required to be maintained, pursuant to this chapter, wastewater discharge permit, or order issued hereunder or who falsified, tampered with, or knowingly rendered inaccurate any monitoring device or method required under this chapter shall, upon conviction, be punished by a fine of not more than \$1,000.00 per violation, per day, or imprisonment for not more than six (6) months, or both.

# Sec. 82-80. Affirmative defense; upset.

- (a) For the purposes of this section, "upset" means an exceptional incident in which there is unintentional and temporary noncompliance with any applicable pretreatment standards because of factors beyond the reasonable control of the user. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.
- (b) An upset shall constitute an affirmative defense to an action brought for noncompliance with applicable pretreatment standards if the requirements of subsection (c) of this section are met.
- (c) A user who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
  - (1) An upset occurred and the user can identify the cause of the upset;
  - (2) The facility was at the time being operated in a prudent and workmanlike manner and in compliance with applicable operation and maintenance procedures; and
  - (3) The user has submitted the following information to the POTW and treatment plant operator within 24 hours of becoming aware of the upset (if this information is provided orally, a written submission must be provided within five days):
    - a. A description of the indirect discharge and cause of noncompliance;
    - b. The period of noncompliance, including exact dates and times or, if not corrected, the anticipated time the noncompliance is expected to continue; and
    - c. Steps being taken and/or planned to reduce, eliminate and prevent recurrence of the noncompliance.
    - d. In any enforcement proceeding, the user seeking to establish the occurrence of an upset shall have the burden of proof.
    - e. Users will have the opportunity for a judicial determination on any claim of upset only in an enforcement action brought for noncompliance with applicable pretreatment standards.
    - f. Users shall control production of all discharges to the extent necessary to maintain compliance with applicable pretreatment standards upon

reduction, loss or failure of its treatment facility until the facility is restored or an alternative method of treatment is provided. This requirement applies in the situation where, among other things, the primary source of power of the treatment facility is reduced, lost, or fails.

# Sec. 82-81. Affirmative defense; prohibited discharge standards.

A user shall have an affirmative defense to an enforcement action brought against it for noncompliance with the prohibitions in section 82-206(a) and (b)(3) through (7) if it can prove that it did not know or have reason to know that its discharge, alone or in conjunction with discharges from other sources, would cause pass through or interference and that either a local limit exists for each pollutant discharged and the user was in compliance with each limit directly prior to and during the pass through or interference or no local limit exists, but the discharge did not change substantially in nature or constituents from the user's prior discharge when GHU was regularly in compliance with its NPDES/APDES permit, and in the case of interference, was in compliance with applicable sludge use or disposal requirements.

# Sec. 82-82. Affirmative defense; bypass.

(a) For the purposes of this section:

Bypass means the intentional diversion of wastestreams from any portion of a user's treatment facility.

Severe property damage means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.

- (b) A user may allow any bypass to occur which does not cause pretreatment standards or requirements to be violated, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provision of subsections (c) through (f) of this section.
- (c) If a user knows in advance of the need for a bypass, it shall submit prior notice to GHU at least ten days before the date of the bypass, if possible.
- (d) A user shall submit oral notice to GHU of an unanticipated bypass that exceeds applicable pretreatment standards within 24 hours from the time it becomes aware of the bypass. A written submission shall also be provided within five days of the time the user becomes aware of the bypass. The written submission shall contain a description of the bypass and its cause; the duration of the bypass, including exact dates and times, and, if the bypass has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate and prevent

recurrence of the bypass. GHU may waive the written report on a case-by-case basis if the oral report has been received within 24 hours.

- (e) Bypass is prohibited, and GHU may take an enforcement action against a user for a bypass, unless:
  - Bypass was unavoidable to prevent loss of life, personal injury or severe property damage;
  - (2) There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime; this condition is not satisfied if adequate backup equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and
  - (3) The user submitted notices as required under subsections (c) and (d) of this section.
- (f) GHU may approve an anticipated bypass, after considering its adverse effects, if GHU determines that it will meet the three conditions listed in subsection (e) of this section.

Secs. 82-83--82-105. Reserved.

#### **DIVISION 3. SERVICE CONNECTIONS**

# Sec. 82-106. Permit required.

- (a) No unauthorized person shall uncover, make any connections with or opening into, use, alter or disturb any public sewer or appurtenance without first obtaining a written sewer connection permit from the superintendent or designated representative.
- (b) Where construction, repair, maintenance and excavation in public streets are involved, section 70-500 et seq. shall apply.

# Sec. 82-107. Responsibility for damage.

The owner shall be responsible to the city and/or GHU for any loss or damage that may directly or indirectly be occasioned by the installation of the service connection.

# Sec. 82-108. Investigation of permit applications.

- (a) All requested permit applications shall be screened and evaluated by the superintendent or his designated representative to determine the following:
  - (1) The quantity and characteristics of the sewage to be introduced.
  - (2) The availability of a public sewer.
  - (3) The sufficiency of the public sewer capacity.
  - (4) The commitment of the owner to comply with all provisions of this Code.
- (b) The unacceptability of any item in subsection (a) of this section shall be sufficient grounds for denying an application.

# Sec. 82-109. Plumbing requirements.

- (a) Every service line shall contain cleanouts outside the building as required by the Uniform Plumbing Code.
- (b) All structures shall contain a check valve to prevent sewer backup inside the confines of the structure as required by the Uniform Plumbing Code.

#### Sec. 82-110. Individual sewer service.

Independent and separate sewer services shall be provided on each lot for all buildings within the city or that are to be ultimately connected to the municipal sewerage system. Common sewer services are expressly prohibited in zero lot line and townhouse developments. Condominiums or planned unit developments with specific association agreements subject to city and GHU review, and satisfaction may be allowed as exceptions.

### Sec. 82-111. Maintenance and repair.

Users shall be responsible for all maintenance and repair of their service line, connection cleanouts and check valves, and shall further be responsible for the removal of soft plugs or debris which accumulates in their service line or connection as well as frozen service line and connections. Users shall ensure that all-weather access is available to sewerage system personnel for cleanouts, valves, control manholes and pretreatment facilities located on user property.

#### Sec. 82-112. Disclaimer of warranty.

Any approval by the city of a type, kind or capacity of an installation shall not relieve a person of the responsibility of revamping, enlarging or otherwise modifying

such installation to accomplish an intended purpose. Nor shall any written or oral agreements as to limits of constituents of volume of waters or wastes be considered as final approval for continuing operation. These limits will be subject to constant study and change as considered necessary to serve their intended purpose. The utility expressly disclaims warranty of facilities installed by users or by user's representatives.

Secs. 82-113--82-135. Reserved.

#### **DIVISION 4. LIQUID WASTE HAULER PERMIT**

# Sec. 82-136. Required.

Liquid waste haulers are subject to this article, excepting for sections as otherwise noted in this article. Persons disposing of permitted wastes at the designated disposal facility of the city shall obtain a liquid waste hauler permit in the manner specified in this division.

# Sec. 82-137. Application.

Persons seeking a permit to use the designated disposal facilities of GHU shall complete and file with the superintendent or his designee an application on the form prescribed by the superintendent. In support of the application, the user shall be required, at a minimum, to submit the following information:

- (1) Name and address of the hauler.
- (2) Number, capacity and type of all vehicles that are operated by the hauler for purposes of hauling liquid wastes.
- (3) Types of materials pumped by the hauler and the specific disposal methods and locations for those materials.
- (4) Other items as the superintendent deems appropriate to assure compliance with this article.

#### Sec. 82-138. Disposal charge.

- (a) The disposal charge for all permitted liquid waste shall be the current rate as established in the state public utilities commission approved tariff for GHU. Such charge shall be payable on a monthly basis and shall be collected by GHU.
- (b) Accounting and billing of each such load discharged will be accomplished by use of an electronic card reading and printing device located at the disposal station or by other means deemed appropriate by the superintendent.

- (c) Each vehicle using the designated disposal facilities of GHU must have an authorization document issued by GHU, which shall identify the company, permit number, identification of vehicles and other items as appropriate or otherwise indicated in the liquid waste hauler permit.
- (d) GHU shall establish a charge per card for replacement of lost or damaged electronic pass cards.

# Sec. 82-139. Conformity with article.

Permits to use the designated disposal facilities of GHU are subject to all the provisions of this article unless otherwise indicated in this section and the issued permit, and all other regulations, charges and fees deemed applicable by the superintendent.

# Sec. 82-140. Sampling authorized.

- (a) Liquid wastes disposed of at the designated disposal facilities of GHU shall be subject to sampling to determine compliance with all applicable provisions of this article. GHU may collect samples of each hauled load to ensure compliance with applicable standards. GHU may require the hauler to provide a waste analysis of any load prior to discharge. Liquid waste haulers must provide a waste-tracking form for every load. This form shall include, at a minimum, the name and address of the waste hauler, permit number, truck identification, sources of waste, and volume and characteristics of waste.
- (b) Limitations and prohibitions governing these pumpings are contained in section 82-209, except the following limitations and prohibitions shall also apply:

Total petroleum hydrocarbon, mg/l	25
Closed cup flashpoint test, degrees Fahrenheit	Greater than 140

# Sec. 82-141. Liquid waste hauler permit conditions.

- (a) Liquid waste hauler permits shall be issued for no longer than three years. All terms and conditions of the permit may be subject to modification and change by the superintendent at any time during the life of the permit.
  - (b) A liquid waste hauler permit may not be transferred, reassigned or sold.
- (c) Liquid waste hauler permit renewal must be applied for and an updated permit application submitted to the superintendent at least 30 days prior to the expiration date contained in the permit.

- (d) Conditions and information contained in the liquid waste hauler permit may include but are not limited to the following:
  - (1) Firm name, address, phone number.
  - (2) Authorized representative information and signature.
  - (3) Certification of permit condition acceptance.
  - (4) Restrictions of hours of operation if applicable.
  - (5) Conditions upon which permit revocation may occur.
  - (6) Limitation on fats, oils, greases, hydrocarbons or other pollutants.
  - (7) Permit number, card number.
  - (8) Recordkeeping and reporting requirements.
  - (9) Compliance with rules and regulations of GHU regarding proper cleanliness and sanitary conditions.
  - (10) Requirements to immediately notify the superintendent of any unusual circumstances observed during liquid waste pumping operations.
  - (11) Other conditions, limitations or prohibitions deemed appropriate by the superintendent.
- (e) Liquid waste hauler truck contents shall be subject to sampling and analysis by GHU wastewater utility employees at any time.
- (f) All reports and records required to be retained by this article shall be retained for a minimum of three years and shall be made available immediately upon request by the superintendent.

#### Sec. 82-142. Use of electronic cards.

- (a) Electronic cards shall be issued for each truck utilizing the designated disposal facilities of GHU.
- (b) Properly issued cards shall be designated in the liquid waste hauler permit identifying the specific truck issued to, card number, and date issued.
- (c) The authorization document issued by GHU in accordance with this Code shall accompany each vehicle and be made available upon request of any GHU wastewater utility employee.

# Sec. 82-143. Discontinuance of discharges authorized.

Any GHU wastewater utility employee shall have the authority to order the immediate discontinuance of the discharge from any liquid waste hauler truck into the designated disposal facilities of GHU. Such order shall be based on the employee's best professional judgment that the discharge may be in violation of any applicable condition of this article, or may otherwise be deleterious to the operation of the wastewater treatment plant, the POTW, or the safety of GHU employees.

# Sec. 82-144. Denial of permit.

- (a) The superintendent may deny the issuance of a liquid waste hauler permit on the following grounds:
  - (1) The applicant knowingly falsified information on his application;
  - (2) The applicant's previous liquid waste hauler permit is under suspension or probation or has been otherwise revoked and the condition upon which such action was taken still exists;
  - (3) The applicant is not current on all disposal and permit related reports and charges;
  - (4) Discharge to the POTW of unpermitted or otherwise prohibited wastes; or
  - (5) Other items as the superintendent considers significant.
- (b) If an application for a liquid waste hauler permit is denied, the superintendent shall notify the applicant in writing of such denial. Such notification shall state the grounds for such denial with the degree of specificity which will inform the applicant of the measures or actions which must be taken by the applicant prior to issuance of a permit.
- (c) Upon receipt of notification of denial of a permit application, the applicant may request and shall be granted a hearing to be held by the superintendent or his designated representative. At such hearing the applicant shall have the burden of establishing that the conditions set out in this article have been met and that the permit should be issued.
- (d) The superintendent may conduct the hearing and take the evidence or may designate a representative to:

- (1) Issue in the name of the superintendent notices of hearings requesting the attendance and testimony of witnesses and the production of evidence relevant to the matter involved in such hearings;
- (2) Take the evidence; and
- (3) Transmit a report of the evidence and hearing, including transcripts and other evidence, to the superintendent, together with recommendations for action thereon.

# Sec. 82-145. Revocation, suspensions, probation.

- (a) All liquid waste hauler permits issued to any person may be revoked, suspended or entered into a probationary period upon a finding by the superintendent that any of the following conditions exist:
  - (1) Such person has failed to pay disposal charges in accordance with the state public utilities commission tariff of GHU;
  - (2) Such person or his representative has improperly used and/or maintained the designated disposal facilities of GHU in violation of requirements established by the superintendent;
  - (3) Such person or his representative failed to display the authorized document upon request by a representative or employee of GHU;
  - (4) Such person or his representative has changed, altered or otherwise modified the face of a permit or authorization document without the permission of the superintendent;
  - (5) Such person or his representative has violated any condition of the permit;
  - (6) Such person or his representative has falsified any application, records, reports or monitoring results required to be maintained, or has failed to immediately make available such items to the superintendent upon his request; or
  - (7) Such person or his representative failed to immediately halt the discharge from his truck into the designated disposal facilities of GHU upon the order of a GHU wastewater utility employee.
- (b) Any liquid waste hauler permit which has been revoked, suspended or entered into probation pursuant to this section may be reinstated upon a finding by the superintendent that the condition which resulted in such revocation no longer exists.

- (c) Upon determination of a Code or liquid waste hauler permit violation, any permittee shall be subject to the enforcement actions outlined in division 2 of this article, or as is otherwise contained in the liquid waste hauler permit as necessary to protect the wastewater treatment plant or environment.
- (d) Suspensions and periods of probation may be effected by the superintendent for any length of time up to one year.

# Sec. 82-146. Private wastewater disposal.

- (a) Where a public sewer is not available under the provisions of the Uniform Plumbing Code (UPC), as adopted and amended in FGC Sections 10-136 and 10-137, the building sewer shall be connected to a private wastewater disposal system complying with the same provisions and applicable city, state and federal requirements.
- (b) Upon completion of construction of a sewer system extension in an area, GHU shall publish a notice that the sewer service is available to serve the property owners of that area. The owner of property served by a private wastewater disposal system shall have installed or cause to be installed, at his expense, a connection to the public sewer within one year from the date such sewer service is declared available, provided the sewer is within 250 feet of the property line. The connection shall be of a type and installed in a manner consistent with this article.
- (c) No statement contained in this section shall be construed to interfere with any additional requirement that may be imposed under FGC Chapter 10 or Chapter 34 or by the City Engineer or the City Building Official.

#### Sec. 82-147. Building sewers.

All building sewers shall be installed in complete accordance with provisions of the Uniform Plumbing Code, as adopted and amended in FGC Sections 10-136 and 10-137 and the requirements of the state public utilities commission approved tariffs of GHU.

Secs. 82-148--82-170. Reserved.

#### **DIVISION 5. WASTEWATER DISCHARGE PERMIT**

# Sec. 82-171. Required for significant industrial users.

(a) No significant industrial user shall discharge wastewater into the POTW without first obtaining a wastewater discharge permit from the superintendent. Any violation of the terms and conditions of a wastewater discharge permit shall be deemed a violation of this article and subject the wastewater discharge permittee to the sanctions set out in this article. Obtaining a wastewater discharge permit does not

relieve a permittee of the obligation to comply with all federal and state pretreatment standards or requirements or with any other requirements of federal, state and local law.

(b) The superintendent may require other users, including liquid waste haulers, to obtain wastewater discharge permits (as necessary) to carry out the purposes of this division.

# Sec. 82-172. Existing significant industrial user (SIU).

Any significant industrial user (SIU) that was discharging wastewater into the POTW prior to the effective date of the ordinance implementing this section and that wishes to continue such discharges in the future shall within 60 days after notification by the superintendent submit a permit application to GHU in accordance with section 82-175.

#### Sec. 82-173. New sources and new users.

- (a) At least 90 days prior to the anticipated start-up, new sources, sources that become industrial users subsequent to the promulgation of an applicable categorical pretreatment standard, and new users considered by GHU to fit the definition of significant industrial user (SIU) shall apply for a wastewater discharge permit and will be required to submit to GHU at least the information listed in section 82-175. A new source (new user) cannot discharge without first receiving a wastewater discharge permit from GHU.
- (b) New sources and new users shall also be required to include in their application information on the method of pretreatment the source intends to use to meet applicable pretreatment standards. New sources and new users shall give estimates of the information requested in section 82-175(b)(4) and (5).

#### Sec. 82-174. Extrajurisdictional users.

Any existing user located beyond the city limits required to obtain a wastewater discharge permit shall submit a wastewater discharge permit application as outlined in section 82-175. New sources and new users located beyond the city limits required to obtain a wastewater discharge permit shall comply with section 82-173.

# Sec. 82-175. Wastewater discharge permit application contents.

(a) Reporting requirements for Industrial Users upon effective date of Categorical Pretreatment Standard—Baseline Monitoring Report (Initial Compliance Report). Within 180 days after the effective date of a Categorical Pretreatment Standard, or 180 days after the final administrative decision made upon a category determination submission under 40 CFR 403.6(a)(4), whichever is later, existing Industrial Users subject to such Categorical Pretreatment Standards and currently discharging to or scheduled to discharge to a POTW shall be required to submit to the

superintendent a report which contains the information listed in the paragraphs (b)(1)-(8) of this section. 90 day Compliance Report (Periodic Compliance Report) –At least 90 days prior to commencement of discharge, New Sources, and sources that become Industrial Users subsequent to the promulgation of an applicable Categorical Standard, shall be required to submit to the superintendent a report which contains the information listed in paragraphs (b)(1)-(5) of this section. New Sources shall also be required to include in this report information on the method of pretreatment the source intends to use to meet applicable Pretreatment Standards. New Sources shall give estimates of the information requested in paragraphs (b) (4) and (5) of this section.

- (b) All users required to obtain a wastewater discharge permit must submit, at a minimum, the information in this section. The superintendent shall approve a form to be used as a permit application. Categorical users submitting the following information shall have complied with 40 CFR 403.12(b):
  - (1) *Identifying information*. The user shall submit the name and address of the facility, including the name of the operator and owners.
  - (2) *Permits.* The user shall submit a list of any environmental control permits held by or for the facility.
  - (3) Description of operations. The user shall submit a brief description of:
    - A. The nature, average rate of production, and standard industrial classification of the operations carried out by such industrial user, including a list of all raw materials and chemicals used or stored at the facility which are, or could accidentally or intentionally be, discharged to the POTW:
    - B. Number and type of employees, hours of operation;
    - C. Each product produced by type, amount, process and rate of production;
    - D. Type and amount of raw materials processed (average and maximum per day); and
    - E. The time and duration of discharges;

This description should also include a schematic process diagram which indicates points of discharge to the POTW from the regulated or manufacturing processes. Disclosure of site plans, floor plans, mechanical and plumbing plans and details shall show all sewers, sewer connections, inspection manholes, sampling chambers and appurtenances by size, location and elevation.

- (4) Flow measurement.
  - A. Categorical user. A categorical user shall submit information showing the measured average daily and maximum daily flow, in gallons per day, to the POTW from each of the following:
    - 1. Regulated or manufacturing process streams; and
    - 2. Other streams as necessary to allow use of the combined wastestream formula of 40 CFR 403.6(e).
  - B. *Non-categorical user*. A non-categorical user shall submit information showing the measured average daily and maximum daily flow, in gallons per day, to the POTW as required by the superintendent from each of the following:
    - 1. Total process flow;
    - 2. Wastewater treatment plant flow;
    - 3. Total plant flow; and
    - 4. Individual manufacturing process flow.
  - C. *Verification.* GHU may verify the estimates of these flows where justified by cost or feasibility considerations.
- (5) Measurements of pollutants.
  - A. Categorical user.
    - 1. A categorical user shall identify the applicable pretreatment standards for each regulated or manufacturing process.
    - 2. In addition, the user shall submit the results of sampling and analysis identifying the nature and concentration (or mass) where required by the categorical pretreatment standard or as required by GHU of regulated pollutants (including standards contained in sections 82-206 through 82-209, as appropriate) in the discharge from each regulated or manufacturing process. Both daily maximum and average concentration (or mass, where required) shall be reported. The sample shall be representative of daily operations and shall conform to sampling and analytical procedures outlined in section 82-271 and 82-272.

- 3. The user shall take a minimum of one representative sample to compile that data necessary to comply with the requirements of this subsection.
- 4. Samples should be taken immediately downstream from pretreatment facilities if such exist or immediately downstream from the regulated process if no pretreatment exists. If other wastewaters are mixed with the regulated wastewater prior to pretreatment the User should measure the flows and concentrations necessary to allow use of the combined wastestream formula of 40 CFR 403.6(e) in order to evaluate compliance with the Pretreatment Standards.
- 5. Where an alternate concentration or mass limit has been calculated in accordance with 40 CFR 403.6(e) for a categorical user covered by a categorical pretreatment standard, this adjusted limit along with supporting data shall be submitted as part of the application.

# B. Non-categorical user.

- 1. A non-categorical user shall identify the applicable pretreatment standards for its wastewater discharge.
- 2. In addition, the user shall submit the results of sampling and analysis identifying the nature and concentration (or mass where required by GHU) of regulated pollutants contained in sections 82-206 through 82-209, as appropriate, in the discharge. Both daily maximum and average concentration (or mass, where required) shall be reported. The sample shall be representative of daily operations and shall conform to sampling and analytical procedures outlined in section 82-271 and 82-272.
- The user shall take a minimum of one representative sample to compile that data necessary to comply with the requirements of this subsection.
- 4. Where the superintendent developed alternate concentration or mass limits because of dilution, this adjusted limit along with supporting data shall be submitted as part of the application.
- C. Non-Significant Categorical Industrial User (NSCIU).

A Non-Significant Categorical Industrial User (NSCIU) shall follow 5(a)(1)-(5) with the exception that a signed annual certification statement, an example of which can be found at 40 CFR 403.12(q), and any supporting documentation and/or alternative report be turned into the superintendent.

- (6) Certification. A statement, reviewed by an authorized representative of the user and certified by a qualified professional as outlined in section 82-176, indicating whether the applicable pretreatment standards are being met on a consistent basis, and, if not, whether additional operation and maintenance (O&M) and/or additional pretreatment is required for the user to meet the applicable pretreatment standards and requirements.
- (7) Compliance schedule. If additional pretreatment and/or O&M will be required to meet the applicable pretreatment standards, the shortest schedule by which the user will provide such additional pretreatment and/or O&M. The user's schedule shall conform with the requirements of section 82-243. The completion date in this schedule shall not be later than the compliance date established pursuant to section 82-214.
  - A. Where the user's categorical pretreatment standard has been modified by a removal allowance (40 CFR 403.7), the combined wastestream formula (40 CFR 403.6(e)), and/or a fundamentally different factors variance (40 CFR 403.13) at the time the user submits the report required by this subsection, the information required by subsection (b)(6) and this subsection (b)(7) shall pertain to the modified limits.
  - B. If the categorical pretreatment standard is modified by a removal allowance (40 CFR 403.7), the combined wastestream formula (40 CFR 403.6(e)), and/or a fundamentally different factors variance (40 CFR 403.13) after the user submits the report required by subsection (b)(6) and this subsection shall be submitted by the user within 60 days after the modified limit is approved.
- (8) Other information. The user shall submit any other information as may be deemed necessary by the superintendent to evaluate the wastewater discharge permit application.
- (c) Incomplete or inaccurate applications will not be processed and will be returned to the user for revision.

# Sec. 82-176. Signatory and certification requirement.

All wastewater discharge permit applications and user reports must be signed by a responsible officer or manager, or sole proprietor or general partner as applicable, or duly authorized representative.

(1) For the purpose of this section, a responsible officer or manager means:

- a. A president, vice-president, secretary, or treasurer of the corporation in charge of a principal business function, or any other person who performs similar policy or decision-making functions for the corporation, or
- b. The manager of one or more manufacturing, production, or operating facilities, provided, the manager is authorized to make management decisions which govern the operation of the regulated facility including having the explicit or implicit duty of making major capital investment recommendations and initiating and directing other comprehensive measures to assure long-term environmental compliance with environmental laws and regulations; can ensure that the necessary systems are established or actions taken to gather complete and accurate information for control mechanism requirements; and where authority to sign documents has been assigned or delegated to the manager in accordance with corporate procedures. This authorization must be made in writing by the principal executive officer or ranking elected official and submitted to the approval authority prior to or together with the report being submitted of the user and contain the following certification statement:
- "I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."
- (2) A duly authorized representative is an individual designated by the responsible officer, manager, sole proprietor or general partner in writing. The written authorization must be submitted to GHU and also specifies either an individual or a position having the responsibility of the overall operation of the facility from which the industrial discharge originates, such as the position of plant manager, operator of a well, or well field superintendent, or a position of equivalent responsibility, or having overall responsibility for environmental matters for the company. If an authorization in this section is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, or overall responsibility for environmental matters for the company, a new authorization satisfying the requirements of this section must be submitted to GHU prior to or together with any reports to be signed by an authorized representative.

#### Sec. 82-177. Wastewater discharge permit decisions.

The superintendent will evaluate the data furnished by the user and may require additional information. Within 30 days of receipt of a complete wastewater discharge permit application, the superintendent will determine whether or not to issue a

wastewater discharge permit. Upon a determination to issue, the permit shall be issued within 30 days of full evaluation and acceptance of the data furnished. The superintendent may deny any application for a wastewater discharge permit.

# Sec. 82-178. Wastewater discharge permit contents.

- (a) Wastewater discharge permits shall include such conditions as are reasonably deemed necessary by the superintendent to prevent pass through or interference, protect the quality of the water body receiving the treatment plant's effluent, protect worker health and safety, facilitate sludge management and disposal, and protect against damage to the POTW.
- (b) Wastewater discharge permits must contain the following conditions and information:
  - (1) A statement that indicates the wastewater discharge permit duration, which in no event shall exceed five years.
  - (2) A statement that the wastewater discharge permit is nontransferable without prior notification to and approval from GHU, and provisions for furnishing the new owner or operator with a copy of the existing wastewater discharge permit.
  - (3) Applicable pretreatment standards and requirements, including any special state requirements.
  - (4) Self-monitoring, sampling, reporting, notification, submittal of technical reports, compliance schedules, and recordkeeping requirements. These requirements shall include an identification of pollutants to be monitored, sampling location, sampling frequency, and sample type based on federal, state and local law.
  - (5) Requirement for immediate notification to GHU where self-monitoring results indicate noncompliance.
  - (6) Requirement to report a bypass or upset of a pretreatment facility.
  - (7) Requirement for the significant industrial user (SIU) who reports noncompliance to repeat the sampling and analysis and submit results to GHU within 30 days after becoming aware of the violation.
  - (8) A statement of applicable civil, criminal and administrative penalties for violation of pretreatment standards and requirements, and any applicable compliance schedule.

- (c) Wastewater discharge permits may contain but need not be limited to the following conditions:
  - (1) Limits on the average and/or maximum rate of discharge, time of discharge, and/or requirements for flow regulation and equalization.
  - (2) Requirements for the installation of pretreatment technology, pollution control, or construction of appropriate containment devices, designed to reduce, eliminate or prevent the introduction of pollutants into the treatment works.
  - (3) Requirements for the development and implementation of spill control plans or other special conditions, including management practices necessary to adequately prevent accidental, unanticipated or routine discharges.
  - (4) Development and implementation of waste minimization plans to reduce the amount of pollutants discharged to the POTW.
  - (5) The unit charge or schedule of user charges and fees for the management of the wastewater discharged to the POTW.
  - (6) Requirements for installation and maintenance of inspection and sampling facilities and equipment.
  - (7) A statement that compliance with the wastewater discharge permit does not relieve the permittee of responsibility for compliance with all applicable federal and state pretreatment standards, including those which become effective during the term of the wastewater discharge permit.
  - (8) Any special agreements the superintendent chooses to continue or develop between GHU and the user.
  - (9) Other conditions as deemed appropriate by the superintendent to ensure compliance with this article, and state and federal laws, rules and regulations.

# Sec. 82-179. Wastewater discharge permit appeals.

- (a) Any person, including the user, may petition GHU to reconsider the terms of a wastewater discharge permit within 30 days of its issuance.
- (b) Failure to submit a timely petition for review shall be deemed to be a waiver of the administrative appeal.

- (c) In its petition, the appealing party must indicate the wastewater discharge permit provisions objected to, the reasons for this objection, and the alternative condition, if any, it seeks to place in the wastewater discharge permit.
- (d) The effectiveness of the wastewater discharge permit shall not be stayed pending the appeal.
- (e) If GHU fails to act within 30 days, a request for reconsideration shall be deemed to be denied. Decisions not to reconsider a wastewater discharge permit, not to issue a wastewater discharge permit, or not to modify a wastewater discharge permit shall be considered final administrative actions for purposes of judicial review.
- (f) Aggrieved parties seeking judicial review of the final administrative wastewater discharge permit decision must do so by filing an appeal with the Superior Court for the Fourth Judicial District of the State of Alaska within the time provided in Alaska Rules of Court, Rules of Appellate Procedure, Rule 602.

# Sec. 82-180. Wastewater discharge permit duration.

Wastewater discharge permits shall be issued for a specified time period, not to exceed five years. A wastewater discharge permit may be issued for a period less than five years, at the discretion of the superintendent. Each wastewater discharge permit will indicate a specific date upon which it will expire.

# Sec. 82-181. Wastewater discharge permit modification.

The superintendent may modify the wastewater discharge permit for good cause, including but not limited to the following:

- (1) To incorporate any new or revised federal, state, or local pretreatment standards or requirements;
- (2) To address significant alterations or additions to the user's operation, processes or wastewater volume or character since the time of wastewater discharge permit issuance;
- (3) A change in the POTW that requires either a temporary or permanent reduction or elimination of the authorized discharge;
- (4) Information indicating that the permitted discharge poses a threat to the POTW, GHU personnel or the receiving waters;
  - (5) Violation of any terms or conditions of the wastewater discharge permit;
- (6) Misrepresentations or failure to fully disclose all relevant facts in the wastewater discharge permit application or in any required reporting;

- (7) Revision of or a grant of variance from categorical pretreatment standards pursuant to 40 CFR 403.13;
- (8) To correct typographical or other errors in the wastewater discharge permit; or
- (9) To reflect a transfer of the facility ownership and/or operation to a new owner/operator.

# Sec. 82-182. Wastewater discharge permit transfer.

- (a) Wastewater discharge permits may be reassigned or transferred to a new owner and/or operator only if the permittee gives at least 60 days advance notice to the superintendent and the superintendent approves the wastewater discharge permit transfer.
- (b) The notice to the superintendent must include a written certification by the new owner and/or operator which:
  - (1) States that the new owner and/or operator has no immediate intent to change the facility's operations and processes;
  - (2) Identifies the specific date on which the transfer is to occur; and
  - (3) Acknowledges full responsibility for complying with the existing wastewater discharge permit.
- (c) Failure to provide advance notice of a transfer renders the wastewater discharge permit voidable as of the date of facility transfer.

# Sec. 82-183. Wastewater discharge permit revocation.

- (a) Wastewater discharge permits may be revoked for but not limited to the following reasons:
- (1) Failure to notify GHU of significant changes to the wastewater prior to the changed discharge.
- (2) Failure to provide prior notification to GHU of changed conditions.
- (3) Misrepresentation or failure to fully disclose all relevant facts in the wastewater discharge permit application.
- (4) Falsifying self-monitoring reports.

- (5) Tampering with monitoring equipment.
- (6) Refusing to allow GHU timely access to the facility premises and records.
- (7) Failure to meet discharge limitations.
- (8) Failure to pay fines.
- (9) Failure to pay sewer charges.
- (10) Failure to meet compliance schedules.
- (11) Failure to complete a wastewater survey or the wastewater discharge permit application.
- (12) Failure to provide advance notice of the transfer of a permitted facility.
- (13) Invocation by GHU of its emergency provision as cited in section 82-72.
- (14) Violation of any pretreatment standard or requirement, or any terms of the wastewater discharge permit or this article.
- (b) Wastewater discharge permits shall be voidable upon cessation of operations or transfer of business ownership. All wastewater discharge permits issued to a particular user are void upon the issuance of a new wastewater discharge permit to that user.

#### Sec. 82-184. Wastewater discharge permit reissuance.

- (a) A user who is required to have a wastewater discharge permit shall apply for wastewater discharge permit reissuance by submitting a complete wastewater discharge permit application, in accordance with section 82-175, a minimum of 90 days prior to the expiration of the user's existing wastewater discharge permit.
- (b) A user whose existing wastewater discharge permit has expired and has submitted its reapplication in the time period specified in this section shall be deemed to have an effective wastewater discharge permit until GHU issues the new wastewater discharge permit.
- (c) A user whose existing wastewater discharge permit has expired and who failed to submit its reapplication in the time period specified in this section will be deemed not to have a wastewater discharge permit.

Secs. 82-185--82-205. Reserved.

#### **DIVISION 6. GENERAL REQUIREMENTS**

# Sec. 82-206. Prohibited discharge standards.

- (a) General prohibitions. No user shall introduce or cause to be introduced into the GHU wastewater collection system or into the POTW any pollutant or wastewater which causes pass through or interference. These general prohibitions apply to all users of the POTW whether or not they are subject to categorical pretreatment standards or any other national, state or local pretreatment standards or requirements.
- (b) Specific prohibitions. No user shall introduce or cause to be introduced into the GHU wastewater collection system or into the POTW the following pollutants, substances, or wastewater:
  - (1) Pollutants which create a fire or explosive hazard in the GHU wastewater collection system and/or the POTW, including but not limited to waste streams with a closed-cup flashpoint of less than 140 degrees Fahrenheit (60 degrees Celsius) using the test methods specified in 40 CFR 261.21;
  - (2) Wastewater having a pH less than 5.0 or more than 10.0, or otherwise causing corrosive structural damage to the POTW or equipment;
  - (3) Solid or viscous substances in amounts which will cause obstruction of the flow to and within the POTW resulting in interference;
  - (4) Pollutants, including oxygen-demanding pollutants (BOD, etc.), released in a discharge at a flow rate and/or pollutant concentration which, either singly or by interaction with other pollutants, will cause interference with the POTW;
  - (5) Wastewater having a temperature which will inhibit biological activity in the treatment plant resulting in interference, but in no case wastewater which causes the temperature at the introduction into the treatment plant to exceed 104 degrees Fahrenheit (40 degrees Celsius) unless the approval authority, upon the request of the POTW, approves alternate temperature limits;
  - (6) Petroleum oil, non-biodegradable cutting oil or products of mineral oil origin, in amounts that will cause interference or pass through;
  - (7) Pollutants which result in the presence of toxic gases, vapors or fumes within the POTW in a quantity that may cause acute worker health and safety problems;
  - (8) Trucked or hauled pollutants, except at discharge points designated and approved by GHU;

- (9) Noxious or malodorous liquids, gases, solids or other wastewater which, either singly or by interaction with other wastes, are sufficient to create a public nuisance or a hazard to life, or to prevent entry into the sewers for maintenance or repair;
- (10) Wastewater which imparts color which cannot be removed by the treatment process, such as, but not limited to, dye wastes and vegetable tanning solutions, which consequently imparts color to the treatment plant's effluent, thereby violating NPDES/APDES permit of the city and GHU; color (in combination with turbidity) shall not cause the treatment plant effluent to reduce the depth of the compensation point for photosynthetic activity by more than ten percent from the seasonably established norm for aquatic life;
- (11) Wastewater containing any radioactive wastes or isotopes except as specifically approved by the superintendent in compliance with applicable state or federal regulations;
- (12) Stormwater, surface water, groundwater, artesian well water, roof runoff, subsurface drainage, swimming pool drainage, condensate, deionized water, noncontact cooling water, and unpolluted wastewater unless specifically authorized by the superintendent;
- (13) Sludges, screenings or other residues from the pretreatment of industrial wastes;
- (14) Medical wastes, except as specifically authorized by the superintendent in a wastewater discharge permit;
- (15) Wastewater causing, alone or in conjunction with other sources, the treatment plant's effluent to fail a toxicity test;
- (16) Detergents, surface-active agents, or other substances which may cause excessive foaming in the POTW;
- (17) Any liquids, solids or gases which by reason of their nature or quantity are, or may be, sufficient, either alone or by interaction with other substances, to cause fire or explosion or be injurious in any other way to the POTW or to the operation of the POTW; at no time shall two successive readings on an explosion meter, at the point of discharge into the system or at any point in the system be more than five percent nor any single reading over ten percent of the lower explosive limit (LEL) of the meter;
- (18) Grease, animal guts or tissues, paunch manure, bones, hair, hides or fleshings, entrails, whole blood, feathers, ashes, cinders, sand, spent lime, stone or marble dusts, metal, glass, straw, shavings, grass clippings, rags, spent grains, spent hops, wastepaper, wood, plastics, gas, tar, asphalt

- residues, residues from refining or processing of fuel or lubricating oil, mud or glass grinding or polishing wastes;
- (19) Any substance which will cause the POTW to violate its NPDES/APDES and/or other disposal system permits;
- (20) The contents of any tank or other vessel owned or used by any person in the business of collecting or pumping sewage, effluent, septage or other wastewater unless the person has first obtained testing and approval as may be generally required by GHU and paid all fees assessed for the privilege of the discharge;
- (21) Any hazardous wastes as defined in rules published by the state or in EPA rules, 40 CFR 261; or
- (22) Persistent pesticides and/or pesticides regulated by the Federal Insecticide Fungicide Rodenticide Act (FIFRA).

Pollutants, substances or wastewater prohibited by this section shall not be processed or stored in such a manner that they could be discharged to the POTW.

# Sec. 82-207. Federal Categorical Pretreatment Standards.

The national categorical pretreatment standards found in 40 CFR parts 405 through 471 are incorporated by reference.

#### Sec. 82-208. State requirements.

State requirements and limitations on discharges to the POTW shall be met by all users which are subject to such standards in any instance in which they are more stringent than federal requirements and limitations or those in this article or other applicable code.

#### Sec. 82-209. Local limits.

The following pollutant limits are established to protect against pass through and interference. No person shall discharge wastewater containing in excess of the following parameters & maximum daily concentrations in mg/L:

Concentration (mg/l)	Parameter
4.35	Arsenic
0.33	Cadmium
1.23	Chromium

3.38	Copper
1.20	Cyanide
0.69	Lead
0.19	Mercury
4.74	Nickel
25.0	Oil and grease (petroleum or mineral oil products)
100.0	Oil and grease (animal and vegetable based)
0.0*	PCB
0.0*	Pesticides (all)
0.50	Phenol
0.43	Silver
1.00	Sulfide
5.0	Tin
2.61	Zinc

\*No Detectable Amount

These limits apply at the point where the wastewater is discharged to the wastewater collection system. All concentrations for metallic substances are for total metal unless indicated otherwise. The superintendent may impose mass limitations in addition to or in place of the concentration-based limitations above. Where a user is subject to a categorical pretreatment standard and a local limit for a given pollutant, the more stringent limit shall apply.

POTW's may develop Best Management Practices (BMP) to implement paragraphs as listed in 40 CFR 403.5 (c) (1) and (2). Such BMP shall be considered local limits and Pretreatment Standards for the purpose of this chapter and section 307(d) of the Act.

#### Sec. 82-210. Right of revision.

GHU reserves the right to establish, by its tariff through the Regulatory Commission of Alaska and by ordinance through the city council or in its wastewater discharge permits, more stringent standards or requirements on discharges to the POTW than are established in this article.

#### Sec. 82-211. Special agreement.

The city reserves the right for GHU to enter into special agreements with users setting out special terms under which they may discharge to the POTW. In no case will

a special agreement waive compliance with a categorical pretreatment standard or federal pretreatment requirement. However, the user may request a net gross adjustment to a categorical standard in accordance with 40 CFR 403.15. They may also request a variance from the categorical pretreatment standard from the approval authority in accordance with 40 CFR 403.13.

#### Sec. 82-212. Dilution.

No user shall ever increase the use of process water, or in any way attempt to dilute a discharge, as a partial or complete substitute for adequate treatment to achieve compliance with a pretreatment standard or requirement unless expressly authorized by an applicable pretreatment standard or requirement. The superintendent may impose mass limitations on users which are using dilution to meet applicable pretreatment standards or requirements, or in other cases when the imposition of mass limitations is appropriate.

#### Sec. 82-213. Pretreatment facilities.

Users shall provide necessary wastewater treatment as required to comply with this article and shall achieve compliance with all applicable pretreatment standards and requirements set out in this article within the time limitations specified by the EPA, the state or the superintendent, whichever is more stringent. Any facilities required to pretreat wastewater to a level acceptable to GHU shall be provided, operated and maintained at the user's expense. Detailed plans showing the pretreatment facilities and operating procedures shall be submitted to GHU for review, and shall be acceptable to GHU before construction of the facility. The review of such plans and operating procedures will in no way relieve the user from the responsibility of modifying the facility as necessary to produce an acceptable discharge to GHU under the provisions of this article.

#### Sec. 82-214. Deadline for compliance with applicable pretreatment requirements.

- (a) Compliance by existing users (categorical users) covered by categorical pretreatment standards shall be within three years of the date the standard is effective unless a shorter compliance time is specified in the appropriate standard. GHU shall establish a final compliance deadline date for any existing significant industrial user (SIU) not covered by categorical pretreatment standards or for any categorical user when the local limits for that user are more restrictive than EPA's categorical pretreatment standards.
- (b) New source dischargers and new users that fit the definition of SIU are required to comply with applicable pretreatment standards within the shortest feasible time (not to exceed 90 days from the beginning of discharge). New sources and new users shall install and have in operating condition, and shall start up all pollution control equipment required to meet applicable pretreatment standards before beginning to discharge.

(c) Any wastewater discharge permit issued to a categorical user shall not contain a compliance date beyond any deadline date established in EPA's categorical pretreatment standards. Any other existing SIU which is in noncompliance with any local limits shall be provided a compliance schedule placed in an order or other similar enforcement document as outlined in this article.

# Sec. 82-215. Additional pretreatment measures.

- (a) Whenever deemed necessary, the superintendent may require users to restrict their discharge during peak flow periods, designate that certain wastewater be discharged only into specific sewers, relocate and/or consolidate points of discharge, separate sewage wastestreams from industrial wastestreams, and such other conditions as may be necessary to protect the POTW and determine the user's compliance with the requirements of this article.
- (b) Grease, oil and sand interceptors shall be provided when, in the opinion of the superintendent, they are necessary for the proper handling of wastewater containing excessive amounts of grease and oil, or sand; except that such interceptors shall not be required for residential users. All interception units shall be of type and capacity approved by the superintendent and the city's building department and shall be so located to be easily accessible for cleaning and inspection. Such interceptors shall be inspected, cleaned and repaired regularly, as needed, by the user at his expense.
- (c) Users with the potential to discharge flammable substances may be required to install and maintain an approved combustible gas detection meter.

#### Sec. 82-216. Accidental discharge/slug control plans.

- (a) The superintendent may require any user to develop and implement an accidental discharge/slug control plan. Where deemed necessary by GHU, facilities to prevent accidental discharge or slug discharges of pollutants shall be provided and maintained at the user's cost and expense. An accidental spill prevention plan/slug control plan showing facilities and operating procedures to provide this protection shall be submitted to GHU for review and approval before implementation. The GHU shall determine which user is required to develop a plan and require the plan to be submitted within 30 days after notification by GHU. Each user shall implement its accidental spill prevention plan (ASPP) as submitted or as modified after such plan has been reviewed and approved by GHU. Review and approval of such plans and operating procedures by GHU shall not relieve the user from the responsibility to modify its facility as necessary to meet the requirements of section 82-213.
- (b) Any user required to develop and implement an accidental discharge/slug control plan shall submit a plan which addresses, at a minimum, the following:
  - (1) Description of discharge practices, including non-routine batch discharges;

- (2) Description of stored chemicals;
- (3) Procedures for immediately notifying the POTW of any accidental or slug discharge, which notification must also be given for any discharge which would violate any of the prohibited discharges in sections 82-206 through 82-209; and
- (4) Procedures to prevent adverse impact from any accidental or slug discharge. Such procedures include but are not limited to:
  - A. Inspection and maintenance of storage areas;
  - B. Handling and transfer of materials;
  - C. Loading and unloading operations;
  - D. Control of plant site runoff;
  - E. Worker training;
  - F. Building of containment structures or equipment;
  - G. Measures for containing toxic organic pollutants (including solvents); and/or
  - H. Measures and equipment for emergency response.
- (c) Users shall notify the GHU wastewater treatment plant immediately upon the occurrence of a slug or accidental discharge of substances prohibited by this article. The notification shall include location of discharge, date and time of the discharge, type of waste, concentration and volume, and corrective actions. Any affected user shall be liable for any expense, loss or damage to the POTW in addition to the amount of any fines imposed on GHU and/or the city on account of the discharge under state or federal law.
- (d) Within five days following an accidental discharge, the user shall submit to the superintendent a detailed written report describing the cause of the discharge and the measures to be taken by the user to prevent similar future occurrences. Such notification shall not relieve the user of any expense, loss, damage or other liability which may be incurred as a result of damage to the POTW, fish kills or any other damage to persons or property; nor shall such notification relieve the user of any fines, civil penalties or other liability which may be imposed by this article or other applicable law.

(e) Signs shall be permanently posted in conspicuous places on the user's premises advising employees whom to call in the event of a slug or accidental discharge. Employers shall instruct all employees who may cause or discover such a discharge with respect to emergency notification procedures.

Secs. 82-217--82-240. Reserved.

#### **DIVISION 7. REPORTING REQUIREMENTS**

# Sec. 82-241. Baseline Monitoring Report (initial compliance report).

- (a) Within 180 days following the date for initial compliance by the significant industrial user (SIU) with applicable pretreatment standards and requirements set forth in this article, in a wastewater discharge permit, or within 30 days following commencement of the introduction of wastewater into the POTW by a new source or new users considered by GHU to fit the definition of SIU, the affected discharger shall submit to GHU a report containing the information outlined in subsections (b)(1) through (6) of section 82-175.
- (b) For users subject to equivalent mass or concentration limits established by GHU in accordance with procedures established in 40 CFR 403.6(c), this report shall contain a reasonable measure of the user's long-term production rate. For all other users subject to categorical pretreatment standards expressed in terms of allowable pollutant discharge per unit of production (or other measure of operation), this report shall include the user's actual production during the appropriate sampling period.

# Sec. 82-242. 90 Day Compliance Report (Periodic compliance report).

- (a) Any user that is required to have an industrial waste discharge permit and performs self-monitoring shall submit to GHU during the months of June and December, unless required on other dates or more frequently by GHU, a report indicating the nature of the effluent over the previous reporting period. The frequency of monitoring shall be as prescribed within the industrial waste discharge permit. At a minimum, users shall sample their discharge at least twice per year.
- (b) The report shall include a record of the concentrations (and mass if specified in the wastewater discharge permit) of the pollutants listed in the wastewater discharge permit that were measured and a record of all flow measurements (average and maximum) taken at the designated sampling locations, and shall also include any additional information required by this article or the wastewater discharge permit. Production data shall be reported if required by the wastewater discharge permit. Both daily maximum and average concentration (or mass, where required) shall be reported. If a user sampled more frequently than what was required by GHU or by this article, it must submit all results of sampling and analysis of the discharge during the reporting period.

- (c) Any user subject to equivalent mass or concentration limits established by GHU or by unit production limits specified in the applicable categorical standards shall report production data as outlined in this section.
- (d) If GHU calculated limits to factor out dilution flows or non-regulated flows, the discharger will be responsible for providing flows from the regulated process flows, dilution flows and non-regulated flows.
- (e) Flows shall be reported on the basis of actual measurement; however, GHU may accept reports of average and maximum flows estimated by verifiable techniques if GHU determines that an actual measurement is not feasible.
- (f) Sampling shall be representative of the user's daily operations and shall be taken in accordance with the requirements specified in section 82-271.
- (g) GHU may require reporting by users that are not required to have an industrial wastewater discharge permit if information or data is needed to establish a sewer charge, determine the treatability of the effluent, or determine any other factor which is related to the operation and maintenance of the sewerage system.
- (h) GHU may require self-monitoring by the user or, if requested by the discharger, may agree to perform the periodic compliance monitoring needed to prepare the periodic compliance report required under this section. If GHU agrees to perform such periodic compliance monitoring, it may charge the user for such monitoring, based upon the costs incurred by GHU for the sampling and analysis. Any such charges shall be added to the normal sewer charge and shall be payable as part of the sewer bills. GHU is under no obligation to perform periodic compliance monitoring for a user.

# Sec. 82-243. Compliance schedules for meeting applicable pretreatment standards.

- (a) The schedule shall contain increments of progress in the form of dates for the commencement and completion of major events leading to the construction and operation of additional pretreatment required for the user to meet the applicable pretreatment standards (e.g., hiring an engineer, completing preliminary plans, completing final plans, executing contract for major components, commencing construction, completing construction, etc.).
- (b) No increment referred to in subsection (a) of this section shall exceed nine months.
- (c) Not later than 14 days following each date in the schedule and the final date for compliance, the user shall submit a progress report to GHU, including, at a minimum, whether or not it complied with the increment of progress to be met on such date and, if not, the date on which it expects to comply with this increment of progress, the reason for delay and the steps being taken by the user to return the construction to

the schedule established. In no event shall more than nine months elapse between such progress reports.

# Sec. 82-244. Notification of significant production changes.

Any user operating under a wastewater discharge permit incorporating equivalent mass or concentration limits shall notify GHU within two business days after the user has a reasonable basis to know that the production level will significantly change within the next calendar month. Any user not providing a notice of such anticipated change will be required to comply with the existing limits contained in its wastewater discharge permit.

#### Sec. 82-245. Hazardous waste notification.

- (a) Existing users that are discharging more than 15 kilograms of hazardous wastes as defined in 40 CFR 261 (listed or characteristic wastes) in a calendar month or any facility discharging any amount of acutely hazardous wastes as specified in 40 CFR 261.30(d) and 261.33(e) are required to provide a one-time notification in writing to GHU, director of the EPA region 10 office of air, waste and toxic chemicals and the northern region of the department of environmental conservation. Any existing user exempt from this notification shall comply with the requirements contained in this section within 30 days of becoming aware of a discharge of 15 kilograms of hazardous wastes in a calendar month or the discharge of acutely hazardous wastes to the GHU sewerage system. Such notification shall include:
  - (1) The name of the hazardous waste as set forth in 40 CFR part 261;
  - (2) The EPA hazardous waste number; and
  - (3) The type of discharge (continuous, batch, or other).
- (b) If an industrial user discharges more than 100 kilograms of such waste per calendar month to the sewerage system, the notification shall also contain the following information to the extent it is known or readily available to the industrial user:
  - An identification of the hazardous constituents contained in the wastes;
  - (2) An estimation of the mass and concentration of such constituents in the wastestreams discharged during that calendar month; and
  - (3) An estimation of the mass of constituents in the wastestreams expected to be discharged during the following 12 months.
- (c) These notification requirements do not apply to pollutants already reported under the self-monitoring requirements.

- (d) Whenever the EPA publishes final rules identifying additional hazardous wastes or new characteristics of hazardous waste, a user shall notify GHU of the discharge of such a substance within 90 days of the effective date of such regulations.
- (e) In the case of any notification made under this section, an industrial user shall certify that it has a program in place to reduce the volume and toxicity of hazardous wastes generated to the degree it has determined to be economically practical.

# Sec. 82-246. Notice of potential problems, including accidental spills and slug loadings.

Any user shall notify GHU immediately of all discharges that could cause problems to the POTW, including any slug loadings. The notification shall include the concentration and volume and corrective action. Steps being taken to reduce any adverse impact should also be noted during the notification. Any user who discharges a slug of pollutants shall be liable for any expense, loss or damage to the POTW, in addition to the amount of any fines imposed on the city and/or GHU under state or federal law.

# Sec. 82-247. Noncompliance reporting.

If sampling performed by a user indicates a violation, the user shall notify GHU within 24 hours of becoming aware of the violation. The user shall also repeat the sampling within five days and submit the results of the repeat analysis to GHU within 30 days after becoming aware of the violation, except the user is not required to resample if:

- (1) GHU performs sampling at the user at a frequency of at least once per month; or
- (2) GHU performs sampling at the user between the time when the user performs its initial sampling and the time when the user receives the results of this sampling.

#### Sec. 82-248. Notification of changed discharge.

All users shall promptly notify GHU in advance of any substantial change in the volume or character of pollutants in their discharge, including significant manufacturing process changes, pretreatment modifications, changes that could affect the potential for slug discharge, and the listed or characteristic hazardous wastes for which the user has submitted initial notification under 40 CFR 403.12(p).

#### Sec. 82-249. Reports from unpermitted users.

All users not required to obtain a wastewater discharge permit shall provide appropriate reports to GHU as the superintendent may require.

# Sec. 82-250. Recordkeeping.

- (a) Users subject to the reporting requirements of this article shall retain and make available for inspection and copying all records or information obtained pursuant to any monitoring activities required by this article and any additional records or information obtained pursuant to monitoring activities undertaken by the user independent of such requirements, including documentation associated with Best Management Practices
- (b) Records shall include the date, exact place, method, and time of sampling and the name of the person taking the samples; the dates analyses were performed; who performed the analyses; the analytical techniques or methods used; and the results of such analyses.
- (c) These records shall remain available for a period of at least three years. This period shall be automatically extended for the duration of any litigation concerning the user or POTW, or where the user has been specifically notified of a longer retention period by the superintendent.

Secs. 82-251--82-270. Reserved.

#### **DIVISION 8. SAMPLING AND ANALYTICAL REQUIREMENTS**

# Sec. 82-271. Sampling requirements for users.

- (a) Grab samples must be used for pH, cyanide, total phenols, oil and grease, sulfide, and volatile organic compounds. For all other pollutants, 24-hour composite samples must be obtained through flow-proportional composite sampling techniques, unless time-proportional composite sampling or grab sampling is authorized by the superintendent. The samples must be representative of the Discharge and the decision to allow the alternative sampling must be documented in the Industrial User file for that facility or facilities. Using protocols (including appropriate preservation) specified in 40 CFR Part 136 and appropriate EPA guidance, multiple grab samples collected during the 24-hour period may be composited prior to the analysis as follows: for cyanide, total phenols, and sulfides the samples may be composited in the laboratory. Composite samples for other parameters unaffected by compositing procedures as documented in approved EPA methodologies may be authorized by the superintendent, as appropriate.
- (b) For sampling required in support of baseline monitoring and 90-day compliance reports, a minimum of four (4) grab samples must be used for pH, cyanide, total phenols, oil and grease, sulfide and volatile organic compounds for facilities for which historical sampling data do not exist; for facilities for which historical sampling data are available, the superintendent may authorize a lower minimum. For the reports required by 40 CFR 403.12 (e) and (h), the control authority shall require the number of

grab samples necessary to assess and assure compliance by industrial users with applicable pretreatment standards and requirements.

#### Sec. 82-272. Analytical requirements.

All pollutant analyses, including sampling techniques, shall be performed in accordance with the techniques prescribed in 40 CFR part 136 unless otherwise specified in an applicable categorical pretreatment standard. If 40 CFR part 136 does not contain sampling or analytical techniques for the pollutant in question, sampling and analyses must be performed in accordance with procedures approved by the EPA.

# Sec. 82-273. GHU monitoring of user's wastewater.

When GHU has occasion to monitor a user's wastewater, GHU shall follow the procedures for monitoring outlined in sections 82-271 and 82-272.

Secs. 82-274--82-295. Reserved.

#### **DIVISION 9. INSPECTION**

#### Sec. 82-296. Authorized.

- (a) GHU shall have the right to enter the facilities of any user to ascertain whether the purposes of this article and any wastewater discharge permit or order issued under this article are being met and whether the user is complying with all requirements of this article.
- (b) Users shall allow the superintendent ready access to all parts of the premises for the purposes of inspection, sampling, records examination and copying, and the performance of any additional duties.

#### Sec. 82-297. Superintendent's access.

- (a) Where a user has security measures in force which require proper identification and clearance before entry into its premises, the user shall make necessary arrangements with its security guards so that, upon presentation of suitable identification, the superintendent will be permitted to enter without delay for the purposes of performing specific responsibilities.
- (b) The superintendent shall have the right to set up on the user's property or require installation of such devices as are necessary to conduct sampling and/or metering of the user's operations.
- (c) Any temporary or permanent obstruction to safe and easy access to the facility to be inspected and/or sampled shall be promptly removed by the user at the

written or verbal request of the superintendent and shall not be replaced. The costs of clearing such access shall be borne by the user.

(d) Unreasonable delays in allowing the superintendent access to the user's premises shall be a violation of this article.

# Sec. 82-298. Monitoring facilities.

- (a) Each user shall provide and operate at its own expense a monitoring facility to allow inspection, sampling and flow measurements of each sewer discharge to the GHU wastewater utility collection system. Each monitoring facility shall be situated on the user's premises. The superintendent, whenever applicable, may require the construction and maintenance of sampling facilities at other locations (for example, at the end of a manufacturing line or wastewater treatment system).
- (b) There shall be ample room in or near such sampling facility to allow accurate sampling and preparation of samples for analysis. The facility, sampling and measuring equipment shall be maintained at all times in a safe and proper operating condition at the expense of the user.
- (c) All monitoring facilities shall be constructed and maintained in accordance with all applicable local construction standards and specifications.
- (d) The superintendent may require the user to install monitoring equipment as necessary. The facility's sampling and monitoring equipment shall be maintained at all times in a safe and proper operating condition by the user at its own expense. All devices used to measure wastewater flow and quality shall be calibrated to ensure their accuracy.

#### Sec. 82-299. Search warrants.

If the superintendent has been refused access to a building, structure or property, or any part of a building, structure or property, and is able to demonstrate probable cause to believe that there may be a violation of this article, or that there is a need to inspect as part of a routine inspection program of GHU designed to verify compliance with this article or any wastewater discharge permit or order issued hereunder this article, or to protect the overall public health, safety and welfare of the city, the superintendent shall seek issuance of a search and/or seizure warrant from the Superior Court of the Fourth Judicial District of the State of Alaska. Such warrant shall be served at reasonable hours by the superintendent in the company of a uniformed peace officer.

Sec. 82-300 - 82-309 - Reserved

#### **DIVISION 10. CONSTRUCTION SITE STORMWATER RUNOFF**

Sec. 82-310. Introduction/Purpose.

When vegetation is removed or soil is disturbed during the construction process, soil is highly vulnerable to erosion by wind and water. The sediment produced from this erosion endangers water resources by reducing water quality and causing the siltation of aquatic habitat for fish and other desirable species. Sedimentation of storm sewers and ditches also increases maintenance costs to the City of Fairbanks.

The City of Fairbanks, City of North Pole, University of Alaska Fairbanks, and Alaska Department of Transportation and Public Facilities - Northern Region collectively received a Phase II National Pollutant Discharge Elimination System (NPDES) Permit (Permit) from the U.S. Environmental Protection Agency (EPA) on June 1, 2005, to discharge from all Municipal Separate Storm Sewer Systems (MS4s) into receiving waters, which includes Beaver Springs, Chena River, Chena Slough, Noves Slough, and other associated Waters of the U.S. The Phase II NPDES Permit requireds the aforementioned agencies to develop, implement, and enforce a local stormwater runoff plan review and inspection program to reduce pollutants in stormwater runoff from construction activities within the Fairbanks Urbanized Area. Therefore, the purpose of this article is to empower the City of Fairbanks to meet the requirements of the Phase II NPDES permit Permit within the Urbanized Area of the City of Fairbanks, as mandated by the EPA. The Alaska Department of Environmental Conservation (ADEC) assumed authority over the Permit in October 2009 under the Alaska Pollutant Discharge Elimination System (APDES) program. The original Permit conditions remain in effect. The objective of this article is to reduce the discharge of sediment, to the maximum extent practicable, is to reduce the discharge of sediment and other pollutants resulting from construction activities to the MS4 and waters of the U.S. This article will also promote public and environmental welfare by guiding, regulating, and controlling the design, construction, use, and maintenance of any development or other activity that disturbs or breaks the topsoil or results in the movement of earth on land in the City of Fairbanks.

(Ord. No. 5751, § 1, 5-24-2008)

# Sec. 82-311. Definitions.

The following words, terms and phrases, when used in this division, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Alaska Stormwater Pollution Prevention Plan Guide: A publication prepared by the Alaska State Department of Transportation and Public Facilities (DOT&PF), and all future amendments thereto, incorporated by reference into this division.

<u>Alaska Pollution Discharge Elimination System (APDES) Program: In 2008, the</u>
State of Alaska applied to implement the NPDES Program. The EPA approved the

application and agreed to transfer program authority to the State over four phases. The State's program is called the Alaska Pollutant Discharge Elimination System (APDES) Program and is administered by ADEC. The initial phase transferred in 2008 and included domestic discharges, log storage and transfer facilities, seafood processing facilities, and hatcheries. Phase II was completed in 2009 and included federal facilities, stormwater, wastewater pretreatment programs, and non-domestic discharges. Phase III was completed in 2010 to include mining activities. November 1, 2012 marked the completion of Phase IV and included wastewater permitting for the oil and gas industry, pesticides, munitions, and any other facilities that had not yet been transferred. New (APDES) regulations were adopted at 18 AAC 83, along with subsequent amendments effective October 23, 2008.

Best management practices (BMPs): Schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce the pollution to the MS4 and waters of the U.S. BMPs also include treatment practices, operating procedures, and practices to control site runoff, spillage or leaks, sludge or water disposal, or drainage from raw materials storage.

Clean Water Act (CWA): The Federal Water Pollution Control Act (33 U.S.C. § 1251 et seq.), and any subsequent amendments thereto.

Construction activity: Activities including, but not limited to, clearing and grubbing, grading, excavating, and demolition.

Design criteria: The design requirement that BMPs used during construction shall be designed to handle the two-year, six-hour duration storm event without failure of the BMPs and without any degradation to water quality of the receiving water.

Erosion and sediment control plan: A set of plans indicating the specific measures and sequencing to be used to control sediment and erosion on a development site during and after construction for activity that will result in a ground disturbance of 10,000 square feet to one acre.

Fairbanks Urbanized Area: The area of the Fairbanks North Star Borough delineated by the U.S. Census Bureau consisting of contiguous, densely settled census block groups and census block that meet minimum population density requirements, along with adjacent densely settled census blocks that together encompass a population of 50,000 people; as named by the U.S. Census Bureau on May 1, 2002 (67 FR 21962).

Hazardous materials: Any material, including any substance, waste, or combination thereof, which because of its quantity, concentration, or physical, chemical, biological, or infectious characteristics may cause, or significantly contribute to, a substantial present or potential hazard to human health, safety, property, or the environment when improperly treated, stored, transported, disposed of, or otherwise managed.

Maximum extent practicable: The technology-based discharge standard to reduce pollutants in stormwater discharges The discharge standard that uses best available technology and methods in order to reduce pollutants entering waters of the U.S. as established by CWA § 402(p).

Municipal <u>Separate</u> <u>Setorm</u> <u>Sewer</u> <u>Sewer</u> <u>Seystem</u> (MS4): The conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains): (i) designed or used for collecting or conveying stormwater; (ii) which is not a combined sewer; (iii) which is not part of a publicly owned treatment works; and, (iv) which discharges to waters of the U.S.

National Pollutant Discharge Elimination System (NPDES): The national program for issuing, modifying, revoking and reissuing, terminating, monitoring and enforcing permits, and imposing and enforcing pretreatment requirements, under CWA §§ 307, 402, 318, and 405.

*Pollutant:* Anything that causes or contributes to pollution including, but not limited to: dredged spoil, solid waste, sewage, garbage, sewage sludge, chemical wastes, biological materials, heat, wrecked or discarded equipment, rock, sand, cellar dirt, and industrial or municipal waste.

Stormwater: Any surface flow, runoff, and drainage consisting entirely of water from any form of natural precipitation, and resulting from such precipitation, including ice and snow melt runoff.

Stormwater <u>P</u>pollution <u>P</u>prevention <u>P</u>plan (SWPPP): A document that describes the BMPs and activities to be implemented by a person or business to identify sources of pollution or contamination at a site, and the actions to eliminate or reduce pollutant discharges to stormwater, stormwater conveyance systems, and/or receiving waters to the maximum extent practicable.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-312. Applicability.

This division shall apply to all ground disturbances <u>totalingef</u> 10,000 square feet or greater <u>on a common parcel</u> within the Urbanized Area of the City of Fairbanks <u>for development projects</u> on private property funded by the private sector, including private development where all or part of the project will be transferred to the City of Fairbanks at a later date (i.e. roads and associated right-of-way within new subdivisions).

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-313. Responsibility for administration.

The City of Fairbanks shall administer, implement, and enforce the provisions of this division.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-314. Severability.

The provisions of this division are hereby declared to be severable. If any provision, clause, sentence, or paragraph of this division or the application thereof to any person, establishment, or circumstances shall be held invalid, such invalidity shall not affect the other provisions or application of this division.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-315. Ultimate responsibility.

The standards set forth herein and promulgated pursuant to this division are minimum standards; therefore this division does not intend nor imply that compliance by any person will ensure that there will be no contamination, pollution, nor unauthorized discharge of pollutants.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-316. Permit.

No person shall be granted a residential or commercial building permit for construction activity that will result in a ground disturbance of 10,000 square feet to one acre without the submission of an <u>E</u>erosion and <u>s</u>ediment <u>e</u>Control <u>P</u>plan (ESCP) meeting the requirements set forth in this division, and approval by the City of Fairbanks.

No person shall be granted a residential or commercial building permit for construction activity that will result in a ground disturbance of greater than or equal to one acre, or result in a ground disturbance less than one acre but will be part of a larger common plan of development or sale that will collectively disturb more than one acre, without the submission of a stormwater pollution prevention plan (SWPPP) meeting the requirements set forth in this division, and approval by the City of Fairbanks.

An ESCP or SWPPP is not required for the following activities:

- (a) Any emergency activity that is immediately necessary for the protection of life, property, or natural resources.
- (b) Routine maintenance that is performed to maintain the original line and grade, hydraulic capacity, or original purpose of a facility.
- (<u>c</u>b) Existing nursery and agricultural operations conducted as a permitted main or accessory use.

(de) Small construction activities (less than five acres) meeting the requirements for a rainfall erosivity waiver, total maximum daily load waiver, equivalent analysis waiver, or other waiver detailed in the most recently issued EPA construction general permit.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-317. Review and approval.

The City of Fairbanks will review each ESCP and SWPPP to determine its conformance with the provisions of this division. Within seven business days after receiving an ESCP or SWPPP, the City of Fairbanks shall, in writing:

- (a) Issue a letter of non-objection to the ESCP or SWPPP;
- (b) Issue a letter of non-objection to the ESCP or SWPPP subject to such reasonable conditions as may be necessary to secure substantially the objectives of this division, and issue the permit subject to these conditions; or
- (c) Disapprove the ESCP or SWPPP, indicating the reason(s) and procedure for submitting a revised application and/or submission.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-318. ESCP requirements.

The ESCP shall, at a minimum, include the following:

- (a<sub>.</sub>) Site description narrative.
  - i. Site description: Provide a <u>site address and</u> description of the property boundary, construction site boundary (area of disturbance <u>in square feet</u>), existing soil conditions, **and** approximate depth to groundwater.
  - ii. *Project description:* Provide a description of the nature and extent of the construction activity, including all ground disturbing activities, their sequence, **estimated begin and end dates**, and any work requiring dewatering.
  - iii. Area of disturbance: Provide estimates (to the nearest 500 square feet) of the total area of the property, and the total area (square feet) that is expected to be disturbed.
  - iv. Receiving waters: Include the name and approximate distance (to the nearest 100 feet) of all receiving waters, including wetlands as defined by the U.S. Army Corps of Engineers, where to stormwater will discharge. If the stormwater discharges to the MS4 (i.e. roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains), identify the point of discharge to the MS4 and the receiving water to which the MS4 outfalls.
  - v. *Erosion and sediment controls:* Describe all BMPs to be used during construction, both structural (i.e. perimeter control, matting, etc.) and non-structural (project phasing, sequencing, etc.), including all BMP inspection and maintenance requirements.

# vi. Any information on known contaminated soils or groundwater that may be present on site in consultation with the ADEC Contaminated Sites Program.

- b. Site plan.
  - i. Site characteristics: Include the property boundary, construction site boundary, names of all adjacent streets or roadways, north arrow, and scale bar.
  - ii. Construction plan: Include the location of all planned excavation and fill activities; and all existing and proposed buildings, surfaced areas, utility installations, material or equipment staging areas, temporary soil stockpile areas, and borrow sites.
  - iii. *Drainage patterns:* Include approximate slopes (to the nearest percent) and direction of slopes (i.e. flow direction arrows) for both pre- and post-construction for all surfaces, ditches, and culverts.
  - iv. Receiving waters: Identify all surface waters and wetlands within one mile of the construction site, including the location where stormwater will discharge to the receiving waters. If the stormwater discharges to the MS4, identify the point of discharge to the MS4 <u>using the most recent copy of the City of Fairbanks Stormwater MS4 map.</u>
  - v. *Erosion and sediment controls:* Identify the location of all BMPs to be used during construction, including final stabilization.
- c. BMP detail sheets.
  - BMP standard detail sheets: Include standard drawings of all structural BMPs to be used, including BMP-specific notes detailing installation and maintenance requirements.
- d. The name(s) and address(es) of the owner or developer of the site, and of any consulting firm retained by the applicant together with the name of the applicant's principal contact at such firm.
- e. A signed statement that any land clearing, construction, or development involving the movement of earth shall be in accordance with the ESCP.
- f. Payment of the ESCP plan review fee in the amount prescribed by the City of Fairbanks.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-319. SWPPP requirements.

The SWPPP shall, at a minimum, meet the following requirements:

- (a) Conformance to the most recently issued <u>ADECEPA NAPDES</u>
  Construction <u>Ggeneral Propermit and any existing permit stipulations.</u>
- (b) Conformance to the most recently issued DOT & PF Alaska Stormwater Pollution Prevention Plan Guide.

- (e<u>b</u>) Conformance to any additional standards adopted by the City of Fairbanks necessary to ensure that construction site operators practice adequate erosion, sediment, and waste control.
- (dc) Be developed by a certified professional in erosion and sediment control stormwater management or a professional engineer registered in the State of Alaska.
- (e<u>d</u>) Meet the design criteria that BMPs used during construction shall be designed to handle the two-year, six-hour duration storm event without failure of the BMPs and without any degradation to water quality of the receiving water.
  - (fe) Include a copy of the notice of intent submitted to the EPAADEC.
- (gf) Include a signed statement that any land clearing, construction, or development involving the movement of earth shall be in accordance with the SWPPP.
- (hg) Include the name(s) and address(es) of the owner or developer of the site, and of any consulting firm retained by the applicant together with the name of the applicant's principal contact at such firm.
- (ih) Include payment of the SWPPP plan review fee in the amount prescribed by the City of Fairbanks.
- (ji) Include payment of the construction site inspection fee in the amount prescribed by the City of Fairbanks.
- (kj) The SWPPP must be kept on-site and contain a record of the implementation of the SWPPP and other permit requirements, including the installation and maintenance of BMPs, site inspections, and stormwater monitoring.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-320. Inspection.

The City of Fairbanks will inspect each permitted construction site at least once per year. Access to a construction site for inspection shall not be denied. In addition to other available penalties, any permit issued under this division may be immediately suspended until an inspection is conducted. If, during construction, the City of Fairbanks finds that BMPs are improperly installed, not maintained, or inappropriate for proper erosion, sediment and waste control, any permit issued under this division may be immediately suspended until the identified problem is resolved.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-321. Notification of spills.

Notwithstanding other requirements of law, as soon as any person responsible for a facility or operation, or responsible for emergency response for a facility or operation has information of any known or suspected release of materials which are resulting or may result in illegal discharges or pollutants discharging into stormwater, the storm

drainage system, or waters of the U.S., said person shall take all necessary steps to ensure the discovery, containment, and cleanup of such release. In the event of such a release of hazardous materials said person shall immediately notify emergency response agencies of the occurrence via emergency dispatch services. In the event of a release of non-hazardous materials, said person shall notify the City of Fairbanks in person or by phone or facsimile no later than the next business day. Notifications in person or by phone shall be confirmed by written notice addressed and mailed to the City of Fairbanks within three business days of the phone notice. If the discharge of prohibited materials emanates from a commercial or industrial establishment, the owner or operator of such establishment shall also retain an on-site written record of the discharge and the actions taken to prevent its recurrence. Such records shall be retained for at least three years.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-322. Enforcement.

No person shall construct, enlarge, alter, repair, or maintain any grading, excavation, or fill, or cause the same to be done, contrary to or in violation of any terms of this division. Any person violating any of the provisions of this division shall be deemed guilty of a misdemeanor and each day during which any violation of any of the provisions of this division is committed, continued, or permitted, shall constitute a separate offense. In addition to any other penalty authorized by this section, any person, partnership, or corporation convicted of violating any of the provisions of this division shall be required to bear the expense of such restoration.

In the event that any person holding a residential or commercial building permit pursuant to this division violates the terms of the permit or implements site development in such a manner as to materially adversely affect the health, welfare, or safety of persons residing or working in the neighborhood or development site so as to be materially detrimental to the public welfare or injurious to property or improvements in the neighborhood, the City of Fairbanks may issue a notice of violation, suspend, or revoke the permit.

#### Notice of Violation

Whenever the City of Fairbanks finds that a person has violated a prohibition or failed to meet a requirement of this article, the City of Fairbanks may order compliance by written notice of violation to the responsible person. Such notice may require without limitation:

- (a) The performance of monitoring, analyses, and reporting;
- (b) The elimination of construction stormwater discharges, illicit connections or discharges;
- (c) That violating discharges, practices, or operations shall cease and desist;
- (d) The abatement or remediation of stormwater pollution or contamination hazards and the restoration of any affected property;
- (e) Payment of a fine to cover administrative and remediation costs; and

(f) implementation of source control or treatment BMPs.

If abatement of a violation and/or restoration of affected property is required, the notice shall set forth a deadline within which such remediation or restoration must be completed. Said notice shall further advise that, should the violator fail to remediate or restore affected property within the established deadline, the work will be done by a designated governmental agency or a contractor and the expense thereof shall be charged to the violator.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-323. Appeal of notice of violation.

Any person receiving a notice of violation may appeal the determination of the City of Fairbanks. The notice of appeal must be received within 30 days from the date of the notice of violation. Hearing on the appeal before the appropriate authority or his/her designee shall take place within 15 days from the date of receipt of the notice of appeal. The decision of the City of Fairbanks or their designee shall be final.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-324. Enforcement measures after appeal.

If the violation has not been corrected pursuant to the requirements set forth in the notice of violation, or, in the event of an appeal, within 30 days of a decision by the City of Fairbanks, then the City of Fairbanks shall enter upon the subject private property, and are authorized to take any and all measures necessary to abate the violation and/or restore the property. It shall be unlawful for any person, owner, agent or person in possession of any premises to refuse to allow the City of Fairbanks or designated contractor to enter upon the premises for the purposes set forth above.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-325. Cost of abatement of the violation.

Within 90 days after abatement of the violation, the owner of the property will be notified of the cost of abatement, including administrative costs. The property owner may file a written protest to the City of Fairbanks objecting to the amount of the assessment within 14 days. If the amount due is not paid within a timely manner as determined by the decision of the City of Fairbanks or by the expiration of the time in which to file an appeal, the charges shall become a special assessment against the property and shall constitute a lien on the property for the amount of the assessment. Any person violating any of the provisions of this article shall become liable to the City of Fairbanks by reason of such violation. The liability shall be paid in not more than 12 equal payments. Interest as allowable by law shall be assessed on the balance beginning on the 91st day following discovery of the violation.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-326. Injunctive relief.

It shall be unlawful for any person to violate any provision or fail to comply with any of the requirements of this division. If a person has violated or continues to violate the provisions of this division, the City of Fairbanks may petition for a preliminary or permanent injunction restraining the person from activities that would create further violations, or compelling the person to perform abatement or remediation of the violation.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-327. Compensatory action.

In lieu of enforcement proceedings, penalties, and remedies authorized by this division, the City of Fairbanks may impose upon a violator alternative compensatory actions, such as storm drain stenciling, attendance at compliance workshops, and stream cleanup activities, etc.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-328. Violations deemed a public nuisance.

In addition to the enforcement processes and penalties provided, any condition caused or permitted to exist in violation of any of the provisions of this division is a threat to public health, safety, and welfare, and is declared and deemed a nuisance, and may be summarily abated or restored at the violator's expense, and/or a civil action to abate may be taken to enjoin or otherwise compel the cessation of such nuisance.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-329. Criminal prosecution.

Any person that has violated or continues to violate this division shall be liable to criminal prosecution to the fullest extent of the law, and shall be subject to criminal penalties and/or imprisonment.

The City of Fairbanks may recover all attorney's fees, court costs, and other expenses associated with enforcement of this division, including sampling and monitoring expenses.

(Ord. No. 5751, § 1, 5-24-2008)

Sec. 82-329.1. Remedies not exclusive.

The remedies listed in this division are not exclusive of any other remedies available under any applicable federal, state or local law, and it is within the discretion of the City of Fairbanks to seek cumulative remedies.

(Ord. No. 5751, § 1, 5-24-2008)

#### DIVISION 11. ILLICIT DISCHARGE DETECTION AND ELIMINATION

Sec. 82-330. - Purpose/intent.

The purpose of this division is to provide for the health, safety, and general welfare of the citizens of the City of Fairbanks through the regulation of non-stormwater discharges to the storm drainage system to the maximum extent practicable as required by federal and state law. This division establishes methods for controlling the introduction of pollutants into the municipal separate storm sewer system (MS4) in order to comply with requirements of the National Alaska Pollutant Discharge Elimination System (NPDESAPDES) permit process.

The objectives of this division are to:

- (a) Regulate the contribution of pollutants to the storm drainage system and local waterways from stormwater discharges and snow melt by any user.
- (b) Prohibit illicit connections and discharges to the storm drainage system or local waterways.
- (c) Establish legal authority to carry out all inspection, surveillance, and monitoring procedures necessary to ensure compliance with this division.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-331. Definitions.

For the purposes of this division, the following shall mean:

Authorized enforcement agency: Employees or designees of the City of Fairbanks Director of Public Works designated to enforce this division.

Alaska Pollution Discharge Elimination System (APDES) Program: In 2008, the State of Alaska applied to implement the NPDES Program. The EPA approved the application and agreed to transfer program authority to the State over four phases. The State's program is called the Alaska Pollutant Discharge Elimination System (APDES) Program and is administered by the ADEC. The initial phase transferred in 2008 and included domestic discharges, log storage and transfer facilities, seafood processing facilities, and hatcheries. Phase II was completed in 2009 and included federal facilities, stormwater, wastewater pretreatment programs, and non-domestic discharges. Phase III was completed in 2010 to include mining activities. November 1, 2012 marked the completion of Phase IV and included wastewater permitting for the oil and gas industry, pesticides, munitions, and any other facilities that had not yet been transferred. New

# (APDES) regulations were adopted at 18 AAC 83, along with subsequent amendments effective October 23, 2008.

Best management practices (BMPs): Schedules of activities; prohibitions of practices; general good housekeeping practices; pollution prevention and educational practices; maintenance procedures; and other management practices to prevent or reduce the discharge of pollutants directly or indirectly to stormwater, receiving waters, or stormwater conveyance systems. BMPs also include treatment practices; operating procedures; and practices to control site runoff, spillage or leaks, sludge or water disposal, or drainage from raw materials storage.

Clean Water Act (CWA): The Federal Water Pollution Control Act (33 U.S.C. § 1251 et seq.), and any subsequent amendments thereto.

Construction activity: Activities subject to NPDES APDES construction permits. Currently, these include construction projects resulting in land disturbance of one acre or more and discharges from smaller sites that are part of a larger common plan of development or sale. Such earth-disturbing activities include, but are not limited to, clearing and grubbing, grading, excavating, and demolition.

Hazardous materials: Any material, including any substance, waste, or combination thereof, which because of its quantity, concentration, or physical, chemical, biological, or infectious characteristics may cause, or significantly contribute to, a substantial present or potential hazard to human health, safety, property, or the environment when improperly treated, stored, transported, disposed of, or otherwise managed.

*Illegal discharge:* Any direct or indirect non-stormwater discharge to the storm drainage system, except as exempted by this division.

Illicit connections: An illicit connection is defined as either of the following:

Any drain or conveyance, whether on the surface or subsurface that allows an illegal discharge to enter the storm drainage system including, but not limited to, any conveyances that allow any non-stormwater discharge including sewage, process wastewater, and wash water to enter the storm drainage system; and any connections to the storm drainage system from indoor drains and sinks, regardless of whether said drain or connection had been previously allowed, permitted, or approved by an authorized enforcement agency; or any drain or conveyance connected to the storm drainage system from a commercial or industrial land use, and which has not been documented in plans, maps, or equivalent records and approved by an authorized enforcement agency.

*Industrial activity:* Activities subject to NPDES industrial permits as defined in 40 CFR, Section 122.26 (b)(14).

Municipal <u>Separate</u> <u>Setorm</u> <u>Sewer</u> <u>Sewer</u> <u>Seystem</u> (MS4): Facilities within the City of Fairbanks Urbanized Area owned or operated by the co-permittees holding Permit No. AKS-053406 by which stormwater is collected and/or conveyed, including, but not limited to, any roads with drainage systems, city streets, gutters, curbs, inlets, piped storm drains, pumping facilities, retention and detention basins, natural and human-made or altered drainage channels, reservoirs, and other drainage structures.

National Pollutant Discharge Elimination System (NPDES) stormwater discharge permit: A permit issued by the Environmental Protection Agency (EPA) (or by a state under authority delegated pursuant to 33 USC § 1342(b)) that authorizes the discharge of pollutants to Waters of the United States, whether the permit is applicable on an individual, group, or general area-wide basis.

Non-stormwater discharge: Any discharge to the storm drainage system that is not composed entirely of stormwater.

*Person:* Any individual, association, organization, partnership, firm, corporation or other entity recognized by law, and acting as either the owner or the owner's agent.

Pollutant: Anything that causes or contributes to pollution. Pollutants may include, but are not limited to: paints, varnishes, and solvents; oils, grease, and other automotive fluids; non-hazardous liquids, detergents, and solid wastes and yard wastes; refuse, rubbish, garbage, litter, or other discarded or abandoned objects, ammunition, and accumulations, so that same may cause or contribute to pollution; floatables; pesticides, herbicides, and fertilizers; hazardous substances and wastes; sewage, fecal coliform and pathogens; dissolved and particulate metals; animal wastes; wastes and residues that result from constructing a building or structure; and noxious or offensive matter of any kind.

*Premises:* Any building, lot, parcel of land, or portion of land, whether improved or unimproved, including adjacent sidewalks and parking strips.

*Snow storage:* Any area used to store snow removed from residential and commercial facilities, roadways, parking lots, storage areas.

Storm drainage system: MS4 facilities within and under the control of the City of Fairbanks by which stormwater is collected and/or conveyed, including but not limited to any roads with drainage systems, city streets, gutters, curbs, inlets, piped storm drains, pumping facilities, retention and detention basins, natural and human-made or altered drainage channels, reservoirs, and other drainage structures.

Stormwater: Any surface flow, runoff, and drainage consisting entirely of water from any form of natural precipitation, and resulting from such precipitation.

Stormwater Storm Water pollution Pollution prevention Prevention plan Plan (SWPPP): A document that describes the BMPs and activities to be implemented by a person or business to identify sources of pollution or contamination at a site, and the actions to eliminate or reduce pollutant discharges to stormwater, stormwater conveyance systems, and/or receiving waters to the maximum extent practicable.

Wastewater: Any water or other liquid, other than uncontaminated stormwater, discharged from a facility.

*Waterways:* Area waterways include the Chena River, Noyes Slough, ponds, lakes, gravel pits, stormwater retention basins, and all associated drainage pathways, swales, ditches, channels, etc.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-332. Applicability.

This division shall apply to all water entering the storm drainage system generated on any developed and undeveloped lands unless explicitly exempted by an authorized enforcement agency.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-333. Responsibility for administration.

The City of Fairbanks shall administer, implement, and enforce the provisions of this division. Any powers granted or duties imposed upon the authorized enforcement agency may be delegated in writing by the director of the authorized enforcement agency to persons or entities acting in the beneficial interest of, or in the employ of, the agency.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-334. Severability.

The provisions of this division are hereby declared to be severable. If any provision, clause, sentence, or paragraph of this division or the application thereof to any person, establishment, or circumstances shall be held invalid, such invalidity shall not affect the other provisions or application of this division.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-335. Ultimate responsibility.

The standards set forth herein and promulgated pursuant to this division are minimum standards; therefore this division does not intend nor imply that compliance by any person will ensure that there will be no contamination, pollution, nor unauthorized discharge of pollutants.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-336. Discharge prohibitions.

Prohibition of illegal discharges

- (1) No person shall cause or permit the illicit discharge of any of the following in such a manner that access was, is, or will be gained to:
  - a. Waters of the state, or waters of the United States, unless such is first treated in a manner approved by the authorized enforcement agency having jurisdiction; or
  - b. To a storm drainage system of the City of Fairbanks, other than pursuant to an NPDESAPDES permit:

- 1. Grease, fatty materials, offal, or garbage;
- Sand, sand dust, dirt, gravel, sawdust, <u>coal, coal ash</u>, metal filings, broken glass, <u>yard waste, domestic animal or livestock waste</u> or any material which may cause or create an obstruction in the storm sewer system;
- 3. Gasoline, benzene, fuel oil or a petroleum product, or volatile liquid;
- 4. Milk or any liquid milk waste products;
- Wax, cyanide, phenols, or other chemical or substances that may cause damage to materials of which the storm sewer system is constructed:
- 6. Wastewater; or
- 7. Pollutants or any materials other than stormwater which are prohibited by the Clean Water Act, National Pollutant Discharge Elimination System under 33 USC 1342 (1987) and regulations adopted thereunder located at 40 CFR 22, 23 and 24 (1990).
- (2) Dumping in watercourse. No person shall deposit, dump, abandon, throw, scatter, or transport solid waste, garbage, rubbish, junk, fill, soil, dirt, snow, yard waste, domestic animal or livestock waste or other material in such a manner as to obstruct, impound, pollute or cause siltation of any river, stream, creek, watercourse, ditch, drain, or gutter except as otherwise allowed by valid federal, state, or local permits or licenses relative to water pollution, water impoundment, or water quality control.

The commencement, conduct or continuance of any illegal discharge to the storm drainage system is prohibited except as described as follows:

- a. The following discharges are exempt from discharge prohibitions established by this division: water line flushing or other potable water sources, landscape irrigation or lawn watering, diverted stream flows, rising ground water, ground water infiltration to storm drains, uncontaminated pumped ground water, foundation or footing drains (not including active groundwater dewatering or cooling systems), crawl space pumps, air conditioning condensation, springs, non-commercial washing of vehicles, natural riparian habitat or wet-land flows, swimming pools (if dechlorinated typically less than one part per million (PPM chlorine), fire fighting activities, and any other water source not containing pollutants.
- b. Discharges specified in writing by the authorized enforcement agency as being necessary to protect public health and safety.
- c. Dye testing is an allowable discharge, but requires a verbal notification to the authorized enforcement agency prior to the time of the test.
- d. The prohibition shall not apply to any non-stormwater discharge permitted under an NPDESAPDES permit, waiver, or waste discharge order issued to the discharger and administered under the authority of the EPA, provided

that the discharger is in full compliance with all requirements of the permit, waiver, or order and other applicable laws and regulations, and provided that written approval has been granted for any discharge to the storm drainage system.

Prohibition of illicit connections.

- (1) The construction, use, maintenance, or continued existence of illicit connections to the storm drainage system is prohibited.
- (2) This prohibition expressly includes, without limitation, illicit connections made in the past, regardless of whether the connection was permissible under law or practices applicable or prevailing at the time of connection.
- (3) A person is considered to be in violation of this division if the person connects a line conveying sewage to the MS4, or allows such a connection to continue.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-337. Suspension of MS4 access.

Suspension due to illicit discharges in emergency situations. The City of Fairbanks may, without prior notice, suspend MS4 discharge access to a person when such suspension is necessary to stop an actual or threatened discharge which presents or may present imminent and substantial danger to the environment, or to the health or welfare of persons, or to the MS4, or waters of the United States. If the violator fails to comply with a suspension order issued in an emergency, the authorized enforcement agency may take such steps as deemed necessary to prevent or minimize damage to the MS4 or waters of the United States, or to minimize danger to persons.

Suspension due to the detection of illicit discharge. Any person discharging to the MS4 in violation of this division may have their MS4 access terminated if such termination would abate or reduce an illicit discharge. The authorized enforcement agency will notify a violator of the proposed termination of its MS4 access. The violator may petition the authorized enforcement agency for a reconsideration and hearing.

A person commits an offense if the person reinstates MS4 access to premises terminated pursuant to this section, without the prior approval of the authorized enforcement agency.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-338. Industrial or construction activity discharges.

Any person subject to an industrial or construction activity NPDES APDES stormwater discharge permit shall comply with all provisions of such permit. Proof of compliance with such permit may be required in a form acceptable to the City of Fairbanks prior to the allowing of discharges to the MS4.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-339. Monitoring of discharges.

Applicability. This section applies to all facilities that have stormwater discharges associated with industrial activity, including construction activity.

Access to facilities.

- (a) The City of Fairbanks shall be permitted to enter and inspect facilities subject to regulation under this division as often as may be necessary to determine compliance. If a discharger has security measures in force that require proper identification and clearance before entry into its premises, the discharger shall make the necessary arrangements to allow access to representatives of the authorized enforcement agency.
- (b) Facility operators shall allow the City of Fairbanks ready access to all parts of the premises for the purposes of inspection, sampling, examination and copying of records that must be kept under the conditions of an NPDESAPDES permit to discharge stormwater, and the performance of any additional duties as defined by state and federal law.
- (c) The City of Fairbanks shall have the right to set up, on any permitted facility, such devices as are necessary in the opinion of the authorized enforcement agency to conduct monitoring and/or sampling of the facility's stormwater discharge.
- (d) The City of Fairbanks has the right to require the discharger to install monitoring equipment as necessary. The facility's sampling and monitoring equipment shall be maintained at all times in a safe and proper operating condition by the discharger at their own expense. All devices used to measure stormwater flow and quality shall be calibrated yearly to ensure their accuracy.
- (e) Any temporary or permanent obstruction to safe and easy access to the facility to be inspected and/or sampled shall be promptly removed by the operator at the written or oral request of the City of Fairbanks and shall not be replaced. The costs of clearing such access shall be borne by the operator.
- (f) Unreasonable delays in allowing the City of Fairbanks access to a permitted facility is a violation of a stormwater discharge permit and of this division. A person who is the operator of a facility with a NPDESAPDES permit to discharge stormwater associated with industrial activity commits an offense if the person denies the authorized enforcement agency reasonable access to the permitted facility for the purpose of conducting any activity authorized or required by this division.
- (g) If the City of Fairbanks has been refused access to any part of the premises from which stormwater is discharged and is able to demonstrate probable cause to believe that there may be a violation of this division, or that there is a need to inspect and/or sample as part of a routine inspection and sampling program designed to verify compliance with this division or any order issued hereunder, or to protect the overall public health, safety, and welfare of the

community, then the authorized enforcement agency may seek issuance of a search warrant from any court of competent jurisdiction.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-340. Requirement to prevent, control, and reduce stormwater pollutants by the use of best management practices.

The City of Fairbanks will adopt requirements identifying BMPs for any activity, operation, or facility that may cause or contribute to pollution or contamination of stormwater, the storm drainage system, or waters of the U.S. The owner or operator of a commercial or industrial establishment shall provide, at their own expense, reasonable protection from accidental discharge of prohibited materials or other wastes into the storm drainage system or watercourses through the use of structural and non-structural BMPs. Further, any person responsible for a property or premise, which is, or may be, the source of an illicit discharge, may be required to implement, at said person's expense, additional structural and non-structural BMPs to prevent the further discharge of pollutants to the storm drainage system. Compliance with all terms and conditions of a valid NPDESAPDES permit authorizing the discharge of stormwater associated with an industrial activity, to the extent practicable, shall be deemed compliance with the provisions of this section. These BMPs shall be part of a stormwater pollution prevention plan (SWPPP) as necessary for compliance with requirements of the NPDESAPDES permit.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-341. - Accidental discharge/slug control plan.

Any user conducting industrial activities is required to develop and implement an accidental discharge/slug control plan and shall submit a plan to the City of Fairbanks which addresses, at a minimum, the following:

- (a) Description of discharge practices;
- (b) Description of stored chemicals, including material safety data sheets (MSDS);
- (c) Procedures for immediately notifying the City of Fairbanks of any accidental or slug discharge, which notification must also be given for any discharge which would violate any prohibited discharges; and
- (d) Procedures to prevent adverse impact from any accidental or slug discharge. Such procedures include but are not limited to:
  - 1. Inspection and maintenance of storage areas;
  - 2. Handling and transfer of materials;
  - 3. Loading and unloading operations;
  - 4. Control of site runoff;
  - 5. Worker training;

- 6. Building of containment structures or equipment;
- 7. Measures for containing toxic organic pollutants (including solvents); and/or
- 8. Measures and equipment for emergency response.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-3412. Watercourse protection.

Every person owning property through which a watercourse passes, or such person's lessee, shall keep and maintain that part of the watercourse within the property free of trash, debris, and other obstacles that would pollute, contaminate, or significantly retard the flow of water through the watercourse. In addition, the owner or lessee shall maintain existing privately owned structures within or adjacent to a watercourse, so that such structures will not become a hazard to the use, function, or physical integrity of the watercourse. Any pollutants discharged into a watercourse through a privately-owned system shall constitute an illegal discharge.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-3423. Notification of spills.

Notwithstanding other requirements of law, as soon as any person responsible for a facility or operation, or responsible for emergency response for a facility or operation has information of any known or suspected release of materials which are resulting or may result in illegal discharges or pollutants discharging into stormwater, the storm drainage system, or waters of the U.S., said person shall take all necessary steps to ensure the discovery, containment, and cleanup of such release. In the event of such a release of hazardous materials, said person shall immediately notify emergency response agencies of the occurrence via emergency dispatch services. In the event of a release of non-hazardous materials, said person shall notify the authorized enforcement agency in person or by phone or facsimile no later than the next business day. Notifications in person or by phone shall be confirmed by written notice addressed and mailed to the City of Fairbanks within three business days of the phone notice. If the discharge of prohibited materials emanates from a commercial or industrial establishment, the owner or operator of such establishment shall also retain an on-site written record of the discharge and the actions taken to prevent its recurrence. Such records shall be retained for at least three years.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-3434. Enforcement.

Notice of violation. Whenever the City of Fairbanks finds that a person, public entity, business, or corporation has violated a prohibition or failed to meet a requirement of this division, the authorized enforcement agency may order compliance by written notice of violation to the responsible person. Such notice may require without limitation:

- (a) The performance of monitoring, analyses, and reporting;
- (b) The elimination of illicit connections or discharges;
- (c) That violating discharges, practices, or operations shall cease and desist;
- (d) The abatement or remediation of stormwater pollution or contamination hazards and the restoration of any affected property; and
- (e) Payment of a fine to cover administrative and remediation costs; and
- (f) The implementation of source control or treatment BMPs.

If abatement of a violation and/or restoration of affected property is required, the notice shall set forth a deadline within which such remediation or restoration must be completed. Said notice shall further advise that, should the violator fail to remediate or restore affected property within the established deadline, the work will be done by a designated governmental agency or a contractor, and the expense thereof shall be charged to the violator.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-3445. Appeal of notice of violation.

Any person receiving a notice of violation may appeal the determination of the authorized enforcement agency. The notice of appeal must be received within 30 days from the date of the notice of violation. Hearing on the appeal before the appropriate authority or his/her designee shall take place within 15 days from the date of receipt of the notice of appeal. The decision of the authorized enforcement agency or their designee shall be final.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-3456. Enforcement measures after appeal.

If the violation has not been corrected pursuant to the requirements set forth in the notice of violation, or in the event of an appeal, within 30 days of a decision by the authorized enforcement agency upholding the original decision, then representatives of the authorized enforcement agency shall enter upon the subject private property, and are authorized to take any and all measures necessary to abate the violation and/or restore the property. It shall be unlawful for any person, owner, agent or person in possession of any premises to refuse to allow the authorized enforcement agency or designated contractor to enter upon the premises for the purposes set forth above.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-3467. Cost of abatement of the violation.

Within 90 days after abatement of the violation, the owner of the property will be notified of the cost of abatement, including administrative costs. The property owner may file a

written protest to the authorized enforcement agency objecting to the amount of the assessment within 14 days. If the amount due is not paid within a timely manner as determined by the decision of the authorized enforcement agency or by the expiration of the time in which to file an appeal, the charges shall become a special assessment against the property and shall constitute a lien on the property for the amount of the assessment. Any person violating any of the provisions of this article shall become liable to the authorized enforcement agency by reason of such violation. The liability shall be paid in not more than 12 equal payments. Interest as allowed by law shall be assessed on the balance beginning on the 91st day following discovery of the violation.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-3478. Injunctive relief.

It shall be unlawful for any person to violate any provision or fail to comply with any of the requirements of this division. If a person has violated or continues to violate the provisions of this division, the authorized enforcement agency may petition for a preliminary or permanent injunction restraining the person from activities that would create further violations, or compelling the person to perform abatement or remediation of the violation.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-3489. Compensatory action.

In lieu of enforcement proceedings, penalties, and remedies authorized by this division, the authorized enforcement agency may impose upon a violator alternative compensatory actions, such as storm drain stenciling, attendance at compliance workshops, creek cleanup, etc.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-34950. Violations deemed a public nuisance.

In addition to the enforcement processes and penalties provided, any condition caused or permitted to exist in violation of any of the provisions of this division is a threat to public health, safety, and welfare, and is declared and deemed a nuisance, and may be summarily abated or restored at the violator's expense, and/or a civil action to abate may be taken to enjoin or otherwise compel the cessation of such nuisance.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-3504. Criminal prosecution.

Any person that has violated or continues to violate this division shall be liable to criminal prosecution to the fullest extent of the law, and shall be subject to criminal penalties and/or imprisonment.

The authorized enforcement agency may recover all attorney's fees, court costs, and other expenses associated with enforcement of this division, including sampling and monitoring expenses.

(Ord. No. 5703, § 1, 7-16-2007)

Sec. 82-35<u>1</u>2. Remedies not exclusive.

The remedies listed in this division are not exclusive of any other remedies available under any applicable federal, state, or local law, and it is within the discretion of the authorized enforcement agency to seek cumulative remedies.

(Ord. No. 5703, § 1, 7-16-2007)

Secs. 82-3523—82-369. Reserved.

#### **DIVISION 12. POST-CONSTRUCTION STORMWATER MANAGEMENT**

Sec. 82-370. Introduction/purpose.

Land development and redevelopment projects and associated increases in impervious cover alter the hydrologic response of local watersheds and increase stormwater runoff rates and volumes, flooding, stream channel erosion, and sediment transport and deposition. This can be controlled and minimized through the regulation of project design in consideration of post-development stormwater runoff quantity and quality.

The City of Fairbanks, City of North Pole, University of Alaska Fairbanks, and Alaska Department of Transportation and Public Facilities - Northern Region collectively received a Phase II National Pollutant Discharge Elimination System (NPDES) Permit (Permit) from the U.S. Environmental Protection Agency (EPA) on June 1, 2005, to discharge from all Municipal Separate Storm Sewer Systems (MS4s) into receiving waters, which includes Beaver Springs, Chena River, Chena Slough, Noyes Slough, and other associated waters of the U.S. The Phase II NPDES Permit requireds the aforementioned agencies to develop, implement, and enforce a program to address post-construction stormwater runoff from new development and redevelopment projects within the Fairbanks Urbanized Area. Therefore, the purpose of this division is to empower the City of Fairbanks to meet the requirements of the Phase II NPDES Permit within the urbanized area of the City of Fairbanks, as mandated by the EPA. The Alaska Department of Environmental Conservation (ADEC) assumed authority over the Permit in October 2009 under the Alaska Pollutant Discharge Elimination System (APDES) program. The original Permit conditions remain in effect. This division will also promote public and environmental welfare by guiding, regulating, and controlling the design, construction, use, and maintenance of any development or other activity that disturbs or breaks the topsoil or results in the movement of earth on land in the City of Fairbanks.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-371. Definitions.

The following words, terms and phrases, when used in this division, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Alaska Pollution Discharge Elimination System (APDES) Program: In 2008, the State of Alaska applied to implement the NPDES Program. EPA approved the application and agreed to transfer program authority to the State over four phases. The State's program is called the Alaska Pollutant Discharge Elimination System (APDES) Program and is administered by ADEC. The initial phase transferred in 2008 and included domestic discharges, log storage and transfer facilities, seafood processing facilities, and hatcheries. Phase II was completed in 2009 and included federal facilities, stormwater, wastewater pretreatment programs, and non-domestic discharges. Phase III was completed in 2010 to include mining activities. November 1, 2012 marked the completion of Phase IV and included wastewater permitting for the oil and gas industry, pesticides, munitions, and any other facilities that had not yet been transferred. New (APDES) regulations were adopted at 18 AAC 83, along with subsequent amendments effective October 23, 2008.

Best management practices (BMPs): Schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce the pollution to the MS4 and waters of the U.S. BMPs also include treatment practices, operating procedures, and practices to control site runoff, spillage or leaks, sludge or water disposal, or drainage from raw materials storage.

Clean Water Act (CWA): The Federal Water Pollution Control Act (33 U.S.C. § 1251 et seq.), and any subsequent amendments thereto.

Construction activity: Activities including, but not limited to, clearing and grubbing, grading, excavating, and demolition.

Design criteria: The design requirement for (1) runoff volume that post-development peak runoff shall be limited to five percent over pre-development peak runoff based on the ten-year, one-hour duration storm event; and (2) runoff quality that permanent BMPs shall be designed to treat the initial 0.5 inch of runoff from each storm event, and provide treatment at a minimum of 0.005 inch per minute after the first flush storm event.

Fairbanks Urbanized Area: The area of the Fairbanks North Star Borough delineated by the U.S. Census Bureau consisting of contiguous, densely settled census block groups and census block that meet minimum population density requirements, along with adjacent densely settled census blocks that together encompass a population of 50,000 people; as named by the U.S. Census Bureau on May 1, 2002 (67 FR 21962).

Hazardous materials: Any material, including any substance, waste, or combination thereof, which because of its quantity, concentration, or physical, chemical, biological, or infectious characteristics may cause, or significantly contribute to, a substantial

present or potential hazard to human health, safety, property, or the environment when improperly treated, stored, transported, disposed of, or otherwise managed.

Maintenance agreement: A signed statement that the owner of the site will operate, maintain, and/or schedule all permanent BMP(s) in accordance with the **P**ermanent **S**storm **W**water **C**eontrol **P**elan (**PSWCP**).

Maximum extent practicable: <u>The discharge standard that uses best available technology and methods in order to reduce pollutants entering waters of the U.S. as established by CWA § 402(p). The technology-based discharge standard to reduce pollutants in stormwater discharges established by CWA § 402(p).</u>

Municipal **S**eparate **S**etorm **S**ewer **S**ewer (MS4): The conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, manmade channels, or storm drains):

- Designed or used for collecting or conveying stormwater;
- (2) Which is not a combined sewer;
- (3) Which is not part of a publicly owned treatment works; and
- (4) Which discharges to waters of the U.S.

National Pollutant Discharge Elimination System (NPDES): The national program for issuing, modifying, revoking and reissuing, terminating, monitoring and enforcing permits, and imposing and enforcing pretreatment requirements, under CWA §§ 307, 402, 318, and 405.

Permanent **S**storm **W**water **C**eontrol **P**plan (PSWCP): A document that describes the specific BMPs, and maintenance therein, to be incorporated into the project design to eliminate or reduce pollutant discharges to stormwater, stormwater conveyance systems, and/or receiving waters to the maximum extent practicable for construction activity that will result in a ground disturbance of greater than or equal to one acre.

Pollutant: Anything that causes or contributes to pollution including, but not limited to: dredged spoil, solid waste, sewage, garbage, sewage sludge, chemical wastes, biological materials, heat, wrecked or discarded equipment, rock, sand, cellar dirt, and industrial or municipal waste.

Stormwater: Any surface flow, runoff, and drainage consisting entirely of water from any form of natural precipitation, and resulting from such precipitation, including ice and snow melt runoff.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-372. Applicability.

This division shall apply to all ground disturbances of totalling one acre or greater on a common parcel within the <u>Uurbanized Aarea</u> of the City of Fairbanks on for development projects funded by the private sector, including private development where all or part of the project will be transferred to the City of Fairbanks at a later date (i.e. roads and associated right-of-way within new

<u>subdivisions</u>).private property funded by the private sector, including private development where all or part of the project will be transferred to the City of Fairbanks at a later date (i.e., roads and associated rights-of-way within new subdivisions).

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-373. Responsibility for administration.

The City of Fairbanks shall administer, implement, and enforce the provisions of this division.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-374. Severability.

The provisions of this division are hereby declared to be severable. If any provision, clause, sentence, or paragraph of this division or the application thereof to any person, establishment, or circumstances shall be held invalid, such invalidity shall not affect the other provisions or application of this division.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-375. Ultimate responsibility.

The standards set forth herein and promulgated pursuant to this division are minimum standards; therefore this division does not intend nor imply that compliance by any person will ensure that there will be no contamination, pollution, nor unauthorized discharge of pollutants.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-376. Permit.

No person shall be granted a residential or commercial building permit for construction activity that will result in a ground disturbance of greater than or equal to one acre, or result in a ground disturbance less than one acre but will be part of a larger common plan of development or sale that will collectively disturb more than one acre, without the submission of a permanent stormwater control plan (PSWCP) meeting the requirements set forth in this division, and approval by the City of Fairbanks.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-377. Review and approval.

The City of Fairbanks will review each PSWCP to determine its conformance with the provisions of this division. Within seven business days after receiving an PSWCP, the City of Fairbanks shall, in writing:

- (a) Issue a letter of non-objection to the PSWCP;
- (b) Issue a letter of non-objection to the PSWCP subject to such reasonable conditions as may be necessary to secure substantially the objectives of this division, and issue the permit subject to these conditions; or
- (c) Disapprove the PSWCP, indicating the reason(s) and procedure for submitting a revised application and/or submission.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-378. PSWCP requirements.

The PSWCP shall be developed by a certified professional in erosion and sediment control or a professional engineer registered in the State of Alaska, and at a minimum, include the following:

- (a) BMP selection narrative.
  - Site description: Provide a description of the property boundary, construction site boundary (area of disturbance), existing soil conditions, and approximate depth to groundwater.
  - ii. Site conditions: Include a summary of pre- and post-developed site conditions including existing and proposed land use, amount of impervious area **existing and proposed**, drainage patterns to and from the site, and any known historical drainage problems such as flooding and/or erosion.
  - iii. Receiving waters: Include the name and approximate distance (to the nearest 100 feet) of all receiving waters, including wetlands as defined by the U.S. Army Corps of Engineers, where stormwater will discharge. If the stormwater discharges to the MS4 (i.e., roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains), identify the point of discharge to the MS4 and the receiving water to which the MS4 outfalls.
  - iv. Pollutant sources: Include a description of all potential pollutant sources from the proposed land use, which may add pollutants to stormwater discharges.
  - v. BMP selection: Identify all permanent structural and nonstructural BMPs selected and incorporated into the project design to eliminate or reduce pollutant discharges to stormwater, stormwater conveyance systems, and/or receiving waters to the maximum extent practicable. For each BMP, also include a description of the methodology used to size and locate each BMP.
  - vi. Operation and maintenance procedures: Include a description of all operation and maintenance procedures for each BMP to be installed on site.
- (b) Site plan.

- Site characteristics: Include the property boundary, construction site boundary, names of all adjacent streets or roadways, north arrow, and scale bar.
- Construction plan: Include the location of all planned excavation and fill activities, existing and proposed buildings, surfaced areas, and utility installations.
- iii. Drainage patterns: Include approximate slopes (to the nearest percent) and direction of slopes (i.e., flow direction arrows) for both pre- and post-development for all surfaces, ditches, and culverts.
- iv. Receiving waters: Identify all surface waters and wetlands within one mile of the construction site, including the location where stormwater will discharge to the receiving waters. If the stormwater discharges to the MS4, identify the point of discharge to the MS4.
- v. Permanent stormwater controls: Identify the location of all permanent structural BMPs to be installed on site, as well as all areas where non-structural BMPs will be implemented.
- (c) Sizing and design information.
  - i. Include calculations, manufacturers' guidance, or other process decisions showing how all permanent structural BMPs were sized and designed, and their performance goals. At a minimum, the project must meet the design requirement for (1) runoff volume that post-development peak runoff shall be limited to five percent over pre-development peak runoff based on the ten-year, one-hour duration storm event; and (2) runoff quality that permanent BMPs shall be designed to treat the initial 0.5 inch of runoff from each storm event, and provide treatment at a minimum of 0.005 inch per minute after the first flush storm event.
- (d) A signed statement that the owner of the site will operate, maintain, and/or schedule all permanent BMP(s) in accordance with the PSWCP.
- (e) Payment of the PSWCP plan review fee in the amount prescribed by the City of Fairbanks.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-379. Notification of spills.

Notwithstanding other requirements of law, as soon as any person responsible for a facility or operation, or responsible for emergency response for a facility or operation has information of any known or suspected release of materials that are resulting or may result in illegal discharges or pollutants discharging into stormwater, the storm drainage system, or Waters of the U.S., said person shall take all necessary steps to ensure the discovery, containment, and cleanup of such release. In the event of such a release of hazardous materials, said person shall immediately notify emergency response agencies of the occurrence via emergency dispatch services. In the event of a

release of non-hazardous materials, said person shall notify the City of Fairbanks in person or by phone or facsimile no later than the next business day. Notifications in person or by phone shall be confirmed by written notice addressed and mailed to the City of Fairbanks within three business days of the phone notice. If the discharge of prohibited materials emanates from a commercial or industrial establishment, the owner or operator of such establishment shall also retain an on-site written record of the discharge and the actions taken to prevent its recurrence. Such records shall be retained for at least three years.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-380. Enforcement.

No person shall construct, enlarge, alter, repair, or maintain any grading, excavation, or fill, or cause the same to be done, contrary to or in violation of any terms of this division. Any person violating any of the provisions of this division shall be deemed guilty of a misdemeanor and each day during which any violation of any of the provisions of this division is committed, continued, or permitted, shall constitute a separate offense. In addition to any other penalty authorized by this section, any person, partnership, or corporation convicted of violating any of the provisions of this division shall be required to bear the expense of such restoration.

In the event that any person holding a residential or commercial building permit pursuant to this division violates the terms of the permit or implements site development in such a manner as to materially adversely affect the health, welfare, or safety of persons residing or working in the neighborhood or development site so as to be materially detrimental to the public welfare or injurious to property or improvements in the neighborhood, the City of Fairbanks may issue a notice of violation, suspend, or revoke the permit.

#### Notice of Violation

Whenever the City of Fairbanks finds that a person has violated a prohibition or failed to meet a requirement of this division, the City of Fairbanks may order compliance by written notice of violation to the responsible person. Such notice may require without limitation:

- (a) The performance of monitoring, analyses, and reporting;
- (b) The elimination of construction stormwater discharges, illicit connections, or discharges;
- (c) That violating discharges, practices, or operations shall cease and desist;
- (d) The abatement or remediation of stormwater pollution or contamination hazards, and the restoration of any affected property; and
- (e) Payment of a fine to cover administrative and remediation costs; and
- (f) The implementation of source control or treatment BMPs.

If abatement of a violation and/or restoration of affected property is required, the notice shall set forth a deadline within which such remediation or restoration must be completed. Said notice shall further advise that, should the violator fail to remediate or restore affected property within the established deadline, the work will be done by a designated governmental agency or a contractor, and the expense thereof shall be charged to the violator.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-381. Appeal of notice of violation.

Any person receiving a notice of violation may appeal to the City of Fairbanks. The notice of appeal must be received within 30 days from the date of the notice of violation. Hearing on the appeal before the appropriate authority or his/her designee shall take place within 14 days from the date of receipt of the notice of appeal. The decision of the City of Fairbanks or their designee shall be final.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-382. Enforcement measures after appeal.

If the violation has not been corrected pursuant to the requirements set forth in the notice of violation or, in the event of an appeal, within 30 days of a decision by the City of Fairbanks, then representatives of the City of Fairbanks shall enter upon the subject private property, and are authorized to take any and all measures necessary to abate the violation and/or restore the property. It shall be unlawful for any person, owner, agent or person in possession of any premises to refuse to allow the City of Fairbanks or designated contractor to enter upon the premises for the purposes set forth above.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-383. Cost of abatement of the violation.

Within 90 days after abatement of the violation, the owner of the property will be notified of the cost of abatement, including administrative costs. The property owner may file a written protest to the City of Fairbanks objecting to the amount of the assessment within 14 days. If the amount due is not paid within a timely manner as determined by the decision of the City of Fairbanks or by the expiration of the time in which to file an appeal, the charges shall become a special assessment against the property and shall constitute a lien on the property for the amount of the assessment. Any person violating any of the provisions of this article shall become liable to the City of Fairbanks by reason of such violation. The liability shall be paid in not more than 12 equal payments. Interest as allowed by law shall be assessed on the balance beginning on the 91st day following discovery of the violation.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-384. Injunctive relief.

It shall be unlawful for any person to violate any provision or fail to comply with any of the requirements of this division. If a person has violated or continues to violate the provisions of this division, the City of Fairbanks may petition for a preliminary or permanent injunction restraining the person from activities that would create further violations, or compelling the person to perform abatement or remediation of the violation.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-385. Compensatory action.

In lieu of enforcement proceedings, penalties, and remedies authorized by this division, the City of Fairbanks may impose upon a violator alternative compensatory actions, such as storm drain stenciling, attendance at compliance workshops, stream cleanup, etc.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-386. Violations deemed a public nuisance.

In addition to the enforcement processes and penalties provided, any condition caused or permitted to exist in violation of any of the provisions of this division is a threat to public health, safety, and welfare, and is declared and deemed a nuisance, and may be summarily abated or restored at the violator's expense, and/or a civil action to abate may be taken to enjoin or otherwise compel the cessation of such nuisance.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-387. Criminal prosecution.

Any person that has violated or continues to violate this division shall be liable to criminal prosecution to the fullest extent of the law, and shall be subject to criminal penalties and/or imprisonment. The City of Fairbanks may recover all attorney's fees, court costs, and other expenses associated with enforcement of this division, including sampling and monitoring expenses.

(Ord. No. 5780, § 1, 8-15-2009)

Sec. 82-388. Remedies not exclusive.

The remedies listed in this division are not exclusive of any other remedies available under any applicable federal, state or local law, and it is within the discretion of the City of Fairbanks to seek cumulative remedies.

(Ord. No. 5780, § 1, 8-15-2009)

Introduced by: Mayor Matherly Introduced: January 9, 2017

#### **ORDINANCE NO. 6039**

# AN ORDINANCE AMENDING FAIRBANKS GENERAL CODE CHAPTER 70-623 TO REMOVE RIGHT-OF-WAY PERMIT FEE AMOUNTS AND REFERENCE CITY FEE SCHEDULE

WHEREAS, in 2008, all fees for City services/licenses were removed from the Fairbanks General Code and placed in the City Schedule of Fees and Charges for Services; and

**WHEREAS,** the right-of-way permit fees where erroneously kept in the Code at that time and are now being removed from the Code and placed in the City Schedule of Fees and Charges for Services.

NOW, THEREFORE, BE IT ENACTED by the City Council of the City of Fairbanks, Alaska, as follows:

**Section 1**. FGC Section 70-623, Right-of-way permit fee is amended as follows [new text in **underlined bold** font; deleted text in **strikethrough** font]:

Sec. 70-623. – Right-of-way permit fees.

<u>Right-of-way permit fee amounts are as set forth in the current City</u>
<u>Schedule of Fees and Charges for Services.</u> The following fee schedule permit and fee requirements shall be applicable (plan review, inspection, and permit processing):

- (a) Major permits. A one-time fee of \$500.00 for each permit will be charged prior to issuance of the permit, plus a lineal foot charge of \$0.30 for each longitudinal lineal foot of permitted facility.
  - (1) Aerial facilities and horizontal boring shall be exempted from the lineal foot charge as hereinabove provided above.
- (b) Minor permits. A one time fee of \$100.00 for each permit will be charged prior to issuance of a minor permit involving excavations within a road prism. Minor permits for facilities outside the roadway prism shall require a one-time fee of \$50.00. Minor permits for utility related facilities shall be exempted from street excavation permit fees. Where an individual permit is issued for multiple facilities, the permit fee shall be computed for each facility permitted under the permit. Aerial utility services and buried telephone and cable TV facilities that do not impact the road prism/ditchline are exempt. Curb cuts, driveways, and sidewalk construction permits have reduced fees.

Ordinance No. 6039 Page 1

- (1) Curb cut/driveway permit exception: The fee for a curb cut shall be \$25.00.
- (2) Sidewalk: The permit fee for a sidewalk constructed pursuant to section 70-191 shall be \$25.00.
- (c) Common trench. For the sake of computation of fees, multiple facilities installed in a common trench shall be charged a permit fee based upon a single facility. The associated fee shall be apportioned equally to the common users.
- (d) Each facility regardless of whether applied for separately or jointly shall, for the purpose of this section, shall be considered to be a separate permit.
- (e) Lineal foot determinations shall be based upon the total plant installed at a given time and location. For example, multiple conductors installed under one project in single trench or installed aerially on a single pole line shall be considered a single facility for purposes of computing lineal footage.
- (f) If connections to utility stubouts can be accomplished without excavation within the right-of-way, the permit for the service connection shall be provided without fee.

<b>Section 2</b> . 2017.	That the effective date	of this ordinance is the day	/ of January
		Jim Matherly, City Mayor	
AYES: NAYS: ABSENT: ADOPTED:			
ATTEST:		APPROVED AS TO FORM:	
D. Danyielle Snider,	CMC, City Clerk	Paul J. Ewers, City Attorney	

Ordinance No. 6039 Page 2

Introduced by: Mayor Matherly

Date: January 9, 2017

# **ORDINANCE NO. 6040**

# AN ORDINANCE TO AMEND FAIRBANKS GENERAL CODE SECTION 2-119, ORDER OF BUSINESS; CITIZENS ADDRESSING THE CITY COUNCIL AND SECTION 2-120, RULES OF PROCEDURE

**WHEREAS,** FGC Sec. 2-119 states that any member of the public may address the City Council for five minutes during citizens' comments, special orders, and unfinished business at regular Council meetings; and

**WHEREAS,** citizens' comments and special orders take place near the beginning of the meeting and can last for hours; and

**WHEREAS,** shortening citizens' comments to three minutes would accommodate the testimony of all public members who wish to speak while allowing City business to be addressed sooner in the evening; and

**WHEREAS,** the rules of procedure for Council meetings are found in FGC Sec. 2-120; in all matters of procedure not covered by that section, the most current edition of Robert's Rules of Order, Newly Revised, governs; and

**WHEREAS,** Robert's Rules of Order provides that when a motion to postpone to a certain time is passed, the item must be taken up at the next meeting of the body; and

**WHEREAS,** FGC Sec. 2-120 does not specifically address this issue, but there are times when postponement to a specific time is beneficial.

NOW THEREFORE, BE IT ENACTED by the City Council of the City of Fairbanks, Alaska, as follows:

<u>Section 1</u>. FGC Section 2-119(a), Order of business; citizens addressing the city council is amended as follows [new text in <u>underlined bold</u> font; deleted text in <u>strikethrough</u> font]:

Sec. 2-119. – Order of business; citizens addressing city council.

- (a) At every regular meeting of the city council, the order of business shall be as follows:
  - (1) Roll call.
  - (2) Invocation.
  - (3) Flag salutation.

- (4) Citizens' comments, oral communication to the city council on any item not up for public hearing (unscheduled; testimony limited to five three minutes per topic).
- (5) Approval of agenda and consent agenda. (Approval of consent agenda passes all routine items indicated by asterisk (\*) on the agenda. Consent agenda items are not considered separately unless a councilmember so requests. In the event of such request, the item is returned to the general agenda).
- (6) Approval of minutes of previous meetings.
- (7) Special orders (testimony limited to five three minutes).
- (8) Mayor's comments and report.
- (9) Unfinished business (testimony limited to five minutes).
- (10) New business.
- (11) Discussion items (information and reports).
- (12) Written communication to the city council.
- (13) Council members' comments.
- (14) City clerk's report.
- (15) City attorney's report.
- (16) Adjournment.

<u>Section 2</u>. FGC Section 2-120, Rules of procedure, subpart (l) is amended as follows [new text in <u>underlined bold</u> font; deleted text in <u>strikethrough</u> font]:

Sec. 2-120. – Rules of procedure

\* \* \* \* \*

- (l) When a question is under debate, the presiding officer shall receive any of the following motions but no other:
  - (1) To adjourn.
  - (2) To recess.
  - (3) To raise a question of privilege.
  - (4) To call for the order of the day, or the regular order.
  - (5) To lay on the table.
  - (6) For the previous question.
  - (7) To limit or extend limits of debate.
  - (8) To postpone to a certain time.
  - (9) To refer.
  - (10) To amend.

#### (11) To postpone indefinitely.

When one of the motions referred to in subsections (1)(1)—(11) has been made, none of the others inferior to it in the order in which they stand above shall be made, and in proceeding to vote, motions pending shall be put in the order of their rank as arranged in subsections (1)(1)—(11). The first seven are not subject to debate. A motion to postpone to a certain time, refer, amend or to postpone to a certain time, refer, amend or to postpone indefinitely may be amended; the previous question may be demanded before an amendment, which motion shall be decided without debate. A motion to adjourn shall always be in order provided that business of a nature to be recorded in the journal has been transacted since any previous motion to adjourn has been defeated. No motion or proposition of a subject different from that under consideration shall be admitted under color of an amendment. The city council may postpone a motion to a certain time other than the date of the next regular meeting if specified in the motion to postpone. When a matter has been especially assigned to be taken up at a fixed time, or at certain stage of proceedings, such matter shall, at the appointed time or at any subsequent time, be in order upon the call of any member, and take precedence over all other business.

\* \* \* \* \*

**Section 3**. That the effective date of this ordinance is the \_\_\_\_ day of January 2017.

	Jim Matherly, City Mayor
AYES: NAYS: ABSENT: ADOPTED:	
ATTEST:	APPROVED AS TO FORM:
D. Danyielle Snider, CMC, City Clerk	Paul Ewers, City Attorney



# CLAY STREET CEMETERY COMMISSION REGULAR MEETING MINUTES, OCTOBER 5, 2016 FAIRBANKS CITY COUNCIL CHAMBERS 800 CUSHMAN STREET, FAIRBANKS, ALASKA



The Clay Street Cemetery Commission convened at 5:00 p.m. on the above date to conduct a Regular Meeting at the City Council Chambers, 800 Cushman Street, Fairbanks, Alaska, with Ms. Karen Erickson, Seat F, presiding and with the following members in attendance:

Members Present:

Aldean Kilbourn, Seat C

Frank Turney, Seat D Michael Gibson, Seat B Julie Jones, Seat E

Absent:

Vacant, Seat A

Vacant, Seat G

Also Present:

Emily Braniff, Deputy City Clerk

#### APPROVAL OF PREVIOUS MINUTES

a) Regular Meeting Minutes of August 3, 2016.

Mr. Turney, seconded by Mr. Gibson, moved to APPROVE the Regular Meeting Minutes of August 3, 2016.

Ms. Erickson called for objection and, hearing none, so ORDERED.

#### APPROVAL OF AGENDA

Ms. Jones, seconded by Mr. Gibson, moved to APPROVE the Agenda as presented.

Ms. Erickson called for objection and, hearing none, so ORDERED.

#### **CITIZEN'S COMMENTS**

Ms. Erickson called for Public Testimony and, hearing none, declared Public Testimony closed.

#### **COMMUNICATIONS TO COMMISSION**

Mr. Turney requested that the Commission not elect a Chair and Vice Chair until the Commission was at full membership. He suggested that the Commission elect an Interim Chair and Vice Chair until such a time. He requested the items be moved up from unfinished business and handled under communications to council.

Mr. Turney, seconded by Ms. Jones, moved to APPOINT Ms. Erickson as Interim Chair of the Clay Street Cemetery Commission.

Ms. Erickson called for objection and, hearing none, so ORDERED.

Interim Chair Erickson, seconded by Mr. Turney, moved to APPOINT Mr. Gibson as Interim Vice Chair of the Clay Street Cemetery Commission.

Interim Chair Erickson called for objection and hearing none, so ORDERED.

# **UNFINISHED BUSINESS**

a) Ms. Kilbourn's Card Stock Quotes

Interim Chair Erickson, seconded by Mr. Turney, moved to PROCEED with the most economical quote.

Interim Chair Erickson called for objection and hearing none, so ORDERED.

Ms. Kilbourn, seconded by Interim Chair Erickson, moved to order 1,500 gloss-finished rack cards from Graphic North, Inc.

Interim Chair Erickson called for objection and hearing none, so ORDERED.

Ms. Kilbourn stated that she would take care of ordering the cards.

b) Fairbanks Precast & Rebar Quote

Ms. Jones, seconded by Mr. Gibson, moved to PLACE AN ORDER for 40 concrete grave bases.

Interim Chair Erickson called for objection and hearing none, so ORDERED.

c) Electing a Chairperson

This item was addressed under Communications to Council.

d) Electing a Vice Chairperson

This item was addressed under Communications to Council.

Members decided to address Bill Beistline's marker request; they discussed what should be done at the Cemetery to commemorate those whose remains have not been located.

#### **NEW BUSINESS**

a) Mike Romanello's Probate Information

Interim Chair Erickson spoke to the information that Mr. Romanello submitted to the Commission.

b) Daren Cheney's Eagle Scout Project Update

Ms. Kilbourn stated that she and Mr. Gibson helped Daren Cheney finish his project and that the Commission will sign off on his project completion letter. She stated that she has been in contact with the Boy Scout office and that the Commission would approve his Eagle Scout Badge project.

e) 2016 Hotel Motel Discretionary Fund Grant Application

Members asked Ms. Jones if she would be willing to complete and submit the application; Ms. Jones stated that she would.

# OPEN AGENDA

Members spoke to the desire to have copies of the records that Bill Robertson has relating to the Clay Street Cemetery. **Ms. Jones** stated that she would reach out to Mr. Robertson to see if he would provide the Commission copies of all of the cemetery records that he has.

#### NEXT MEETING DATE

The next Regular Meeting of the Clay Street Cemetery Commission is scheduled for November 2, 2016.

#### **ADJOURNMENT**

Mr. Gibson, seconded by Ms. Jones, moved to ADJOURN the meeting.

Interim Chair Erickson called for objection and, hearing none, so ORDERED.

**Interim Chair Erickson** declared the meeting adjourned at 6:10 p.m.

Aldean Kilbourn, Chair

Transcribed by: EB



# CLAY STREET CEMETERY COMMISSION SPECIAL MEETING MINUTES, OCTOBER 25, 2016 FAIRBANKS CITY COUNCIL CHAMBERS 800 CUSHMAN STREET, FAIRBANKS, ALASKA



The Clay Street Cemetery Commission convened at 10:00 a.m. on the above date to conduct a Special Meeting at the City Council Chambers, 800 Cushman Street, Fairbanks, Alaska, with Vice Interim Chair Michael Gibson presiding and with the following members in attendance:

Members Present:

Aldean Kilbourn, Seat C

Julie Jones, Seat E

Karen Erickson, Seat F (Telephonic)

Michael Gibson, Seat B

Absent:

Frank Turney, Seat D (absent)

Vacant, Seat G Vacant, Seat A

Also Present:

Emily Braniff, Deputy City Clerk

#### APPROVAL OF AGENDA

Ms. Jones, seconded by Vice Chair Gibson, moved to APPROVE the Agenda as presented.

Vice Chair Gibson called for objection and, hearing none, so ORDERED.

#### CITIZEN'S COMMENTS

Vice Chair Gibson called for Public Testimony and, hearing none, declared Public Testimony closed.

#### **NEW BUSINESS**

a) Ordering 40 Additional Concrete Bases

Ms. Jones, seconded by Ms. Kilbourn, moved to approve the purchase of 40 additional concrete bases from Fairbanks Precast.

Vice Chair Gibson called for objection and hearing none so ORDERED.

b) Ordering Section Signs and Posts

Ms. Kilbourn, seconded by Ms. Jones, moved to order four section signs and posts from Superior Hardwood.

Vice Chair Gibson called for objection and hearing none so ORDERED.

c) Ordering 17 New Headstones

Ms. Kilbourn, seconded by Ms. Erickson, moved to approve the purchase of 17 new headstones.

Vice Chair Gibson called for objection and hearing none so ORDERED.

d) 2016 Bed Tax Grant Application

Ms. Erickson, seconded by Ms. Kilbourn, moved to approve the 2016 bed tax grant application for submission.

Vice Chair Gibson called for objection and hearing none so ORDERED.

#### **NEXT MEETING DATE**

The next Regular Meeting of the Clay Street Cemetery Commission is scheduled for November 2, 2016.

### **ADJOURNMENT**

Ms. Kilbourn, seconded by Ms. Jones, moved to ADJOURN the meeting.

Vice Chair Gibson called for objection and, hearing none, so ORDERED.

Vice Chair Gibson declared the meeting adjourned at 10:36 a.m.

Aldean Kilbourn, Chair

Transcribed by: EB



# FAIRBANKS DIVERSITY COUNCIL REGULAR MEETING MINUTES OCTOBER 11, 2016 – 5:30 PM



FAIRBANKS CITY COUNCIL CHAMBERS 800 CUSHMAN STREET, FAIRBANKS, ALASKA

The Fairbanks Diversity Council (FDC) convened at 5:40 p.m. on the above date to conduct a Regular Meeting at the City Council Chambers, 800 Cushman Street, Fairbanks, Alaska, with Mayor John Eberhart presiding and with the following members in attendance:

Members Present:

Ana Maria Richards, Seat A

Montean Jackson, Seat C (arrived at 6:03)

June Rogers, Seat D

Travis Cole, Seat E Doris Lenahan, Seat G Jo Ann Borges, Seat K

Rita Davis, Seat L Jeff Walters, Seat M

Kelvin Lee, Seat O (telephonic @ 5:45) Angela Foster-Snow, HR Director

Members Absent:

Shirley Lee, Seat B

Trina Bailey, Seat F

Rosalind Kan, Seat H Marna Sanford, Seat I Douglas Toelle, Seat J Amber Taylor, Seat N

Bernard Gatewood, Council Member

Also Present:

D. Danyielle Snider, City Clerk

Jeff Jacobson, Chief of Staff

Eric Jewkes, Deputy Chief of Police

#### **CALL TO ORDER**

Chair Eberhart called the meeting to order. He read aloud the mission statement of the Fairbanks Diversity Council (FDC).

Due to a lack of a quorum at the start of the meeting, **Chair Eberhart** stated that Citizen's Comments should be heard before the Approval of the Agenda.

# **<u>CITIZENS COMMENTS</u>** (Limited to 3 Minutes)

<u>Deputy Police Chief Eric Jewkes</u> – Deputy Jewkes stated that he was attending the meeting on behalf of Chief Aragon. He spoke to various activities, initiatives, training and programs at FPD: immersion, community policing, diversity training, and the use of non-lethal weapons. He also spoke to the "priorities of life" that law enforcement must adhere to in emergency situations.

Ms. Foster-Snow stated that the City is looking for diversity training for all City employees, not just FPD staff.

<u>Dorothy Shockley, 1950 Kingfisher Drive</u> – Ms. Shockley thanked Mayor Eberhart and FDC members for their service. She expressed concern regarding minority hire and appointment percentages in the City and in the Borough. She stated that she is a part of the Indigenous Women's Coalition, and shared that the Coalition will be writing the City and Borough to encourage diversity in the workforce. Ms. Shockley spoke to the need for diversity training.

Hearing no more requests for testimony, Chair Eberhart declared Citizen's Comments closed.

#### APPROVAL OF AGENDA

Ms. Rogers, seconded by Mr. Cole, moved to APPROVE the Agenda.

Mr. Walters requested that the racist YouTube video discussed by Mr. Cole at a previous meeting be added to the Agenda under Unfinished Business, and that a discussion on the future of the FDC be added to the Agenda under New Business. No members objected to the additions.

**Chair Eberhart** called for objection to APPROVING the Agenda, as Amended and, hearing none, so ORDERED.

#### APPROVAL OF PREVIOUS MINUTES

a) Regular Meeting Minutes of September 13, 2016

Mr. Walters, seconded by Ms. Davis, moved to APPROVE the Regular Meeting Minutes of September 13, 2016.

Chair Eberhart called for objection to APPROVING the Minutes and, hearing none, so ORDERED.

#### **DIVERSITY TOPIC OF THE MONTH**

a) Guest Speaker Gabrielle Larry, Tanana Valley State Fair Board President

Ms. Larry was not present to speak.

#### UNFINISHED BUSINESS

a) Final Review and Adoption of a Diversity Action Plan (DAP)

Mr. Cole, seconded by Ms. Rogers, moved to APPROVE the Diversity Action Plan Final Draft.

Mr. Walters briefly outlined the most recent changes to Section 6 of the DAP. Mr. Jacobson thanked all those involved in the drafting of the Plan.

A ROLL CALL VOTE WAS TAKEN ON THE MOTION TO APPROVE THE DIVERSITY ACTION PLAN FINAL DRAFT AS FOLLOWS:

YEAS:

Cole, Lenahan, Borges, Davis, K. Lee, Walters, Jackson, Rogers,

Richards

NAYS:

None

ABSENT:

S. Lee, Bailey, Kan, Sanford, Toelle, Taylor

Mayor Eberhart declared the MOTION CARRIED.

b) Racist YouTube Video

Mr. Cole spoke to the contents of the racist video and to some of the comments made about it on social media. He spoke to the offensive nature of the video, and commented that Glen "Glenner"

Anderson never apologized for posting it. He stated that he would like to discuss the issue with Glenner. He spoke to how Native Elder Howard Luke is being directly insulted by the video.

Mr. Walters stated that he brought the issue back to the attention of the FDC because he was unsure whether there was a resolution to the issue. He expressed his belief that a conversation with Glenner is in order. Members discussed how best to approach the conversation with Glenner, and arrived at a consensus that it would be best to have a few FDC members meet with Glenner privately in a casual setting.

Ms. Borges, seconded by Ms. Jackson, moved that Mr. Walters, Mr. Cole, and Ms. Richards arrange to meet with Mr. Anderson to discuss the racist video, possibly invite Mr. Anderson to a future FDC meeting, and report back to the FDC.

Chair Eberhart called for objection and, hearing none, so ORDERED.

#### **NEW BUSINESS**

a) Master Event Calendar

Members agreed to begin developing a Master Calendar by having a calendar available at the International Friendship Day event for members of the community to add events to.

b) FPD Diversity Training and Efforts

This item was discussed under Citizen's Comments.

c) Update on Downtown Public Restrooms

Chair Eberhart stated that City Engineer Jackson Fox was not present to provide an update.

d) Future of the FDC

Chair Eberhart stated that since the FDC was established by ordinance, the ordinance would have to be changed or repealed in order to dissolve the FDC. He stated that this is his last meeting as Chair of the FDC, and that the incoming Mayor, Jim Matherly, would be the new Chair. He stated that he sent Mr. Matherly a congratulatory email, and expressed hope that he would continue efforts like the FDC.

Members discussed taking turns providing regular reports to the City Council and to the Borough Assembly on activities of the FDC. **Ms. Jackson** requested that the item be placed on the next meeting agenda for discussion.

#### **CITIZENS COMMENTS CONTINUED** (Limited to 3 Minutes)

<u>Chief of Staff Jeff Jacobson</u> – Mr. Jacobson thanked Mayor Eberhart for his vision in forming the FDC, and stated that much good can come from the body. He spoke to the 2016 National Museum of African American History and Culture opening in Washington D.C.

144 of 159

Hearing no more requests for testimony, Chair Eberhart declared Citizen's Comments closed.

#### FDC COMMITTEE REPORTS

a) HR Vacancy and Hiring Status Report

Ms. Foster-Snow provided a City recruitment, hiring and vacancy report.

#### FDC MEMBERS COMMENTS

Mr. Lee thanked Mayor Eberhart for creating the FDC; he stated that he enjoys being a part of the group.

Mr. Cole thanked Mayor Eberhart for appointing him to the FDC; he stated that he has learned a lot. He stated that Mayor Eberhart always tries even when things are discouraging.

Ms. Borges thanked Mayor Eberhart in Italian and Spanish.

Mr. Walters recalled when Mayor Eberhart attended a GLBT meeting before the creation of the FDC. He stated that at that meeting, Eberhart said he wanted to create a Diversity Council and he did! He thanked Mayor Eberhart for founding the FDC.

Ms. Lenahan thanked Mayor Eberhart for his hard work and leadership. She expressed disappointment that he did not win the election; she wished him the best and asked him not to be a stranger.

Ms. Davis thanked Mayor Eberhart for what he has brought to the FDC; she suggested that he apply for a public position on the FDC. She stated that Mayor Eberhart did something that no one else ever tried to do.

Ms. Jackson personally thanked Mayor Eberhart for opening doors to so many people in the community. She stated that it has been a wonderful journey, and that people feel that their voices can be heard. She stated that she has never been so proud to be a part of something as she is to be a part of the FDC.

Ms. Rogers stated that it is easy to compliment Mayor Eberhart and that she has known him for many years. She stated that the future is full of opportunity for people of goodness and that she believes Mayor Eberhart's future is full of goodness.

Ms. Richards stated that she feels very emotional. She thanked Mayor Eberhart and recalled when Eberhart was campaigning to be Mayor in 2013. She stated that when she was first introduced to Eberhart, she thought he was just another one of those types of politicians who only seek out diverse members of the public for their own political agenda. Ms. Richards stated that Mayor Eberhart has been a man of his word and that he sacrificed re-election to stick to his goals. She expressed appreciation for Police Chief Aragon also.

Chair Eberhart spoke to the recent activities of the Mayor's Office and to his recent trip to Bethel to visit their sobering center. He spoke to the possibility of the City getting a homeless/housing coordinator in the Mayor's Office, similar to the position in the Anchorage

Mayor's Office. Chair Eberhart stated that this would be his last meeting as the City Mayor and FDC Chair. He expressed appreciation to FDC members for their kind words. He expressed hope that the work of the FDC continues, and commented that there is still much to do. He stated that he hopes his path crosses with FDC members.

#### **MEETING DATES**

a) The next Regular Meeting of the FDC is scheduled for November 8, 2016

#### **ADJOURNMENT**

Hearing no objection to adjournment, Chair Eberhart declared the meeting adjourned at 7:29 p.m.

Mayor Jim Matherly, Chair

Danyielle Snider, CMC, City Clerk

Transcribed by: DS

#### CORRECTED



## HOTEL-MOTEL DISCRETIONARY FUND COMMITTEE SPECIAL MEETING MINUTES, DECEMBER 1, 2016, 12:00 PM FAIRBANKS CITY COUNCIL CHAMBERS 800 CUSHMAN STREET, FAIRBANKS, ALASKA



The Hotel-Motel Discretionary Fund Committee convened at 12:08 p.m. on the above date to conduct a special meeting at the City Council Chambers, 800 Cushman Street, Fairbanks, Alaska, with Council Member June Rogers (Seat F) presiding and with the following members in attendance:

Members Present: Kathryn Fitzgerald, Seat A

John Nobles, Seat C

Vivian Stiver, Seat E (arrived at 12:14 p.m.)

Absent: Vacant, Seat B

Randi Carnahan, Seat D

Also Present: D. Danyielle Snider, City Clerk

Margarita Bell, City Controller Ron Woolf, interested citizen

#### APPROVAL OF MEETING MINUTES

a) Regular Meeting Minutes of November 10, 2016

This item was addressed after New Business due to a lack of a quorum at the start of the meeting.

#### **NEW BUSINESS**

a) Missing Page(s) in Application Packets

Ms. Fitzgerald stated that page 5 of the Literacy Council's application was missing from her packet. She expressed concern that organizations be treated fairly. She stated that she felt that it was best to bring it to the attention of the Committee; she suggested that there could be other packets with incomplete information.

Members discussed ideas on how to ensure that all packets are identical upon submittal.

Ms. Fitzgerald stated that she would not like to see an organization be excluded for one missing page from one packet. She stated that she would be okay with allowing the Literacy Council to be eligible if her packet was the only one missing the page, as long as she was able to get a copy of the page.

Mr. Nobles asked why members would need to check the packets for missing information if Ms. Bell is already doing that.

Ms. Bell stated that when she reviews a packet and notes a missing item, she asks the Clerk to look at the original to see if the document is there. She stated that if the Clerk has the item, she requests a copy.

Ms. Stiver stated that she will not go through all the application packets to check for missing pages. She stated that if an application was submitted with missing information, it is incomplete. She emphasized that the Committee should consider whether there is an error, not the degree of error.

Chair Rogers stated that she is hearing that this situation may be different than the situations of the other organizations that were eliminated.

Ms. Bell proposed that when an agency provides their application, they should identify an original. She stated that the original can be used as the official application to prevent a lot of reviewing; and if an original application is missing a document, the application could be considered incomplete.

Ms. Stiver and Ms. Fitzgerald debated whether to eliminate the Literacy Council from consideration.

Ms. Stiver, seconded by Mr. Nobles, moved to REMOVE FROM CONSIDERATION the Literacy Council of Alaska's 2016 application.

Chair Rogers called for objection and, hearing none, declared the MOTION CARRIED.

Ms. Stiver suggested that the Committee address the issue of missing information and elimination procedure in more depth at the wrap-up meeting.

Ms. Fitzgerald disclosed her membership with the Alaska Dog Musher's Association (ADMA). She stated that she is not a board member, but is a regular member. She asked the Committee if she should abstain from allocating for that organization. She stated that she is no longer actively involved with the ADMA.

Members discussed Ms. Fitzgerald's issue, and arrived at a consensus that there would be no conflict of interest. Ms. Stiver asked the Clerk to look into the issue further and notify the Committee if a conflict is identified.

b) Ineligible Applications

Clerk Snider stated that she would prepare the six letters of ineligibility for Chair Rogers to sign.

Ms. Fitzgerald, seconded by Mr. Nobles, moved to APPROVE the minutes from the Regular Meeting of November 10, 2016.

Chair Rogers called for objection and, hearing none, declared the MOTION CARRIED.

#### DATE OF NEXT MEETING

Ms. Rogers stated that the next meeting of the Committee is December 14, 2016. She asked Members what would be a good date to hold a wrap-up meeting; members discussed their schedules. Ms. Rogers asked the Clerk to send out suggested meeting dates for early January. She introduced Ron Woolf and stated that his appointment to the Committee will go before the Council for consideration at their December 5 meeting.

#### **ADJOURNMENT**

Ms. Stiver, seconded by Mr. Nobles, moved to ADJOURN the meeting.

Chair Rogers called for objection and, hearing none, declared the meeting adjourned at 12:33 p.m.

June Rogers, Chair

D. Danyielle Snider, City Clerk

Transcribed by: DS



# HOTEL-MOTEL DISCRETIONARY FUND COMMITTEE MEETING MINUTES, DECEMBER 14, 2016, 5:30 PM FAIRBANKS CITY COUNCIL CHAMBERS 800 CUSHMAN STREET, FAIRBANKS, ALASKA



The Hotel-Motel Discretionary Fund Committee convened at 5:30 p.m. on the above date to conduct a Presentation Meeting at the City Council Chambers, 800 Cushman Street, Fairbanks, Alaska, with Council Member June Rogers (Seat F) presiding and with the following members in attendance:

Members Present:

Kathryn Fitzgerald, Seat A

Ron Woolf, Seat B John Nobles, Seat C Randi Carnahan, Seat D Vivian Stiver, Seat E

Absent:

None

Also Present:

D. Danyielle Snider, City Clerk

Michelle Gutierrez, Deputy City Clerk I

Margarita Bell, City Controller

Chair Rogers welcomed everyone to the meeting. She called on Ms. Stiver to read aloud a letter of thanks from the Fairbanks Tired Iron, Inc. Ms. Stiver read the letter aloud.

#### APPROVAL OF MINUTES

a) Special Meeting Minutes of December 1, 2016

Ms. Stiver, seconded by Ms. Fitzgerald, moved to APPROVE the Special Meeting Minutes of December 1, 2016.

Ms. Fitzgerald, seconded by Ms. Stiver, moved to AMEND the Minutes by striking "Yukon Quest" in two places from the sixth paragraph of the last page and replacing with "Alaska Dog Musher's Association."

Chair Rogers called for objection to the motion to AMEND the Minutes and, hearing none, declared the MOTION CARRIED.

**Chair Rogers** called for objection to the motion to APPROVE the Minutes, as Amended, and, hearing none, declared the MOTION CARRIED.

#### PRESENTATIONS BY APPLICANTS

Each organization presented their respective Hotel-Motel Discretionary Fund application to the Committee in the following order:

- a) Fairbanks Litter Patrol
- b) Alaska Dog Mushers Association
- c) Iron Dog, Inc.
- d) Fairbanks Curling Club
- e) Alaska International Senior Games
- f) Fairbanks Children's Museum
- g) Tanana-Yukon Historical Society
- h) Friends of Creamer's Field
- i) Pioneer Memorial Park, Inc.
- j) Fairbanks Community Band, Inc.
- k) World Eskimo-Indian Olympics

#### **BREAK**

- 1) Yukon Quest International, Ltd.
- m) Fairbanks Red Hackle Pipe Band
- n) Fairbanks Community Museum
- o) Greater Fairbanks Chamber of Commerce
- p) Festival Fairbanks
- q) Clay Street Cemetery Commission
- r) Flyzone Alaska\*
- s) Fairbanks Youth Soccer Association
- t) Fairbanks Arts Association
- u) Alaska Songbird Institute

\*Chair Rogers called for a representative from Flyzone Alaska at 7:10 p.m. in the order of presentation. No representative was present. She again called for a Flyzone Alaska representative at 7:28 p.m., following the last presentation. Again no representative was present.

#### **NEXT MEETING**

The next Regular Meeting (Distribution Meeting) is scheduled for Monday, December 19, 2016, at 12:00 p.m.

Chair Rogers asked Ms. Stiver to explain the process of zeroing out applicants. Ms. Stiver explained that the Chair will call out each organization one-by-one, and if three members or more have allocated zero dollar amounts to a particular applicant, that applicant will be eliminated from consideration.

**Chair Rogers** called out each organization, one-by-one. The only application that was zeroed out was Flyzone Alaska due to a lack of presentation.

Ms. Bell reminded Committee Members to submit their allocations to her no later than Monday, December 19, 2016 at 10:00 a.m.

#### **ADJOURNMENT**

Ms. Stiver, seconded by Mr. Nobles, moved to ADJOURN the meeting.

Chair Rogers called for objection and, hearing none, declared the meeting ADJOURNED at 7:32 p.m.

June Rogers, Chair

Transcribed by: DS

Danyielle Snider, City Clerk

#### Visit us on the Web at www.ci.fairbanks.ak.us/buildfbks

#### **BUILDING DEPARTMENT**

PHONE 459-6723 FAX 459-6719

September 06, 2016

#### **Board of Plumbing Examiners**

#### Minutes

Meeting location and time: Council Chambers, 800 Cushman St., 12:00pm

#### Agenda:

Review recent examination results covering Ordinances 5830, 5837 and 5838 as adopted by the City Council.

#### Members Present:

Kraig Hogenson, Dan Portwine, Mike Desmond, Sean Randle and Mike Davis

<u>Meeting convened</u> at 12:00 with the reading of the minutes of the prior meeting. A call to accept the minutes was made. Minutes were accepted as read. A discussion over the recent test results and review and scoring was made. A letter to the test candidate(s) will be sent by Board Chairman Mike Desmond. Discussion of the Cities recent adoption of the 2015 Uniform Plumbing Code, International Fuel Gas Code and International Mechanical Code followed.

Motion to adjourn was seconded. Meeting ended 1:00pm.

Chairman,

Mike Desmond

Mike Demond

# Fairbanks North Star Borough / City of Fairbanks CHENA RIVERFRONT COMMISSION MINUTES

**November 9, 2016** 

The Fairbanks North Star Borough/City of Fairbanks Chena Riverfront Commission (CRFC) met on Wednesday, November 9, 2016, Chair Plager presiding. The following Commission members were in attendance: Julie Jones, Lee Wood, Ben Jaffa, Bob Henszey, Sue Rainey (via phone), Carrie McEnteer, Kelley Hegarty-Lammers, Ian Olson and Anna Plager.

Absent Commissioners: Buki Wright and Gordy Schlosser.

Also present were: Audra Brase, ADF&G; Nancy Durham, FNSB Flood Plain Administrator; Andrew Ackerman, City of Fairbanks; Linda Mahlen, DOT; Laura Minski, TVWA; Kellen Spillman, FNSB CP Deputy Director; Brittany Smart, FNSB Mayors' Office and Laura McLean, FNSB Recording Clerk.

#### 1. CALL TO ORDER

Plager called the meeting to order at 12:05 p.m.

#### 2. APPROVAL OF AGENDA

**Plager** commented that there will not be a presentation regarding the Ruth Burnette Fish Hatchery today. She suggested changing the order of the agenda to accommodate those who will be presenting today.

A motion was made by **Henszey**, seconded by **Olson**, to approve the Agenda for November 9, 2106, as amended. There were no objections.

#### 3. APPROVAL OF MINUTES OF October 12, 2016

A few minor errors were noted. There were no substantive changes to the minutes.

A motion was made by **Wood**, seconded by **Jaffa**, to approve the minutes for October 12, 2016 with minor edits. There were no objections.

#### 4. COMMUNICATIONS TO THE COMMISSION

**Plager** communicated that Mr. Spillman has asked that this Commission address and discuss the money that is in the CRFC Land Management Account. This item will be added to the agenda for December.

#### 5. PUBLIC COMMENTS

None

#### 6. NEW BUSINESS

### A. CRFC Pocket Plan Update – Durham

**Durham** addressed the Commission. She provided the Commission with a draft of the CRFC Pocket Plan. It was determined that additional photos are needed. **Hegarty-Lammers** and **Jones** will provide Durham with additional photos. Durham will bring the Pocket Plan back to the December meeting for review.

A motion was made by **Hegarty-Lammers**, seconded by **Jones**, to approve Durham to proceed with the draft version once photos are received from Hegarty-Lammers and Jones. All were in favor. There were no objections.

#### B. Plan update on web – Durham

**Durham** addressed the Commission. After a lengthy discussion, Durham stated that she will post the Pocket Plan to the web once all corrections/additions are made. All were in favor. There were no objections.

#### C. Election of Officers

**Hegarty-Lammers** nominated Ian Olson for Chair. **Olson** accepted the nomination. All were in favor. There were no objections.

**Jones** nominated Buki Wright for Vice-Chair. Although **Wright** was not in attendance, he had indicated to Plager via e-mail that he would accept the nomination. All were in favor. There were no objections.

#### D. Report on APA Great Places Award – Jones

**Jones** addressed the Commission and presented a brief PowerPoint presentation of the award ceremony honoring Golden Heart Plaza as the winner of the AK APA Great Places in America award.

#### E. Annual Report to Assembly

**Plager** provided the Commission with a listing of all of the projects that this Commission has completed during the 2016 calendar year. The Commission reviewed the list and made several changes. The revised and edited list will be forwarded to the Assembly early in 2017 for their review.

**Hegarty-Lammers** suggested that Plager give a short presentation to accompany this list to the Assembly. **Jones** concurred.

**Plager** commented that she will think about this idea and report back.

It was also suggested that the date of the memo reflect the date that it will be presented to the Assembly.

A motion was made by **Hegarty-Lammers**, seconded by **Olson**, to extend the meeting for 10 minutes. All were in favor. There were no objections.

#### F. Project List reconsideration

**Plager** commented that she would like the Commission to take this list home and be prepared to discuss it at the next meeting.

#### G. Ruth Burnette Fish Hatchery report

This item will be placed on the February agenda

#### 7. UNFINISHED BUSINESS

None

#### 8. STAFF AND LIASION COMMENTS

**Minski** advised the Commission that she will be on maternity leave for the next three months. Jewelz Barker will fill in for her.

#### 9. COMMISSIONERS COMMENTS

**Olson** thanked the Commission for their support and stated that he looks forward to chairing this Commission in the coming year.

**McEnteer** thanked Plager for her leadership over the years. **McEnteer** also reminded the Commission of the Parliamentary Procedure Training that is being held at the Borough on December 12, 2016.

Plager announced that she will be out of state for the December meeting.

**Jaffa** requested that he be added to the roster for e-mails.

Rainey wished all a pleasant holiday season.

#### 10. AGENDA SETTING FOR December 14, 2016 COMMISSION MEETING

- a. Riparian Zone Restoration Projects Mitch Osborne, USFWS Habitat Restoration Biologist
- b. Project list for 2017 Draft
- c. Project Recommendations Working Group
- d. 50<sup>th</sup> Anniversary of the Chena River flood (1967)

#### 11. ADJOURNMENT

A motion was made by **Henszey**, seconded by **Jones**, to adjourn. All were in favor. There were no objections.

# City of Fairbanks



# **MEMORANDUM**

To:

**City Council Members** 

From:

Jim Matherly, City Mayor

Subject:

Request for Concurrence - Landscape Review and Appeals Commission

Date:

January 3, 2017

The term of Seat D on the Landscape Review and Appeals Commission expired on December 31, 2016.

The incumbent, Mr. John Rowe, has applied for re-appointment. I hereby request your concurrence to the following **re-appointment** to the Landscape Review and Appeals Commission:

Seat D:

Mr. John Rowe

Term to Expire:

December 31, 2019

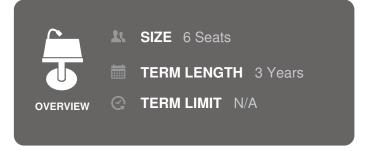
Mr. Rowe's application is attached.

Thank you.

dde/

# LANDSCAPE REVIEW & APPEALS COMMISSION

#### **BOARD DETAILS**



The Landscape Review & Appeals Commission is granted powers and duties as provided in FGC Sec. 2-375, subject to the applicant's right of appeal to the City Council. The Landscape Review & Appeals Commission shall, within ten city working days of submission, review any disputes arising from the Building Official's application of the prescriptive design method [FGC Sec. 10-438(c)(1)], an applicant's election to use the professional design method [FGC Sec. 10-438(c)(2)], or an applicant's election to use the alternative compliance method [FGC Sec. 10-438(c)(3)]. Applicants may appeal an adverse decision of the Landscape Review and Appeals Commission to the City Council at the next regular meeting of the City Council that occurs at least seven calendar days after a denial by the Commission.



#### **BOARD/COMMISSION CHARACTERISTICS**

The Landscape Review & Appeals Commission shall consist of five members, appointed by the Mayor, subject to confirmation by the City Council. At least three members of the Commission shall be residents of the City or own property or operate a business within the City limits. The membership of the Commission shall consist of a minimum of one architect or landscape architect and a maximum of four lay members interested in civic improvements. The chair shall be elected by and from the Commission subject to approval by the City Council and shall serve in this capacity for one year. Appointments to the Commission shall be for three years except where an interim appointment is necessary to complete the term of a commissioner who resigns or dies while in office. The City Building Official shall be an ex officio member of the Commission without vote. A secretary shall be appointed by members of the Commission.

#### **MEETINGS**

A majority of the Commission shall constitute a quorum for the transaction of business, and three affirmative votes shall be necessary to carry any question. Permanent records of meetings shall be kept and promptly filed in the Office of the City Clerk. All meeting minutes shall be open to inspection by any person.

#### **Meeting Minutes**

### **ENACTING LEGISLATION**

FGC 2-371 through 2-375

#### **ENACTING LEGISLATION WEBSITE**

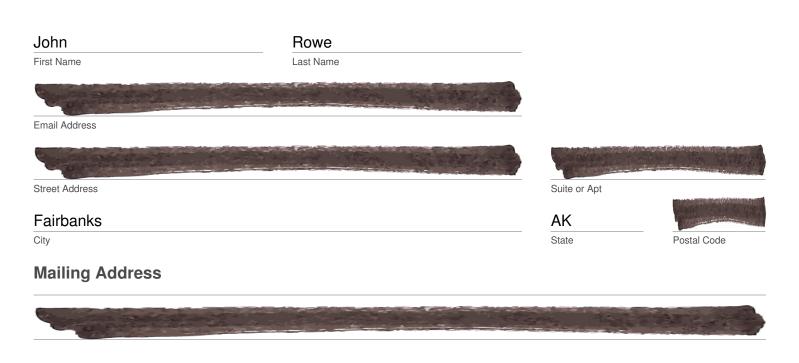
http://bit.ly/1sG9Rfd

#### **JOINT COMMISSION DETAILS**

N/A

Submit Date: Dec 12, 2016 Status: on agenda

#### **Profile**



#### Non-Resident

What district do you live in?



#### Which Boards would you like to apply for?

Landscape Review & Appeals Commission

# **Interests & Experiences**

Why are you interested in serving on a board or commission? What life experience can you contribute to the benefit of the board or commission?

Being a licensed landscape architect, I am very interested in the way our community looks and am willing to help how I can.

Brief Personal Biography (or attach resume):	
First started working in the landscape field in 1986. Graduated with a bachelors degree in Landscap Architecture in 1991. Been licensed since 1994.	е

Upload a Resume

# **Professional Licenses/Training:**

Licensed landscape architect in Alaska, Idaho, Washington and Michigan.